

**NEW ISSUE
BOOK-ENTRY-ONLY**

**Ratings: Fitch: “AAA”
Moody’s: “Aaa”
Standard & Poor’s: “AAA”
(See “RATINGS” herein)**

In the opinion of Hawkins Delafield & Wood LLP, New York, New York, Bond Counsel to the County, under existing statutes and court decisions and assuming compliance with certain tax covenants described herein, interest on the Series 2019 Bonds (i) is excluded from gross income for federal income tax purposes pursuant to Section 103 of the Internal Revenue Code of 1986 (the “Code”), and (ii) is not treated as a preference item in calculating the alternative minimum tax under the Code. See “TAX MATTERS” herein for a description of certain other provisions of law which may affect the federal tax treatment of interest on the Series 2019 Bonds. In the opinion of Bond Counsel to the County, under the existing statutes of the Commonwealth of Virginia, interest on the Series 2019 Bonds is not includable in computing the Virginia income tax.



**\$78,085,000
COUNTY OF HENRICO, VIRGINIA,
WATER AND SEWER SYSTEM REVENUE BONDS,
SERIES 2019**

Dated: Date of Issuance

Due: May 1, as Shown on the Inside Cover

The Series 2019 Bonds will be issued to finance improvements, additions and extensions to the Water and Sewer System of the County of Henrico, Virginia (the “County”) and to refund existing obligations. THE PRINCIPAL OF AND INTEREST ON THE SERIES 2019 BONDS WILL BE PAYABLE SOLELY FROM, AND SECURED EQUALLY AND RATABLY SOLELY BY A LIEN AND CHARGE ON, THE REVENUES DERIVED FROM THE OPERATION OF THE WATER AND SEWER SYSTEM OF THE COUNTY, SUBJECT, HOWEVER, TO THE PRIOR PAYMENT FROM SUCH REVENUES OF THE EXPENSES OF OPERATION AND MAINTENANCE OF THE WATER AND SEWER SYSTEM, AND ARE PAYABLE ON A PARITY WITH THE PAYMENT OF PRINCIPAL OF AND INTEREST ON CERTAIN OTHER BONDS OF THE COUNTY AS DESCRIBED HEREIN. THE SERIES 2019 BONDS ARE NOT A DEBT OF THE COUNTY WITHIN THE MEANING OF ANY CONSTITUTIONAL OR STATUTORY LIMITATION UPON THE CREATION OF GENERAL OBLIGATION INDEBTEDNESS OF THE COUNTY, AND THE COUNTY SHALL NOT BE LIABLE FOR THE PAYMENT THEREOF OUT OF ANY FUNDS OF THE COUNTY EXCEPT THE REVENUES OF THE WATER AND SEWER SYSTEM OF THE COUNTY.

The Series 2019 Bonds will bear interest payable semiannually, on May 1 and November 1, commencing on November 1, 2019. The Series 2019 Bonds will be issued as fully registered bonds, registered in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York (“DTC”), which will act as securities depository for the Series 2019 Bonds. The Series 2019 Bonds will be available to purchasers in the denomination of \$5,000, or any integral multiple thereof under the book-entry only system maintained by DTC through brokers and dealers who are, or act through, DTC participants. PURCHASERS WILL NOT RECEIVE DELIVERY OF THE SERIES 2019 BONDS. FOR AS LONG AS ANY PURCHASER IS THE BENEFICIAL OWNER OF A SERIES 2019 BOND, SUCH PURCHASER MUST MAINTAIN AN ACCOUNT WITH A BROKER OR DEALER WHO IS, OR ACTS THROUGH, A DTC PARTICIPANT TO RECEIVE PAYMENT OF PRINCIPAL OF AND INTEREST ON SUCH SERIES 2019 BOND. See “DESCRIPTION OF THE SERIES 2019 BONDS – Book-Entry Only System”.

The Series 2019 Bonds are subject to redemption prior to maturity as provided herein.

The Series 2019 Bonds are offered for delivery when, as, and if issued, subject to the approval of their validity by Hawkins Delafield & Wood LLP, New York, New York, Bond Counsel to the County, as described herein, and to certain other conditions referred to herein. It is expected that the Series 2019 Bonds will be available for delivery through the facilities of DTC in New York, New York, on or about June 26, 2019.

This cover page contains certain information for quick reference only. It is not a summary of this issue. Investors must read the entire Official Statement, together with attached appendices, to obtain information essential to the making of an informed investment decision.

Dated: June 4, 2019

**MATURITIES, PRINCIPAL AMOUNTS, INTEREST
RATES, PRICES OR YIELDS AND CUSIPS**

\$52,660,000 SERIAL BONDS

| Maturity (May 1) | Principal Amount | Interest Rate | Price or Yield | CUSIP** Numbers |
|-----------------------------|-----------------------------|--------------------------|---------------------------|----------------------------|
| 2020 | \$1,545,000 | 5.000% | 1.370% | 426170PT7 |
| 2021 | 1,250,000 | 5.000 | 1.380 | 426170PU4 |
| 2022 | 1,315,000 | 5.000 | 1.390 | 426170PV2 |
| 2023 | 1,380,000 | 5.000 | 1.410 | 426170PW0 |
| 2024 | 1,450,000 | 5.000 | 1.420 | 426170PX8 |
| 2025 | 1,520,000 | 5.000 | 1.460 | 426170PY6 |
| 2026 | 1,595,000 | 5.000 | 1.500 | 426170PZ3 |
| 2027 | 1,675,000 | 5.000 | 1.520 | 426170QA7 |
| 2028 | 1,760,000 | 5.000 | 1.580 | 426170QB5 |
| 2029 | 2,815,000 | 5.000 | 1.650 | 426170QC3 |
| 2030 | 2,950,000 | 5.000 | 1.720* | 426170QD1 |
| 2031 | 3,100,000 | 4.000 | 1.870* | 426170QE9 |
| 2032 | 3,220,000 | 4.000 | 1.980* | 426170QF6 |
| 2033 | 3,345,000 | 3.000 | 2.530* | 426170QG4 |
| 2034 | 3,445,000 | 3.000 | 2.620* | 426170QH2 |
| 2035 | 3,550,000 | 2.750 | 2.860 | 426170QJ8 |
| 2036 | 3,645,000 | 2.875 | 2.900 | 426170QK5 |
| 2037 | 2,470,000 | 2.875 | 2.940 | 426170QL3 |
| 2038 | 2,545,000 | 2.875 | 2.980 | 426170QM1 |
| 2039 | 2,615,000 | 3.000 | 2.950* | 426170QN9 |
| 2040 | 2,695,000 | 3.000 | 3.000 | 426170QP4 |
| 2041 | 2,775,000 | 3.000 | 3.050 | 426170QQ2 |

\$25,425,000 3.00% Term Bonds Due May 1, 2049 Yield 3.090% CUSIP Number 426170QY5

* Yield to the May 1, 2029 optional redemption date.

** CUSIP numbers have been assigned by an organization not affiliated with the County and are included solely for the convenience of the holders of the Series 2019 Bonds. The County is not responsible for the selection or uses of these CUSIP numbers, nor is any representation made as to their correctness on the Series 2019 Bonds or as indicated above.

THE COUNTY OF HENRICO, VIRGINIA

BOARD OF SUPERVISORS

TYRONE E. NELSON, *Chairman*

THOMAS M. BRANIN, *Vice Chairman*

PATRICIA S. O'BANNON

DANIEL J. SCHMITT

FRANK J. THORNTON

COUNTY OFFICIALS

JOHN A. VITHOULKAS, *County Manager*

W. BRANDON HINTON, *Deputy County Manager for Administration*

RANDALL R. SILBER, *Deputy County Manager for Community Development*

TIMOTHY A. FOSTER, *Deputy County Manager for Community Operations*

ANTHONY E. MCDOWELL, *Deputy County Manager for Public Safety*

JOSEPH P. RAPISARDA, JR., *County Attorney*

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Arlington, Virginia 22203
(703) 741-0175

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IN CONNECTION WITH THE OFFERING OF THE SERIES 2019 BONDS, THE UNDERWRITER MAY OVERALLOT OR EFFECT TRANSACTIONS THAT STABILIZE OR MAINTAIN THE MARKET PRICES OF THE SERIES 2019 BONDS AT LEVELS ABOVE THOSE WHICH MIGHT OTHERWISE PREVAIL IN THE OPEN MARKET. SUCH STABILIZING, IF COMMENCED, MAY BE DISCONTINUED AT ANY TIME.

No dealer, broker, salesman or other person has been authorized by the County to give any information or to make any representations, other than those contained in this Official Statement, and if given or made, such other information or representations must not be relied upon as having been authorized by the County. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Series 2019 Bonds by any person, in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale.

The information set forth in this Official Statement has been obtained from the County and other sources that are deemed reliable, but it is not guaranteed as to accuracy or completeness by, and is not to be construed as a representation of, the Underwriters. The information in this Official Statement speaks as of its date except where specifically noted otherwise and is subject to change without notice. The delivery of this Official Statement, any sale made under it or any filing or other use of it will not, under any circumstances, create any implication that there has been no change in the affairs of the County since the date of this Official Statement or imply that any information in this Official Statement is accurate or complete as of any later date. This Official Statement is not to be construed as a contract or agreement between the County and the purchasers or owners of any of the Series 2019 Bonds.

The Series 2019 Bonds will be exempt from registration under the Securities Act of 1933, as obligations of a political subdivision of the Commonwealth of Virginia. The Series 2019 Bonds also will be exempt from registration under the securities laws of the Commonwealth of Virginia.

The electronic distribution of this Official Statement does not constitute an offer to sell or the solicitation of an offer to buy the Series 2019 Bonds described herein to the residents of any particular state and is not specifically directed to the residents of any particular state. The Series 2019 Bonds will not be offered or sold in any state unless and until they are either registered pursuant to the laws of such state, or qualified pursuant to an appropriate exemption from registration in such state.

In making an investment decision investors must rely on their own examination of the terms of the offering, including the merits and risks involved. These securities have not been recommended by any federal or state securities commission or regulatory authority. Furthermore, the foregoing authorities have not confirmed the accuracy or determined the adequacy of this document. Any representation to the contrary is a criminal offense.

All quotations from and summaries and explanations of laws and documents herein do not purport to be complete, and reference is made to such laws and documents for full and complete statements of their provisions. Any statements made in this Official Statement involving estimates or matters of opinion, whether or not expressly so stated, are intended merely as estimates or opinions and not as representations of fact.

References to web site addresses presented herein are for informational purposes only and may be in the form of a hyperlink solely for the reader's convenience. Unless specified otherwise, such web sites and the information or links contained therein are not incorporated into, and are not part of, this offering document for purposes of, and as that term is defined in, Rule 15c2-12 promulgated by the Securities and Exchange Commission under the Securities Exchange Act of 1934.

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**OFFICIAL STATEMENT
RELATING TO THE ISSUANCE OF**

**\$78,085,000
COUNTY OF HENRICO, VIRGINIA,
WATER AND SEWER SYSTEM REVENUE BONDS,
SERIES 2019**

INTRODUCTION

The purpose of this Official Statement, including the cover page and attached appendices, is to set forth certain information in connection with the sale by the County of Henrico, Virginia (the “County”), of its \$78,085,000 aggregate principal amount of Water and Sewer System Revenue Bonds, Series 2019, dated June 26, 2019 (the “Series 2019 Bonds”).

The Series 2019 Bonds will be issued and secured in accordance with the Public Finance Act of 1991, being Chapter 26, Title 15.2 of the Code of Virginia of 1950, as amended (the “Act”), and pursuant to the provisions of a resolution adopted by the Board of Supervisors (the “Board of Supervisors”) on November 23, 1977, as amended and supplemented (the “Bond Resolution”), and a supplemental resolution adopted by the Board of Supervisors on April 23, 2019 providing for the issuance of the Series 2019 Bonds (the “2019 Supplemental Resolution”) and together with the Bond Resolution, the “Resolutions”).

The Series 2019 Bonds were sold on Tuesday, June 4, 2019, at public sale.

The County has issued and there are at present Outstanding under the Bond Resolution \$347,275,000 aggregate principal amount of Water and Sewer System Revenue Bonds and Water and Sewer System Refunding Revenue Bonds (the “Outstanding Parity Bonds”), excluding the Series 2019 Bonds. On the date of issuance of the Series 2019 Bonds, the Outstanding Parity Bonds, excluding the Series 2019 Bonds and the hereinafter defined Refunded Bonds, will consist of: (i) \$60,805,000 aggregate principal amount Water and Sewer System Refunding Revenue Bonds, Series 2013, (ii) \$66,660,000 aggregate principal amount Water and Sewer System Revenue Bonds, Series 2014, (iii) \$119,240,000 aggregate principal amount Water and Sewer System Revenue Bonds, Series 2016, and (iv) \$100,570,000 aggregate principal amount Water and Sewer System Revenue Bonds, Series 2018. See “APPENDIX A” hereto for the annual debt service requirements on the Outstanding Parity Bonds.

The Series 2019 Bonds, the Outstanding Parity Bonds and any Additional Bonds that may hereafter be issued on a parity therewith pursuant to the Bond Resolution (the “Additional Bonds”) are referred to herein collectively as the “Bonds”. See “SECURITY AND SOURCE OF PAYMENT FOR THE SERIES 2019 BONDS” herein and “APPENDIX D – SUMMARY OF CERTAIN PROVISIONS OF THE RESOLUTIONS” hereto.

The Series 2019 Bonds are being issued to provide the funds needed (i) to finance improvements, additions and extensions to the Water and Sewer System of the County, (ii) to current refund certain outstanding County of Henrico, Virginia Water and Sewer Revenue Bonds as more particularly described herein (as further described herein, the “Refunded Bonds”), (iii) to fund the Reserve Account for the Bonds, and (iv) to pay certain costs of issuance of the Series 2019 Bonds. See “APPENDIX A” hereto for a more detailed description of the projects to be financed with the proceeds of the Series 2019 Bonds. See also “ESTIMATED SOURCES AND USES OF FUNDS” and “PLAN OF REFUNDING” herein.

AMENDMENTS TO THE BOND RESOLUTION

The Bond Resolution provides that certain amendments thereto may be made and implemented with the consent of the beneficial owners of at least a 66 2/3% in aggregate principal amount of Bonds Outstanding thereunder. The Supplemental Resolution adopted by the Board of Supervisors on March 13, 2018 (the “2018 Supplemental Resolution”) provides for an amendment to the definition of “Investment Securities” set forth in the Bond Resolution to allow certain funds held under the Bond Resolution to be invested in investments permitted under the Virginia Investment of Public Funds Act (VA Code of 1950 §2.2-4500 *et seq.*, as amended), the Virginia Government Non-Arbitrage Act (VA Code of 1950 §2.2-4700 *et seq.*, as amended), and the Virginia Local Government Investment Pool Act (VA Code of 1950 §2.2-4600 *et seq.*, as amended) to the extent such investments are permitted under the laws of the Commonwealth, including the Virginia Public Finance Act (VA Code of 1950 §15.2-2600 *et seq.*, as amended) for funds of the type proposed to be invested.

The Amendment shall be applicable to the investment of amounts held under the Bond Resolution for the payment of, or amounts held under the Bond Resolution derived from the proceeds of, all Bonds issued under the Resolution after March 13, 2018, including the Series 2018 Bonds, the Series 2019 Bonds and any Additional Bonds. The Amendment shall be applicable with respect to the Series 2019 Bonds as of their date of issuance. The Amendment shall not be applicable to any investments relating to any other Outstanding Parity Bonds (except the Series 2018 Bonds and the Series 2019) unless and until the holders of the requisite 66 2/3% of Outstanding principal amount of the Bonds under the Bond Resolution shall have consented to the Amendment as required by the Bond Resolution. By virtue of their purchase of the Series 2019 Bonds, the beneficial owners of the Series 2019 Bonds shall consent to, and shall be deemed to have consented to, the Amendment, and shall waive, and shall be deemed to have waived, all requirements of the Bond Resolution for the giving of written consent to the Amendment or for receipt of any formal notice of the Amendment. On and as of the date of issuance of the Series 2019 Bonds, the holders of 42% of all Bonds Outstanding under the Bond Resolution will have consented to the Amendment.

THE COUNTY AND THE SYSTEM

The Bonds are secured by a pledge of the Revenues of the System. For additional information on the System, see “Appendix A” hereto. Audited financial statements of the County for fiscal year ended June 30, 2018 are included in the Comprehensive Annual Financial Report of the County for the fiscal year ended June 30, 2018 attached hereto as “Appendix B”. For additional demographic and financial information on the County, see “Appendix C” hereto.

DESCRIPTION OF THE SERIES 2019 BONDS

General

The Series 2019 Bonds are dated as of their date of issuance, bear interest from their date payable on May 1 and November 1 in each year, commencing on November 1, 2019, at the rates and will mature on the dates and in the amounts set forth on the inside cover of this Official Statement.

The record dates for the payment of interest on the Series 2019 Bonds are October 15, 2019 and each April 15 and October 15 thereafter. The record date for the payment of the principal of the Series 2019 Bonds is each April 15 preceding each maturity date of the Series 2019 Bonds. Interest on the Series 2019 Bonds is calculated on the basis of a 360 day year consisting of twelve (12) thirty (30) day months.

Book-Entry-Only System

The book-entry-only system of registration of the Series 2019 Bonds is more fully described in Appendix E to this Official Statement.

Redemption of the Series 2019 Bonds

The Series 2019 Bonds maturing on or after May 1, 2030 may be redeemed prior to their respective maturity dates on or after May 1, 2029 at the option of the County, as a whole or in part at any time at the price of par together with the interest accrued thereon to the date fixed for redemption.

Mandatory Sinking Fund Redemption. The Series 2019 Bonds maturing on May 1, 2049 are subject to mandatory sinking fund redemption on each May 1, in the principal amounts in each year set forth below, with the particular Series 2019 Bonds or portions thereof to be redeemed to be selected by lot, upon payment of the principal amount of the Series 2019 Bonds to be redeemed, together with the interest accrued on the principal amount to be redeemed to the date fixed for the redemption thereof, as follows:

| <u>Year (May 1)</u> | <u>Principal Amount</u> |
|-------------------------|-------------------------|
| 2042 | \$2,860,000 |
| 2043 | 2,945,000 |
| 2044 | 3,035,000 |
| 2045 | 3,125,000 |
| 2046 | 3,215,000 |
| 2047 | 3,315,000 |
| 2048 | 3,415,000 |
| 2049† | 3,515,000 |

†Maturity

The County, at its option, may credit against such mandatory sinking fund redemption requirements the principal amount of any Series 2019 Bonds maturing on May 1, 2049 which have been purchased and cancelled by the County or which have been redeemed and not theretofore applied as a credit against such mandatory sinking fund redemption requirements.

Notice of Redemption. Notice of any redemption specifying the designation, date and maturity of the Series 2019 Bonds to be redeemed and the date and place fixed for redemption shall be given by first-class mail, postage prepaid, not less than 30 days and not more than 45 days prior to the redemption date, to the registered holder of the Series 2019 Bonds at such registered holder's address as shown on the books of registration kept by the registrar therefor; *provided, however*, that any defect in such notice shall not affect the sufficiency of the proceedings for the redemption of such Series 2019 Bonds. If such notice is given and payment of the Series 2019 Bond is duly made or provided for, interest thereon shall cease from and after the date so specified for the redemption thereof. Notice of such redemption shall also state that if less than the entire principal amount of a Series 2019 Bond called for redemption is to be redeemed, such Series 2019 Bond must be surrendered in exchange for payment of the principal amount thereof to be redeemed and the issuance of a new Series 2019 Bond or Series 2019 Bonds of the same series and maturity equaling in principal amount that portion of the principal amount of the surrendered bond not to be redeemed. **During any period that a securities depository, including DTC, is the registered owner of the Series 2019 Bonds, the County will not be responsible for mailing notices of redemption to Beneficial Owners.** See "APPENDIX E – DESCRIPTION OF THE DEPOSITORY TRUST COMPANY AND THE BOOK-ENTRY-ONLY SYSTEM".

PLAN OF REFUNDING

A portion of the proceeds of sale of the Bonds will be applied, together with other available funds, to current refund and defease certain outstanding County of Henrico, Virginia, Water and Sewer System Revenue Bonds, as described in more detail below (the "Refunded Bonds"). Such proceeds, together with other available funds, will be irrevocably deposited in an escrow deposit fund with U.S. Bank, National Association, Richmond, Virginia, as Escrow Agent, under an Escrow Deposit Agreement, dated June 26, 2019 (the "Escrow Deposit Agreement"). Such proceeds, together with other available funds, will be held uninvested or will be invested in Government Securities that mature and bear interest payable at times and in amounts sufficient,

together with other funds on deposit in the escrow deposit fund, to pay interest accrued on the Refunded Bonds to the redemption date below and to pay the redemption price of the Refunded Bonds on the redemption date below. Upon such irrevocable deposit to the escrow deposit fund under the Escrow Deposit Agreement, the Refunded Bonds will be deemed paid and no longer Outstanding under the Bond Resolution. The sufficiency of the amounts deposited in the escrow deposit fund to pay the Refunded Bonds up to and on their redemption dates will be independently verified in connection with the issuance of the Series 2019 Bonds. See “VERIFICATION” herein.

The Refunded Bonds are more fully described below:

Water and Sewer System Revenue Bonds, Series 2009B, Dated December 22, 2009

| <u>Year of Maturity (May 1)</u> | <u>Interest Rate</u> | <u>Principal Amount</u> | <u>Redemption Date</u> | <u>Redemption Price</u> | <u>CUSIP Numbers **</u> |
|---------------------------------|----------------------|-------------------------|------------------------|-------------------------|-------------------------|
| 2029 | 5.853% | \$1,090,000 | July 4, 2019 | 100% | 426170JX5 |
| 2030 | 6.000 | 1,125,000 | July 4, 2019 | 100 | 426170JY3 |
| 2036 | 6.153 | <u>7,585,000</u> | July 4, 2019 | 100 | 426170JZ0 |
| | | \$9,800,000 | | | |

**CUSIP numbers have been assigned by an organization not affiliated with the County and are included solely for the convenience of the holders of the Refunded Bonds. The County is not responsible for the selection or uses of these CUSIP numbers, nor is any representation made as to their correctness on the Refunded Bonds or as indicated above.

ESTIMATED SOURCES AND USES OF FUNDS

The following table summarizes the anticipated application of the proceeds of the Series 2019 Bonds and other moneys to the purposes of issuance described above:

| | |
|--|---------------------|
| Sources: | |
| Principal Amount of Series 2019 Bonds | \$78,085,000.00 |
| Net Original Issue Premium | <u>4,843,868.85</u> |
| Total Series 2019 Bond Proceeds | \$82,928,868.85 |
| Uses: | |
| Deposit to Reserve Account | \$ 2,573,449.19 |
| Deposit to Construction Fund | 70,000,000.00 |
| Deposit to Escrow Deposit Fund | 9,904,650.48 |
| Underwriting Compensation ⁽¹⁾ | 131,963.65 |
| Other Issuance Expenses | <u>318,805.53</u> |
| Total Uses | \$82,928,868.85 |

⁽¹⁾ See “UNDERWRITING” herein.

SECURITY AND SOURCE OF PAYMENT FOR THE SERIES 2019 BONDS

The Series 2019 Bonds and all Bonds issued under the Bond Resolution are payable as to principal and interest from, and secured by a pledge of, income, revenues, fees and moneys derived by the County from the ownership, possession, operation, management or control of the System, including, but not limited to, charges for current services, fees charged for connection to the System and earnings of the investment of certain funds (the “Revenues”), subject to the prior payment from the Revenues of the expenses of operation and maintenance of the System. The Series 2019 Bonds will be payable on a parity with the Outstanding Parity Bonds, Additional Bonds and interest on bond anticipation notes hereafter issued pursuant to the Bond Resolution. For a more complete discussion of the County’s ability to issue additional debt secured by the Revenues of the System, see “APPENDIX D – SUMMARY OF CERTAIN PROVISIONS OF THE RESOLUTIONS – Issuance of Additional Obligations”.

The Series 2019 Bonds are not a debt of the County within the meaning of any constitutional or statutory limitation on the creation of general obligation indebtedness of the County, nor do they impose any general liability upon the County. The full faith and credit of the County is not pledged to the payment of the Series 2019 Bonds, and the County shall not be liable for the payment thereof out of any funds of the County other than the Revenues pledged therefor, in the manner provided in the Bond Resolution.

Collection and Disposition of Revenues

The Revenues shall be applied and expended for the following purposes and in the following order of priority (except as otherwise permitted by the Bond Resolution) to the following accounts created in the Revenue Fund:

FIRST, To the Operation and Maintenance Account: On the first business day of each month there shall be credited to the Operation and Maintenance Account in the Revenue Fund such moneys as are determined to be necessary to pay the expenses of operating and maintaining the System during such month. Such expenses of operation and maintenance shall include (a) salaries, wages, employee benefits, costs of materials and supplies, costs of water, costs of power, costs of routine repairs, renewals, replacements and alterations occurring in the usual course of business, costs of billings and collections, costs of insurance, costs of audits, taxes, if any, a properly allocable share of County administrative and overhead expenses, and any other costs with respect to any services, facilities or commodities which are required for operating and maintaining the System and (b) payments for water, water supply, water treatment and water transmission for water distributed by the System or for the transmission, treatment and disposal of sewage collected by the System (i) made to other governmental bodies or (ii) made for the use, services and facilities of or commodities supplied by plants and properties of the County which are acquired, constructed or operated as separate utility systems. The moneys credited to the Operation and Maintenance Account shall be applied to the payment of the expenses of operating and maintaining the System.

SECOND, To the Interest Account, Principal Account and Sinking Fund Account: For the purpose of providing for the payment of the interest on the Bonds, on or before each May 1 and November 1 there shall be credited to the Interest Account an amount such that, if the same amount were so paid and credited to the Interest Account on each May 1 and November 1 and prior to the next date upon which an installment of interest falls due on the Bonds, the aggregate of the amounts so credited to the Interest Account, would on such date be equal to the installment of interest then falling due on the Bonds. The County has provided or shall provide in the Supplemental Resolutions authorizing the Bonds or Bond Anticipation Notes for such credits to be made in such amounts and at such times sufficient to pay when due each such installment of interest. The Supplemental Resolutions providing for the Series 2019 Bonds provide for such credits in such amounts and at such time sufficient to pay when due each such installment.

For the purpose of providing for the payment of the principal of the Bonds issued as Serial Bonds, on or before May 1 there shall be credited to the Principal Account an amount such that, the aggregate of the amounts so credited to the Principal Account, together with any other moneys theretofore credited to the Principal Account, would on each May 1 be equal to the installment of principal of such Bonds then falling due. For the purpose of providing moneys to retire any Term Bonds, not later than May 1 in the year of the first redemption date of Term Bonds, and on and before May 1 in each year thereafter, so long as any Term Bonds are Outstanding, there shall be credited to the Sinking Fund Account for the purpose of retiring the Term Bonds an amount such that, if the same amount were so paid and credited to the Sinking Fund Account to provide for the retirement of the Term Bonds on May 1 of each year thereafter and prior to the next date upon which a Sinking Fund Account installment falls due, the aggregate of the amounts so credited to such account would on such date be sufficient to redeem the Term Bonds in the principal amount as provided herein. The County has provided or shall provide in the Supplemental Resolutions authorizing the Bonds for such credits to be made in such amounts and at such times sufficient to pay when due each such installment of principal or sinking fund payment. The Supplemental Resolutions providing for the Series 2019 Bonds provide for such credits in such amounts and at such time sufficient to pay when due each such installment.

In the event of the issuance of Additional Bonds or Bond Anticipation Notes (as defined herein), the foregoing credits are required to be increased as may be necessary to provide for the payment of principal of and interest on such Additional Bonds and interest on such Bond Anticipation Notes.

The moneys credited to such accounts shall be transferred by the County's Director of Finance to the paying agents in such amounts and at such times as shall be necessary to pay the principal of and premium, if any, and interest on the Bonds and interest on the Bond Anticipation Notes as the same become due and payable.

THIRD, To the Reserve Account: In order to provide a reserve for the payment of interest on the Bonds and Bond Anticipation Notes and the principal of and premium, if any, on the Bonds, there shall be maintained on deposit in the Revenue Fund for credit to the Reserve Account an amount equal to the maximum annual Debt Service Requirement (as defined in the Bond Resolution) for the Bonds. Subject to the provisions of the Bond Resolution with respect to the credits to the Reserve Account upon the issuance of Additional Bonds, the moneys on deposit in the Revenue Fund for credit to the Reserve Account shall always be maintained at an amount at least equal to the maximum annual Debt Service Requirement for any year for all Bonds at the time outstanding and if at any time the moneys in the Revenue Fund credited to the Reserve Account are less than such amount, there shall be credited to this account from the first moneys available therefor in the Revenue Fund, after all credits referred to in paragraphs (1) and (2) above have been met, such amounts as shall be necessary until there is again on credit to the Reserve Account an amount equal to the maximum annual Debt Service Requirement. In the event of the issuance of Additional Bonds, unless upon the delivery of such Additional Bonds there shall already be on deposit in the Revenue Fund for credit to the Reserve Account an amount equal to the maximum annual Debt Service Requirement to be in effect after the issuance of such Additional Bonds, (1) there shall be paid into the Revenue Fund for credit to the Reserve Account such amount, if any, of the proceeds of the sale of such Additional Bonds as the County may determine, so that there shall then be on deposit in the Revenue Fund for credit to the Reserve Account an amount equal to the maximum annual Debt Service Requirement to be in effect immediately after the issuance of such Additional Bonds, or (2) if there shall not be paid into the Revenue Fund for credit to the Reserve Account proceeds of such Additional Bonds in an amount so there shall then be on credit to the Reserve Account an amount equal to the maximum annual Debt Service Requirement to be in effect immediately after the issuance of such Additional Bonds, there shall be credited to the Reserve Account from time to time such amounts as the County may determine, of the moneys available therefor after all credits referred to in paragraphs (1) and (2) above have been met, so that no later than five (5) years from the date of such Additional Bonds there shall be on deposit in the Revenue Fund for credit to the Reserve Account an amount equal to the maximum annual Debt Service Requirement to be in effect after the issuance of such Additional Bonds. The moneys in the Revenue Fund to the credit of the Reserve Account shall be applied solely for the purpose of paying the interest on Bonds and Bond Anticipation Notes and the principal of and premium, if any, on the Bonds when due, whether at their maturity or upon the redemption or purchase thereof, and shall be so used and applied whenever there are insufficient moneys in the Revenue Fund on credit to the Interest Account, Principal Account and Sinking Fund Account for such purposes.

FOURTH, To such other Accounts which may be created: In the event any payments on hedge agreements, support agreements or other financial agreements, other than payments constituting principal of, premium, if any, and interest on, Bonds, shall be secured by a lien on and pledge of Revenues on a parity with the lien on and pledge of the Revenues created for the payment and security of the Bonds, a separate account shall be established in the Revenue Fund for the payment thereof and payments to such account shall be made from Revenues at the time and after Revenues are disbursed to the Interest, Principal and Sinking Fund Accounts in the Revenue Fund.

FIFTH, To Other purposes: Money on deposit in the Revenue Fund not required to make the payments or credits referred to in paragraphs (1), (2), (3) and (4) above shall constitute surplus funds and may be used to make all renovations, replacements, renewals and repairs to the System as are necessary to maintain the System in good condition. Such moneys may, however, also be used for making up insufficiencies in any account in the Revenue Fund; for paying the costs of acquisition or construction of plants and properties to

comprise part of the System; for paying the cost of reconstructions, improvements, enlargements or extensions to the System; for redeeming or purchasing Bonds; for accelerating the payments required to be made into the Reserve Account; for the making of advances, in anticipation of repayment from evidences of indebtedness or other moneys, for the purpose of acquiring and constructing plants and properties for the storage, supply and treatment of water or the treatment and disposal of sewage, including associated transmission facilities, which the County has elected to acquire, construct and operate as separate utility systems; for the carrying out of any other provisions of the Bond Resolution; for the payment of the principal of and premium, if any, and interest on Bond Anticipation Notes; for the payment of bonds, notes, certificates of indebtedness or other evidences of indebtedness secured by a lien on and pledge of the Revenues of the System junior to the payment and security of the Bonds; for the payment of taxes, assessments or other governmental charges; or for any other lawful purpose of the County with respect to the System.

Rate Covenant

The County covenants in the Bond Resolution to establish, maintain, revise and collect rates and charges with respect to the System in each year sufficient to provide Net Operating Revenues (the calculation of which excludes connection fees, income from investments and certain other nonrecurring revenues), equal to not less than 1.25 times the aggregate of the Debt Service Requirement during such year on all Bonds outstanding under the Bond Resolution and the interest during such year on outstanding bond anticipation notes, if any, payable on a parity with the Bonds. See “APPENDIX D – SUMMARY OF CERTAIN PROVISIONS OF THE RESOLUTIONS – Covenant as to Rates and Charges”. See also “APPENDIX A – HISTORICAL DEBT SERVICE COVERAGE – Debt Service Coverage Ratio Under the Resolution”.

Reserve Account

The Series 2019 Bonds, together with the Outstanding Parity Bonds, Additional Bonds and interest on bond anticipation notes, will be additionally secured by a Reserve Account established and maintained by the County pursuant to the terms of the Resolutions. As described in “APPENDIX D – SUMMARY OF CERTAIN PROVISIONS OF THE RESOLUTIONS – Collection and Disposition of Revenues – *Reserve Account*”, the Resolutions require the County to maintain on deposit in the Reserve Account an amount, or a surety bond, insurance policy or letter of credit (or any combination of the foregoing), equal to the maximum annual Debt Service Requirement for any year on the Series 2019 Bonds, Outstanding Parity Bonds and Additional Bonds, in order to provide a reserve for the payment of the principal of and interest and premium, if any, on the Series 2019 Bonds, Outstanding Parity Bonds and Additional Bonds and for the payment of interest on bond anticipation notes. There is currently no surety bond, insurance policy or letter of credit on deposit in the Reserve Account with respect to the Series 2019 Bonds or any Outstanding Parity Bonds. A portion of the Reserve Account is held under an Investment Agreement with Wells Fargo Bank, National Association, expiring on May 1, 2028.

Bondholders’ Remedies in Event of Default

In case of an Event of Default under the Resolutions (see “APPENDIX D – SUMMARY OF CERTAIN PROVISIONS OF THE RESOLUTIONS – Events of Default, Bondholder Remedies”), the holders of not less than 25% in aggregate principal amount of the Bonds may proceed to protect and enforce their rights by declaring the entire unpaid principal of and interest on the Bonds due and payable or by instituting a mandamus or other suit, action or proceeding at law or in equity, including an action for specific performance of any agreement contained in the Resolutions. The mandamus remedy, however, may be impracticable and difficult to enforce. Furthermore, the right to enforce payment of the Series 2019 Bonds may be limited by bankruptcy, insolvency, reorganization, moratorium and similar laws and equitable principles, which may limit the specific enforcement of certain remedies.

Additional Bonds

The County may issue Additional Bonds for capital projects and improvements, if, among other things, one-half of the Net Operating Revenues during any twenty-four (24) consecutive months (the “Base Period”) out of the thirty (30) months immediately preceding the issuance of the Additional Bonds, shall have been not less than 1.25 times the maximum Debt Service Requirement to accrue during any year on the Bonds then Outstanding and such Additional Bonds.

The County may issue Refunding Bonds to refund Bonds if, among other things, the Debt Service Requirement on the Refunding Bonds and the Bonds which are not refunded shall not be greater in any year in which the Bonds not refunded are to be Outstanding than the Debt Service Requirement would have been in such year if the Bonds to be refunded were not so refunded.

See “APPENDIX D – SUMMARY OF CERTAIN PROVISIONS OF THE RESOLUTIONS – Issuance of Additional Obligations” for additional information regarding the conditions for the issuance of Additional Bonds and Refunding Bonds.

TAX MATTERS

Opinion of Bond Counsel

In the opinion of Hawkins Delafield & Wood LLP, New York, New York, Bond Counsel to the County, under existing statutes and court decisions and assuming compliance with certain tax covenants described herein, interest on the Series 2019 Bonds (i) is excluded from gross income for federal income tax purposes pursuant to Section 103 of the Internal Revenue Code of 1986 (the “Code”), and (ii) is not treated as a preference item in calculating the alternative minimum tax imposed under the Code. In rendering its opinion, Bond Counsel has relied on certain representations, certifications of fact and statements of reasonable expectations made by the County in connection with the Series 2019 Bonds, and Bond Counsel has assumed compliance by the County with certain ongoing covenants to comply with applicable requirements of the Code to assure the exclusion of interest on the Series 2019 Bonds from gross income under Section 103 of the Code.

In addition, in the opinion of Bond Counsel to the County, under existing statutes of the Commonwealth of Virginia, interest on the Series 2019 Bonds is not includable in computing the Virginia income tax.

Bond Counsel expresses no opinion regarding any other federal or State tax consequences with respect to the Series 2019 Bonds. Bond Counsel renders its opinion under existing statutes and court decisions as of the issue date, and assumes no obligation to update, revise or supplement its opinion to reflect any action thereafter taken or not taken, or any facts or circumstances that may thereafter come to its attention, or changes in law or in interpretations thereof that may thereafter occur, or for any other reason. Bond Counsel expresses no opinion on the effect of any action thereafter taken or not taken in reliance upon an opinion of other counsel on the exclusion from gross income for federal income tax purposes of interest on the Series 2019 Bonds, or under State and local tax law.

Certain Ongoing Federal Tax Requirements and Covenants

The Code establishes certain ongoing requirements that must be met subsequent to the issuance and delivery of the Series 2019 Bonds in order that interest on the Series 2019 Bonds be and remain excluded from gross income under Section 103 of the Code. These requirements include, but are not limited to, requirements relating to use and expenditure of gross proceeds of the Series 2019 Bonds, yield and other restrictions on investments of gross proceeds and the arbitrage rebate requirement that certain excess earnings on gross proceeds be rebated to the federal government. Noncompliance with such requirements may cause interest on the Series 2019 Bonds to become included in gross income for federal income tax purposes retroactive to their issue date, without regard to the date on which such noncompliance occurs or is discovered. The County has

covenanted to comply with certain applicable requirements of the Code to assure the exclusion of interest on the Series 2019 Bonds from gross income under Section 103 of the Code.

Certain Collateral Federal Tax Consequences

The following is a brief discussion of certain collateral federal income tax matters with respect to the Series 2019 Bonds. It does not purport to address all aspects of federal taxation that may be relevant to a particular owner of a Series 2019 Bond. Prospective investors, particularly those who may be subject to special rules, are advised to consult their own tax advisors regarding the federal tax consequences of owning and disposing of the Series 2019 Bonds.

Prospective owners of the Series 2019 Bonds should be aware that the ownership of such obligations may result in collateral federal income tax consequences to various categories of persons, such as corporations (including S corporations and foreign corporations), financial institutions, property and casualty and life insurance companies, individual recipients of Social Security and railroad retirement benefits, individuals otherwise eligible for the earned income tax credit and taxpayers deemed to have incurred or continued indebtedness to purchase or carry obligations the interest on which is not included in gross income for federal income tax purposes. Interest on the Series 2019 Bonds may be taken into account in determining the tax liability of foreign corporations subject to the branch profits tax imposed by Section 884 of the Code.

Original Issue Discount

“Original issue discount” (“OID”) is the excess of the sum of all amounts payable at the stated maturity of a Series 2019 Bond (excluding certain “qualified stated interest” that is unconditionally payable at least annually at prescribed rates) over the issue price of that maturity. In general, the “issue price” of a maturity means the first price at which a substantial amount of the Series 2019 Bonds of that maturity was sold (excluding sales to bond houses, brokers or similar persons acting in the capacity as underwriters, placement agents or wholesalers). In general, the issue price for each maturity of the Series 2019 Bonds is expected to be the initial public offering price set forth on the inside cover page of this Official Statement. Bond Counsel further is of the opinion that, for any Series 2019 Bonds having OID (a “Discount Bond”), OID that has accrued and is properly allocable to the owners of the Discount Bonds under Section 1288 of the Code is excludable from gross income for federal income tax purposes to the same extent as other interest on the Series 2019 Bonds.

In general, under Section 1288 of the Code, OID on a Discount Bond accrues under a constant yield method, based on periodic compounding of interest over prescribed accrual periods using a compounding rate determined by reference to the yield on that Discount Bond. An owner’s adjusted basis in a Discount Bond is increased by accrued OID for purposes of determining gain or loss on sale, exchange or other disposition of such Discount Bond. Accrued OID may be taken into account as an increase in the amount of tax-exempt income received or deemed to have been received for purposes of determining various other tax consequences of owning a Discount Bond even though there will not be a corresponding cash payment.

Owners of Discount Bonds should consult their own tax advisors with respect to the treatment of OID for federal income tax purposes, including various special rules relating thereto, and the State and local tax consequences of acquiring, holding and disposing of Discount Bonds.

Bond Premium

In general, if an owner acquires a Series 2019 Bond for a purchase price (excluding accrued interest) or otherwise at a tax basis that reflects a premium over the sum of all amounts payable on the Series 2019 Bond after the acquisition date (excluding certain “qualified stated interest that is unconditionally payable at least annually at prescribed rates), that premium constitutes “premium” on that Series 2019 Bond (a “Premium Bond”). In general, under Section 171 of the Code, an owner of a Premium Bond must amortize the premium over the remaining term of the Premium Bond, based on the owner’s yield over the remaining term of the

Premium Bond, determined based on constant yield principles (in certain cases involving a Premium Bond callable prior to its stated maturity date, the amortization period and yield may be required to be determined on the basis of an earlier call date that result in the lowest yield on such Bond). An owner of a Premium Bond must amortize the premium by offsetting the qualified stated interest allocable to each interest accrual period under the owner's regular method of accounting against the premium allocable to that period. In the case of a tax-exempt Premium Bond, if the premium allocable to an accrual period exceeds the qualified stated interest allocable to that accrual period, the excess is a nondeductible loss. Under certain circumstances, the owner of a Premium Bond may realize a taxable gain upon disposition of the Premium Bond even though it is sold or redeemed for an amount less than or equal to the owner's original acquisition cost. Owners of any Premium Bonds should consult their own tax advisors regarding the treatment of premium for federal income tax purposes, including various special rules relating thereto, and State and local tax consequences, in connection with the acquisition, ownership, amortization of premium on, sale, exchange or other disposition of Premium Bonds.

Information Reporting and Backup Withholding

Information reporting requirements apply to interest on tax-exempt obligations, including the Series 2019 Bonds. In general, such requirements are satisfied if the interest recipient completes, and provides the payor with, a Form W-9, "Request for Taxpayer Identification Number and Certification", or unless the recipient is one of a limited class of exempt recipients, including corporations. A recipient not otherwise exempt from information reporting who fails to satisfy the information reporting requirements will be subject to "backup withholding", which means that the payor is required to deduct and withhold a tax from the interest payment, calculated in the manner set forth in the Code. For the foregoing purpose, a "payor" generally refers to the person or entity from whom a recipient receives its payments of interest or who collects such payments on behalf of the recipient.

If an owner purchasing a Series 2019 Bond through a brokerage account has executed a Form W-9 in connection with the establishment of such account, as generally can be expected, no backup withholding should occur. In any event, backup withholding does not affect the excludability of the interest on the Series 2019 Bonds from gross income for federal income tax purposes. Any amounts withheld pursuant to backup withholding would be allowed as a refund or a credit against the owner's federal income tax once the required information is furnished to the Internal Revenue Service.

Miscellaneous

Tax legislation, administrative actions taken by tax authorities, or court decisions, whether at the federal or State level, may adversely affect the tax-exempt status of interest on the Series 2019 Bonds under federal or State law or otherwise prevent beneficial owners of the Series 2019 Bonds from realizing the full current benefit of the tax status of such interest. In addition, such legislation or actions (whether currently proposed, proposed in the future, or enacted) and such decisions could affect the market price or marketability of the Series 2019 Bonds.

Prospective purchasers of the Series 2019 Bonds should consult their own tax advisors regarding the foregoing matters.

SALE OF COMPETITIVE BIDDING

The Series 2019 Bonds were sold at competitive bidding on June 4, 2019 (the "Sale Date").

The Series 2019 Bonds were awarded to Wells Fargo Bank, National Association (the "Underwriter") at a price to the County that results in underwriting compensation in the amount of \$131,963.65 from the initial public offering prices derived from the yields for the Series 2019 Bonds shown on the inside cover page of this Official Statement. The Underwriter supplied the information as to the initial public offering yields for the Series 2019 Bonds shown on such inside cover page. The Underwriter may offer to sell the Series 2019 Bonds

to certain dealers and others at prices lower than the initial public offering prices, or prices derived from the yields, shown on such inside cover page.

RATINGS

Fitch Ratings, 33 Whitehall Street, New York, New York, Moody's Investors Service, 7 World Trade Center, 250 Greenwich Street, New York, New York, and Standard & Poor's Ratings Services, 55 Water Street, New York, New York, have assigned ratings of "AAA", "Aaa" and "AAA", respectively, to the Series 2019 Bonds. An explanation of the significance of such ratings may only be obtained from the rating agency furnishing the same. The County furnished to such rating agencies the information contained in this Official Statement and certain publicly available materials and information about the County. Generally, rating agencies base their ratings on such materials and information, as well as investigations, studies, and assumptions of the rating agencies. Such ratings may be changed at any time, and no assurance can be given that they will not be revised downward or withdrawn entirely by any such rating agencies if, in the judgment of such agency, circumstances so warrant. Such circumstances may include, without limitation, changes in or unavailability of information relating to the County. Any such downward revision or withdrawal of any of such ratings may have an adverse effect on the market price of the Series 2019 Bonds.

CERTIFICATES CONCERNING OFFICIAL STATEMENT

The County will furnish to the successful bidder a certificate dated the date of delivery of the Series 2019 Bonds, signed by the County Manager and the Director of Finance, and stating that, both as of the date of this Official Statement and the date of delivery of the Series 2019 Bonds, the descriptions and statements contained in this Official Statement (except in the section entitled "LITIGATION") were and are, to the best of their knowledge, true and correct in all material respects and did not and do not contain an untrue statement of a material fact or omit to state a material fact required to be stated herein or necessary in order to make the statements made, in the light of the circumstances under which they were made, not misleading, and that no material adverse change has occurred in the financial condition of the County between the date of this Official Statement and the date of delivery other than as contemplated in this Official Statement. Such certificate will state, however, that the County Manager and the Director of Finance did not independently verify the information in this Official Statement indicated as having been obtained or derived from sources other than the County and its officers but that they have no reason to believe that such information is not accurate.

The County will also furnish to the successful bidder a certificate dated the date of delivery of the Series 2019 Bonds, signed by the County Attorney and stating that, both as of the date of this Official Statement and the date of delivery of the Series 2019 Bonds, the statements in the section herein entitled "LITIGATION" did not and do not contain an untrue statement of a material fact or omit to state a material fact required to be stated herein or necessary in order to make the statements made, in the light of the circumstances under which they were made, not misleading.

CONTINUING DISCLOSURE

The County will execute and deliver to the Underwriters a Continuing Disclosure Certificate, the form of which is included as Appendix F to this Official Statement, pursuant to which the County will covenant and agree, for the benefit of the holders of the Series 2019 Bonds, consistent with the Rule 15c2-12 promulgated by the Securities and Exchange Commission under the Securities Exchange Act of 1934 (the "Rule"), to provide to the Municipal Securities Rulemaking Board annual financial information and operating data for the County, including audited financial statements of the County, within nine (9) months after the end of each fiscal year beginning on and after July 1, 2018, and, in a timely manner not in excess of ten (10) business days after the occurrence thereof, notices of certain events with respect to the Series 2019 Bonds, as set forth in Appendix F and in accordance with the Rule; and, in a timely manner, notice to the Municipal Securities Rulemaking Board of any failure of the County to provide required annual financial information referred to above to the Municipal Securities Rulemaking Board. The continuing obligation of the County to provide annual financial information and notices referred to above will terminate with respect to the Series 2019 Bonds

when the Series 2019 Bonds are no longer outstanding. Any failure by the County to comply with the foregoing will not constitute a default with respect to the Series 2019 Bonds.

The County has agreed in certain of its existing continuing disclosure undertakings relating to certain of its outstanding general obligation bonds to provide certain financial and operating data (the “Annual Report”), including certain data relating to taxable retail sales in the County, vehicle and business license receipts of the County, and certain information relating to the County’s five-year capital improvement plan (collectively referred to herein as the “Supplemental Information”). For the fiscal years ended June 30, 2012 through June 30, 2016, inclusive, this Supplemental Information was not included in the Annual Reports filed by the County on the MSRB’s EMMA website. Although this Supplemental Information was not included in the Annual Reports, it was available in Official Statements of the County that were posted on EMMA during each of the last five years. On April 24, 2017 the County filed a failure to file notice on EMMA relating to the Supplemental Information, together with the Supplemental Information required for the fiscal years ended June 30, 2012 through June 30, 2016.

APPROVAL OF LEGAL PROCEEDINGS

Certain legal matters relating to the authorization and validity of the Series 2019 Bonds are subject to the approval of Hawkins Delafield & Wood LLP, New York, New York, Bond Counsel to the County, whose opinion with respect to the Series 2019 Bonds will be furnished at the expense of the County upon delivery of the Series 2019 Bonds. Bond Counsel will express no opinion of any kind to buyers of the Series 2019 Bonds as to this Official Statement, and the opinion of Bond Counsel will be limited to matters relating to the authorization and validity of the Series 2019 Bonds and the treatment of the interest on the Series 2019 Bonds under present federal and Virginia income tax laws as more fully described under “TAX MATTERS” above.

The proposed form of opinion of Bond Counsel to the County is set forth as Appendix G to this Official Statement.

INDEPENDENT AUDITORS

The financial statements of the County as of and for the fiscal year ended June 30, 2018, included in the Comprehensive Annual Financial Report of the County for the fiscal year ended June 30, 2018, included in this Official Statement as Appendix B, have been audited by KPMG LLP, independent auditors, as stated in their report appearing herein.

The auditors have not been requested to consent, nor have they rendered any consent, to the inclusion of the financial statements in this Official Statement, nor have the auditors been engaged to perform any procedures relating to this Official Statement or the issuance of the Series 2019 Bonds.

FINANCIAL ADVISOR

The County has retained PFM Financial Advisors LLC, Arlington, Virginia, as financial advisor (the “Financial Advisor”), in connection with the issuance of the Series 2019 Bonds. Although the Financial Advisor assisted in the preparation and review of this Official Statement, the Financial Advisor is not obligated to undertake, and has not undertaken to make, an independent verification or to assume responsibility for the accuracy, completeness or fairness of the information contained in the Official Statement. The Financial Advisor is a financial advisory, investment management and consulting organization and is not engaged in the business of underwriting municipal securities.

LITIGATION

The County Attorney advises that there is no litigation pending or, to the best of his knowledge, threatened, in any way questioning or affecting the validity of the Series 2019 Bonds, or the power and authority of the County to fix and collect rates and charges for the services, facilities and commodities sold,

furnished or supplied through the System or the power and authority of the County to pledge the Revenues therefrom to the payment of the principal of and interest on the Series 2019 Bonds.

VERIFICATION

Bingham Arbitrage Rebate Services, Richmond, Virginia, will verify certain mathematical computations as to the sufficiency of the moneys and investments, if any, deposited in the escrow deposit fund under the Escrow Deposit Agreement (i) to pay, when due, the interest on the Refunded Bonds accruing to the date fixed for the redemption, and (ii) to pay the redemption price of the Refunded Bonds on the date fixed for the redemption. See "PLAN OF REFUNDING" above.

ADDITIONAL INFORMATION

The purpose of this Official Statement is to supply information to prospective buyers of the Series 2019 Bonds. All quotations from and summaries and explanations of laws contained in this Official Statement do not purport to be complete and reference is made to such laws for full and complete statements of their provisions. Any questions concerning the contents of this Official Statement should be directed to the following: Ned Smither, Director of Finance, (804) 501-4266; or Kevin Rotty, Managing Director, PFM Financial Advisors LLC (804) 780-2850 or Katie Allen (703) 741-0175.

The distribution of this Official Statement and its delivery have been duly authorized by the Board of Supervisors.

COUNTY OF HENRICO, VIRGINIA

.....
JOHN A. VITHOULKAS
County Manager

.....
NED SMITHER
Director of Finance

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INFORMATION REGARDING THE SYSTEM

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THE SYSTEM

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The County of Henrico, Virginia (the “County”) is situated in central Virginia and surrounds the City of Richmond (the “City” or “Richmond”) on the north side of the James River. Although much of the County’s 244 square miles consists of highly developed urban and suburban areas, there is also a considerable amount of undeveloped agricultural and forest land. In Virginia, cities and counties are distinct units of government and do not overlap. Thus, the County is responsible for providing all local government services to its residents. The population of the County was estimated at 335,283 for 2017 (the most recent available data from the Henrico County Department of Planning) and is expected to grow for the foreseeable future. For a more detailed description of the County, see Appendix C.

THE SYSTEM

History and Development

Prior to October 1968, water and sewer services in the more densely populated areas of the County were provided by sanitary districts. As the County developed and its population increased, the Board of Supervisors determined that water and sewer services could be provided more economically on a County-wide basis and that extension of and improvements to public water and sewer facilities needed to be made without regard to sanitary district boundaries. In October 1968, the County entered into an agreement with the sanitary districts in the County, which was supplemented in 1975 (together, the “Unification Agreement”), to provide a unified County-wide system. Under the Unification Agreement, the County consolidated the water and sewer facilities of the sanitary districts into a single County-wide system (the “System”) and also consolidated the revenues derived from such water and sewer facilities.

Organization and Administration

The County Department of Public Utilities (the “Department”) is responsible for the operation and maintenance of the System and for the construction of additions and improvements thereto. The Department is under the direction of Charles B. England, P.E., Director of Public Utilities, who reports through the Deputy County Manager for Community Operations to the County Manager. Mr. England has been in his position with the County for almost 2 years. Mr. England is a graduate of the United States Military Academy, West Point, NY; where he earned a Bachelor of Science degree in Environmental Science. Mr. England also earned a master’s degree in Business Administration from Averett University. Mr. England holds Professional Engineer (P.E.) and Class I Waterworks Operator licensure with the Commonwealth of Virginia.

For resumes of key officials, see the section “COUNTY GOVERNMENT - Certain County Staff Members” in Appendix C. As of June 30, 2018, there were 309 positions in the Department for activities

directly relating to providing water and sewer services. The County is prohibited by law from recognizing a labor union as a bargaining agent for any County employees and is prohibited from collectively bargaining with any such union or its agents concerning any matter relating to those employees or their employment with the County.

In addition to providing water and sewer service within the County, the Department is responsible for County-operated refuse collection and disposal, the operation of one County-owned transfer station, two public use areas, and the administration of street lighting service provided to five sanitary districts, these services are collectively known as the Solid Waste Operation. As of June 30, 2018, there were 67 positions in the Department for activities directly related to Solid Waste Operation. The Public Utilities Department accounts for the receipts and disbursements related to providing solid waste services separately from revenues and expenses of the Water and Sewer System. Expenses and revenues for the Solid Waste Operation are segregated from funds of the Water and Sewer System. A portion of the administrative costs, which are paid by the Water and Sewer System, are charged to the Solid Waste Operation as an overhead expense.

In providing water and sewer services in the County, the Department receives support from other County departments. The Department (and, therefore, the System) is charged by the County for its share of operating costs for data processing services, finance and accounting services, vehicle maintenance services, risk management, office space, purchasing, County attorney assistance, and the use of certain County-owned vehicles. The County has chosen not to charge the Department a payment-in-lieu of taxes for real property assets of the Water and Sewer system.

The Department does not provide any free water or sewer service within the County and all customers, including the County government, are subject to the same schedule of rates and charges.

Properties and Services

The primary functions of the System are water supply, storage and distribution and wastewater collection, transmission, treatment and resource recovery. The System provides service to approximately 65 percent of the geographical area of the County and 95 percent of the population.

The County provides water service to approximately 99,000 residential, commercial, and industrial customers. The County also has service agreements to supply limited amounts of water to Hanover County and Goochland County. Currently about 42 percent of the County's water supply is purchased from the City of Richmond. The remainder is supplied by the County's 80 MGD Water Treatment Plant, which is supplied by the James River. The plant was completed in April 2004, and the expansion from 55 MGD to 80 MGD was completed in May 2015. The System's water facilities consist of approximately 1,630 miles of water distribution mains, 9 pump stations with 15 ground storage tanks and 2 elevated storage tanks for a total tank storage capacity of approximately 31 million gallons.

The County provides wastewater service to approximately 96,000 residential, commercial, and industrial customers. The County also has service agreements to treat a limited quantity of wastewater from Hanover County, Goochland County, and the City of Richmond. The County operates a 75 MGD wastewater treatment facility.

Wastewater is transmitted to the County Wastewater Treatment Facility where it is treated pursuant to a Virginia Pollutant Discharge Elimination System Permit. Limited volumes of wastewater from the County continue to be treated at Richmond's wastewater treatment facility, and limited volumes of wastewater from Richmond are treated at the County's Wastewater Treatment Facility under a wastewater agreement that became effective November 1, 1989. Wastewater from Hanover County and Goochland County is treated at the County Wastewater Treatment Facility under agreements between the County and Hanover and Goochland Counties.

Operations and Maintenance Procedures

The County has implemented modern operation and maintenance procedures with respect to the System. The City tests the water it sells to the County, and the County maintains its own laboratory to conduct daily tests of the water quality of the distribution system. The County maintains ongoing educational programs to keep employees of the System aware of new developments in water and wastewater technology. In addition, all treatment plant operators are required to attend technical schools and to obtain proper certification.

Mechanical equipment is maintained in County-owned shops, and operating facilities are regularly inspected and maintained by System employees. The County reads meters bi-monthly using a mobile collection device. This device reads the meters via radio transmissions while the van travels through County neighborhoods and along County roads. Employees of the System throughout the County are linked together by a County-owned radio communication system which is interlinked with the County police and fire departments. Maintenance of County sewer lines is enhanced by the use of trucks equipped with high velocity water jets and vans equipped with closed circuit television cameras which can be maneuvered through the sewer mains to inspect the sewer system. Operation of the water distribution and sewage collection and pumping systems is enhanced by use of a modern supervisory distribution control and data acquisition (SCADA) system. The County is in the engineering stage of a SCADA standardization project for the System. This is a project to replace the existing SCADA systems for all DPU collection and distribution system remote sites as well as the SCADA at the Water Treatment Facility and the Water Reclamation Facility. The key objectives of this project are to replace the existing hardware and software with state of the art hardware and software, and to standardize process control philosophies used in the treatment facilities and remote sites. Achieving these objectives will enable further efficiencies through effective automated monitoring and control of the various SCADA processes as well as the consistent, reliable training of all personnel involved with SCADA. It will also simplify and stream line the technical support of the SCADA system taking system reliability to the next level.

The System uses Cityworks as their, asset management system (AMS). Cityworks allows for faster flow of information between the Department and its customers as well as between divisions. Cityworks interfaces with the Department's billing system, CIS Infinity, as well as Flexidata (sewer line CCTV). The GIS-centric nature of Cityworks allows the Department to realize its goal of having GIS as its central asset registry.

Rates and Charges

The most recent rate increase, effective July 1, 2018, was a 5 percent increase in water and sewer rates. Connection fees have not increased since October 1, 2017 when they increased 5 percent. The Department regularly completes comprehensive rate analysis to ensure long-term sufficiency is maintained to meet its cost recovery needs. The Department's last Rate Study was completed in 2016, and it will initiate its next Rate Study in 2020.

Water and sewer rates are based on a forecast model compiled annually by the County. Fiscal year 2019 budgeted revenues are based on an approved 5 percent rate increase. Estimates for succeeding years are based on 5 percent annual rate increases and customer base growth rates starting at 0.75% in 2019 and growing to 1.5% by 2023, anticipating continued development and growth in the County. A schedule of rates, fees, and charges effective as of the date of this Official Statement is included in the following tables.

**WATER AND SEWER RATES
(Effective since July 1, 2018)**

SINGLE-FAMILY RESIDENTIAL CUSTOMERS

Water and sewer customers are billed every two months and pay both a *service* charge and a *volume* charge for water and sewer services.

| Bi-Monthly Service Charge | <u>Water</u> | <u>Sewer</u> |
|--|---------------------|---------------------|
| Service Charge for Residences (5/8" meter)..... <i>(If water is not metered there is a flat charge of \$78.95 for sewer service)</i> | \$14.90 | \$30.05 |
| | | |
| Volume Charge ⁽³⁾ | <u>Water</u> | <u>Sewer</u> |
| The charge for each hundred cubic feet (CCF) of water used ⁽¹⁾ | \$3.42 | \$3.63 |
| If 6 CCF or less | 2.13 | 2.22 |

COMMERCIAL AND INDUSTRIAL CUSTOMERS

| Bi-Monthly Service Charge ⁽²⁾ | <u>Water</u> | <u>Sewer</u> |
|---|---------------------|---------------------|
| 5/8" Meter..... | \$14.90 | \$30.05 |
| 1" Meter | 35.20 | 49.70 |
| 1½" Meter | 64.75 | 72.85 |
| 2" Meter | 99.45 | 105.20 |
| 3" Meter | 163.95 | 178.00 |
| 4" Meter | 263.40 | 281.45 |
| 6" Meter | 509.10 | 560.35 |
| 8" or 10" Meter | 1,018.90 | 959.25 |
| | | |
| Volume Charge Per CCF ⁽²⁾ | <u>Water</u> | <u>Sewer</u> |
| First 10,000 CCF..... | \$3.42 | \$3.63 |
| Next 70,000 CCF | 2.33 | 2.59 |
| Over 80,000 CCF | 1.68 | 2.33 |

-
- (1) One hundred cubic feet is a CCF and is approximately 748 gallons.
- (2) Industrial customers are subject to surcharges for discharge of strong wastes in addition to sewer service and volume charges listed above.
- (3) The average combined bi-monthly residential water and sewer bill for FY2017-19 is \$143.65, based on 14 CCF consumption.

WATER AND SEWER CONNECTION FEES
(Effective since October 1, 2017)

| | Water | | Sewer | |
|---|--------------------|--------------------------------------|--------------------|--------------------------------------|
| | Connection Fees | Local Facilities Fees ^(A) | Connection Fees | Local Facilities Fees ^(A) |
| Single Family Residential with existing well and/or septic system..... | \$2,315+ | \$2,625 | \$2,805+ | \$3,990 |
| Single Family Residential including semi-detached dwellings..... | \$4,635+ | \$2,625 | \$5,605+ | \$3,990 |
| Multi-Family Residential Apts., Townhouses, Condos, & Cluster Homes; Duplexes..... | \$4,270 (per unit) | (B) | \$5,170 (per unit) | (C) |
| Motel and Hotel..... | \$2,350 (per room) | (B) | \$2,850 (per room) | (C) |
| Hospital | \$5,430 (per bed) | (B) | \$6,575 (per bed) | (C) |
| Nursing Homes | \$3,625 (per bed) | | \$4,380 (per bed) | |
| Assisted Living | \$1,810 (per bed) | (B) | \$2,190 (per bed) | (C) |
| Facilities providing permanent housing for elderly or handicapped persons and operated by charitable, non-stock, non-profit organizations which are exempted by § 501(c)(3) of the Internal Revenue Code..... | \$1,810 (per bed) | (B) | \$2,190 (per bed) | (C) |
| Dormitories | \$1,360 (per bed) | | \$1,645 (per bed) | |
| All other business, industrial & public buildings based on meter size as follows: | | | | |
| 5/8" | \$4,635 | (B) | \$5,685 | (C) |
| 1" | 16,570 | (B) | 20,050 | (C) |
| 1½" | 33,060 | (B) | 40,015 | (C) |
| 2" | 65,615 | (B) | 79,415 | (C) |
| 3" | 131,235 | (B) | 158,830 | (C) |
| 4" | 205,050 | (B) | 248,175 | (C) |
| 6" | 410,105 | (B) | 496,340 | (C) |
| 8" | 656,160 | (B) | 794,145 | (C) |
| 10" | 943,130 | (B) | 1,141,585 | (C) |

- (A) Local facilities fee will be due where local facilities are available to connector's property and the costs have not been previously assessed against the property. Local facilities are those portions of the County's water and sewer systems which are used to, respectively, deliver water to or collect wastewater from individual users in local areas, subdivisions and developments. Included are local water distribution mains and valves, local wastewater collection mains, water service lines, meter setters, meter boxes, wastewater lateral lines to the user's premises and fire hydrants.
- (B) Local facilities fee is \$2,625 for 5/8" meter, \$3,360 for 1" meter, \$5,460 for 1½" meter and \$5,460 for 2" meter. The Director of Public Utilities will determine this fee for meter size in excess of 2".
- (C) Local facilities fee is \$3,150 for sewer when applicable.

INSTALLATION CHARGES
(Effective since October 1, 2017)

WATER INSTALLATION CHARGE TABLE
(Not including cost of meter)

| <u>METER SIZE</u> | <u>SERVICE SIZE</u> | <u>INSTALLATION CHARGE</u> |
|-------------------|---------------------|----------------------------|
| 5/8" | 3/4" | \$2,625 |
| 5/8" | 1" | 2,625 |
| 5/8" | 1 1/2" | 3,360 |
| 1" | 1" | 2,775 |
| 1" | 1 1/2" | 3,360 |
| 1" | 2" | 3,360 |
| 1 1/2" | 1 1/2" | 5,460 |
| 1 1/2" | 2" | 5,460 |
| 2" | 2" | 5,460 |

SEWER INSTALLATION CHARGE TABLE

- 1) 4" or 6" sewer lateral installation charge = \$3,150
- 2) County Sewer & Water Main Extension Costs:
 - Sewer: \$50 per foot for vacant lot or \$25 per foot for existing single-family residence, plus sewer installation charge for each connection, plus basic connection fee.
 - Water: \$30 per foot for vacant lot or \$15 per foot for existing single-family residence, plus water installation charge for each connection, plus basic connection fee.

Billing and Collection Procedures

The County renders a monthly bill to certain industrial accounts for water and sewer services and to Hanover County and Goochland County for water and sewer service. All other customers of the System are billed once every two months. If an account remains unpaid 30 days after the billing date, a notice is mailed to the customer whose account is delinquent and a late payment fee is imposed on the account. Fifteen days thereafter, if the account still has not been paid, service may be discontinued by the County. The County is authorized to enforce the collection of delinquent accounts by judicial proceedings, if necessary.

Largest Accounts

The following table lists the 10 largest accounts of the System (excluding Hanover County and Goochland County, which purchase water and sewer service from the County on a wholesale basis and excluding the County government) during the fiscal year ended June 30, 2018.

| Customer | Industry | Fiscal Year 2018 Billings | % of Total System Operating Revenue |
|--|-------------------------------------|--------------------------------------|--|
| US Residential | Real Estate Development, Management | \$714,550 | 0.63% |
| Coca-Cola Refreshments | Beverages | 529,643 | 0.47% |
| Forest City Development (Short Pump Town Center) | Real Estate Development, Management | 472,479 | 0.42% |
| Fareva Richmond, Inc. | Pharmaceutical Manufacturer | 447,954 | 0.40% |
| Parham Road Apartment Association | Real Estate Development, Management | 434,166 | 0.38% |
| St. Luke Apartments | Real Estate Development, Management | 375,483 | 0.33% |
| Crofton Square Association | Real Estate Development, Management | 365,052 | 0.32% |
| St. Mary's Hospital | Healthcare | 357,267 | 0.32% |
| Henrico Doctor's Hospital | Healthcare | 318,865 | 0.28% |
| Colonial Court Apartments | Real Estate Development, Management | 312,170 | 0.28% |
| Total | | \$4,327,629 | 3.83% |

Budget Fiscal Year 2018-19

The County closely monitors the System's financial performance, with specific focus on operating revenues and expenditures. The current fiscal year's budget calls for operating resources of approximately \$128.6 million, operating expenses of approximately \$92.4 million (including debt service), and capital spending of approximately \$109.1 million. See "WATER AND SEWER SYSTEM CAPITAL IMPROVEMENT PLAN" below. As of this date, the County is expecting that it will finish the 2019 fiscal year at or near budgeted revenues and expenses.

Agreements with the City of Richmond

As mentioned above, the County purchases some of the System's water requirements from the City of Richmond. Approximately 58 percent of the County's demand is met by the County's 80 MGD water treatment facility which opened in April 2004 at 55 MGD and was expanded to 80 MGD in May 2015. In FY 2018 the County purchased 7,187,285 CCF from the City of Richmond and treated 9,818,858 CCF at the County's plant. The City treats a limited quantity of wastewater originating from the System. Both water supply and wastewater treatment are provided by the City pursuant to agreements with the County described below.

Water Supply

On September 28, 1994 (effective as of September 29, 1994), the Board of Supervisors approved a water supply contract (the "Contract") under which the City of Richmond supplies the County with treated water, which replaced a contract which was effective July 1, 1985, between the City and the County. The Contract provides that the City will supply the County with water from the City's distribution system at various points around the City, and that the County will distribute the water to the customers of its System. The Contract also provides that the County may resell the water to customers of the System located outside the County (e.g., Hanover County and Goochland County). The County has exercised its option under the Contract requesting that, after January 1, 2007, the City provide the County up to 35 MGD of capacity. Pursuant to the Contract, the County must provide the City with an annual projection of its water requirements for the next 10 years and the City must advise the County within 90 days of any modifications or improvements to its water system necessary to supply the County's projected requirements. The County must concur in the making of any modifications or improvements if the costs of such modifications or improvements are to be borne by the County. The Contract provides that the County shall be responsible for providing water distribution facilities within the County and that the County will maintain water storage and pumping facilities adequate to provide service in the County under the Contract.

The volume of water supplied by the City to the County is measured by meters and the City renders a monthly bill to the County. Charges payable by the County are determined as set forth in the Contract, based

on a mutually agreed upon cost of service study which is updated each year. The Contract is for a term until July 1, 2040 and, thereafter, until cancelled upon five years' notice by either party. See also the section "WATER AND SEWER SYSTEM CAPITAL IMPROVEMENT PLAN". In fiscal year 2018, the County paid \$11,919,658 to the City under this agreement.

Wastewater Treatment

Between 1976 and November 1989, the County undertook the development of the Wastewater Treatment Facility in the County which opened in November 1989. Since then, the County and the City have operated under the terms of an agreement effective November 1, 1989. This agreement provides for the City to treat limited flows from the County and for the County to treat limited flows from the City. See also the subsection "Properties and Services" located above.

Agreements with the Counties of Goochland and Hanover

The County has a water and wastewater agreement with Hanover County to provide water up to 0.775 MGD and to treat wastewater up to 5.4 MGD. The water agreement was signed April 10, 1995 and is in full force and shall continue in full force thereafter, until terminated by either County Manager or County Administrator (of respective localities) by giving the other party ten (10) years written notice. No notice has been given to terminate this agreement. For fiscal year 2018, Hanover County paid the County \$1,765,073 under these agreements.

Henrico also has a water and wastewater agreement with Goochland County to provide water up to 5.25 MGD and to treat wastewater up to 0.69 MGD. Both agreements with Goochland were signed June 11, 2002 and are in full force until June 30, 2032 and shall continue in full force thereafter, until terminated by either County Manager or County Administrator (of respective localities) by giving the other party ten (10) years written notice. No notice has been given to terminate this agreement. For fiscal year 2018, Goochland County paid the County \$1,215,633 under these agreements.

Agreement with the County of Cumberland

A Memorandum of Understanding, dated August 10, 2010, between Henrico and Cumberland counties established the terms and conditions for Henrico to proceed with the construction of the reservoir in Cumberland County. Under these terms and conditions, Henrico shall pay the full costs of permitting, engineering, and acquiring property for constructing, maintaining and operating the reservoir. Henrico shall reimburse Cumberland County for all costs previously paid by Cumberland for permitting the reservoir (\$2,104,646) and all payments Cumberland previously made for the wetland mitigation bank (\$505,383). In accordance with the MOU, these were paid to Cumberland in August and November 2010, respectively.

For 50 years from the date of this Memorandum, Henrico shall make an annual contractual payment to Cumberland in the amount of \$1,131,900. After this 50-year period, Henrico shall make a payment-in-lieu of taxes under the methodology set forth in the Code of Virginia for calculating payments-in-lieu of property taxes.

System Statistics

HENRICO COUNTY WATER AND SEWER SYSTEM STATISTICS (unaudited)

| | Fiscal years ended June 30 | | | | |
|---|----------------------------|----------|----------|----------|----------|
| | 2014 | 2015 | 2016 | 2017 | 2018 |
| Water: | | | | | |
| Number of customers | 95,097 | 95,994 | 96,811 | 97,549 | 98,527 |
| Miles of water mains | 1,581.81 | 1,594.82 | 1,607.37 | 1,621.98 | 1,634.41 |
| Hydrants in service | 12,529 | 12,692 | 12,880 | 13,142 | 13,329 |
| Average daily flow (mgd) ⁽¹⁾ | 28.5 | 29.8 | 29.6 | 29.7 | 30.3 |
| Wastewater: | | | | | |
| Number of customers | 92,125 | 93,087 | 93,839 | 94,538 | 95,493 |
| Miles of sewer mains | 1,470.16 | 1,481.36 | 1,491.33 | 1,503.87 | 1,514.13 |
| Average daily flow (mgd) ⁽¹⁾ | 24.1 | 23.6 | 23.7 | 23.5 | 23.6 |

⁽¹⁾ (mgd) million gallons/day. Average daily flow is based on metered consumption as billed. Wastewater flow is based on metered water consumption and calculated as provided by the County ordinance for billing. Calculation of residential sewer billing is based on a fixed charge, plus a volume charge. Additional allowance is made for increased consumption of water in the summer, which is not related to sewer service.

SUMMARY OF REVENUES AND EXPENSES OF THE SYSTEM

The following schedule sets forth the revenues and expenses (excluding depreciation and interest expenses) of the System for the five fiscal years ended June 30, 2018. The financial data set forth below should be read in conjunction with the County's Comprehensive Annual Financial Report and the financial statements of the County included therein for the fiscal year ended June 30, 2018, which is included in this Official Statement as Appendix B.

Summary of Revenues and Expenses of the System

| | 2014 | 2015 | 2016 | 2017 | 2018 |
|---|----------------------|-----------------------|-----------------------|-----------------------|-----------------------|
| Operating Revenue | | | | | |
| Water System | \$ 45,791,013 | \$ 50,719,860 | \$ 51,169,761 | \$ 54,814,946 | \$ 57,103,532 |
| Sewer System | 49,502,721 | 51,137,470 | 53,435,352 | 54,563,383 | 55,950,051 |
| Other | 995,127 | 1,163,227 | 1,295,292 | 1,208,146 | 1,321,683 |
| Total Operating Revenue | \$ 96,288,861 | \$ 103,020,557 | \$ 105,900,405 | \$ 110,586,475 | \$ 114,375,266 |
| Operating Expenses | | | | | |
| Water System | | | | | |
| Source of Supply | \$ 13,065,979 | \$ 12,250,784 | \$ 12,726,415 | \$ 11,250,861 | \$ 14,065,893 |
| Pumping and Treatment | 7,571,518 | 8,205,773 | 8,804,051 | 9,042,609 | 7,833,827 |
| Transmission and Distribution | 4,739,981 | 4,846,808 | 5,026,633 | 6,209,969 | 6,347,872 |
| Customer Billing and Services | 1,235,504 | 1,163,098 | 1,313,055 | 1,286,591 | 1,283,812 |
| General and Administrative | 5,233,880 | 5,088,561 | 6,468,444 | 5,290,711 | 5,253,628 |
| Total Water System | \$ 31,846,862 | \$ 31,555,024 | \$ 34,338,598 | \$ 33,080,741 | \$ 34,785,032 |
| Sewer System | | | | | |
| Treatment and Disposal | \$ 11,612,144 | \$ 11,192,998 | \$ 12,548,992 | \$ 11,832,563 | \$ 11,585,335 |
| Collection | 3,308,042 | 3,473,055 | 3,354,002 | 3,590,487 | 3,528,517 |
| Pumping | 8,250,913 | 7,578,880 | 8,078,380 | 7,758,898 | 8,201,907 |
| Customer Billing and Services | 1,196,892 | 1,127,876 | 1,272,746 | 1,246,918 | 1,244,278 |
| General and Administrative | 5,463,642 | 5,135,155 | 6,477,171 | 5,303,751 | 5,048,504 |
| Total Sewer System | \$ 29,831,633 | \$ 28,507,964 | \$ 31,731,291 | \$ 29,732,617 | \$ 29,608,541 |
| Total Operating Expenses | \$ 61,678,495 | \$ 60,062,988 | \$ 66,069,889 | \$ 62,813,358 | \$ 64,393,573 |
| Net Operating Revenue | \$ 34,610,366 | \$ 42,957,569 | \$ 39,830,516 | \$ 47,773,117 | \$ 49,981,693 |
| Non-Operating Income | | | | | |
| Investment Income | \$ 2,074,889 | \$ 799,161 | \$ 1,019,734 | \$ 975,513 | \$ 1,122,050 |
| Connection Fee | 6,100,959 | 9,096,093 | 12,634,472 | 9,480,779 | 10,784,103 |
| Add debt service contribution from County GF ⁽¹⁾ | 1,610,976 | 1,607,475 | 1,609,675 | 1,607,988 | 1,609,388 |
| Miscellaneous ⁽²⁾ | (456,562) | (3,003,808) | (1,392,014) | 671,521 | (1,746,890) |
| Total Other Income | \$ 9,330,262 | \$ 8,498,921 | \$ 13,871,867 | \$ 12,735,801 | \$ 11,768,651 |
| Total Amounts Available for Debt Service | \$ 43,940,628 | \$ 51,456,490 | \$ 53,702,383 | \$ 60,508,918 | \$ 61,750,344 |

(1) Represents reimbursement from the County's General Fund to Public Utilities for certain infrastructure and road improvements related to economic development projects at White Oak Technology Park. These transfers from the General Fund are made in connection with financing agreements relating to these particular projects. The County does not routinely transfer amounts from the General Fund to the System for its general operations or to pay debt service on the Bonds issued under the Bond Resolution.

(2) Miscellaneous includes amortization, loss or gain on early retirement of fixed assets, sale of vehicles, sale of equipment, grant funds, VA nutrient credits, and entries from Central Automotive Maintenance (CAM).

Debt Service Coverage Ratio under the Resolution

| | FY2014 | FY2015 | FY2016 | FY2017 | FY2018 |
|---|---------------|----------------|----------------|----------------|----------------|
| Total Operating Revenue | \$ 96,288,861 | \$ 103,020,557 | \$ 105,900,405 | \$ 110,586,475 | \$ 114,375,266 |
| Total Operating Expenses | (61,678,495) | (60,062,988) | (66,069,889) | (62,813,358) | (64,393,573) |
| Debt Service Contribution from County General Fund ⁽¹⁾ | 1,610,976 | 1,607,475 | 1,609,675 | 1,607,988 | 1,609,388 |
| Revenues Available for Debt Service | 36,221,342 | 44,565,044 | 41,440,191 | 49,381,105 | 51,591,081 |
| Debt Service | 15,069,891 | 16,997,118 | 17,011,726 | 21,330,889 | 21,510,278 |
| Debt Service Coverage Ratio Under the Resolution | 2.40 | 2.62 | 2.44 | 2.32 | 2.40 |

HISTORICAL DEBT SERVICE COVERAGE

- (1) Represents reimbursement from the County’s General Fund to Public Utilities for certain infrastructure and road improvements related to economic development projects at White Oak Technology Park. These transfers from the General Fund are made in connection with financing agreements relating to these particular projects. The County does not routinely transfer amounts from the General Fund to the System for its general operations or to pay debt service on the Bonds issued under the Bond Resolution.

Debt Service Coverage Ratio Using All System Revenues

| | FY2014 | FY2015 | FY2016 | FY2017 | FY2018 |
|--|------------------|--------------------|--------------------|----------------|--------------------|
| Revenues Available for Debt Service under Resolution | \$36,221,342 | \$44,565,044 | \$41,440,191 | \$49,381,105 | \$51,591,081 |
| Plus: | | | | | |
| Connection Fees | 6,100,959 | 9,096,093 | 12,634,472 | 9,480,779 | 10,784,103 |
| Investment Earnings | 2,074,889 | 799,161 | 1,019,734 | 975,513 | 1,122,050 |
| Miscellaneous ⁽¹⁾ | <u>(456,562)</u> | <u>(3,003,808)</u> | <u>(1,392,014)</u> | <u>671,521</u> | <u>(1,746,890)</u> |
| All System Revenues | 43,940,628 | 51,456,490 | 53,702,383 | 60,508,918 | 61,750,344 |
| Debt Service | 15,069,891 | 16,997,118 | 17,011,726 | 21,330,889 | 21,510,278 |
| Debt Service Coverage Ratio | 2.92 | 3.03 | 3.16 | 2.84 | 2.87 |

- (1) Miscellaneous includes amortization, loss or gain on early retirement of fixed assets, sale of vehicles, sale of equipment, grant funds, VA nutrient credits, and entries from Central Automotive Maintenance (CAM).

Source: County Department of Utilities.

ANNUAL DEBT SERVICE REQUIREMENTS

The following table sets forth for each fiscal year ending June 30 the approximate amounts payable from the revenues of the System as principal of and interest on the Series 2019 Bonds and on the Outstanding Parity Bonds.

| <u>Fiscal Year</u> <u>Ending June 30</u> | <u>Debt Service on Outstanding Parity Bonds(2)</u> | | | <u>Series 2019 Bonds</u> | | | <u>Total Debt Service</u> |
|---|--|-----------------|---------------|--------------------------|-----------------|---------------|---------------------------|
| | <u>Principal</u> | <u>Interest</u> | <u>Total</u> | <u>Principal</u> | <u>Interest</u> | <u>Total</u> | |
| 2019 | \$11,630,000 | \$15,018,585 | \$26,648,585 | \$0 | \$0 | \$0 | \$26,648,585 |
| 2020 | 11,840,000 | 14,688,213 | 26,528,213 | 1,545,000 | 2,347,780 | 3,892,780 | 30,420,992 |
| 2021 | 12,220,000 | 14,197,413 | 26,417,413 | 1,250,000 | 2,693,900 | 3,943,900 | 30,361,313 |
| 2022 | 12,745,000 | 13,681,238 | 26,426,238 | 1,315,000 | 2,631,400 | 3,946,400 | 30,372,638 |
| 2023 | 13,355,000 | 13,059,488 | 26,414,488 | 1,380,000 | 2,565,650 | 3,945,650 | 30,360,138 |
| 2024 | 14,005,000 | 12,414,438 | 26,419,438 | 1,450,000 | 2,496,650 | 3,946,650 | 30,366,088 |
| 2025 | 14,600,000 | 11,823,313 | 26,423,313 | 1,520,000 | 2,424,150 | 3,944,150 | 30,367,463 |
| 2026 | 15,290,000 | 11,134,413 | 26,424,413 | 1,595,000 | 2,348,150 | 3,943,150 | 30,367,563 |
| 2027 | 15,975,000 | 10,443,713 | 26,418,713 | 1,675,000 | 2,268,400 | 3,943,400 | 30,362,113 |
| 2028 | 16,720,000 | 9,711,263 | 26,431,263 | 1,760,000 | 2,184,650 | 3,944,650 | 30,375,913 |
| 2029 | 10,825,000 | 8,965,513 | 19,790,513 | 2,815,000 | 2,096,650 | 4,911,650 | 24,702,163 |
| 2030 | 11,255,000 | 8,540,863 | 19,795,863 | 2,950,000 | 1,955,900 | 4,905,900 | 24,701,763 |
| 2031 | 11,690,000 | 8,098,913 | 19,788,913 | 3,100,000 | 1,808,400 | 4,908,400 | 24,697,313 |
| 2032 | 12,190,000 | 7,609,063 | 19,799,063 | 3,220,000 | 1,684,400 | 4,904,400 | 24,703,463 |
| 2033 | 12,695,000 | 7,098,063 | 19,793,063 | 3,345,000 | 1,555,600 | 4,900,600 | 24,693,663 |
| 2034 | 13,190,000 | 6,594,413 | 19,784,413 | 3,445,000 | 1,455,250 | 4,900,250 | 24,684,663 |
| 2035 | 13,725,000 | 6,066,413 | 19,791,413 | 3,550,000 | 1,351,900 | 4,901,900 | 24,693,313 |
| 2036 | 14,235,000 | 5,557,269 | 19,792,269 | 3,645,000 | 1,254,275 | 4,899,275 | 24,691,544 |
| 2037 | 9,815,000 | 5,024,000 | 14,839,000 | 2,470,000 | 1,149,481 | 3,619,481 | 18,458,481 |
| 2038 | 10,210,000 | 4,624,831 | 14,834,831 | 2,545,000 | 1,078,469 | 3,623,469 | 18,458,300 |
| 2039 | 10,630,000 | 4,209,194 | 14,839,194 | 2,615,000 | 1,005,300 | 3,620,300 | 18,459,494 |
| 2040 | 11,070,000 | 3,770,994 | 14,840,994 | 2,695,000 | 926,850 | 3,621,850 | 18,462,844 |
| 2041 | 11,530,000 | 3,309,875 | 14,839,875 | 2,775,000 | 846,000 | 3,621,000 | 18,460,875 |
| 2042 | 12,010,000 | 2,829,200 | 14,839,200 | 2,860,000 | 762,750 | 3,622,750 | 18,461,950 |
| 2043 | 12,515,000 | 2,328,088 | 14,843,088 | 2,945,000 | 676,950 | 3,621,950 | 18,465,038 |
| 2044 | 13,035,000 | 1,805,406 | 14,840,406 | 3,035,000 | 588,600 | 3,623,600 | 18,464,006 |
| 2045 | 9,325,000 | 1,236,919 | 10,561,919 | 3,125,000 | 497,550 | 3,622,550 | 14,184,469 |
| 2046 | 9,745,000 | 819,869 | 10,564,869 | 3,215,000 | 403,800 | 3,618,800 | 14,183,669 |
| 2047 | 5,320,000 | 392,769 | 5,712,769 | 3,315,000 | 307,350 | 3,622,350 | 9,335,119 |
| 2048 | 5,515,000 | 199,919 | 5,714,919 | 3,415,000 | 207,900 | 3,622,900 | 9,337,819 |
| 2049 | 0 | 0 | 0 | 3,515,000 | 105,450 | 3,620,450 | 3,620,450 |
| Totals ⁽¹⁾ | \$358,905,000 | \$215,253,642 | \$574,158,642 | \$78,085,000 | \$43,679,555 | \$121,764,555 | \$695,923,196 |

⁽¹⁾ Totals may not add due to rounding.

⁽²⁾ Includes Water and Sewer System Revenue Bonds, Series 2018, dated May 9, 2018; Water and Sewer System Revenue Bonds Series 2016, dated May 17, 2016; Water and Sewer System Revenue Bonds Series 2014, dated March 20, 2014; Water and Sewer System Refunding Revenue Bonds, Series 2013, dated February 20, 2013. The Water and Sewer System Revenue Bonds, Series 2009 and Series 2009A were fully paid and discharged as of May 1, 2019. Excludes Water and Sewer System Revenue Bonds, Series 2009B which are to be refunded and defeased by the Series 2019 Bonds.

WATER AND SEWER SYSTEM CAPITAL IMPROVEMENT PROGRAM

The Board of Supervisors annually adopts a Five Year Capital Improvement Program for the System (the “CIP”), approving the first year of the CIP for implementation and the remaining four years for planning purposes. The projects set forth in the CIP provide for extensions of service by the System and improvements to the System to upgrade existing service. The 2017-19 through 2021-23 CIP anticipates the following appropriations, as described in the following subsections:

| <u>FY2019-2023 Water and Sewer Capital Improvement Program</u> | | | | | | |
|---|--------------------|---------------------|---------------------|---------------------|---------------------|---------------|
| | Approved FY2019 | Requested FY2020 | Requested FY2021 | Requested FY2022 | Requested FY2023 | Total |
| Wastewater | \$39,350,000 | \$20,750,000 | \$24,500,000 | \$66,850,000 | \$54,120,000 | \$205,570,000 |
| Water | \$23,050,000 | \$7,050,000 | \$7,450,000 | \$9,250,000 | \$9,250,000 | \$56,050,000 |
| Total | \$62,400,000 | \$27,800,000 | \$31,950,000 | \$76,100,000 | \$63,370,000 | \$261,620,000 |
| Previous Years Appropriations ⁽¹⁾ | \$317,203,588 | | | | | \$317,203,588 |
| Combined Capital Improvement Plan | \$379,603,588 | | | | | \$578,823,588 |
| Planned Bond Issues ⁽²⁾ | \$70,000,000 | | \$50,000,000 | | \$70,000,000 | \$190,000,000 |

- (1) Planned Bond Issues include funding for projects approved in prior capital budgets.
- (2) Current estimate of future bond issues.

The County expects that net revenues and debt proceeds will fund the CIP. It should be noted that many of the projects and improvements in the CIP are in the planning stages, with construction cost estimates that are preliminary and contracts that have not been awarded. Hence, the overall timing and sizing of the CIP is subject to change. Only the first year of the CIP is appropriated. The County will carefully consider its funding needs and whether debt is needed each year when preparing a new CIP.

Sewer System

In January 1977, the County completed a comprehensive study of the County’s wastewater treatment system (the “Wastewater Treatment Study”) to evaluate existing facilities and to provide a specific plan of development for wastewater transportation and treatment needs for the County. The study explored various alternatives and recommended that the County design and build a regional wastewater transport and treatment system. In response to that study, the County constructed the County Wastewater Treatment Facility which was placed in service in November 1989. As County wastewater collection and pumping systems were connected to the County Wastewater Treatment Facility, wet-weather flows increased significantly due to infiltration and inflow (“I&I”). The increased I&I resulted in the County entering into a consent agreement in June 1993 with the State Water Control Board that requires the County to take certain actions to identify and mitigate I&I. To meet its obligations under the consent agreement, the County expanded its Wastewater Treatment Facility from 30 mgd to 45 mgd and constructed nutrient removal facilities to meet new permit limits for phosphorus, ammonia and nitrogen. In addition, The County replaced and expanded its effluent filters. The filter replacement and expansion was substantially completed August 19, 1996 and the expansion and nutrient removal project was substantially completed March 14, 1997.

On January 28, 1998, the Board of Supervisors authorized a contract to design improvements and expansion of the Water Reclamation Facility to 75 MGD. The expansion of the facility to 75 MGD was completed in August 2005 at a cost of approximately \$101,000,000. The current facility is designed to comply with the nutrient requirements of the 2007 Chesapeake Bay Act.

The County entered into a second consent order in January 2003 with the State Water Control Board that required the County to submit certain manuals and reports relating to the operation of the wastewater collection and treatment systems as well as setting a completion schedule for 30 infiltration and inflow removal projects. All manuals and reports were submitted and all projects in the January 2003 schedule were completed.

In March 2005, the consent order was amended to set the completion of the Water Reclamation Facility expansion to 75 MGD and to set a schedule for the completion of the Fourmile Creek Trunk Sewer Rehabilitation Project. The Water Reclamation Facility expansion to 75 MGD was completed, on time, in the fall of 2015 and the Fourmile Creek Trunk Sewer Rehabilitation Project was continued on a third consent order.

The County entered into a third consent order in December 2010 with the State Water Control Board that required the County to submit a standard operating procedure manual relating to the operation of the Wastewater Reclamation Facility and completion of the Fourmile Creek Trunk Sewer Rehabilitation Project as well as setting a completion schedule for 32 additional infiltration and inflow removal projects. All projects included in the consent order were completed in mid-2018. The State Water Control Board was notified by letter dated June 14, 2018 of completion of all projects.

Water System

The County's decision to build the Water Treatment Facility began in August 1987, when a comprehensive study of the County's water system (the "Comprehensive Water Study") was completed by Wiley & Wilson, consulting engineers for the County. The Comprehensive Water Study evaluated existing facilities for water supply, storage and distribution, including an updating of a model for use in evaluating the County's existing facilities and projecting the need for future improvements.

The Comprehensive Water Study recommended that the County construct a water treatment facility to meet the long-term needs of the County. In 1988, the Board of Supervisors approved inclusion of the Water Treatment Facility in the CIP and in June 1988, the County submitted an application for the required permits from the U.S. Army Corps of Engineers (the "Corps of Engineers") and State Water Control Board to construct a water supply intake structure and to withdraw water from the James River for treatment at the Water Treatment Facility. The Corps of Engineers prepared an environmental impact statement and issued the required permit for the water supply intake structure in the James River on October 18, 1996.

The Water Treatment Facility was completed in April 2004. The total approximate cost of the plant and all related infrastructure was \$185,000,000. Annual operating and maintenance costs are budgeted at approximately \$7,515,000 for fiscal year 2019. Since the plant startup, the facility has met all State and Federal requirements.

The expansion of the Water Treatment Facility to 80 MGD was completed in May 2015 at an approximate cost of \$13,800,000.

Cobbs Creek Reservoir

Spurred by a major state-wide drought in 2002, the Cobbs Creek Reservoir project is designed to create an environmentally sensitive way to provide a regional raw water supply that is expected to accommodate the projected growth of all three counties through the year 2055 and beyond and to decrease potential water usage restrictions.

The Cobbs Creek Reservoir Project is a river flow augmentation facility that will discharge up to 100 million gallons per day of raw water into the James River during periods of low flow in the river. Flow augmentation will have a beneficial impact on aquatic and finfish species that might be stressed during a low

flow period. In return for augmentation of flow in the river, the Virginia Department of Environmental Quality has increased the water withdrawal permit by 30 MGD (to 75 MGD) from the James River for Henrico County and will issue withdrawal permits for up to 17 MGD more through future permitting to Henrico County and its regional partners. Through the 2010 Memorandum of Understanding, Cumberland County as a regional partner has essentially first rights of refusal of up to 10 MGD of this future capacity. Henrico County may develop other regional partnerships in the future for allocation of future capacity created by the Cobbs Creek Reservoir project to Powhatan and Cumberland Counties for water supply purposes.

With an estimated cost of \$280,000,000, the reservoir is owned and will be operated by Henrico County while located adjacent to the James River in Cumberland County. The reservoir will be designed to provide 14.8 billion gallons of raw water storage within 1,117 acre normal pool area. The project consists of several major components: a river intake structure, raw water pump station, transfer pipeline lines, inlet/outlet tower and one major and one saddle dam. With this system, raw water will be pumped from the James River into the reservoir when river flow is adequate. Controlled releases from the reservoir during low flow periods in the James River will benefit aquatic resources and recreation.

Design and Schedule

The County acquired all of the land necessary for the Cobbs Creek Reservoir project. The first phase of construction was on the utility realignment corridor. Relocation of overhead electric utility and underground gas lines has been completed. Construction on the reservoir and associated facilities began in 2017, with an anticipated completion date in 2021. It is anticipated that it could take up to 2 years to fill the reservoir, accordingly the reservoir should be completed and ready for use by 2023.

Budget and Expenditures

Through March 2019, approximately \$175,500,000 has been expended on payments for engineering, legal assistance, permits, staff time, land acquisitions, relocating the utilities, construction of the communication tower, and construction of the dams and reservoir.

Other Water and Sewer CIP Projects

The projects set forth in the CIP are needed to address system rehabilitation requirements and to provide services for future growth. These projects are identified in the Department’s master plan titled 2007 Water and Sewer Facilities Plan dated December 2007, or in the Technology Master Plan, or are needed to address regulatory changes. The projects can be summarized in the following categories with their projected five year appropriation estimates:

| FY 2019 to FY 2023 Capital Improvement Plan | |
|--|----------------------|
| Project | Appropriation |
| Water Transmission and Distribution | \$14,850,000 |
| Water System Rehabilitation | \$26,200,000 |
| SCADA System Replacement | \$15,000,000 |
| Sewer Treatment | \$11,670,000 |
| Sewer Collection and Pumping | \$94,500,000 |
| Sewer Rehabilitation | \$99,400,000 |
| Total | \$261,620,000 |

Water Transmission and Distribution projects provide for improvements to water pumping and storage facilities, extension of water distribution mains, and construction of planned water transmission pipelines. Water System Rehabilitation addresses needed replacement of aging infrastructure necessary to insure reliability of the water supply system. SCADA System Replacement will provide state of the art supervisory

control and data acquisition system to manage the water and sewer systems and allow remote operation of water and sewer facilities. Sewer Treatment provides for improvements and upgrades to the Water Reclamation Facility to ensure compliance with federal and state requirements for this facility. Sewer Collection and Pumping includes pumping station upgrades and improvements, construction of flow equalization basins and provision of collector and trunk sewers to provide capacity to serve growth needs of the County. Sewer Rehabilitation implements a Wet Weather Control Plan for rehabilitation and replacement of existing sewers necessary to reduce wet weather overflows and ensure capacity for service to existing and future customers.

**COMPREHENSIVE ANNUAL FINANCIAL REPORT
OF THE COUNTY OF HENRICO, VIRGINIA
FOR THE FISCAL YEAR ENDED JUNE 30, 2018**

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Henrico County, Virginia



2017-2018



Comprehensive Annual Financial Report
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

**HENRICO COUNTY, VIRGINIA
 COMPREHENSIVE ANNUAL FINANCIAL REPORT
 for the Fiscal Year Ended June 30, 2018**

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INTRODUCTORY SECTION

COMMONWEALTH OF VIRGINIA
COUNTY OF HENRICO



John A. Vithoukias
County Manager

November 7, 2018

The Honorable Board of Supervisors
County of Henrico, Virginia

Honorable Members of the Board:

We are pleased to present the County of Henrico's (the County) Comprehensive Annual Financial Report (CAFR) for the fiscal year ended June 30, 2018. This report is intended to provide informative and relevant financial data for the residents of the County, the Board of Supervisors, investors, creditors and any other interested readers. We believe it includes all financial statements and disclosures necessary for the reader to obtain a thorough understanding of the County's financial activities. The reader should pay particular attention to the required Management's Discussion and Analysis, a supplemental narrative overview and analysis of the financial statements included in this CAFR. Any individual with comments or questions concerning this report is encouraged to contact the County's Department of Finance at (804) 501-5200. This report may also be found online at the County's official website www.henrico.us.

The financial statements included in this report conform to the U.S. generally accepted accounting principles (GAAP) established by the Governmental Accounting Standards Board (GASB). The County's management is responsible for the establishment and maintenance of accounting and other internal controls to accomplish three purposes: ensuring compliance with applicable laws and County policies, safeguarding assets, and properly recording reliable financial information for the preparation of the County's financial statements and related notes thereto in accordance with GAAP. Because their cost should not outweigh their benefits, the County's comprehensive framework of internal controls is designed to provide reasonable assurance that financial statements will be free from material misstatement rather than absolute assurance. County management is responsible for the accuracy and fairness of the presentation of the financial statements and other information as presented herein and, to the best of management's knowledge, the financial information presented in this CAFR is complete and accurate in all material respects.

KPMG LLP, a certified public accounting firm, audited the County's basic financial statements included in this report. The independent auditors planned and performed the audit to obtain reasonable assurance about whether the financial statements of the County are free of material misstatement. KPMG LLP has expressed unmodified opinions stating that, based on the audit evidence obtained, the County's basic financial statements as of and for the fiscal year ended June

The Honorable Board of Supervisors
November 7, 2018

30, 2018, are fairly presented, in all material respects, in conformity with GAAP. The independent auditors' report on the County's financial statements is presented as the first component of the Financial Section of this report. The independent audit of the financial statements of the County is part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditors to report not only on the fair presentation of the financial statements, but also on the government's compliance with federal requirements that could have a direct and material effect on each of its major federal programs and on internal controls over compliance in accordance with the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). This "Single Audit" information is available in a separately issued report, which is available upon request from the County's Department of Finance.

Profile of the Government

The County of Henrico is located in central Virginia and surrounds the City of Richmond on the north side of the James River and constitutes approximately one third of the Richmond Metropolitan area. The County's location in the middle of the eastern seaboard is within 750 miles of two-thirds of the nation's population and is ideal for commerce due to the intersection of Interstates 95, 64, and 295 as well as Routes 895 and 288, major rail lines, and the James River, an international port. It is also home to Richmond International Airport, the primary airport for the Richmond Metropolitan Area. Henrico County is also convenient to nearby oceanic ports in the Tidewater region of Virginia. Currently, based on the recent county population estimates, 335,283 Henrico County residents (approximately one third of the Richmond Metropolitan area) live in a well-planned community of 244 square miles that consists of highly developed urban and suburban areas, as well as undeveloped agricultural and forest land.

Captain Christopher Newport and a band of adventurers from Jamestown (consisting of Captain John Smith, George Percy and others) rowed ashore at the foot of the James River in Henrico in 1607. Captain Newport erected a cross and claimed the land for God and England. Four years after the discovery and exploration, Sir Thomas Dale, Deputy Governor of Virginia, founded Henrico and named it for Prince Henry Frederick, eldest son of King James I. In another four months, it was a bustling community as John Rolfe successfully cultivated a Spanish-type of tobacco similar to that produced in Varinas, Spain, giving birth to America's tobacco industry. In 1614, Rolfe married Princess Pocahontas, daughter of the Great Indian King Powhatan. Her profile now appears on the Henrico County seal as a symbol of Henrico's place in our nation's history. In 1634, Henrico became one of the original eight shires in the Virginia Colony. In 1934, Henrico County voters approved the County Manager form of government with five voter-elected members on the Board of Supervisors who serve four-year terms and represent five distinct magisterial districts. The Chairman of the Board of Supervisors is elected annually by the members of the Board, and the Board also hires the County Manager who serves at their pleasure. The duties of the County Manager include implementing the approved ordinances and policies of the Board of Supervisors, appointing the County's Department Directors, and managing the day-

to-day operations of the County government. Henrico County's Manager is also the Director of Public Safety. The County government is responsible for providing a wide array of public services including public safety (fire and police protection, as well as building code enforcement), a full-service water and sewer system, the maintenance of the third largest road system in the Commonwealth of Virginia, and an array of recreational and cultural services. The County government also provides most of the funding for a nationally recognized public school system, though the schools are operated by a legally distinct entity and a separately elected School Board.

The financial reporting entity includes all the funds of the County, the primary government, as well as all of its component units. Two discretely presented component units, the County of Henrico School Board (School Board) and the James River Juvenile Detention Commission (JRJDC), are included in the reporting entity because of the County's financial accountability for these organizations. These component units are reported in separate columns in the County's basic financial statements. Additional information concerning these legally separate organizations can be found in the notes to the financial statements.

The annual budget serves as the foundation for the County's financial planning and control. The County Manager presents his proposed budget request to the Board in early March of each year. That body then undertakes an intensive review of that budget in a series of public meetings. Those meetings are referred to as the "Legislative Budget Reviews." The Board then holds a public hearing on the proposed budget in April prior to adopting the final budget. Legal budgetary restrictions are established at the governmental function level (i.e., Division of Police), with effective administrative controls maintained through detailed line-item budgets. It is County policy that the County Manager is authorized to transfer budgeted amounts between departments within any fund. However, any revisions that alter the total budgeted amounts and/or appropriations of any fund must be approved by the Board of Supervisors. Budget to actual comparisons are provided in this report for governmental funds where an appropriated annual budget has been adopted. These comparisons are presented in the Other Required Supplementary Information Section of this report.

Economic Overview

Henrico County continues to observe positives in the local economy that suggest a local economy that continues to grow with the lowest unemployment rate since the recession and wage growth of 4.5 percent in calendar year 2017, the second highest among large localities in Virginia. Real estate assessments have grown for four consecutive years, local consumer spending is robust, and our business community continues to be a strength for Henrico.

Despite the improved economic climate, Henrico County continues to evaluate our governmental practices, identifying opportunities for greater operational efficiencies and thereby best utilizing taxpayer provided resources. As evidenced by a long history of prudent financial management - and the distinction of being one of only 46 triple AAA rated counties in the country - Henrico County continues to exemplify excellence in local government finance and administration. While

The Honorable Board of Supervisors
November 7, 2018

there is always uncertainty regarding future economic conditions, one certainty that does exist is that Henrico County will continue to do everything within its means to create an environment conducive to positive economic growth.

Henrico County residents live and work in a low-tax, high-quality community with one of the premier public school systems in the nation, and the local economy continues to be well positioned to expand on the growth enjoyed during the past few years of economic recovery. The Board of Supervisors has fostered this environment through consistently demanding innovation, effective planning and financial prudence when allocating public resources, while also incrementally reducing tax rates when economically feasible, and exploring less burdensome revenue enhancements when necessary. With an emphasis on quality customer service, sound financial management, and sustainable economic development, Henrico County has been and will continue to be a community of choice.

Acknowledgements such as this would not be possible without a strong infrastructure to support the existing large businesses in the area - such as the 19 *Inc. 5000* companies with a significant presence in Henrico County, as well as the small businesses and entrepreneurial endeavors that drive our diverse economy. Combined, the Henrico companies that made the most recent 2018 *Inc. 5000* list account for more than \$483.7 million in revenue while averaging 238.3 percent growth annually. The County's diverse labor pool, low tax structure, regional economy that supports low operating expenses and strategic location collectively are just some of the components that make Henrico a desirable location for outside companies to relocate to, or for existing companies to expand. The best example of this is Facebook who, in October 2017, announced they would be investing \$1.0 billion by building a new data center in Henrico. To follow that up, in September 2018 Facebook announced they would commence Phase II of their data center development in Henrico by investing an additional \$1.0 billion.

In addition, ten *Fortune 1000* companies are headquartered in the Richmond region, of which, seven are ranked in the *Fortune 500*. Of those ten companies, four are in Henrico, and three are *Fortune 500* companies; Altria, Markel, and Genworth Financial, while The Brink's Company is a *Fortune 1000* company. Richmond also has more *Fortune 500* companies than San Diego, Philadelphia, San Antonio and Phoenix all of which have larger populations. In total, over 25,000 companies are headquartered in Henrico.

Other companies with a major presence within Henrico are Patient First, SunTrust, Allianz, McKesson, Capital One, Southern States Cooperative, Dominion Energy and Anthem, to name a few. All these companies have invested heavily in the County, and the Richmond Metropolitan Area has benefited from their presence.

Henrico County's vibrant and diverse economy continues to drive employment statistics that compare favorably relative to national and state averages. According to the Bureau of Labor Statistics, as of July 2018 the County's unemployment rate (not seasonally adjusted) of 2.9 percent is equal to that of Virginia (2.9 percent) and considerably lower than that of the U.S. (3.9 percent).

The Honorable Board of Supervisors
November 7, 2018

This low unemployment rate is indicative of the fundamental economic strength of the County, as well as the resiliency and perseverance of state and local employers and the County's educated, talented workforce.

While the economic downturn had a significant impact on the real estate market in Henrico in both the residential and commercial sectors, the County has now experienced six successive years of growth in the total assessed value of real property. For the 2018 assessment of new and existing commercial and residential real estate, the total taxable assessed value of the County was approximately \$37.9 billion, which represents an increase of about \$2.2 billion compared to 2017. The increase in existing residential and commercial properties totaled 4.7 percent, while new residential and commercial construction increased \$491.3 million. The most recent year-over-year increase in reassessments is higher than the prior year's 3.5 percent increase. These increases are part of a five-year trend of reassessments coming in at over 2.0 percent, representing a significant improvement from the four years prior. Calendar year 2017 is also the first year in more than a decade that reassessments increased over 4.0 percent.

As the Central Virginia housing market continues to tighten, home sales for the second quarter of 2018 declined 2.0 percent from the following year. This is normal as the economy levels out and reaches an equilibrium. However, despite the slight decrease in sales, average home prices continued to climb throughout the region, reflective of the historically low inventory of active listings. Henrico lead the Richmond Metro Area with average sale price of \$308,073, up 8.0 percent from the same time last year, while the entire region saw growth of 4.0 percent with an average sale price of \$287,292. Additionally, homes are selling nine days faster on average in the region compared to a year ago. Reflecting the trend above, pending sales decreased approximately 2.0 percent for the region while the supply of active listings continued to shrink to historically low levels with an inventory of 3,759 listings or a reduction of 12.0 percent over last year.

In addition, for the fiscal year ended June 30, 2018, total construction permit data, including permits for the construction of single family, residential and commercial dwellings, is continuing to grow as the total number of permits increased 2.3 percent when compared to fiscal year 17. This is considerably slower than the FY17 growth of 7.0 percent, however, the value of those permits increased by 62.2 percent, in part due to the approval of the Facebook data center.

Henrico County is still one of the Commonwealth's leaders in retail sales as it ranks third in total annual taxable sales, behind only Loudoun and Fairfax. However, Henrico ranks first in total taxable sales per capita when compared to the ten largest comparably rated localities in the Commonwealth. The most recent annual data from the Virginia Department of Taxation shows that Henrico County's annual taxable sales for 2017 were \$5.66 billion, representing a 3.2 percent increase from 2016. These statistics are another indication that the County remains a destination for shoppers locally, regionally and statewide. Henrico was able to establish itself as a destination for shoppers starting with Regency Square, built in the 1970s, and later with Short Pump Town Center, White Oak Village in Eastern Henrico, and Short Pump Station in Western Henrico.

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November 7, 2018

Tourism has been another area of economic achievement for Henrico. The County has an 8.0 percent transient occupancy tax used for tourism efforts that brought in \$13.9 million for FY18, a 3.3 percent increase from FY17. Also, for 2017, Henrico had the largest visitor spending of all the surrounding localities and the fifth highest in the state at \$915.9 million, a 4.1 percent increase over 2016. This continues a trend of strong gains in visitor spending the County has been experiencing and is why tourism, especially sports tourism, will continue to be a focus area for stimulating the economy and bringing in local revenues.

On November 5, 2013, voters in Henrico County approved a referendum that would allow the Board of Supervisors to impose a tax on prepared food and beverages, commonly known as a “meals tax”, equal to 4.0 percent of the amount charged. The Board of Supervisors approved an ordinance to levy this tax at the February 25, 2014 Board of Supervisors meeting after a public hearing was held. The collection of this tax began on June 1, 2014. It was anticipated that a 4.0 percent meals tax would generate approximately \$18.0 million in additional revenue, all of which would be dedicated to the operational and capital project needs of Henrico County Public Schools. However, in the four-year period from FY2015 to FY2018, the County has received an average of \$28.2 million a year, significantly exceeding estimates. Meals tax collections for FY2018 were \$29.3 million, the largest since Henrico began levying it. To date, meals tax collections have funded 315 projects at 69 schools throughout Henrico.

The presence of these business and corporate entities would not be possible were it not for the favorable business environment that Henrico County has fostered throughout the years. Since 1978, the Board of Supervisors has prudently decreased the real estate tax rate six times. In addition to these decreases, Henrico is also the lowest taxing locality among Virginia’s ten largest localities. Henrico also approved three tax rate reductions in the past three years: The Aircraft tax rate went from \$1.60 per \$100 of assessed value to \$0.50; the Machinery and Tools tax rate went from \$1.00 per \$100 of assessed value to \$0.30, and the property tax rate for data center equipment went from \$3.50 per \$100 of assessed value to \$0.40. These measures make Henrico more competitive and gives Henrico the lowest effective Aircraft, Data Center, and Machinery and Tools Tax Rates in Central Virginia. In calendar year 2018, Henrico also increased the Business Professional Occupancy License tax exemption from \$100,000 to \$200,000. This exemption was further increased effective calendar year 2019 from \$200,000 to \$300,000. The low tax burden combined with a record of prudent fiscal management and excellent services creates an enticing environment for businesses that are looking to relocate their operations.

Financial Guidelines

The following informal guidelines represent principles and practices that guide the County and help to foster the County’s financial stability. These are not the only financial guidelines, but are those that have had a major impact in recent years or will have a major impact on Henrico’s future financial position. For a complete listing of the County’s Financial Guidelines, please see the

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November 7, 2018

County's Annual Fiscal Plan at <http://www.henrico.us/finance/divisions/office-of-management-and-budget/>.

General Guidelines:

The County of Henrico will maintain its (AAA/Aaa/AAA) General Obligation Bond ratings with Standard and Poor's, Moody's Investor Service and Fitch IBCA, respectively. These excellent bond ratings mean two things for our residents: first, our financial management has been examined by three separate agencies that analyze local government finances on a daily basis and determined Henrico worthy of the highest financial recognition available and second, the County's high credit rating allows us to obtain the most competitive interest rates when financing long-term capital improvement projects.

The County of Henrico will utilize technological advances as a means of increasing employee productivity and reducing the need for new positions.

The County of Henrico will allocate new dollars (after meeting fixed commitments such as debt service requirements and benefits changes) to the areas of education and public safety first.

The County of Henrico will attempt to utilize benefits of new economic development successes as a means of maintaining the low tax rate environment our residents and businesses enjoy. In addition, the County will maintain a balance between the need for real estate tax relief for our residents with the long-term operational needs of the County.

Capital Improvement Program Guidelines:

The County will develop a Five-Year Capital Improvement Program annually, inclusive of the capital needs of the Henrico County Public Schools. The Board of Supervisors approves a "Capital Budget" after legal advertising and public hearing requirements have been met.

The County's Capital Improvement Program will utilize debt financing as a funding source only after it has been determined that the County can afford to service this debt and associated operating costs in subsequent years. The County will attempt to maximize the use of pay-as-you-go financing for capital projects.

The County will ensure that all operating costs arising from approved capital projects are accounted for in the operating budget, through the compilation of an annual crosswalk analysis that captures all such costs.

The County will maintain its physical assets at a level adequate to protect the County's capital investment and minimize future maintenance and replacement costs. The operating budget will provide for the adequate maintenance of these facilities and infrastructure.

Debt Guidelines:

A long-term debt affordability analysis will be completed on an annual basis as a means of ensuring that the County does not exceed its ability to service current and future debt requirements. This analysis will verify that the County is maintaining the following prescribed ratios and will be performed in conjunction with the County’s Capital Improvement Program Process. The maximum guidelines that are utilized are as follows:

- Debt Service as a Percentage of General Fund Expenditures: 7.75%
- Net Bonded Debt as a Percentage of Assessed Value: 1.49%

The County will adopt annual water and sewer rates that will generate sufficient revenues to meet the legal requirements of Enterprise Fund bond covenants. These rates will also allow for adequate capital replacement in the water and sewer systems.

Revenues:

Multi-Year revenue and expenditure forecasts for all County funds will be included as a part of the Adopted Annual Fiscal Plan.

The County of Henrico will attempt to maintain a stable but diversified revenue base as a means of protecting it from fluctuations in the economy.

The County will continue to strive to maintain a 70% residential – 30% commercial real estate tax base. Maintaining a healthy commercial/residential ratio will help the County maintain current tax rates while continuing to enhance service delivery efforts – particularly in the areas of education and public safety.

While revenues are monitored continually, a report is compiled quarterly that depicts current year trends, receipts, and explains any unanticipated revenue variances.

Fund Balance Guidelines:

The County has, over time, maintained a healthy unassigned fund balance – as compared to similar sized Virginia localities. As a percentage of actual General Fund expenditures, the County’s unassigned fund balance has been:

| | |
|-------------|-------------|
| FY07: 18.0% | FY13: 15.0% |
| FY08: 18.0% | FY14: 15.0% |
| FY09: 18.0% | FY15: 15.0% |
| FY10: 18.0% | FY16: 15.0% |
| FY11: 18.0% | FY17: 15.0% |
| FY12: 15.0% | FY18: 15.0% |

The Honorable Board of Supervisors
November 7, 2018

During the FY12 budget process, the Board of Supervisors (the Board) agreed with a policy recommendation to reduce the percentage of unassigned fund balance to 15.0 percent of General Fund expenditures, effective June 30, 2012. The County will continue to monitor this percentage during the annual budget process for future fiscal years. The County will not use its unassigned fund balance to subsidize current operations.

Major Initiatives and Accomplishments

Henrico County has continued its commitment to delivering the quality and quantity of services that Henrico's citizens expect. Henrico has continued to issue debt and expand its infrastructure to meet the growing needs of the County, and in doing so has saved millions of dollars in debt service costs, taking advantage of low construction prices due in part to the prevailing economic environment and the County's triple-AAA bond rating.

In August 2011, shortly after Standard and Poor's downgraded the U.S.'s long-term credit rating, Henrico County earned a reaffirmation of our AAA ratings from the all three bond rating agencies, maintaining our position as one of the best financially managed localities in the nation. Furthermore, Henrico County was the first municipality in the country to achieve this AAA reaffirmation by all three rating agencies following the historic downgrade of the United States government. As of this writing, 46 counties in the nation enjoy the triple-AAA distinction, which represents just over one percent of all counties nationwide. Henrico County has capitalized on its premier credit rating by taking advantage of historically low interest rates.

On June 14, 2016, the Board of Supervisors passed a resolution asking Henrico County's Circuit Court to order a referendum vote for November 8, 2016. The referendum that Henrico voters overwhelmingly approved was for \$419.8 million of capital improvement projects, of which \$272.6 million is for school projects. The remaining \$147.2 million is for park renovations and improvements, two new firehouses and a training center, replacing Fairfield Library, and a road construction project on a stretch of the Richmond-Henrico Turnpike, a major thoroughfare in the central part of the County.

Henrico County has been proactive in capitalizing on the attractive interest rate environment by refunding existing debt to realize significant cost savings and by simultaneously issuing bonds for new construction projects. In May 2017, Henrico County refunded \$53.7 million in Series 2010A and Series 2011 General Obligation Bonds, achieving a true interest cost of 2.2 percent, and a net present value savings of \$2.9 million. At the same time, the County issued new General Obligation Bonds to fund capital improvement projects totaling \$114.6 million. These proceeds funded projects for schools, libraries, recreation and parks, and fire stations and facilities. The new funding had a true interest cost of 2.63% over a 20-year amortization period. In July, 2018, Henrico County issued \$99.4 million in new General Obligation bonds for approved capital projects also for schools, libraries, recreation and parks, and a fire station. This issue achieved a true interest cost of 2.92% over a 20-year amortization period.

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November 7, 2018

Henrico County has completed Phase I of the Cobb's Creek Reservoir project, which was acquisition of all the properties. This project is important to secure the County's water needs for the at least next 50 years and County staff worked with 22 property owners to purchase the needed property. The cost of the acquisitions totaled \$9.8 million, about \$1.0 million under budget. Phase II of the project consisted of clearing a corridor for the relocation of Colonial Pipeline and Dominion Energy utility lines, constructing roads and staging areas, and erecting a communication tower. A substantial portion of Phase II was completed June 2016, with a final cost of \$5.6 million. Between February 2016 and July 2017, Colonial Pipeline and Dominion Energy relocated their utility lines with an estimated final cost of \$35.0 million for Colonial Pipeline and \$3.1 million for Dominion. Phase III, which began October 2016, includes construction of two earthen dams, a pump station and river intake facilities. The construction contract for Phase III is with MEB/Haymes Joint Venture LLC for \$139.6 million with an estimate completion date of May 2022.

The County has also initiated construction on a new Public Safety Emergency Communications project that will replace the current system, which is no longer supported by the manufacturer and operates with outdated technology. The new system will be more advanced and provide manufacturer support for at least twenty years. Henrico County, the City of Richmond, County of Chesterfield, County of Hanover, City of Colonial Heights and the Capital Regional Airport Commission, awarded individual contracts for this project in June of 2016. The public safety system in each locality will be part of a larger regional network that provides a fully integrated land mobile radio system for all emergency incidents and functions in the County and the region. Henrico County and the vendor, Motorola Solutions, Inc., have begun to implement their project plan. The first phase was the deployment of new APCO 25 compliant portable and mobile radios (subscriber units) to all public safety users. Non-public safety subscriber units will be deployed once the new system is tested and operational. The next phase is completion of the Detailed Design Review (DDR), which is the construction and technology deployment plan for the new network. Motorola anticipates completion of this phase by the middle of December 2018. In addition, all new tower sites have been identified, approved and construction drawings are being developed as part of the DDR. Construction of the tower sites is expected to begin by the middle of 2019. Expenditures are tracking with the described deployment progress of the project and are on target with what was originally projected.

As part of a multi-year effort, the Board of Supervisors approved \$850,981 in first-year funding for a new Basic Life Support (BLS) program with the Division of Fire that will respond to less urgent care calls. This program will run during peak call hours to relieve Advanced Life Support (ALS) units, freeing them to respond to more urgent care calls.

The Board of Supervisor's also approved the creation of a \$2.0 million "Community Revitalization Fund" that will be used to purchase abandoned homes or direct funds to 501(c)3 organizations that work to improve older neighborhoods. This initiative also included the creation of a new Housing Advocate position to serve as a resource in these efforts. Both the fund and the Housing Advocate

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will give Henrico the flexibility to immediately address urgent problems.

Beginning March 2017, Henrico began construction on a new County-wide data center. The County's previous data center was built in 1977 and encompassed approximately 5,800 square feet of space. This new data center cost \$1.8 million dollars and was built using only 1,800 square feet of space allowing the remaining 3,000 square feet to be used for IT staff office expansion. This data center also incorporates Henrico County Public Schools' infrastructure needs, which the other data center did not accommodate, and has increased the collaboration among the two IT divisions. The new data center became active March 2018.

The Henrico County School Board also approved two new programs aimed at improving student performance and giving students new opportunities. The first is CodeRVA, a regional program that immerses selected 9th and 10th grade students in a STEM-heavy curriculum, allows them to graduate with a two-year associates degree and opens the door for paid internships in fields like computer science and data management. Beginning September 2018, 18 additional student slots will be added to this program. The second is An Achievable Dream, a program that has been used in VA Beach and Newport News and aims to close the achievement gap for low income students with extended days, summer intercessions and a dress code. The pilot program opened in Highland Springs Elementary School in September 2017 with an initial complement of 220 students in Kindergarten through the second grade. Starting in September 2018, an Achievable Dream was expanded to include third grade as well.

Fiscal Year 2018 was the eleventh fiscal year under the healthcare self-insurance program, whereby the County began paying claims and third-party administrative fees. Self-insurance allows the County to more fully control all aspects of the plan, including setting rates to smooth out the impact of increases on employees and the County, while maintaining adequate funding to cover claims, expenses and reserves. Since the transition to the self-insurance program, the County's average increases in the cost of healthcare coverage have been well below the growth trend experienced nationally, resulting in significant savings relative to the national average. While the national trend of annual inflation in health insurance rates has consistently been at or above 8.0 percent in the decade since Henrico's self-insurance program was initiated, the annual premium increases for both Henrico and its employees have consistently been well below that number. In fiscal year 2017-18, however, healthcare claims from the people that Henrico insures rose by 14.0 percent. If sustained, this increase may lead to more rapid premium increases and modification of the benefit structure in the future.

Future Challenges

When looking at the national, state and local economies, most economic indicators indicate that Henrico is continuing to improve from the recession. However, one indicator is still above its pre-recession levels: the poverty level. Despite improvements over the past three years, poverty across all ages in Henrico was 9.2 percent for 2016 compared to only 8.4 percent in 2008. One bright spot, though, is that childhood poverty in Henrico was 11.8 percent for 2016, a sharp decrease

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November 7, 2018

from 2014 where the childhood poverty rate peaked at 17.2 percent, but slightly higher than the 11.5 percent for 2008. Since this data isn't updated as frequently as some other economic indicators, this downward trend is expected to continue into 2017 and 2018 as the overall economy continues to improve. Another indicator Henrico will continue to monitor are retail sales. As more consumers shift toward online sales, brick-and-mortar locations may see decreased volume, which reduces the County's sales tax revenue.

When looking at the economy from a structural level, most signs point to a strong labor market and upbeat consumer and business sentiment. However, there are some events at the national and state level that could cause widespread economic shifts locally. These are the ongoing destabilization of the Affordable Care Act and the impact this has on the healthcare industry, and the impact of Medicaid expansion by the State. Another source of concern for the economy is the growing number of trade disputes and the impacts tariffs will have on inflation and business profits. Lastly, it has been over a decade since the beginning of our last recession making this one of the long expansion cycles in U.S. history. All of this could have far reaching effects on Henrico citizens and our economy and require a certain level of contingency planning when looking towards the future.

Because economic indicators having the greatest impact on the County's revenues often lag, Henrico County's leadership is continuing to examine opportunities to redefine the way Henrico does business. The efficiencies and savings identified because of this effort, combined with the conservative fiscal management routinely employed by Henrico County should allow the County to continue to provide services to our citizens at the level they have come to expect.

Certificate of Achievement

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the County of Henrico, Virginia for its Comprehensive Annual Financial Report for the fiscal year ended June 30, 2017. This was the thirty-seventh consecutive year that the government has received this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate

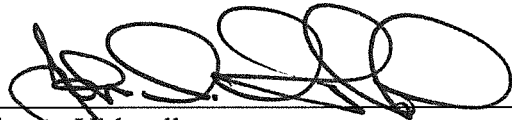
Acknowledgements

The preparation of this report on a timely basis could not have been accomplished without the efficient and dedicated services of the entire staff of the County's Department of Finance. We would like to express our particular appreciation to all members of the Accounting Division who

The Honorable Board of Supervisors
November 7, 2018

directly assisted and contributed to its preparation. We would also like to thank the Board of Supervisors for their interest, guidance and support in their oversight of the financial operations of the County in a responsible and prudent manner.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "John A. Vithoulkas", written over a horizontal line.

John A. Vithoulkas
County Manager

A handwritten signature in black ink, appearing to read "Edward N. Smither, Jr.", written over a horizontal line.

Edward N. Smither, Jr.
Director of Finance



Government Finance Officers Association

Certificate of
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for Excellence
in Financial
Reporting

Presented to

**County of Henrico
Virginia**

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

June 30, 2017

Christopher P. Morrill

Executive Director/CEO

HENRICO COUNTY, VIRGINIA
Directory of Officials
June 30, 2018

BOARD OF SUPERVISORS

| | | |
|--|-------|----------------------|
| Frank J. Thornton, Chairman | ..... | Fairfield District |
| Tyrone E. Nelson, Vice Chairman | ..... | Varina District |
| Patricia S. O'Bannon | ..... | Tuckahoe District |
| Thomas M. Branin | ..... | Three Chopt District |
| Courtney D. Lynch (resigned effective June 30) | ..... | Brookland District |

ADMINISTRATIVE OFFICIALS

| | | |
|--------------------------|-------|--|
| John A. Vithoukaskas | ..... | County Manager |
| W. Brandon Hinton | ..... | Deputy County Manager for Administration |
| Randall R. Silber | ..... | Deputy County Manager for Community Development |
| Anthony J. Romanello | ..... | Deputy County Manager for Community Services |
| Timothy A. Foster | ..... | Deputy County Manager for Community Operations |
| Douglas A. Middleton | ..... | Deputy County Manager for Public Safety |
| Ned Smither | ..... | Director of Finance |
| Joseph P. Rapisarda, Jr. | ..... | County Attorney |

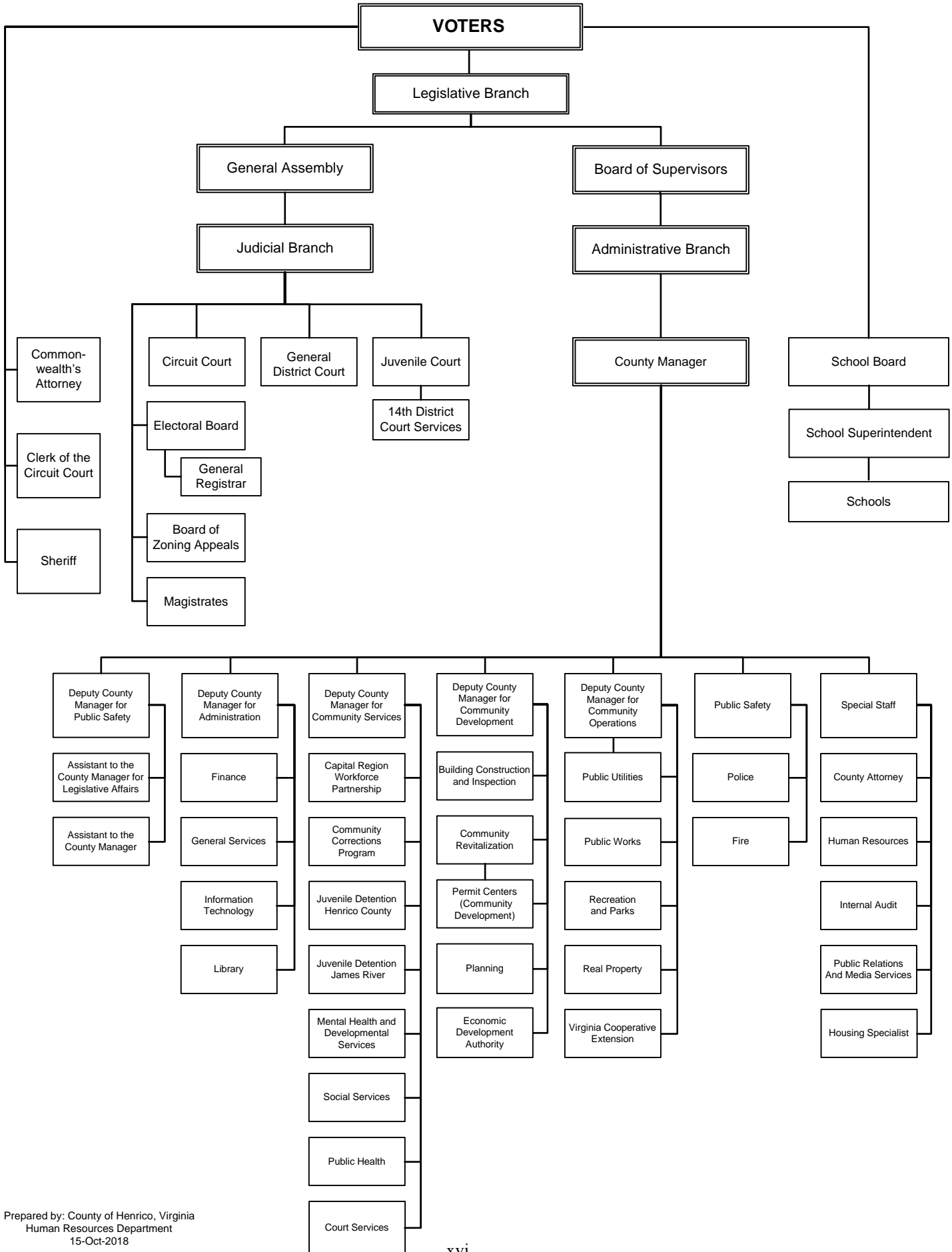
ELECTED SCHOOL BOARD

| | | |
|-------------------------------------|-------|----------------------|
| Michelle F. "Micky" Ogburn, Chair | ..... | Three Chopt District |
| John W. Montgomery, Jr., Vice Chair | ..... | Varina District |
| Beverly L. Cocke | ..... | Brookland District |
| Roscoe D. Cooper III | ..... | Fairfield District |
| Bill Pike | ..... | Tuckahoe District |

ADMINISTRATIVE OFFICIALS - SCHOOLS

| | | |
|---------------------|-------|--|
| Dr. Amy E. Cashwell | ..... | Superintendent of Schools |
| Dr. Beth Teigen | ..... | Assistant Superintendent for Instruction |
| Nyah Hamlett | ..... | Assistant Superintendent for Instructional Support |
| Al Ciarochi | ..... | Assistant Superintendent for Operations |
| Chris Sorenson | ..... | Assistant Superintendent for Finance and Administration |
| Dr. Donna Eagle | ..... | Director of Human Resources |
| Andy Jenks | ..... | Director of Communications and Public Relations |

Henrico County, Virginia Organizational Chart





KPMG LLP
Suite 2000
1021 East Cary Street
Richmond, VA 23219-4023

Independent Auditors' Report

The Honorable Members of the Board of Supervisors
County of Henrico, Virginia:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Henrico, Virginia (the County), as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Henrico, Virginia, as of June 30, 2018, and the respective changes in financial position, and where applicable, cash flows thereof for the year then ended in accordance with U.S. generally accepted accounting principles.



Emphasis of Matter

As discussed in Note 1.P to the financial statements, in fiscal year 2018, the County adopted Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*, which provides new accounting guidance that addresses accounting and financial reporting by state and local governments for postemployment benefits other than pensions (other postemployment benefits or OPEB). Our opinions are not modified with respect to this matter.

Other Matters

Required Supplementary Information

U.S. generally accepted accounting principles require that the Management's Discussion and Analysis on pages 4 through 13, budgetary comparison information in Exhibits 13 and 14, the Schedules of Required Supplementary Information for pensions and OPEB in Exhibits 15 through 35, and the notes to Required Supplementary Information on pages 129 and 146-148, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplemental and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying supplemental information listed as the Other Supplemental Information in the table of contents, and the other information listed as the Introductory Section and the Statistical Section in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Other Supplemental Information is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Other Supplemental Information is fairly stated in all material respects in relation to the basic financial statements as a whole.



The Introductory Section and Statistical Section have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

KPMG LLP

Richmond, Virginia
November 7, 2018

**COUNTY OF HENRICO, VIRGINIA
MANAGEMENT'S DISCUSSION AND ANALYSIS
(unaudited)**

The following discussion and analysis of the County of Henrico's (County) financial performance provides an overview of the County's financial activities for the fiscal year ended June 30, 2018 (FY 2018). Please read it in conjunction with the transmittal letter at the front of this report and the County's basic financial statements and related notes thereto, which follow this section.

FINANCIAL HIGHLIGHTS FOR FY 2018

On a government-wide basis for governmental activities, the County had expenses net of program revenues of \$589.9 million. General revenues of \$664.9 million exceeded expenses, net of program revenues, by \$75.0 million (Exhibit 2).

The County's total net position, excluding component units, on the government-wide basis totaled \$2,405.1 million at June 30, 2018 (Exhibit 1).

The General Fund, on a current financial resource basis, reported revenues in excess of expenditures and other financial sources and uses by \$23.8 million (Exhibit 4) after making transfers out of \$117.7 million, which include transfers to the Capital Projects Fund for \$33.4 million, Special Revenue Fund for \$27.2 million and Debt Service Fund for \$57.0 million. In addition, the General Fund contributed \$223.8 million to the County's component units (Exhibit 12).

OVERVIEW OF THE ANNUAL FINANCIAL REPORT

The County's Comprehensive Annual Financial Report (CAFR) is comprised of three sections: Introductory, Financial, and Statistical. The Financial Section, which includes the audited basic financial statements, is comprised of four components: 1) the independent auditors' report, 2) management's discussion and analysis (MD&A), 3) the basic financial statements, and 4) notes to the basic financial statements. This CAFR also contains required supplementary information, other than MD&A, and other supplemental information in addition to the basic financial statements themselves.

The primary focus of the basic governmental financial statements is on both the County as a whole (government-wide) and the fund financial statements. The government-wide financial statements provide both long-term and short-term information about the County's overall financial status. The fund financial statements focus on the individual components of the County government, reporting the County's operations in more detail than the government-wide statements. Both perspectives (government-wide and fund statements) allow the user to address relevant questions, broaden the basis of comparison (year to year or government to government) and enhance the County's financial accountability.

GOVERNMENT-WIDE FINANCIAL STATEMENTS

The government-wide financial statements report information about the County as a whole using accounting methods similar to those used by private-sector companies. One of the most important questions asked about the County's finances is, "Is the County as a whole in better financial condition or worse as a result of the year's activities?" The Statement of Net Position and the Statement of Activities, which are the government-wide financial statements, report information about the County as a whole and about its activities in a way that helps answer this question. These financial statements include all assets and deferred outflows of resources, and liabilities and deferred inflows of resources using the accrual basis of accounting, which is similar to the accounting method used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two financial statements report the County's net position and the changes in net position. One can think of the County's net position – the difference between the total of assets and deferred outflows of resources, less the total of liabilities and deferred inflows of resources – as one way to measure the County's financial position. Over time, increases or decreases in the County's net position is one indicator of whether its financial position is improving or deteriorating. Other nonfinancial factors should also be considered; such as, changes in the County's property tax base and the physical condition of the County's infrastructure, to assess the overall financial position of the County.

In the Statement of Net Position and the Statement of Activities, we divide the County into three types of activities:

Governmental Activities – Most of the County's basic services are reported here: Police, Fire, Public Works, Recreation and Parks, and general administration. Property taxes, other local taxes, and state and federal grants finance most of these activities.

Business-Type Activities – The County's operation, maintenance and construction of the County-owned water and wastewater (sewer) utility and the County-owned golf course are reported here as the County charges a fee to customers to cover all or most of the cost of the services these operations provide.

Discretely Presented Component Units – The County includes two separate legal entities in its report – the County of Henrico School Board (School Board) and the James River Juvenile Detention Commission (JRJDC). Although legally separate, these “component units” are important because the County is financially accountable for them and provides operating and capital funding.

FUND FINANCIAL STATEMENTS

The fund financial statements provide more information about the County's most significant funds, not the County as a whole.

The County has three types of funds:

Governmental Funds – The County's basic services are included in four major governmental funds. The general fund, special revenue fund, debt service fund and capital projects fund financial information is presented separately in the governmental fund balance sheet and within the governmental fund statement of revenues, expenditures, and changes in fund balance.

The governmental funds financial statements focus on *near-term inflows and outflows of spendable resources*, as well as, *balances of spendable resources* available at the end of the fiscal year. The governmental funds financial statements provide a detailed short-term view that helps the reader determine whether there are more or less financial resources that can be spent in the near future to finance the County's programs. Since this information does not encompass the additional long-term focus of the government-wide financial statements, additional information is provided at the bottom of the governmental funds financial statements that explains the relationship (or reconciles the differences) between the two types of statements. (Exhibits 3 and 4)

Proprietary Funds – Services for which the County charges customers a fee are generally reported in proprietary funds. Proprietary funds, like the government-wide financial statements, provide both long and short-term financial information.

In fact, the County's Enterprise Fund (one type of proprietary fund) is the same as the business-type activities included in the government-wide financial statements, but the fund financial statements provide more detail and additional information, such as cash flow. The County's Enterprise Fund accounts for the operation of the County's water and sewer utility and the County-owned golf course.

The County uses Internal Service Funds (the other kind of proprietary fund) to report activities that provide supplies and services for the County's other programs and activities. The Internal Service Funds account for the County's Central Automotive Maintenance operations, the Technology Replacement Fund and the self-insured Healthcare Fund. Resources for these Funds come from interdepartmental charges.

Fiduciary Funds – The County is the trustee, or fiduciary, for Agency Funds. The County is responsible for ensuring that the assets reported in these Funds are used for their intended purposes. All of the County's fiduciary activities are reported in a separate statement of fiduciary net position and a statement of changes in fiduciary net position. The County excludes these activities from the County's government-wide financial statements because the County cannot use the assets of these Funds to finance its own operations.

FINANCIAL ANALYSIS OF THE COUNTY AS A WHOLE

Statement of Net Position

The following table reflects a summary of the County's net position at June 30, 2017 and 2018 (in millions):

| | Governmental Activities | | Business-type Activities | | Total Primary Government | | Component Units | |
|--------------------------------------|-------------------------|------------------|--------------------------|------------------|--------------------------|------------------|------------------|------------------|
| | 2017 | 2018* | 2017 | 2018* | 2017 | 2018* | 2017 | 2018* |
| Current and Other Assets | \$686.2 | \$668.3 | \$194.0 | \$268.3 | \$880.3 | \$936.5 | \$66.0 | \$66.0 |
| Capital Assets | 1,424.3 | 1,459.8 | 1,284.3 | 1,340.9 | 2,708.6 | 2,800.7 | 297.7 | 291.4 |
| Total Assets | 2,110.5 | 2,128.1 | 1,478.3 | 1,609.2 | 3,588.9 | 3,737.2 | 363.7 | 357.4 |
| Deferred Outflow of Resources | 77.1 | 69.4 | 15.3 | 14.0 | 92.4 | 83.4 | 108.3 | 106.6 |
| Long-term Liabilities | 565.9 | 511.9 | 311.4 | 406.0 | 877.3 | 917.9 | 38.5 | 26.3 |
| Net Pension Liability | 215.3 | 163.5 | 15.2 | 11.7 | 230.5 | 175.1 | 497.3 | 430.6 |
| Net OPEB Liability | 0.0 | 56.7 | 0.0 | 1.9 | 0.0 | 58.6 | 0.0 | 77.9 |
| Other Liabilities | 108.5 | 110.2 | 34.7 | 41.5 | 143.3 | 151.7 | 9.2 | 8.6 |
| Total Liabilities | 889.7 | 842.3 | 361.3 | 461.1 | 1,251.1 | 1,303.3 | 545.0 | 543.4 |
| Deferred Inflow of Resources | 58.6 | 106.6 | 2.7 | 5.6 | 61.3 | 112.2 | 70.0 | 134.3 |
| Net Position: | | | | | | | | |
| Net Investment in Capital Assets | 1,102.4 | 1,169.0 | 1,049.6 | 1,040.1 | 2,152.1 | 2,208.9 | 271.7 | 276.5 |
| Restricted | 212.9 | 158.2 | 21.5 | 27.2 | 234.4 | 185.6 | 9.2 | 10.8 |
| Unrestricted net position (deficit) | (76.0) | (78.6) | 58.5 | 89.2 | (17.6) | 10.6 | (423.9) | (501.0) |
| Total Net Position (deficit) | \$1,239.3 | \$1,248.6 | \$1,129.6 | \$1,156.5 | \$2,368.9 | \$2,405.1 | \$(143.0) | \$(213.7) |

* The County implemented GASB Statement No. 75 in fiscal year 2018. See Notes 1.P and 11, 12, 13, and 14 of the notes to the financial statements for more information. Fiscal year 2017 was not restated herein.

The County implemented GASB Statement No. 75 *Accounting and Financial Reporting for Postemployment Benefit Plans Other than Pensions* (GASB No. 75) for the fiscal year ended June 30, 2018. GASB No. 75 requires employers to recognize a net other postemployment benefit (OPEB) liability (asset) on the statement of net position for the net funded status of other postemployment benefit plans as employees earn their OPEB benefits and recognize annual OPEB cost under an “earnings” approach rather than a “funding” approach. As a result of adopting GASB No. 75 in fiscal year 2018, the beginning net position of the County’s Governmental Activities as of June 30, 2017 was reduced by \$65.7 million; beginning net position of the County’s Business-Type Activities as of June 30, 2017 was reduced by \$2.8 million; and the beginning net position of the County’s aggregate discretely presented Component Units as of June 30, 2017 was reduced by \$93.5 million. More detailed information about the County’s adoption of GASB No. 75 is presented in Notes 1.P, 11, 12, 13 and 14 of the notes to the financial statements.

The County’s net position increased by 4.6%, or \$104.8 million to \$2,405.1 million from \$2,300.3 million, an overall improvement resulting from the increase in net position for both the Governmental and Business-Type Activities (Exhibit 2).

The net position of the County’s governmental activities increased by 6.4%, or \$75.1 million to \$1,248.6 million (Exhibit 2). Net Investment in Capital Assets decreased by \$66.6 million due to capital assets acquired and debt payments. Restricted net position decreased by \$54.7 million due to an increase in funds expended for capital projects and additional funds reserved for debt service and grants. Unrestricted net position, the portion of net position that can be used to finance day-to-day operations, decreased by \$2.6 million to \$(78.6) million at June 30, 2018.

The net position of business-type activities increased by 2.6%, or \$29.7 million from \$1,126.8 million to \$1,156.5 million (Exhibit 2). Unrestricted net position available for the continuing operation of the water and sewer and golf course activities was \$89.2 million as of June 30, 2018 (Exhibit 1).

The net position of the aggregate discretely presented component units increased 9.6%, or \$22.8 million from \$(236.5) million to \$(213.7) million (Exhibit 12). Net Investment in Capital Assets increased by \$4.8 million due to capital assets acquired and debt payments. Unrestricted net position, the portion of net position that can be used to finance day-to-day operations, increased by \$16.4 million to \$(501.0) million at June 30, 2018.

Schedule of Activities

The following chart summarizes the revenues and expenses of the County's activities for the fiscal years ended June 30, 2017 and 2018 (in millions):

| | Governmental Activities | | Business-type Activities | | Total Primary Government | | Component Units | |
|---|----------------------------|------------------|-----------------------------|------------------|-----------------------------|------------------|--------------------|------------------|
| | 2017 | 2018* | 2017 | 2018* | 2017 | 2018* | 2017 | 2018* |
| Revenues: | | | | | | | | |
| Program Revenues: | | | | | | | | |
| Charges for Services | \$43.7 | \$45.6 | \$119.6 | \$113.8 | \$163.3 | \$159.4 | \$12.1 | \$12.0 |
| Operating Grants and Contributions | 155.2 | 148.0 | - | - | 155.2 | 148.0 | 302.0 | 314.3 |
| Capital Grants and Contributions | - | - | 14.9 | 21.1 | 14.9 | 21.1 | 0.1 | 0.1 |
| General Revenues: | | | | | | | | |
| Property Taxes | 403.2 | 420.9 | - | - | 403.2 | 420.9 | - | - |
| Other Taxes | 180.7 | 186.5 | - | - | 180.7 | 186.5 | - | - |
| Other | 62.2 | 57.5 | 4.4 | 4.4 | 66.6 | 61.9 | 2.9 | 3.3 |
| Payment from Primary Government | - | - | - | - | - | - | 223.8 | 223.8 |
| Total Revenues | \$845.0 | \$858.5 | \$138.9 | \$139.3 | \$983.9 | \$997.8 | \$540.9 | \$553.5 |
| Expenses: | | | | | | | | |
| General Government | \$97.9 | \$90.9 | - | - | \$97.9 | \$90.9 | - | - |
| Judicial Administration | 11.9 | 12.3 | - | - | 11.9 | 12.3 | - | - |
| Public Safety | 198.0 | 198.3 | - | - | 198.0 | 198.3 | 5.2 | 5.4 |
| Public Works | 89.4 | 87.2 | - | - | 89.4 | 87.2 | - | - |
| Health and Welfare | 70.8 | 74.9 | - | - | 70.8 | 74.9 | - | - |
| Education | 249.2 | 235.2 | - | - | 249.2 | 235.2 | 514.5 | 525.4 |
| Parks, Recreation and Cultural | 40.3 | 42.1 | - | - | 40.3 | 42.1 | - | - |
| Community Development | 28.6 | 30.4 | - | - | 28.6 | 30.4 | - | - |
| Interest on Long-term Debt | 12.3 | 12.1 | - | - | 12.3 | 12.1 | - | - |
| Water and Sewer | - | - | 105.9 | 108.7 | 105.9 | 108.7 | - | - |
| Golf Course | - | - | 1.0 | 0.9 | 1.0 | 0.9 | - | - |
| Total Expenses | \$798.4 | \$783.4 | \$106.9 | \$109.6 | \$905.3 | \$893.0 | \$519.7 | \$530.7 |
| Change in Net Position | 46.6 | 75.1 | 32.0 | 29.7 | 78.6 | 104.8 | 21.2 | 22.8 |
| Net Position (deficit), beginning of year as restated* | 1,192.7 | 1,173.5 | 1,097.6 | 1,126.8 | 2,290.3 | 2,300.3 | (164.2) | (236.5) |
| Net Position (deficit), end of year | \$1,239.3 | \$1,248.6 | \$1,129.6 | \$1,156.5 | \$2,368.9 | \$2,405.1 | (\$143.0) | (\$213.7) |

*The County implemented GASB Statement No. 75 in fiscal year 2018. See Note 1.P, 11, 12, 13, and 14 to the financial statements for further information. Fiscal year 2017 was not restated herein.

REVENUES

For the fiscal year ended June 30, 2018, revenues from governmental activities totaled \$858.5 million, an increase of \$13.5 million from fiscal year 2017. Real estate tax revenue is the County's largest revenue source and reflects the recognition of the second half calendar year 2017 and the first half of calendar year 2018 real property tax. The real estate tax revenue collected during fiscal year 2018 was \$327.1 million (Exhibit 13), an increase of \$16.9 million or 5.4% from fiscal year 2017. The County Board of Supervisors maintained the real estate tax rate at the current amount of 87 cents per \$100 of assessed value for calendar year 2018.

During fiscal year 2018, the County collected \$77.0 million (Exhibit 13) in personal property tax revenue from County residents and received Personal Property Tax Relief from the Commonwealth of Virginia (the Commonwealth) of \$37.0 million (Exhibit 13) for a total personal property tax related receipts of \$114.0 million. Under the provisions of the Personal Property Tax Relief Act of 1998 (PPTRA), the Commonwealth's share of the local personal property tax payment for a calendar year was frozen at 70 percent for qualified vehicles. During the 2004 General Assembly, the Commonwealth's obligation for car tax relief was capped at \$950 million annually. Each jurisdiction's share of the \$950 million is based on the total 2004 reimbursement as of December 31, 2005. The County's share for 2018 of \$37.0 million is paid in three installments. At June 30, 2018, the County accrued \$18.5 million for the first half of the calendar year.

Business-type activities produced total revenues of \$139.3 million, an increase of \$0.4 million from fiscal year 2017. The largest business-type source of revenue is the County's Water and Sewer activity, which produced \$113.1 million in charges for services and \$21.1 million in capital grants and contributions (Exhibit 2).

EXPENSES

For the fiscal year ended June 30, 2018, expenses for governmental activities totaled \$783.4 million, a decrease of \$15.0 million from fiscal year 2017 (Exhibit 2). Included in this activity are employee compensation and benefits, payments for educational expenses to the School Board, and the cost of general governmental activities such as public safety, recreation, and libraries.

Education continues to be one of the County's highest priorities and commitments. Major items contributed by the County include \$223.8 million for School operations (Exhibit 4).

The expenses of business-type activities, which result from the operations of the County's Water and Sewer activity and Golf Course activity, totaled \$109.6 million, an increase of \$2.7 million or 2.5% over fiscal year 2017 (Exhibit 2). The Water and Sewer activity accounts for \$108.7 million of the total expenses of \$109.6 million.

FINANCIAL ANALYSIS OF THE FUND STATEMENTS

For the fiscal year ended June 30, 2018, the governmental funds reflect a combined fund balance of \$524.6 million, a decrease of \$13.3 million from fiscal year 2017 (Exhibit 4). The General Fund accounts for \$267.2 million (Exhibit 3) of the total combined balance. This is an increase of \$23.7 million or 9.7% from the General Fund balance of \$243.5 million recorded at June 30, 2017. The current General Fund Balance was impacted by General Fund Revenues, which increased by \$23.0 million from fiscal year 2017 (Exhibit 4). The largest increases occurred in General property taxes, which increased by \$18.8 million and Other local taxes, which increased by \$5.8 million. At the same time, General Fund Expenditures increased by

\$14.5 million or 2.3% from fiscal year 2017. Other Financing Uses, decreased by \$7.8 million or 7.3% from fiscal year 2017. Finally, the following items affected the fund balance and should be noted:

- The General Fund contributed \$33.4 million to the Capital Projects Fund to finance various capital projects, \$27.2 million to the Special Revenue Fund, and \$57.0 million for debt service.
- The General Fund contributed \$223.8 million to fund the fiscal year 2018 School Board operations, about the same as the fiscal year 2017 contribution.

Highlights of other Governmental Funds are as follows:

- The Special Revenue Fund Balance of \$44.4 million (Exhibit 4) decreased by \$6.9 million from fiscal year 2017. The decrease is due to expenditures of \$104.1 million exceeding other financing sources of \$21.4 million and revenues of \$75.8 million. The major function of the Special Revenue Fund is to account for State and Federal grants received by the County, Social Services programs, and solid waste operations. State and Federal grants are received on a reimbursement basis and accounted for \$48.7 million in revenues. The County's Social Services operations accounted for \$23.8 million in State and Federal grant revenues (Exhibit 13) and \$34.6 million in expenditures during fiscal year 2018 (Exhibit 14).
- The Debt Service Fund Balance increased to \$1.2 million from \$0.2 million during fiscal year 2018 total net position (Exhibit 4). The fund received transfers from the General Fund of \$57.0 million and expenditures for debt service were \$57.0 million.
- The Capital Projects Fund Balance of \$211.8 million (Exhibit 4) is a decrease of \$31.1 million, or 12.8% in comparison to fiscal year 2017. During the fiscal year, expenditures for capital projects were \$75.0 million, and revenues were \$4.5 million. Other financing sources include transfers from the General Fund of \$33.4 million, and transfers from the Special Revenue Fund of \$5.9 million.

GENERAL FUND BUDGETARY HIGHLIGHTS

General Fund Budget (in millions)

| | <u>Original</u> | <u>Revised</u> | <u>Actual</u> |
|--|-----------------|-----------------|----------------|
| Revenues: | | | |
| Taxes | \$553.6 | \$556.6 | \$602.8 |
| Intergovernmental | 129.2 | 132.5 | 134.6 |
| Other | 26.5 | 26.9 | 34.9 |
| Total Revenues | <u>\$709.3</u> | <u>\$716.0</u> | <u>\$772.3</u> |
| Expenditures and Other Financing Uses: | | | |
| Expenditures | \$616.8 | \$643.2 | \$633.3 |
| Other Financing Uses | \$104.8 | \$116.6 | 115.2 |
| Total Expenditures and Other Financing Uses | <u>721.6</u> | <u>759.8</u> | <u>748.5</u> |
| Change in Fund Balance | <u>(\$12.3)</u> | <u>(\$43.8)</u> | <u>\$23.8</u> |

Revenues exceeded expenditures and other financing uses by \$23.8 million in the General Fund for fiscal year 2018 total net position.

Actual General Fund revenues were more than the original budgeted revenues by \$63.0 million during fiscal year 2018. Actual revenue collections exceeded the revised budget by \$56.3 million. This increase is attributable in part to collections of general property taxes such as real property and personal property taxes which exceeded the revised budget by \$18.4 million and other local taxes, such as the meals tax and bank franchise taxes, which exceeded the revised budget by \$27.8 million (Exhibit 13). Actual General Fund expenditures were more than the original budget by \$16.5 million, and less than the revised budget by \$9.9 million.

During fiscal year 2018, the County Board of Supervisors amended the budget six times. These budget amendments or supplemental appropriation resolutions were primarily for the following purposes:

- To reappropriate monies to pay for continuing programs whose fiscal year extended beyond June 30, 2017.
- To reappropriate grant revenues authorized in fiscal year 2017 or earlier, but not expended or encumbered as of June 30, 2017.
- To appropriate grants or donations accepted or adjusted in fiscal year 2018.
- To appropriate funds for program enhancements, small-scale capital projects or other operational needs that were not anticipated in the original fiscal year 2018 budget.

CAPITAL ASSETS

At the end of fiscal year 2018, the County’s governmental activities (including Internal Service Funds) had net capital assets totaling \$1,459.8 million, which represents a net increase of \$35.5 million or 2.5% over the previous fiscal year-end balance. Infrastructure assets include roads, bridges, and water and wastewater systems.

Capital Assets (in millions)

| | Governmental Activities | | Business-type Activities | | Total | | Component Units | |
|---|----------------------------|------------------|-----------------------------|------------------|------------------|------------------|--------------------|----------------|
| | 2017 | 2018 | 2017 | 2018 | 2017 | 2018 | 2017 | 2018 |
| Non-Depreciable Assets: | | | | | | | | |
| Land | \$380.7 | \$384.8 | \$19.1 | \$19.1 | \$399.8 | \$403.8 | \$43.8 | \$43.8 |
| Construction in Progress | 43.7 | 83.6 | 162.4 | 169.4 | 206.1 | 253.0 | 12.2 | 13.8 |
| Other Capital Assets: | | | | | | | | |
| Building | 870.4 | 884.3 | 384.4 | 397.5 | 1,254.8 | 1,281.8 | 363.4 | 365.4 |
| Infrastructure | 694.3 | 704.0 | 1,137.0 | 1,203.9 | 1,831.3 | 1,907.9 | - | - |
| Equipment | 246.5 | 260.3 | 162.0 | 162.3 | 408.5 | 422.6 | 213.5 | 218.9 |
| Improvements other than Buildings | 86.8 | 89.2 | 3.8 | 3.8 | 90.6 | 93.0 | 34.9 | 37.8 |
| Accumulated Depreciation On Other Capital Assets | (898.1) | (946.4) | (584.4) | (615.1) | (1,482.5) | (1,561.5) | (370.1) | (388.3) |
| Total | \$1,424.3 | \$1,459.8 | \$1,284.3 | \$1,340.9 | \$2,708.6 | \$2,800.7 | \$297.7 | \$291.4 |

The business-type net activities capital assets grew by \$56.6 million to \$1,340.9 million, an increase of 4.4% over the previous fiscal year. The County's business-type activities are made up of the County's water and sewer activities and the County-owned golf course.

The Component Units' capital assets decreased by \$6.3 million to \$291.4 million, a decrease of 2.1% from the previous fiscal year. The School Board accounted for the major portion of the net decrease. More detailed information about the County's capital assets is presented in Note 6 of the notes to the financial statements.

LONG-TERM DEBT

In November 2017, the County voters authorized the issuance of \$419.8 million of General Obligation bonds. To date, the County has issued \$102.3 million of the voter approved bonds. The proceeds from the issuance of these bonds are to be used for school capital improvement purpose, library facilities, fire stations and facilities, recreation and parks facilities, and road projects.

At the end of fiscal year 2018, the County had \$386.0 million in outstanding General Obligation Bonds, a decrease of \$33.1 million, or 7.9 percent, over last fiscal year. More detailed information about the County's long-term liabilities is presented in Note 7 of the notes to the financial statements.

OTHER INFORMATION

The County participates in four OPEB plans, including the following:

Single –employer plans:

- Healthcare (see Note 11 to the financial statements)
- Line of Duty (see Note 12 to the financial statements)

Multiple-employer plans through the Virginia Retirement System (VRS):

- Group Life Insurance (see Note 13 to the financial statements)
- Teacher Health Insurance Credit Plan (see Note 14 to the financial statements)

The County participates in the Virginia Pooled OPEB Trust Fund, an irrevocable trust established for the purpose of accumulating assets to fund the Healthcare single-employer plan. The County presents a Statement of Fiduciary Net Position (Schedule 9) and Statement of Changes in Fiduciary Net Position (Schedule 10) for its proportionate share of the Virginia Pooled OPEB Trust Fund. The Line of Duty plan is funded on a pay-as-you-go basis and therefore the plan has no fiduciary net position.

Funds of the Primary Government are invested in accordance with the County's Investment Guidelines which were created by the Director of Finance to ensure the effective management of the day-to-day investment activity of the County. The objective of these guidelines is to obtain the highest possible yield on available financial resources, within the constraints imposed by safety objectives, cash flow considerations and the laws of the Commonwealth of Virginia that restrict the placement of public funds.

At June 30, 2018, the County's investment portfolio amounted to \$699.2 million, an increase of \$207.1 million over fiscal year 2017. Most of the increase is due to investment in the Local Government Investment Pool managed by the Virginia Department of Treasury in lieu of keeping a higher balance in

bank deposits. Other investments include United States Agency obligations, high quality municipal bonds, prime commercial paper and “AA” rated corporate notes (not more than 20% of the portfolio). The yields on all investments are increasing in the current interest rate environment. The Primary Government saw an increase of interest and investment earnings of \$3.4 million over fiscal year 2017 with interest revenues of \$6.4 million in fiscal year 2018.

ECONOMIC FACTORS

According to the Virginia Employment Commission, as of June 30, 2018, the County had a net increase of 17,151 jobs since 2014, resulting in total employment of 189,571. The County’s unemployment rate, which was reported at 3.2 percent as of June 30, 2018, was slightly lower than that posted for the state (3.3 percent) and well below the federal rate (4.2 percent) as of June 30, 2018. As of 2017 (the latest data available from the U.S. Bureau of Economic Analysis), the County’s per capita income of \$60,471 registered higher than the national average of \$50,392 and higher than the Commonwealth of Virginia average of \$54,244.

CONTACTING THE COUNTY’S FINANCIAL MANAGEMENT

This financial report is designed to provide our residents, taxpayers, customers, investors and creditors with a general overview of the County’s finances and to demonstrate the County’s accountability for the funds it receives. Any individual with comments or questions concerning this report is encouraged to contact the County’s Department of Finance at (804) 501-5200. This report may also be found online at the County’s official website www.henrico.us.

**HENRICO COUNTY, VIRGINIA
STATEMENT OF NET POSITION
JUNE 30, 2018**

Exhibit 1

| | Primary Government | | | Component Units |
|--|----------------------------|-----------------------------|-------------------------|-------------------------|
| | Governmental Activities | Business-Type Activities | Total | |
| Assets: | | | | |
| Cash, cash equivalents, and temporary investments | \$ 594,454,639 | \$ 140,813,367 | \$ 735,268,006 | \$ 37,022,407 |
| Receivables, net | 31,823,340 | 23,940,825 | 55,764,165 | - |
| Due from other governments | 36,389,636 | - | 36,389,636 | 28,969,690 |
| Internal balances | (1,442,381) | 1,442,381 | - | - |
| Due from component unit | 896,599 | - | 896,599 | - |
| Inventories | 740,993 | 946,128 | 1,687,121 | - |
| Other assets | 5,429,841 | 4,792,273 | 10,222,114 | 92,974 |
| Restricted cash and cash equivalents | - | 96,278,725 | 96,278,725 | 34,660 |
| Capital assets: | | | | |
| Land and construction in progress | 468,349,826 | 188,501,205 | 656,851,031 | 57,598,318 |
| Other capital assets, net | 991,401,681 | 1,152,443,630 | 2,143,845,311 | 233,757,353 |
| Capital assets, net | <u>1,459,751,507</u> | <u>1,340,944,835</u> | <u>2,800,696,342</u> | <u>291,355,671</u> |
| Total Assets | <u>2,128,044,174</u> | <u>1,609,158,534</u> | <u>3,737,202,708</u> | <u>357,475,402</u> |
| Deferred Outflows of Resources: | | | | |
| Contributions after measurement date | 28,262,186 | 1,876,645 | 30,138,831 | 52,376,768 |
| Change in proportionate share allocation | 2,966,196 | 22,833 | 2,989,029 | 1,937,092 |
| Difference between projected and actual earnings | 35,486,323 | 2,471,261 | 37,957,584 | 46,022,760 |
| Change of assumptions | 2,717,802 | 187,117 | 2,904,919 | 6,233,820 |
| Deferred loss on debt refunding, net | - | 9,423,535 | 9,423,535 | - |
| Total Deferred Outflows of Resources | <u>69,432,507</u> | <u>13,981,391</u> | <u>83,413,898</u> | <u>106,570,440</u> |
| Total Assets and Deferred Outflows of Resources | <u>2,197,476,681</u> | <u>1,623,139,925</u> | <u>3,820,616,606</u> | <u>464,045,842</u> |
| Liabilities: | | | | |
| Accounts payable | 62,828,844 | 20,389,994 | 83,218,838 | 4,421,854 |
| Deposits payable | - | 1,092,413 | 1,092,413 | - |
| Accrued liabilities | 39,321,700 | 2,379,688 | 41,701,388 | 3,137,949 |
| Amounts held for others | 8,035,196 | - | 8,035,196 | 83,866 |
| Unearned revenues | - | 17,709,753 | 17,709,753 | - |
| Due to Primary Government | - | - | - | 896,599 |
| Net pension liability | 163,472,868 | 11,661,623 | 175,134,491 | 430,627,758 |
| Net OPEB liability | 56,720,351 | 1,858,222 | 58,578,573 | 77,949,667 |
| Long-term liabilities due within one year | 81,539,580 | 12,777,267 | 94,316,847 | 14,717,883 |
| Long-term liabilities due in more than one year | 430,361,488 | 393,183,789 | 823,545,277 | 11,607,326 |
| Total Liabilities | <u>842,280,027</u> | <u>461,052,749</u> | <u>1,303,332,776</u> | <u>543,442,902</u> |
| Deferred Inflows of Resources: | | | | |
| Change in proportionate share allocation | 67,116 | 74,880 | 141,996 | 8,599,124 |
| Difference between actual and expected experience | 29,197,300 | 1,830,447 | 31,027,747 | 42,582,184 |
| Difference between projected and actual earnings | 50,473,779 | 3,506,677 | 53,980,456 | 63,981,405 |
| Change of assumptions | 3,316,915 | 190,148 | 3,507,063 | 3,919,491 |
| Deferred revenue | 23,532,367 | - | 23,532,367 | 15,183,728 |
| Total Deferred Inflows of Resources | <u>106,587,477</u> | <u>5,602,152</u> | <u>112,189,629</u> | <u>134,265,932</u> |
| Total Liabilities and Deferred Inflows of Resources | <u>948,867,504</u> | <u>466,654,901</u> | <u>1,415,522,405</u> | <u>677,708,834</u> |
| Net Position: | | | | |
| Net investment in capital assets | 1,168,861,605 | 1,040,061,506 | 2,208,923,111 | 276,518,563 |
| Restricted for: | | | | |
| Highways, streets and buildings | 75,065,593 | - | 75,065,593 | - |
| Debt service | 38,888,658 | 27,246,588 | 66,135,246 | - |
| Grants | 44,379,922 | - | 44,379,922 | 10,804,099 |
| Unrestricted net position (deficit) | <u>(78,586,601)</u> | <u>89,176,930</u> | <u>10,590,329</u> | <u>(500,985,654)</u> |
| Total Net Position | <u>\$ 1,248,609,177</u> | <u>\$ 1,156,485,024</u> | <u>\$ 2,405,094,201</u> | <u>\$ (213,662,992)</u> |

The accompanying notes to the financial statements are an integral part of these financial statements.

**HENRICO COUNTY, VIRGINIA
STATEMENT OF ACTIVITIES
FOR THE FISCAL YEAR ENDED JUNE 30, 2018**

| Functions/Programs | Expenses | Program Revenues | | |
|---|-----------------------|-----------------------|------------------------------------|----------------------------------|
| | | Charges for Services | Operating Grants and Contributions | Capital Grants and Contributions |
| Primary government: | | | | |
| Governmental Activities: | | | | |
| General government | \$ 91,002,112 | \$ 16,613,318 | \$ 2,501,554 | \$ - |
| Judicial administration | 12,267,208 | 972,255 | 5,997,999 | - |
| Public safety | 198,269,037 | 3,141,841 | 28,851,266 | - |
| Public works | 87,221,343 | 2,571,733 | 64,333,039 | - |
| Health and welfare | 74,941,245 | 11,223,101 | 38,160,307 | - |
| Education | 235,169,622 | - | - | - |
| Parks, recreation and culture | 42,122,366 | 1,208,209 | 212,869 | - |
| Community development | 30,395,787 | 9,852,711 | 7,943,072 | - |
| Interest on long-term debt | 12,069,043 | - | - | - |
| Total Governmental Activities | 783,457,763 | 45,583,168 | 148,000,106 | - |
| Business-type activities: | | | | |
| Water and Sewer | 108,696,284 | 113,053,583 | - | 21,145,885 |
| Belmont Park Golf Course | 925,543 | 696,841 | - | - |
| Total Business-type Activities | 109,621,827 | 113,750,424 | - | 21,145,885 |
| Total Primary Government | \$ 893,079,590 | \$ 159,333,592 | \$ 148,000,106 | \$ 21,145,885 |
| Component Units: | | | | |
| School Board | \$ 525,253,162 | \$ 6,813,496 | \$ 314,337,758 | \$ - |
| James River Juvenile Detention Commission | 5,414,306 | 5,225,826 | - | 79,532 |
| Total Component Units | \$ 530,667,468 | \$ 12,039,322 | \$ 314,337,758 | \$ 79,532 |

General Revenues:

Taxes:
Property
Local sales and use
Business licenses
Hotel and motel
Bank franchise
Other
Interest and investment earnings
Grants and contributions not restricted to specific programs
Recovered costs
Miscellaneous
Payment from Primary Government
Total general revenues

Change in net position

Total Net Position at June 30, 2017, as restated, (see footnote 1 (P))

Total Net Position at June 30, 2018

The accompanying notes to the financial statements are an integral part of these financial statements.

Exhibit 2

| Net (Expenses) Revenues and Changes in Net Position | | | |
|--|---------------------------------|-------------------------|-------------------------|
| Governmental Activities | Business-Type Activities | Total | Component Units |
| \$ (71,887,240) | \$ - | \$ (71,887,240) | \$ - |
| (5,296,954) | - | (5,296,954) | - |
| (166,275,930) | - | (166,275,930) | - |
| (20,316,571) | - | (20,316,571) | - |
| (25,557,837) | - | (25,557,837) | - |
| (235,169,622) | - | (235,169,622) | - |
| (40,701,288) | - | (40,701,288) | - |
| (12,600,004) | - | (12,600,004) | - |
| (12,069,043) | - | (12,069,043) | - |
| (589,874,489) | - | (589,874,489) | - |
| - | 25,503,184 | 25,503,184 | - |
| - | (228,702) | (228,702) | - |
| - | 25,274,482 | 25,274,482 | - |
| <u>\$ (589,874,489)</u> | <u>\$ 25,274,482</u> | <u>\$ (564,600,007)</u> | <u>\$ -</u> |
| \$ - | \$ - | \$ - | \$ (204,101,908) |
| - | - | - | (108,948) |
| <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ (204,210,856)</u> |
| \$ 420,885,653 | \$ - | \$ 420,885,653 | \$ - |
| 68,255,943 | - | 68,255,943 | - |
| 35,618,257 | - | 35,618,257 | - |
| 13,897,900 | - | 13,897,900 | - |
| 17,774,694 | - | 17,774,694 | - |
| 50,948,537 | - | 50,948,537 | - |
| 5,304,602 | 1,122,050 | 6,426,652 | 38,486 |
| 50,575,719 | 1,609,388 | 52,185,107 | - |
| 447,472 | - | 447,472 | 1,719,157 |
| 1,237,740 | 1,712,417 | 2,950,157 | 1,480,696 |
| - | - | - | 223,844,754 |
| <u>664,946,517</u> | <u>4,443,855</u> | <u>669,390,372</u> | <u>227,083,093</u> |
| 75,072,028 | 29,718,337 | 104,790,365 | 22,872,237 |
| <u>1,173,537,149</u> | <u>1,126,766,687</u> | <u>2,300,303,836</u> | <u>(236,535,229)</u> |
| <u>\$ 1,248,609,177</u> | <u>\$ 1,156,485,024</u> | <u>\$ 2,405,094,201</u> | <u>\$ (213,662,992)</u> |

**HENRICO COUNTY, VIRGINIA
BALANCE SHEET
GOVERNMENTAL FUNDS
JUNE 30, 2018**

Exhibit 3

| | General Fund | Special Revenue | Debt Service | Capital Projects | Total Governmental Funds |
|---|-----------------------|----------------------|---------------------|-----------------------|--------------------------------|
| Assets: | | | | | |
| Cash and temporary investments | \$ 306,132,861 | \$ 45,616,930 | \$ 1,178,658 | \$ 225,426,035 | \$ 578,354,484 |
| Receivables, net | 25,215,496 | 2,583,248 | - | 1,539,427 | 29,338,171 |
| Due from other governmental units | 32,619,039 | 3,543,149 | - | 227,448 | 36,389,636 |
| Due from component unit | 790,110 | - | - | - | 790,110 |
| Due from other funds | 1,346,619 | - | - | - | 1,346,619 |
| Other assets | 84,749 | - | - | - | 84,749 |
| Advance to other fund | 112,500 | - | - | - | 112,500 |
| Total assets | <u>\$ 366,301,374</u> | <u>\$ 51,743,327</u> | <u>\$ 1,178,658</u> | <u>\$ 227,192,910</u> | <u>\$ 646,416,269</u> |
| Liabilities: | | | | | |
| Accounts payable | \$ 58,117,323 | 1,477,917 | \$ - | \$ 2,552,150 | \$ 62,147,390 |
| Accrued liabilities | 10,173,862 | 1,759,317 | - | 8,505,441 | 20,438,620 |
| Amounts held for others | 8,035,171 | - | - | 25 | 8,035,196 |
| Unearned revenues | 4,177,766 | - | - | - | 4,177,766 |
| Due to other funds | 499,810 | 104,376 | - | 2,885,697 | 3,489,883 |
| Total liabilities | <u>81,003,932</u> | <u>3,341,610</u> | <u>-</u> | <u>13,943,313</u> | <u>98,288,855</u> |
| Deferred Inflow of Resources: | | | | | |
| Unavailable revenue | 18,070,572 | 4,021,795 | - | 1,440,000 | 23,532,367 |
| Fund Balances: | | | | | |
| Nonspendable | 112,500 | - | - | - | 112,500 |
| Restricted | 3,965,749 | 20,852,937 | - | - | 24,818,686 |
| Committed | 65,937,233 | - | - | 211,809,597 | 277,746,830 |
| Assigned | 69,467,435 | 23,526,985 | 1,178,658 | - | 94,173,078 |
| Unassigned | 127,743,953 | - | - | - | 127,743,953 |
| Total fund balances | <u>267,226,870</u> | <u>44,379,922</u> | <u>1,178,658</u> | <u>211,809,597</u> | <u>524,595,047</u> |
| Total Liabilities, Deferred Inflow and Fund Balances | <u>\$ 366,301,374</u> | <u>\$ 51,743,327</u> | <u>\$ 1,178,658</u> | <u>\$ 227,192,910</u> | |
| Adjustments for the Statement of Net Position: | | | | | |
| Capital assets used in government activities are not current financial resources and therefore are not reported as assets in the governmental funds. (Note 6) | | | | | \$ 1,443,568,842 |
| Unearned revenue that has not been recognized as revenue in the current period and therefore is reported as liabilities in the governmental funds. (Note 3) | | | | | 4,177,766 |
| Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported as liabilities in the governmental funds. (Note 7) | | | | | (511,644,838) |
| Net pension liability is not due and payable in the current period and therefore is not reported as a liability in the governmental funds. | | | | | (161,005,612) |
| Accrued interest on bonds payable, is not due and payable in the current period and therefore is not reported as liabilities in the governmental funds. | | | | | (7,487,357) |
| Deferred outflows and inflows of resources are not recorded as deferred outflows and inflows of resources in the governmental funds. | | | | | (12,914,155) |
| Net OPEB liability is not due and payable in the current period and therefore is not reported as a liability in the governmental funds. | | | | | (55,923,022) |
| Internal service funds are used to charge the costs of equipment maintenance and, therefore, the assets and liabilities are included in the government activities in the Statement of Net Position. | | | | | 19,897,414 |
| Internal service fund net profit allocation to business-type activities and component units is included in the Statement of Net Position as accounts receivable, but is not included in the governmental funds. | | | | | 5,345,092 |
| Total Net Position of Governmental Activities | | | | | <u>\$ 1,248,609,177</u> |

The accompanying notes to the financial statements are an integral part of these financial statements.

**HENRICO COUNTY, VIRGINIA
STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
FOR THE FISCAL YEAR ENDED JUNE 30, 2018**

Exhibit 4

| | General Fund | Special Revenue | Debt Service | Capital Projects | Total Governmental Funds |
|--|-----------------------|----------------------|---------------------|---------------------|--------------------------------|
| Revenues: | | | | | |
| General property taxes | \$ 420,785,842 | \$ - | \$ - | \$ - | \$ 420,785,842 |
| Other local taxes | 182,031,629 | - | - | - | 182,031,629 |
| Licenses and permits | 9,810,691 | - | - | - | 9,810,691 |
| Fines and forfeitures | 2,160,593 | - | - | - | 2,160,593 |
| Revenue from use of money and property | 3,719,998 | 263,588 | - | 2,302,732 | 6,286,318 |
| Charges for services | 4,180,632 | 25,015,127 | - | - | 29,195,759 |
| Miscellaneous | 9,337,245 | 1,311,679 | 975,824 | 680,871 | 12,305,619 |
| Recovered costs | 5,731,058 | 582,095 | - | - | 6,313,153 |
| Intergovernmental | 134,559,670 | 48,674,762 | - | 1,551,658 | 184,786,090 |
| Total Revenues | 772,317,358 | 75,847,251 | 975,824 | 4,535,261 | 853,675,694 |
| Expenditures: | | | | | |
| Current operating: | | | | | |
| General government | 72,268,298 | 5,233,157 | - | - | 77,501,455 |
| Judicial administration | 10,850,987 | 1,330,519 | - | - | 12,181,506 |
| Public safety | 187,607,502 | 5,220,099 | - | - | 192,827,601 |
| Public works | 53,550,069 | 15,479,064 | - | - | 69,029,133 |
| Health and social services | 2,286,988 | 72,356,318 | - | - | 74,643,306 |
| Parks, recreation, and culture | 36,536,479 | 9,970 | - | - | 36,546,449 |
| Community development | 25,718,015 | 4,466,688 | - | - | 30,184,703 |
| Education | 223,844,754 | - | - | - | 223,844,754 |
| Miscellaneous | 20,112,383 | - | 28,743 | - | 20,141,126 |
| Debt service: | | | | | |
| Principal | 432,329 | 27,512 | 39,845,000 | - | 40,304,841 |
| Interest and other charges | 46,345 | 5,631 | 17,114,663 | - | 17,166,639 |
| Capital outlay | - | - | - | 75,028,745 | 75,028,745 |
| Total Expenditures | 633,254,149 | 104,128,958 | 56,988,406 | 75,028,745 | 869,400,258 |
| Excess (deficiency) of revenues over (under) expenditures | 139,063,209 | (28,281,707) | (56,012,582) | (70,493,484) | (15,724,564) |
| OTHER FINANCING (USES) SOURCES: | | | | | |
| Transfers in | - | 27,240,669 | 56,988,407 | 39,371,790 | 123,600,866 |
| Transfers out | (117,660,316) | (5,940,550) | - | - | (123,600,866) |
| Capital lease obligations incurred | 2,361,948 | 52,923 | - | - | 2,414,871 |
| Total other financing (uses) sources, net | (115,298,368) | 21,353,042 | 56,988,407 | 39,371,790 | 2,414,871 |
| Net change in fund balance | 23,764,841 | (6,928,665) | 975,825 | (31,121,694) | (13,309,693) |
| Total Fund Balances - June 30, 2017 | 243,462,029 | 51,308,587 | 202,833 | 242,931,291 | 537,904,740 |
| Total Fund Balances - June 30, 2018 | \$ 267,226,870 | \$ 44,379,922 | \$ 1,178,658 | 211,809,597 | \$ 524,595,047 |

Adjustments for the Statement of Activities:

| | |
|--|----------------------|
| Net change in fund balances - total governmental funds | \$ (13,309,693) |
| Repayment of bond principal is reported as an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. | 40,304,841 |
| Revenues not in governmental funds that do provide current financial resources are reported as revenues in the Statement of Activities. (Note 3) | 99,811 |
| Governmental funds report capital outlays as expenditures while governmental activities capitalize those outlays to allocate those expenditures over the asset life. | 88,597,486 |
| Certain expenses reported in the Statement of Activities do not require the use of current financial resources and are not reported as expenditures in governmental funds. | (1,377,973) |
| Depreciation expense is reported in the Statement of Activities but is not reported as an expense in the governmental funds. (Note 6) | (54,044,818) |
| Interest expense on bonds payable, is not due and payable in the current period and therefore is not reported as expenses in the governmental funds. (Note 7) | 5,097,596 |
| Debt proceeds are recorded as revenues in governmental funds, but are not reported as revenue or expenses in the Statement of Activities | (2,414,871) |
| Pension/OPEB expense is recorded as an expenditure in the Statement of Activities, but is not reported as an expense in the governmental funds. | 15,536,791 |
| Internal service funds charge the costs of maintenance and healthcare services to governmental funds and are a reduction of expenses in the Statement of Activities | (4,059,987) |
| Internal service fund revenues and expenses not recorded in the governmental funds. | 642,845 |
| Change in Net Position of Governmental Activities | \$ 75,072,028 |

The accompanying notes to the financial statements are an integral part of these financial statements.

**HENRICO COUNTY, VIRGINIA
STATEMENT OF NET POSITION
PROPRIETARY FUNDS
JUNE 30, 2018**

Exhibit 5

| | Business Type Activities - Enterprise Funds | | | Internal Service Funds |
|--|---|-----------------------------|------------------|------------------------------|
| | Water and Sewer Revenue | Belmont Park Golf Course | Total | |
| Assets: | | | | |
| Current assets: | | | | |
| Cash and cash equivalents | \$ 140,813,367 | \$ - | \$ 140,813,367 | \$ 16,100,155 |
| Receivables, net | 23,940,825 | - | 23,940,825 | 2,423,891 |
| Due from other funds | 2,885,697 | - | 2,885,697 | 661,062 |
| Due from component unit | - | - | - | 106,489 |
| Inventories | 946,128 | - | 946,128 | 740,993 |
| Prepays | - | - | - | - |
| Restricted cash and cash equivalents | 96,278,725 | - | 96,278,725 | - |
| Total current assets | 264,864,742 | - | 264,864,742 | 20,032,590 |
| Noncurrent assets: | | | | |
| Other assets | 4,792,273 | - | 4,792,273 | - |
| Restricted cash - unspent bond proceeds | - | - | - | - |
| Capital assets: | | | | |
| Land and construction in progress | 188,250,714 | 250,491 | 188,501,205 | - |
| Other capital assets, net | 1,151,250,063 | 1,193,567 | 1,152,443,630 | 16,182,665 |
| Capital assets, net | 1,339,500,777 | 1,444,058 | 1,340,944,835 | 16,182,665 |
| Total non-current assets | 1,344,293,050 | 1,444,058 | 1,345,737,108 | 16,182,665 |
| Total assets | 1,609,157,792 | 1,444,058 | 1,610,601,850 | 36,215,255 |
| Deferred Outflows of Resources: | | | | |
| Contributions after measurement date | \$ 1,838,022 | 38,623 | 1,876,645 | 385,572 |
| Change in proportionate share allocation | 12,488 | 10,345 | 22,833 | 14,633 |
| Difference between projected and actual earnings | 2,422,426 | 48,835 | 2,471,261 | 504,832 |
| Change of assumptions | 183,256 | 3,861 | 187,117 | 37,309 |
| Deferred loss on debt refunding, net | 9,423,535 | - | 9,423,535 | - |
| Total Deferred Outflows of Resources | 13,879,727 | 101,664 | 13,981,391 | 942,346 |
| Total assets and deferred outflows of resources | 1,623,037,519 | 1,545,722 | 1,624,583,241 | 37,157,601 |
| Liabilities: | | | | |
| Current liabilities: | | | | |
| Accounts payable | \$ 20,378,824 | 11,170 | 20,389,994 | 681,454 |
| Deposits payable | 1,076,660 | 15,753 | 1,092,413 | - |
| Due to other funds | 44,605 | 1,286,211 | 1,330,816 | 11,401 |
| Accrued liabilities | 2,365,123 | 14,565 | 2,379,688 | 11,395,723 |
| Unearned revenues | 17,709,753 | - | 17,709,753 | - |
| Long-term liabilities due within one year | 12,757,324 | 19,943 | 12,777,267 | 212,536 |
| Total current liabilities | 54,332,289 | 1,347,642 | 55,679,931 | 12,301,114 |
| Noncurrent liabilities: | | | | |
| Advance from other fund | - | 112,500 | 112,500 | - |
| Net pension liability | 11,376,447 | 285,176 | 11,661,623 | 2,467,256 |
| Net OPEB liability | 1,818,558 | 39,664 | 1,858,222 | 797,329 |
| Long-term liabilities due in more than one year | 393,166,621 | 17,168 | 393,183,789 | 43,694 |
| Total non-current liabilities | 406,361,626 | 454,508 | 406,816,134 | 3,308,279 |
| Total liabilities | 460,693,915 | 1,802,150 | 462,496,065 | 15,609,393 |
| Deferred Inflows of Resources: | | | | |
| Change in proportionate share allocation | 59,207 | 15,673 | 74,880 | 67,116 |
| Difference between actual and expected experience | 1,791,953 | 38,494 | 1,830,447 | 751,112 |
| Difference between projected and actual earnings | 3,430,810 | 75,867 | 3,506,677 | 717,431 |
| Change of assumptions | 185,986 | 4,162 | 190,148 | 115,135 |
| Total Deferred Inflows of Resources | 5,467,956 | 134,196 | 5,602,152 | 1,650,794 |
| Total liabilities and deferred inflows of resources | 466,161,871 | 1,936,346 | 468,098,217 | 17,260,187 |
| Net Position (deficit): | | | | |
| Net investment in capital assets | 1,038,617,448 | 1,444,058 | 1,040,061,506 | 16,181,435 |
| Restricted for debt service | 27,246,588 | - | 27,246,588 | - |
| Unrestricted net position (deficit) | 91,011,612 | (1,834,682) | 89,176,930 | 3,715,979 |
| Total net position (deficit) | \$ 1,156,875,648 | \$ (390,624) | \$ 1,156,485,024 | \$ 19,897,414 |

The accompanying notes to the financial statements are an integral part of these financial statements.

HENRICO COUNTY, VIRGINIA
STATEMENT OF REVENUES, EXPENSES
AND CHANGES IN NET POSITION
PROPRIETARY FUNDS
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Exhibit 6

| | Business Type Activities - Enterprise Funds | | | Internal Service Funds |
|--|--|-------------------------------------|-------------------------|---------------------------------------|
| | Water and Sewer Revenue | Belmond Park Golf Course | Total | |
| Operating Revenues: | | | | |
| Charges for services: | | | | |
| Water system | \$ 57,103,532 | \$ - | \$ 57,103,532 | \$ - |
| Sewer system | 55,950,051 | - | 55,950,051 | - |
| Golf course fees | - | 696,841 | 696,841 | - |
| Interdepartmental charges | - | - | - | 19,813,573 |
| Contributions | - | - | - | 103,113,238 |
| Other | 1,321,683 | 390,734 | 1,712,417 | 5,494,050 |
| Total operating revenues | 114,375,266 | 1,087,575 | 115,462,841 | 128,420,861 |
| Operating Expenses: | | | | |
| Purchased services | 15,032,377 | - | 15,032,377 | - |
| Utility charges | 5,593,029 | 41,700 | 5,634,729 | 135,249 |
| Personnel services and benefits | 16,482,027 | 499,488 | 16,981,515 | 112,820,570 |
| Professional services | 12,992,247 | 6,010 | 12,998,257 | 128,314 |
| Materials and supplies | 6,811,450 | 203,077 | 7,014,527 | 11,962,021 |
| Maintenance and repairs | 3,619,942 | 84,895 | 3,704,837 | 4,861,197 |
| Other expenses | 3,862,501 | 9,113 | 3,871,614 | 1,285,858 |
| Depreciation | 35,092,254 | 81,260 | 35,173,514 | 2,238,081 |
| Total operating expenses | 99,485,827 | 925,543 | 100,411,370 | 133,431,289 |
| Operating income (loss) | 14,889,439 | 162,032 | 15,051,471 | (5,010,429) |
| Nonoperating Revenues (Expenses): | | | | |
| Investment income | 1,122,050 | - | 1,122,050 | 85,976 |
| Connection fees | 10,784,103 | - | 10,784,103 | - |
| Contributions | 1,609,388 | - | 1,609,388 | - |
| Interest expense | (7,463,566) | - | (7,463,566) | - |
| Gain on sale of equipment | - | - | - | 353,838 |
| Other | (1,746,891) | - | (1,746,891) | - |
| Total nonoperating revenues, net | 4,305,084 | - | 4,305,084 | 439,814 |
| Income (loss) before capital contributions | 19,194,523 | 162,032 | 19,356,555 | (4,570,614) |
| Capital contributions - donated assets | 10,361,782 | - | 10,361,782 | 203,031 |
| Change in net position | 29,556,305 | 162,032 | 29,718,337 | (4,367,583) |
| Total net position (deficit) - June 30, 2017, as restated, (see footnote 1 (P)) | 1,127,319,343 | (552,656) | 1,126,766,687 | 24,264,997 |
| Total net position (deficit) - June 30, 2018 | \$ 1,156,875,648 | \$ (390,624) | \$ 1,156,485,024 | \$ 19,897,414 |

The accompanying notes to the financial statements are an integral part of these financial statements.

**HENRICO COUNTY, VIRGINIA
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
FOR THE FISCAL YEAR ENDED JUNE 30, 2018**

Exhibit 7

| | Business Type Activities - Enterprise Funds | | | Internal Service Funds |
|--|---|-----------------------------|-----------------------|------------------------------|
| | Water and Sewer Revenue | Belmont Park Golf Course | Total | |
| Cash Flows From Operating Activities: | | | | |
| Receipts from customers | \$ 113,760,543 | \$ 1,087,575 | \$ 114,848,118 | \$ 125,968,787 |
| Payments to suppliers | (46,869,979) | (548,475) | (47,418,454) | (131,366,356) |
| Payments to employees | (15,801,709) | (511,020) | (16,312,729) | (3,799,225) |
| Net cash provided by (used in) operating activities | <u>51,088,855</u> | <u>28,080</u> | <u>51,116,935</u> | <u>(9,196,794)</u> |
| Cash Flows From Capital and Related Financing Activities: | | | | |
| Purchase of capital assets | (75,629,124) | (29,563) | (75,658,687) | (2,501,082) |
| Proceeds from sale of capital assets | 56,609 | 1,483 | 58,092 | 450,084 |
| Connection fees paid by contractors | 11,506,178 | - | 11,506,178 | - |
| DEQ grant received | - | - | - | - |
| Insurance proceeds received | - | - | - | - |
| Contributions | 1,930,020 | - | 1,930,020 | - |
| Virginia nutrient removal credits | 228,886 | - | 228,886 | - |
| Issuance of bonds | 106,128,198 | - | - | - |
| Interest paid on bonds | (12,050,278) | - | (12,050,278) | - |
| Principal paid on debt | (9,460,000) | - | (9,460,000) | (1,521) |
| Net cash used in capital and related financing activities | <u>22,710,489</u> | <u>(28,080)</u> | <u>(83,445,789)</u> | <u>(2,052,519)</u> |
| Cash Flows From Investing Activities: | | | | |
| Investment income received | 1,122,050 | - | 1,122,050 | 85,976 |
| Net increase (decrease) in cash and cash equivalents | <u>74,921,394</u> | <u>-</u> | <u>(31,206,804)</u> | <u>(11,163,337)</u> |
| Total Cash and Cash Equivalents - June 30, 2017 | <u>162,170,698</u> | <u>-</u> | <u>162,170,698</u> | <u>27,263,492</u> |
| Total Cash and Cash Equivalents - June 30, 2018 | <u>\$ 237,092,092</u> | <u>\$ -</u> | <u>\$ 130,963,894</u> | <u>\$ 16,100,155</u> |
| Reconciliation of Operating Income (Loss) to Net Cash Provided by (used in) Operating Activities: | | | | |
| Operating income (loss) | \$ 14,889,439 | \$ 162,032 | \$ 15,051,471 | \$ (5,010,428) |
| Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities: | | | | |
| Depreciation | 35,092,254 | 81,260 | 35,173,514 | 2,238,081 |
| Decrease (increase) in accounts receivable | 28,156 | - | 28,156 | (2,414,710) |
| Decrease (increase) in inventories | 338,823 | - | 338,823 | (23,795) |
| Increase in due from other funds | - | - | - | (33,512) |
| Increase in due from component unit | - | - | - | (3,852) |
| Decrease in other assets | - | - | - | 155,992 |
| Decrease in deferred outflows of resources | 632,451 | 3,619 | 636,070 | 170,037 |
| Increase (decrease) in accounts payable | 2,492,258 | (3,238) | 2,489,020 | 92,351 |
| Decrease in accrued liabilities | (17,541) | (5,936) | (23,477) | (3,957,782) |
| Increase in deposits payable | 28,142 | (229) | 27,913 | - |
| (Decrease) increase in due to other fund | - | (155,654) | (155,654) | 1,253 |
| Decrease in net pension liability | (3,497,200) | (73,685) | (3,570,885) | (711,996) |
| Decrease in net OPEB liability | (1,064,697) | (22,837) | (1,087,534) | (765,343) |
| Increase in deferred inflows of resources | 2,821,661 | 42,748 | 2,864,409 | 1,066,910 |
| Decrease in unearned revenues | (654,891) | - | (654,891) | - |
| Net cash provided by (used in) operating activities | <u>\$ 51,088,855</u> | <u>\$ 28,080</u> | <u>\$ 51,116,935</u> | <u>\$ (9,196,794)</u> |
| Reconciliation to Cash and Cash Equivalents on the Statement of Net Position: | | | | |
| Cash and cash equivalents | \$ 140,813,367 | \$ - | \$ 140,813,367 | \$ 16,100,155 |
| Restricted cash and cash equivalents | <u>96,278,725</u> | <u>-</u> | <u>96,278,725</u> | <u>-</u> |
| Total Cash and Cash Equivalents - June 30, 2018 | <u>\$ 237,092,092</u> | <u>\$ -</u> | <u>\$ 237,092,092</u> | <u>\$ 16,100,155</u> |
| Supplemental disclosure of noncash investing and financing activities: | | | | |

The Water and Sewer Fund received donated assets in the form of infrastructure provided by developers of new subdivisions throughout the County. The value of the assets received during the year was \$10,361,782. Interest costs capitalized during the fiscal year ended June 30, 2018 was \$4,605,094.

The accompanying notes to the financial statements are an integral part of these financial statements.

**HENRICO COUNTY, VIRGINIA
STATEMENT OF FIDUCIARY
NET POSITION
FOR FISCAL YEAR ENDED JUNE 30, 2018**

Exhibit 8

| | | Agency Funds |
|----------------------------|-----------|-------------------------|
| Assets: | | |
| Cash and cash equivalents | \$ | 793,614 |
| Accounts receivable | | 84 |
| Due from other governments | | 403,487 |
| Equipment | | 32,248 |
| Total Assets | \$ | <u>1,229,433</u> |
| Liabilities: | | |
| Amounts held for others | \$ | 1,054,056 |
| Accounts payable | | 175,377 |
| Total Liabilities | \$ | <u>1,229,433</u> |

The accompanying notes to the financial statements are an integral part of these financial statements.

HENRICO COUNTY, VIRGINIA
 STATEMENT OF FIDUCIARY NET POSITION
 HEALTHCARE OPEB TRUST FUND
 JUNE 30, 2018

Exhibit 9

| | 2018 |
|---|---------------|
| Assets: | |
| Investments: | |
| Pooled funds | \$ 61,335,380 |
| Total investments | 61,335,380 |
| Total assets | \$ 61,335,380 |
| Liabilities: | |
| Total liabilities | - |
| Fiduciary net position: | |
| Restricted for postemployment benefits other than pensions | \$ 61,335,380 |

The accompanying notes to the financial statements are an integral part of these financial statements.

HENRICO COUNTY, VIRGINIA
SCHEDULE OF CHANGES IN FIDUCIARY NET POSITION
HEALTHCARE OPEB TRUST FUND
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Exhibit 10

| | 2018 |
|---|---------------|
| Additions: | |
| Contributions | |
| Employer | \$ 6,846,584 |
| Total contributions | 6,846,584 |
| Investment Income | 5,272,202 |
| Total additions | \$ 12,118,786 |
| Deductions: | |
| Benefit payments/refunds | \$ 4,146,968 |
| Administrative Expenses | 500 |
| Total deductions | 4,147,468 |
| Net increase in fiduciary net position | 7,971,318 |
| Net fiduciary net position restricted for postemployment | |
| benefits other than pensions: | |
| Total Fiduciary Net Position at June 30, 2017 | 53,364,062 |
| Total Fiduciary Net Position at June 30, 2018 | \$ 61,335,380 |

The accompanying notes to the financial statements are an integral part of these financial statements.

**HENRICO COUNTY, VIRGINIA
STATEMENT OF NET POSITION
COMPONENT UNITS
JUNE 30, 2018**

Exhibit 11

| | School Board | James River Juvenile Detention Commission | Total |
|---|-------------------------|--|-------------------------|
| Assets: | | | |
| Cash and cash equivalents | \$ 33,517,595 | \$ 3,504,812 | \$ 37,022,407 |
| Restricted cash | - | 34,660 | 34,660 |
| Due from other governmental units | 28,876,560 | 93,130 | 28,969,690 |
| Other assets | 91,126 | 1,848 | 92,974 |
| Total current assets | <u>62,485,281</u> | <u>3,634,450</u> | <u>66,119,731</u> |
| Capital assets: | | | |
| Land and construction in progress | 57,568,318 | 30,000 | 57,598,318 |
| Other capital assets, net | 228,160,551 | 5,596,802 | 233,757,353 |
| Capital assets, net | <u>285,728,869</u> | <u>5,626,802</u> | <u>291,355,671</u> |
| Total assets | <u>348,214,150</u> | <u>9,261,252</u> | <u>357,475,402</u> |
| Deferred Outflows of Resources: | | | |
| Change in proportionate share allocation | 1,934,438 | 2,654 | 1,937,092 |
| Difference between projected and actual investment earnings | 45,490,011 | 532,749 | 46,022,760 |
| Contributions after measurement date | 51,949,940 | 426,828 | 52,376,768 |
| Change in assumptions | 6,194,805 | 39,015 | 6,233,820 |
| Total deferred outflows of resources | <u>105,569,194</u> | <u>1,001,246</u> | <u>106,570,440</u> |
| Total Assets and Deferred Outflows of Resources | <u>453,783,344</u> | <u>10,262,498</u> | <u>464,045,842</u> |
| Liabilities: | | | |
| Accounts payable | 4,381,124 | 40,730 | 4,421,854 |
| Accrued liabilities | 3,051,702 | 86,247 | 3,137,949 |
| Amounts held for others | 83,866 | - | 83,866 |
| Unearned revenues | - | - | - |
| Due to other funds | 96,494 | 9,995 | 106,489 |
| Due to Primary Government | - | 790,110 | 790,110 |
| Long-term liabilities due within one year | 14,517,679 | 200,204 | 14,717,883 |
| Total current liabilities | <u>22,130,865</u> | <u>1,127,286</u> | <u>23,258,151</u> |
| Net pension liability | 428,111,529 | 2,516,229 | 430,627,758 |
| Net OPEB liability | 77,576,786 | 372,881 | 77,949,667 |
| Long-term liabilities due in more than one year | 11,607,326 | - | 11,607,326 |
| Total liabilities | <u>539,426,506</u> | <u>4,016,396</u> | <u>543,442,902</u> |
| Deferred Inflows of Resources: | | | |
| Change in proportionate share allocation | 8,503,439 | 95,685 | 8,599,124 |
| Difference between expected and actual experience | 42,209,672 | 372,512 | 42,582,184 |
| Difference between projected and actual pension earnings | 63,244,355 | 737,050 | 63,981,405 |
| Change in assumptions | 3,882,430 | 37,061 | 3,919,491 |
| Unavailable revenue | 15,183,728 | - | 15,183,728 |
| Total deferred inflows of resources | <u>133,023,624</u> | <u>1,242,308</u> | <u>134,265,932</u> |
| Total Liabilities and Deferred Inflows of Resources | <u>672,450,130</u> | <u>5,258,704</u> | <u>677,708,834</u> |
| Net Position (deficit): | | | |
| Net investment in capital assets | 270,893,371 | 5,625,192 | 276,518,563 |
| Restricted grants | 10,748,682 | 55,417 | 10,804,099 |
| Unrestricted (deficit) | (500,308,839) | (676,815) | (500,985,654) |
| Total net position (deficit) | <u>\$ (218,666,786)</u> | <u>\$ 5,003,794</u> | <u>\$ (213,662,992)</u> |

The accompanying notes to the financial statements are an integral part of these financial statements.

**HENRICO COUNTY, VIRGINIA
STATEMENT OF ACTIVITIES
COMPONENT UNITS
FOR THE FISCAL YEAR ENDED JUNE 30, 2018**

Exhibit 12

| | Program Revenues | | | Net (Expenses) Revenues and Changes in Net Position | | | |
|---|-----------------------|-------------------------|-----------------------------|--|-------------------------|-------------------------|-------------------------|
| | Expenses | Charges for Services | Grants and Contributions | Grants and Contributions | School Board | JRJDC | Total |
| Governmental Activities: | | | | | | | |
| School Board: | | | | | | | |
| Instructional | \$ 525,253,162 | \$ 6,813,496 | \$ 314,337,758 | \$ - | \$ (204,101,908) | \$ - | \$ (204,101,908) |
| Total School Board | 525,253,162 | 6,813,496 | 314,337,758 | - | (204,101,908) | - | (204,101,908) |
| Business-Type Activities: | | | | | | | |
| James River Juvenile Detention Commission | 5,414,306 | 5,225,826 | - | 79,532 | - | (108,948) | (108,948) |
| Total Component Units | <u>\$ 530,667,468</u> | <u>\$ 12,039,322</u> | <u>\$ 314,337,758</u> | <u>\$ 79,532</u> | <u>\$ (204,101,908)</u> | <u>\$ (108,948)</u> | <u>\$ (204,210,856)</u> |
| General revenues: | | | | | | | |
| Interest and investment earnings | | | | \$ - | \$ 38,486 | \$ 38,486 | |
| Recovered costs | | | | 1,719,157 | - | 1,719,157 | |
| Miscellaneous | | | | 1,480,696 | - | 1,480,696 | |
| Payment from Primary Government | | | | 223,844,754 | - | 223,844,754 | |
| Total general revenues | | | | <u>227,044,607</u> | <u>38,486</u> | <u>227,083,093</u> | |
| Change in net position | | | | 22,942,699 | (70,462) | 22,872,237 | |
| Total Net Position (deficit) at June 30, 2017, as restated, (see footnote 1 (P)) | | | | (241,609,485) | 5,074,256 | (236,535,229) | |
| Total Net Position (deficit) at June 30, 2018 | | | | <u>\$ (218,666,786)</u> | <u>\$ 5,003,794</u> | <u>\$ (213,662,992)</u> | |

The accompanying notes to the financial statements are an integral part of these financial statements.

HENRICO COUNTY, VIRGINIA
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2018

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting and reporting policies of the County of Henrico, Virginia ("County") conform to U.S. generally accepted accounting principles ("GAAP") applicable to governmental units promulgated by the Governmental Accounting Standards Board ("GASB"). The following is a summary of the County's more significant accounting policies:

A. Reporting Entity

As required by GAAP, the County's financial statements present the primary government and its component units, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the government's operations and so data from these units are combined with data of the primary government. The County has no component units that meet the requirements for blending. The discretely presented component units, on the other hand, are reported in a separate column in the government-wide statements to emphasize they are legally separate from the primary government. Each of the County's discretely presented component units has a June 30 fiscal year-end.

In accordance with GAAP, the County has presented those entities which comprise the reporting entity (the primary government and discretely presented component units) in the government-wide statements.

Discretely Presented Component Units:

School Board

The County of Henrico School Board ("School Board") is a legally separate organization providing elementary and secondary public education to residents within the County's jurisdiction and is fiscally dependent on the County, receiving more than 50 percent of its funding from the County. The nature and significance of the relationship between the County and the School Board is such that excluding the School Board would cause the County's financial statements to be misleading and incomplete. The School Board does not prepare a separate financial report.

James River Juvenile Detention Commission

The James River Juvenile Detention Commission ("JRJDC" or "Commission") is a separate organization established to provide a juvenile detention facility for the Counties of Goochland, Henrico and Powhatan. There are five voting members of the Commission, of which three members represent the County and one each represents the Counties of Goochland and Powhatan. Their respective county boards appoint the five Commission members. The Commission is financially dependent on the member jurisdictions. The operating costs are allocated among the member jurisdictions based on proportionate usage.

Joint Ventures:

Capital Region Airport Commission

The Capital Region Airport Commission is an intergovernmental joint venture and issues separate financial statements. The required information for the joint venture is presented in Note 21.

Greater Richmond Convention Center Authority

The Greater Richmond Convention Center Authority is an intergovernmental joint venture and issues separate financial statements. The required information for the joint venture is presented in Note 21.

HENRICO COUNTY, VIRGINIA
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2018

B. Government-wide and Fund Financial Statements

In accordance with GAAP, the County's financial statements are comprised of the following components:

Government-wide Financial Statements - The reporting model includes financial statements prepared using full accrual accounting for all of the County's activities. This approach includes not just current assets and liabilities (such as cash and accounts payable) but also capital assets and long-term liabilities (such as buildings and infrastructure, including bridges and roads, and general obligation debt). Accrual accounting also reports all of the revenues and cost of providing services each year, not just those received or paid in the current year or soon thereafter.

Statement of Net Position - The Statement of Net Position is designed to display the financial position of the primary government (government and business-type activities) and its discretely presented component units. The *statement of net position* presents information on all of the County's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the resulting difference reported as *net position*. The County reports all capital assets, including infrastructure, net of accumulated depreciation in the government-wide Statement of Net Position and reports depreciation expense – the cost of “using up” capital assets – in the Statement of Activities. The net position of the County is broken down into three categories: 1) net investment in capital assets; 2) restricted net position; and 3) unrestricted net position. Primarily as a result of adopting GASB Statement No. 68 in 2015, and GASB Statement No. 75 in 2018, the County School Board, a component unit, has a deficit net position of \$218,666,786. The County expects this deficit to be reduced in future fiscal years due to required contributions to the Virginia Retirement System and OPEB Trust, and reductions in the net pension and OPEB liabilities and deferred inflows for the proportionate share allocation, differences between expected and actual experience and the net difference between projected and actual pension earnings.

Statement of Activities - The government-wide Statement of Activities reports expenses and revenues in a format that focuses on the cost of the County's functions. The expense of individual functions is compared to the revenues generated directly by the function (for instance, through user charges or intergovernmental grants).

Fund Financial Statements - The Fund financial statements organize and report the financial transactions and balances of the County on the basis of fund categories. Separate financial statements for each of the County's three fund categories – Governmental (General, Special Revenue, Debt Service and Capital Projects), Proprietary (Water and Sewer Revenue and Belmont Park Golf Course) and Fiduciary are presented. Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. For the governmental funds, the financial statements consist of a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances, which are presented on current financial resources and modified accrual basis of accounting. This is the manner in which these funds are normally budgeted.

For the proprietary funds, the financial statements consist of a Statement of Net Position, Statement of Revenues, Expenses, and Changes in Net Position, and Statement of Cash Flows. For the fiduciary funds, the financial statements consist of a Statement of Fiduciary Net Position and Statement of Changes in Fiduciary Net Position.

Reconciliation of Government-wide and Fund Financial Statements - Since the Governmental funds' financial statements are presented on a different measurement focus and basis of accounting than the government-wide financial statements, a summary reconciliation of the difference between total fund balances as reflected on the governmental funds' balance sheet and total governmental activities statement of net position as shown on the Government-wide Statement of Net Position is presented in Exhibit 3. In addition, a summary reconciliation of the difference between the total net change in fund balances as reflected on the governmental funds' Statement of Revenues, Expenditures and Changes in Fund Balances and the change in net position of Governmental activities as shown on the Government-wide Statement of Activities is presented in Exhibit 4.

HENRICO COUNTY, VIRGINIA
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2018

The basic financial statements include both government-wide (based on the County as a whole) and fund financial statements. Both the government-wide and fund financial statements (within the basic financial statements) categorize primary activities as either governmental or business-type. In the government-wide Statement of Net Position, both the governmental and business-type activities columns (a) are presented on a consolidated basis by column, and (b) are reflected on a full accrual, economic resource basis, which incorporates long-term assets and receivables, as well as long-term debt and obligations.

The Statement of Net Position presents the County's net investment in capital assets, restricted net position and unrestricted net position. Net investment in capital assets, consists of net capital assets less related long-term liabilities, including deferred loss on debt refunding, net. Restricted net position consists of amounts restricted by external sources related to capital projects, debt service and amounts received in the Special Revenue Fund. When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources, as they are needed.

The Government-wide Statement of Activities reflects both the gross and net cost per functional category (e.g., public safety, public works, health and welfare, etc.), which are otherwise being supported by general government revenues (e.g., property taxes, sales and use taxes, certain intergovernmental revenues, fines, permits and charges, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants and contributions to determine net costs by function. The program revenues must be directly associated with the function (e.g., public safety, public works, health and welfare, etc.) or the business-type activity.

Program revenues include charges to customers or applicants who purchase, use, or directly benefit from the goods, services, or privileges provided by a given function and grants and contributions that are restricted to meeting the operation or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported as general revenues. The County does not allocate indirect expenses. The operating grants include operating-specific and discretionary grants while the capital grants column reflects capital-specific grants.

The governmental funds' financial statements are presented on a current financial resource measurement focus and the modified accrual basis of accounting, which is the manner in which these funds are normally budgeted. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental column, a reconciliation is presented which briefly explains the adjustments necessary to reconcile the fund financial statements with the government-wide financial statements.

The County's fiduciary funds, which consist of agency funds, are presented in the fund financial statements. Since by definition these assets are being held for the benefit of a third party (e.g., private parties, long-term disability participants, etc.) and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide statements.

The focus of the government-wide model is on the County as a whole and the fund financial statements, including the major individual funds of the governmental and business-type categories, as well as the fiduciary funds, (by category) and the component units. Each presentation provides valuable information that can be analyzed and compared to enhance the usefulness of the information.

In the fund financial statements, financial transactions and accounts of the County are organized on the basis of funds which are considered to be a separate accounting entity. The operations of each fund are accounted for by providing a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures, or expenses, as appropriate. The funds are grouped in the fund financial statements in fund types as follows:

HENRICO COUNTY, VIRGINIA
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2018

Governmental Funds:

General Fund

The General Fund accounts for all revenues and expenditures of the County which are not accounted for in the other funds. Revenues are primarily derived from general property taxes, local sales taxes, license and permit fees, and revenues received from the Commonwealth of Virginia (“Commonwealth” or “State”).

A significant part of the General Fund's revenues is used to maintain and operate the general government or is transferred to other funds principally to fund debt service requirements and capital projects. General Fund revenues are used to reduce long-term liabilities including claims payable, accrued compensated absences and pension liabilities. Expenditures include, among other things, those for public safety, highways and streets, welfare, culture and recreation. The General Fund is considered a major fund for reporting purposes.

Special Revenue Fund

The Special Revenue Fund accounts for the proceeds of specific revenue sources that are legally restricted to expenditures for specific purposes. The Special Revenue Fund consists mainly of state and federal grants that have specific grant restrictions imposed. A portion of the revenues received in this fund is used to reduce the landfill liability each year. The Special Revenue Fund is considered a major fund for reporting purposes.

Debt Service Fund

The Debt Service Fund accounts for the accumulation of financial resources for the payment of interest and principal on all governmental funds’ long-term debt except for accrued compensated absences and capital lease obligations for equipment, which are paid by the fund incurring such expenditures. Debt Service Fund resources are derived from transfers from the General Fund. The Debt Service Fund is considered a major fund for reporting purposes.

Capital Projects Fund

The Capital Projects Fund includes activity for all general government and school related capital projects which are financed through a combination of proceeds from general obligation bonds and transfers from the General Fund. The Capital Projects Fund is considered a major fund for reporting purposes.

Proprietary Funds:

Enterprise Funds

Enterprise Funds account for operations that are financed and operated in a manner similar to private business enterprises, where the intent of the County is that the cost of providing services to the general public be financed or recovered through charges to users of such services. All assets and deferred outflows, liabilities and deferred inflows, net position, revenues, expenses, and payments relating to the government’s business activities are accounted for through these funds. The measurement focus is on determination of change in net position, financial position, and cash flows. Operating revenues include charges for services and are used to pay for compensated absences, pension costs and other operating expenses. Operating expenses include costs of services, as well as materials, contracts, personnel, and depreciation. All revenues and expenses not meeting these definitions are reported as non-operating revenues and expenses.

HENRICO COUNTY, VIRGINIA
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2018

These funds include the operation, maintenance and construction of the County-owned water and wastewater ("sewer") utility (considered a single segment for financial reporting purposes) and the County-owned Belmont Park Golf Course. These funds are considered to be business-type activities in the government-wide financial statements. Belmont Park Golf Course had a net deficit position of \$390,624 at June 30, 2018. The County expects this deficit to be reduced in future years due to reductions in the net pension liability and improved operations at Belmont Golf Course.

Internal Service Funds

The Internal Service Funds accounts for the County's Central Automotive Maintenance operations, Technology Replacement operations and self-funded health insurance fund. Resources for these funds come from interdepartmental charges. The effect of the interdepartmental activity has been eliminated from the government-wide financial statements using a net profit (loss) allocation method. The excess revenue for the fund is allocated to the appropriate functional activity within governmental, business-type and component unit activities. The Internal Service Funds are included in governmental activities for government-wide reporting purposes. Inter-fund services that are provided and used are not eliminated in the process of consolidation. External revenues received are reported within governmental activities for government-wide reporting purposes.

Fiduciary Funds:

Agency Funds account for fiduciary funds administered by the County and are custodial in nature (assets equal liabilities) and have no measurement focus. The County Agency Funds consist of Long-Term Disability, Special Welfare, Mental Health and Development Services (MHDS), Non-Judicial Sales Tax Funds and Code RVA. The Long-Term Disability Fund accounts for receipt of contributions and disbursement of disability payments for County employees. The Special Welfare Fund accounts for receipts and disbursements of monies maintained in individual accounts for certain County welfare recipients. The MHDS Fund accounts for receipts and disbursements of monies maintained for individual clients and the Non-Judicial Tax Sales Fund accounts for receipts and disbursements of monies received from delinquent tax sales. The Healthcare OPEB Plan Trust Fund accumulates assets to pay future healthcare postretirement benefits other than pension.

The accounting and reporting treatment applied to the capital assets and long-term liabilities associated with a fund are determined by its measurement focus. All Governmental Funds are accounted for on a spending or "financial flow" measurement focus. This means that only current assets and current liabilities are generally included on their balance sheets. Their reported fund balance ("net current assets") is considered a measure of "available resources to be spent". Governmental Fund operating statements present increases (e.g., revenues and other financing sources) and decreases (e.g., expenditures and other financing uses) in net current assets. Accordingly, they are said to present a summary of sources and uses of "available expendable resources" during a period. Capital assets and long-term liabilities are not recorded in the fund financial statements; however, a reconciliation of the fund balance to the Statement of Net Position for the governmental activities in the government-wide financial statements is provided to account for the differences between the two statements and measurement focuses (e.g., capital assets and long-term liabilities, etc.).

All Proprietary Funds are accounted for on a cost of services or economic resources measurement focus. This means that all assets and deferred outflows of resources and all liabilities and deferred inflows of resources (whether current or non-current) associated with their activity are included on their statement of net position. Each of their reported net position is segregated into net investment in capital assets, restricted and unrestricted net position. Proprietary Fund type operating statements present increases (revenues) and decreases (expenses) in total net position.

HENRICO COUNTY, VIRGINIA
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2018

C. Capital Assets and Long-Term Liabilities

Capital outlays are recorded as expenditures of the General, Special Revenue and Capital Projects Funds. Capital assets are recorded in the government-wide financial statements to the extent the County's capitalization threshold of \$5,000 for land and equipment and \$25,000 for buildings, improvements and infrastructure are met. In accordance with GAAP, infrastructure has been capitalized retroactively to 1980. Depreciation is recorded on general capital assets on a governmental-wide basis using the straight-line method. The estimated useful lives are as follows:

| | |
|----------------|---------------|
| Buildings | 25 - 50 years |
| Improvements | 20 - 50 years |
| Equipment | 4 - 30 years |
| Infrastructure | 10 - 65 years |

All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Estimated historical cost was primarily used for land costs (for which the historical assessment records of the County were used). Donated capital assets are valued at their acquisition value on the date donated. When capital assets are sold or retired, their costs are removed from the accounts and the gain or loss for the disposal is reflected in the statement of activities.

The County adopted Senate Bill 276 that was added to the Code of Virginia in 2002, which revised the reporting of local school capital assets and related debt for financial statement purposes. Under the law, local governments have a "tenancy in common" with the School Board whenever the locality incurs any financial obligation for any school property, which is payable over more than one fiscal year. This legislation permits the County to report the portion of the school property related to general obligation bonds outstanding, eliminating any potential deficit from capitalizing school capital assets financed with debt.

Proprietary Funds

Capital assets for the Proprietary Funds are stated at cost, net of accumulated depreciation. Gifts, donations or contributions of capital assets are recorded at their fair value at date of receipt and are recorded as contribution revenue. Depreciation of all exhaustible capital assets used by Proprietary Funds is charged as an expense against their operations. Accumulated depreciation is reported as a contra-asset account on the Proprietary Funds' statement of net position. Depreciation has been provided over the estimated useful lives using the straight-line method.

The estimated useful lives are as follows:

| | |
|----------------|---------------|
| Buildings | 25 - 50 years |
| Improvements | 20 - 50 years |
| Equipment | 4 - 30 years |
| Infrastructure | 10 - 65 years |

When Proprietary Fund assets are sold or retired, their costs and related accumulated depreciation are removed from the accounts and the gains or losses are reflected in the statement of revenues, expenses and changes in net position.

D. Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and deferred outflows of resources and liabilities and deferred inflows of resources and disclosures of commitments and contingencies at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

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E. Measurement Focus, Basis of Accounting and Financial Statement Presentation

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

Government-Wide Financial Statements

The government-wide financial statements consist of separate statements of net position and of activities. Government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue when all eligibility requirements imposed by the provider have been met and amounts are measurable. All assets and deferred outflows of resources and liabilities and deferred inflows of resources associated with the operation of these activities are included on the Statement of Net Position.

Governmental Funds Financial Statements

Governmental fund financial statements use the current financial resources measurement focus and the modified accrual basis of accounting. Revenues and related assets are recorded when susceptible to accrual, (i.e., both measurable and available to finance operations during the year.) Accordingly, real and personal property taxes are recorded as receivables when billed and recognized as revenues when available and collected, net of allowances for uncollectible amounts. As required by Virginia statute, property taxes not collected within 60 days after year end are reflected as unearned revenues. Sales and utility taxes, which are collected by the State and public utilities and subsequently remitted to the County, are recognized as revenues and receivables when collected by the State and the utility (generally in the month preceding receipt by the County). Licenses, permits, and fines are recorded as revenues when received. Intergovernmental revenues, consisting primarily of federal, state and other grants used for the purpose of funding specific expenditures, are recognized when earned (i.e., fiscal year in which all eligibility requirements, including time requirements, if any, have been satisfied) or at the time of the specific expenditure. Revenues from general-purpose grants are recognized in the period to which the grant applies. Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. An exception to this general rule is principal and interest on general long-term debt, which are recorded when paid.

Proprietary Funds

The accrual basis of accounting is used for the Enterprise and Internal Service Funds. Under the accrual method, revenues are recognized in the accounting period in which they are earned, while expenses are recognized in the accounting period in which they are incurred.

Fiduciary Funds

Fiduciary Funds utilize the accrual basis of accounting.

F. Budgets and Budgetary Accounting

Required Supplementary Information - Budgetary Comparison Schedules - Demonstrating compliance with the adopted budget is an important component of the County's accountability to the public. Many citizens participate in one way or another in the process of establishing the annual operating budgets of state and local governments and have a keen interest in following the actual financial progress of their governments over the course of the year. Many governments revise their original budgets over the course of the year for a variety of reasons. In accordance with GASB reporting requirements, governments provide budgetary comparison information in their annual reports by disclosing the government's original budget to the current comparison of final budget and actual results (see Exhibits 13 and 14).

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The County adheres to the following procedures in establishing the budgetary data reflected in the supplementary financial information and schedules:

In January, the Superintendent of Schools submits a proposed budget to the School Board, which conducts public hearings to obtain taxpayer comments. The School Board will then adopt a School Budget and submit it to the County Board of Supervisors before March 1st.

Prior to April 1, the County Manager submits to the County Board of Supervisors (the "Board") a proposed operating budget for the fiscal year commencing July 1, which includes the proposed school budget. The operating budget includes proposed expenditures and the means of financing them. A public hearing is conducted to obtain taxpayer comments. The Board will hold a public hearing on the total County budget (including Schools) and then adopt the County budget before the end of April. Prior to May 1, the budget is legally enacted through passage of a resolution. Prior to July 1, the Board approves the Appropriations Resolution (the "Resolution"). The Resolution places legal restrictions on expenditures at the function level.

The County Manager is authorized to transfer budgeted amounts between departments within any fund; however, the Board must approve any revisions that alter the total budgeted amounts and/or appropriations of any fund. Although legal restrictions on expenditures are established at the function level, effective administrative control over expenditures is maintained through the establishment of more detailed line-item budgets.

Budgets are adopted on a basis consistent with GAAP. Annual operating budgets are adopted for all Governmental Funds (including Schools) except for the Capital Projects Fund, in which effective budgetary control is achieved on a project-by-project basis when funding sources become available. Budgeted amounts shown are as amended by the Board during the course of the fiscal year.

All appropriations lapse at year-end, except those for the Capital Projects Fund. It is the intention of the Board that appropriations for Capital Projects continue until completion of the project. The Board, in an appropriation Board paper, reaffirms this each year.

G. Encumbrances

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the General Fund, Special Revenue Fund and Capital Projects Fund. While appropriations lapse at the end of the fiscal year for the General Fund and Special Revenue Fund, the succeeding year's budget ordinance specifically provides for the re-appropriation of year-end encumbrances

H. Inventories and Prepaid Expenses

Proprietary Funds

Inventories consist mainly of supplies and spare parts held for consumption, which are valued by methods, which approximate average cost. Prepaid expenses represent a deposit made to an outside company for postage for the weekly mailing of utility bills. Amounts are expensed under the consumption method as the bills are mailed.

I. Interest Costs

In accordance with GAAP, the cost of properties for the Water and Sewer Revenue Fund includes net interest costs incurred during the construction period on funds borrowed to finance the acquisition or construction of major facilities. For the year ended June 30, 2018, the Water and Sewer Revenue Fund incurred interest costs of \$12,068,660, of which \$4,605,094 was capitalized.

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J. Accrued Compensated Absences

Annual leave is granted to all permanent County employees and certain permanent County School System ("School") employees. County and School employees can earn annual leave at the rate of 4 hours for every 80 standard hours worked up to a maximum of 9 hours for every 80 standard hours after 25 years of service. While there is no requirement that annual leave be taken, the maximum permissible accumulation is 468 hours for County employees and 52 days for School employees. Accumulated annual leave vests and the County is obligated to make payment even if the employee terminates. The current and non-current liability for unused and unpaid annual leave attributable to the County's Governmental Funds is recorded in the government-wide financial statements. The amounts attributable to the Proprietary Funds (Enterprise and Internal Service Funds) are charged to expense and corresponding liabilities established in the applicable Proprietary Funds.

County and School Board employees in VRS Plan 1 or 2, can earn sick leave at the rate of 4 hours for every 80 standard hours worked and 13 days per year, respectively, without limitation on accumulation. Sick leave is non-vesting with the exception of employees retiring from service. Retiring employees are vested at a rate of \$4.00 for every hour of sick leave earned with a maximum payment of \$8,000. County and School Board employees in the VRS Hybrid Plan can earn sick leave at the rate of 3 hours for every 80 hours, not to exceed 78 hours at any time. In accordance with GAAP, the sick leave liability has been recorded using the termination payment method.

Compensated absences are charged to the General Fund and Internal Service Funds for Governmental Activities, the Water and Sewer Fund and Belmont Golf Course for Business-Type Activities and the Schools and JRJDC Funds for Component Unit Activities.

K. Deferred Outflows/Inflows of Resources

The County reports deferred outflows of resources and deferred inflows of resources on its statement of net position. Deferred outflows of resources represent a consumption of net position that applies to a future period(s) and is not recognized as an outflow of resources (expense) until the applicable period. Deferred inflows of resources represent an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until a future period.

Employer contributions made after the measurement date of the net pension liability and net OPEB liability of June 30, 2017 for the Virginia Retirement System (VRS) pension and other postemployment benefit (OPEB) plans and prior to the reporting date of June 30, 2018, have been reported as deferred outflows of resources in the Statement of Net Position as of June 30, 2018. Deferred outflows of resources of \$28,262,186, \$1,876,645 and \$52,376,768 have been reported in Governmental Activities, Business-Type Activities and Component Units Statement of Net Position as of June 30, 2018, respectively. Employer contributions made to the Virginia Retirement System (VRS) are charged to the General Fund and Internal Service Funds for Governmental Activities, the Water and Sewer Fund and Belmont Golf Course for Business-Type Activities and the Schools and JRJDC Funds for Component Unit Activities.

Changes in the proportionate share allocation between the beginning of the year measurement date of the net pension liability and net OPEB liability and the end of the year measurement date have been reported as either a deferred outflow of resources or deferred inflow of resources in the Statement of Net Position as of June 30, 2018. The County has reported deferred outflows of resources of \$2,966,196, \$22,833 and \$1,937,092 and deferred inflows of resources of \$67,116, \$74,880 and \$8,599,124 in Governmental Activities, Business-Type Activities and Component Units Statement of Net Position as of June 30, 2018, respectively.

Differences between actual and expected experience as of the measurement date have been reported as deferred inflows of resources. Deferred inflows of resources of \$29,197,300, \$1,830,447 and \$42,582,184 have been reported in Governmental Activities, Business-Type Activities and Component Units Statement of Net Position as of June 30, 2018, respectively.

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Differences between the projected and actual earnings on pension and OPEB plan investments during the measurement years have been reported as a deferred outflows and inflows of resources. Deferred outflows of resources of \$35,486,323, \$2,471,261 and \$46,022,760 and deferred inflows of resources of \$50,473,779, \$3,506,677 and \$63,981,405 have been reported in Governmental Activities, Business-Type Activities and Component Units Statement of Net Position as of June 30, 2018, respectively.

Change of assumptions as of the measurement dates have been reported as deferred outflows and inflows of resources. Deferred outflows of resources of \$2,717,802, \$187,117 and \$6,233,820 and deferred inflows of resources of \$3,316,915, \$190,148 and \$3,919,491 have been reported in Governmental Activities, Business-Type Activities and Component Units Statement of Net Position as of June 30, 2018, respectively.

The Water and Sewer Revenue Fund reports a deferred loss on debt refunding, net as a deferred outflow of resources presented on the Business-Type Activities and Proprietary Funds Statements of Net Position. The deferred loss on refunding results from the net difference in the carrying value of refunded debt and its reacquisition price of the refunding debt. This net difference amount is deferred and amortized over the shorter of the life of the refunded debt or the refunding debt. The County has reported a deferred loss on the refunding of debt of \$9,423,535 as a deferred outflow of resources on both the Business-Type Activities and Proprietary Funds Statements of Net Position as of June 30, 2018.

The County has reported unavailable revenue of \$23,532,367 as a deferred inflow of resources on the Governmental Funds Balance Sheet as of June 30, 2018. Unavailable revenue consists of \$17,912,016 in tax collections received in advance for 2018 2nd half received as of June 30, 2018 (due December 5th, 2018), \$4,021,795 in grant funds received in advance that will fund expenditures in fiscal year 2018, \$9,604 in other deferred revenue, \$148,952 in lease funds received in advance that will be recognized in fiscal year 2019 and \$1,440,000 in uncollected lease payments. The County has classified unavailable revenue of \$15,183,728 as a deferred inflow of resources on the Component Units Statement of Net Position as of June 30, 2018. These funds were received in advance and will fund expenditures in fiscal year 2019.

L. Nonspendable, Restricted, Committed Assigned and Unassigned Fund Balance

The County's governmental fund balance classifications are categorized as nonspendable, restricted, committed assigned and unassigned based on the constraints placed on those resources by various levels of authority both within and external to the County. The County spends restricted fund balance amounts first, then committed fund balance amounts, then assigned fund balance amounts and then unassigned fund balance amounts.

Nonspendable fund balance includes amounts that cannot be spent because they are either not in a spendable form or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example, inventories, long-term loans and notes receivable. The County has nonspendable fund balance of \$112,500, which is a long-term loan to Belmont Park Golf Course.

Restricted fund balances are amounts that are restricted for specific purposes by external parties such as creditors, grantors, constitutional provisions or through enabling legislation. Enabling legislation authorizes the government to levy, assess, or charge external resource providers and includes a legally enforceable requirement that the resources be used for a particular purpose specified in the legislation.

Committed fund balances are amounts that can only be used for specific purposes pursuant to formal action of the government's highest level of decision-making authority (i.e., the County's Board of Supervisors). Committed amounts cannot be used for any other purpose unless the commitment is changed by similar action of the Board of Supervisors and the committing action must be taken prior to year-end although the exact dollar amount may be determined in a subsequent period. The highest level of formal action approved by the County's Board of Supervisors to establish, modify, or rescind a fund balance commitment can be either a resolution or ordinance. Both an ordinance and resolution are equally binding, and a majority vote is required by the County's Board of Supervisors to change an ordinance or amend a resolution.

Assigned fund balances are amounts that are constrained by the government's intent to be used for specific purposes but are neither restricted nor committed. The intent should be expressed by the governing body itself, or subordinate high-level body, or official possessing such authority in accordance with government's policy. The

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expression of intent does not have to be made prior to year-end. Intent is stipulated by actions taken by a majority vote of the County’s Board of Supervisors where those actions provide the County Manager and the Director of Finance the authority to assign fund balances.

Unassigned fund balance is the residual fund balance amount for the General Fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes. Unassigned fund balance is only shown in the County’s and School’s General Fund balances. Effective with the implementation of GAAP relating to unassigned fund balances, the County’s previous policy related to “unreserved fund balance” was redefined to be a policy for “unassigned fund balance.” Unassigned fund balance is maintained at a level of 15.0 percent of General Fund expenditures. The policy of maintaining this reserve is examined on an annual basis during the annual budget process.

The County’s fund balance consists of the following balances:

| | General Fund | Special Revenue Fund | Debt Service Fund | Capital Projects Fund |
|-------------------------|---------------------------|-------------------------------------|----------------------------------|--------------------------------------|
| Fund balances: | | | | |
| Non-spendable | | | | |
| Advance to other Fund | \$ 112,500 | \$ - | \$ - | \$ - |
| Restricted for: | | | | |
| Road Construction | 3,799,924 | - | - | - |
| Imaging System Upgrades | 165,825 | - | - | - |
| Community Development | - | - | - | - |
| Drug Enforcement | - | 1,296,825 | - | - |
| Mental Health Programs | - | 12,569,554 | - | - |
| Social Service Programs | - | <u>6,986,558</u> | - | - |
| Total Restricted | <u>3,965,749</u> | <u>20,852,937</u> | - | - |
| Committed | | | | |
| Public Works | 7,952,000 | - | - | 13,463,170 |
| Technology Improvements | 1,650,000 | - | - | 26,378,249 |
| Building and Grounds | 15,050,000 | - | - | 6,886,434 |
| Road Maintenance | - | - | - | 53,493,631 |
| Community Development | - | - | - | - |
| Landfill Expansion | - | - | - | 2,044,174 |
| Public Safety Projects | 4,589,000 | - | - | 22,481,929 |
| Parks and Recreation | 9,851,000 | - | - | 6,374,207 |
| Libraries | - | - | - | 23,147,583 |
| Education Projects | <u>26,845,233</u> | - | - | <u>57,585,825</u> |
| Total Committed | <u>65,937,233</u> | - | - | <u>211,809,597</u> |
| Assigned to: | | | | |
| Public Works | - | 23,526,985 | - | - |
| General Government | 45,389,744 | - | - | - |
| Capital projects | 24,077,691 | - | - | - |
| Debt Service | - | - | <u>1,178,658</u> | - |
| Total Assigned | <u>69,467,435</u> | <u>23,526,985</u> | <u>1,178,658</u> | - |
| Unassigned | <u><u>127,743,953</u></u> | <u><u>-</u></u> | <u><u>-</u></u> | <u><u>-</u></u> |

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In the General Fund, the County has \$65,937,233 committed for various projects which include \$1,650,000 for technology improvements which include a data center upgrade and installment of geographic information system, \$15,050,000 committed for rehabilitation, improvements and renovations which include mechanical improvements, roof replacement, pavement rehabilitation and renovations to various buildings and grounds locations within the County. The County also has \$4,589,000 committed for public safety projects which include installing an emergency medical dispatch system and renovations for a communications training room and evidence storage facility. The County has \$26,845,233 committed for various high school, middle school and elementary projects.

In the General Fund, the County has \$45,389,744 assigned for general government operations which include a \$7,500,000 self-insurance reserve, a \$3,000,000 health insurance reserve, a \$3,447,139 sports tourism reserve, a \$2,987,015 land sale reserve, a \$5,927,279 for future operating costs of new facilities and \$22,528,311 reserved for various operational costs in future years. The County also has \$24,077,691 assigned for capital projects which includes \$7,000,000 for a radio communication system and \$17,077,691 for future capital projects. In the Special Revenue Fund, the County has \$23,526,985 assigned in public works for the County's solid waste operations and \$1,178,658 for future debt service payments in the Debt Service Fund.

Schools have \$10,555,547 in assigned and \$2,143,243 in unassigned fund balance in the Schools General Fund. Schools also have restricted fund balance for various education program grants of \$10,748,682 in the Schools Special Revenue Fund. Schools also have committed fund balance in the Schools Capital Projects Fund of \$20,088,880 for various high school, middle school and elementary school construction and renovation projects.

M. Statement of Cash Flows

The County has presented a statement of cash flows for the Proprietary Funds. For purposes of this statement, cash and cash equivalents are defined as short-term highly liquid investments that are readily convertible to known amounts of cash and investments with original maturities of 90 days or less.

N. Pension Plans

In accordance with GAAP, the County recognizes a net pension liability (asset) on the statement of net position for the net funded status of pension plans as employees earn their pension benefits and recognizes annual pension cost under an "earnings" approach rather than a "funding" approach. Accordingly, the County's Governmental Activities, Business-Type Activities, and Component Units have recorded the impact of the related net pension liability, deferred outflows of resources, deferred inflows of resources, and pension expense in the accompanying financial statements in accordance with GAAP. For further information regarding the reporting entity's defined benefit pension plans, refer to notes 9 and 10 of the accompanying notes to the financial statements.

O. Other Postemployment Benefit Plans

The County participates in four other postemployment benefit (OPEB) plans, for which GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits other than Pensions*, was implemented in the current year (see Note 1.P).

Single –employer defined benefit OPEB plans:

- Healthcare (see Note 11 to the financial statements)
- Line of Duty (see Note 12 to the financial statements)

Multiple-employer defined benefit cost-sharing plans through the Virginia Retirement System (VRS):

- Group Life Insurance (see Note 13 to the financial statements)
- Teacher Health Insurance Credit Plan (see Note 14 to the financial statements)

The County participates in the Virginia Pooled OPEB Trust Fund, an irrevocable trust established for the purpose

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of accumulating assets to fund the Healthcare single-employer plan. The County presents a Statement of Fiduciary Net Position (Exhibit 9) and Statement of Changes in Fiduciary Net Position (Exhibit 10) for its proportionate share of the Virginia Pooled OPEB Trust Fund. The Line of Duty plan is not administered through a trust or equivalent arrangement and is funded on a pay-as-you-go basis and therefore the plan has no fiduciary net position and the County reports the total OPEB liability on its Statement of Net Position as of the measurement date.

P. New Accounting Pronouncements

In June 2015, GASB issued Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits other than Pensions*. The objective of this Statement is to improve accounting and financial reporting by state and local governments for postemployment benefits other than pensions (other postemployment benefits or OPEB). It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities. This Statement replaces the requirements of Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, as amended, and No. 57, *OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans*, for OPEB. The scope of this Statement addresses accounting and financial reporting for OPEB that is provided to the employees of state and local governmental employers. This Statement establishes standards for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and OPEB expense/expenditures. For defined benefit OPEB, this Statement identifies the methods and assumptions that are required to be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service. Note disclosure and required supplementary information requirements about defined benefit OPEB plans also are addressed. The County has adopted Statement No. 75 for the fiscal year ended June 30, 2018 and has added required note disclosures and required supplementary information (RSI) and related note disclosures to such RSI related to the four OPB plans. As discussed in detail further below, the implementation of Statement No. 75 resulted in the restatement of the Governmental Activities, Business-Type Activities, and Component Unit Net Positions as of June 30, 2017, to recognize the impact of implementing this new statement.

In March 2016, GASB issued Statement No. 81, *Irrevocable Split-Interest Agreements*. The objective of this Statement is to improve accounting and financial reporting for irrevocable split-interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement. Split-interest agreements are a type of giving agreement used by donors to provide resources to two or more beneficiaries, including governments. This Statement requires that a government that receives resources pursuant to an irrevocable split-interest agreement recognize assets, liabilities, and deferred inflows of resources at the inception of the agreement. This statement did not impact the County's financial statements or note disclosure for June 30, 2018.

In March 2017, GASB issued Statement No. 85, *Omnibus 2017*. The objective of this Statement is to address practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits (OPEB)). The County has incorporated the requirements of Statement No. 85 in the County's financial statements for June 30, 2018.

In May 2017, GASB issued Statement No. 86, *Certain Debt Extinguishment Issues*. The primary objective of this Statement is to improve consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources—resources other than the proceeds of refunding debt—are placed in an irrevocable trust for the sole purpose of extinguishing debt. This Statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is defeased in substance. This statement did not impact the County's financial statements or note disclosure for June 30, 2018.

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Adjustments to June 30, 2017 Net Position as a Result of Implementation of GASB Statement No. 75

As a result of adopting GASB Statement No. 75 in fiscal year 2018, the net position of the County’s Governmental Activities as of June 30, 2017 was reduced by \$65,726,050, the amount of the net Healthcare OPEB liability and total Line of Duty OPEB liability as of the measurement date of June 30, 2017, and the net life insurance OPEB liability as of the measurement date of June 30, 2016. The net position of the County’s Business-Type Activities as of June 30, 2017 was reduced by \$2,873,839, the amount of the net Healthcare OPEB liability as of the June 30, 2017 measurement date, and the net life insurance OPEB liability as of the measurement date of June 30, 2016.

As a result of adopting GASB Statement No. 75, Belmont Park Golf Course, an enterprise fund, had a deficit restated net position of (\$552,656) as of June 30, 2017. This deficit restated net position was offset by net operating income of \$159,776 during the year ended June 30, 2018. The County expects this deficit to be reduced in future fiscal years due to reductions in the net pension and OPEB liabilities and improved operations at Belmont Golf Course.

As a result of adopting GASB Statement No. 75, the County’s School Board, a component unit, had deficit restated net position of (\$241,609,485) as of June 30, 2017. This deficit restated net position was offset by change in net position of \$22,942,699. The County expects this deficit to be reduced in future fiscal years due to reductions in the net pension and OPEB liabilities and improved operations at the School Board. The net position of the County’s aggregate discretely presented Component Units as of June 30, 2017 was reduced by \$93,529,496, the amount of the net Healthcare OPEB liability as of the measurement date of June 30, 2017, and the net Group Life Insurance and net Teacher Health Insurance Credit OPEB liabilities as of the measurement date of June 30, 2016.

Total Governmental Activities net position at the beginning of fiscal year 2018 was restated as follows:

| | |
|---|----------------------------|
| Total net position – June 30, 2017, as previously reported | \$1,239,263,199 |
| Recognition of net healthcare OPEB liability | (31,003,471) |
| Reversal of healthcare OPEB asset under GASB 45 | (2,365,897) |
| Recognition of total line of duty OPEB liability | (25,279,187) |
| Reversal of line of duty OPEB obligation under GASB 45 | 10,846,480 |
| Recognition of net group life insurance OEPB liability | (18,973,898) |
| Reclassification of employer contributions to deferred outflow of resources | <u>1,049,923</u> |
| Adjustment to net position | <u>(\$65,726,050)</u> |
| Total net position – June 30, 2017, as restated | <u>\$1,173,537,149</u> |

Total Business-Type Activities net position at the beginning of fiscal year 2018 was restated as follows:

| | |
|---|----------------------------|
| Total net position – June 30, 2017, as previously reported | \$1,129,640,526 |
| Recognition of net healthcare OPEB liability | (1,658,287) |
| Recognition of net group life insurance OPEB liability | (1,287,469) |
| Reclassification of employer contributions to deferred outflow of resources | <u>71,917</u> |
| Adjustment to net position | <u>(\$2,873,839)</u> |
| Total net position – June 30, 2017, as restated | <u>\$1,126,766,687</u> |

Total Component Units net position at the beginning of fiscal year 2018 was restated as follows:

| | |
|---|----------------------------|
| Total net position – June 30, 2017, as previously reported | \$(143,005,733) |
| Recognition of net healthcare OPEB liability | (28,485,490) |
| Recognition of net group life insurance OPEB liability | (27,526,631) |
| Recognition of net health insurance credit OPEB liability | (41,908,000) |
| Reclassification of employer contributions to deferred outflow of resources | <u>4,390,625</u> |
| Adjustment to net position | <u>(\$93,529,496)</u> |
| Total net position – June 30, 2017, as restated | <u>(\$236,535,229)</u> |

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Q. Future Accounting Pronouncements

In November 2016, GASB issued Statement No. 83, *Certain Asset Retirement Obligations*. The objective of this Statement is to address accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability based on the guidance in this Statement. This Statement establishes criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for AROs. This Statement requires that recognition occur when the liability is both incurred and reasonably estimable. The determination of when the liability is incurred should be based on the occurrence of external laws, regulations, contracts, or court judgments, together with the occurrence of an internal event that obligates a government to perform asset retirement activities. This Statement requires the measurement of an ARO to be based on the best estimate of the current value of outlays expected to be incurred. This Statement requires the current value of a government's AROs to be adjusted for the effects of general inflation or deflation at least annually. The County has not completed the evaluation of the impact that the implementation of this Statement will have on the financial statements and disclosures. The County will adopt this Statement for fiscal year ending June 30, 2019.

In January 2017, GASB issued Statement No. 84, *Fiduciary Activities*. The objective of this Statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. This Statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. This Statement describes four fiduciary funds that should be reported, if applicable: (1) pension (and other employee benefit) trust funds, (2) investment trust funds, (3) private-purpose trust funds, and (4) custodial funds. This Statement also provides for recognition of a liability to the beneficiaries in a fiduciary fund when an event has occurred that compels the government to disburse fiduciary resources. Events that compel a government to disburse fiduciary resources occur when a demand for the resources has been made or when no further action, approval, or condition is required to be taken or met by the beneficiary to release the assets. The County has not completed the evaluation of the impact that the implementation of this Statement will have on the financial statements and disclosures. The County will adopt this Statement for fiscal year ending June 30, 2020.

In June 2017, GASB issued Statement No. 87, *Leases*. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The County has not completed the evaluation of the impact that the implementation of this Statement will have on the financial statements and disclosures. The County will adopt this Statement for fiscal year ending June 30, 2020.

In April 2018, GASB issued Statement No. 88, *Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements*. The objective of this Statement is to improve information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. This Statement defines debt for purposes of disclosure in notes to financial statements as a liability that arises from a contractual obligation to pay cash (or other assets that may be used in lieu of cash) in one or more payments to settle an amount that is fixed at the date the contractual obligation is established. This Statement requires that additional essential information related to debt be disclosed in notes to financial statements, including unused lines of credit; assets pledged as collateral for the debt; and terms specified in debt agreements related to significant events of default with finance-related consequences, significant termination events with finance-related consequences, and

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significant subjective acceleration clauses. The County has not completed the evaluation of the impact that the implementation of this Statement will have on the financial statements and disclosures. The County will adopt this Statement for fiscal year ending June 30, 2019.

In June 2018, GASB issued Statement No. 89, *Accounting for Interest Cost Incurred Before the End of a Construction Period*. The objectives of this Statement are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. This Statement establishes accounting requirements for interest cost incurred before the end of a construction period. Such interest cost includes all interest that previously was accounted for in accordance with the requirements of paragraphs 5–22 of Statement No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*, which are superseded by this Statement. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest cost incurred before the end of a construction period will not be included in the historical cost of a capital asset reported in a business-type activity or enterprise fund. This Statement also reiterates that in financial statements prepared using the current financial resources measurement focus, interest cost incurred before the end of a construction period should be recognized as an expenditure on a basis consistent with governmental fund accounting principles. The County has not completed the evaluation of the impact that the implementation of this Statement will have on the financial statements and disclosures. The County will adopt this Statement for fiscal year ending June 30, 2021.

In August 2018, GASB issued Statement No. 90, *Majority Equity Interests-an Amendment of GASB Statements No. 14 and No. 61*. The primary objectives of this Statement are to improve the consistency and comparability of reporting a government’s majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. It defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government’s holding of the equity interest meets the definition of an investment. A majority equity interest that meets the definition of an investment should be measured using the equity method, unless it is held by a special-purpose government engaged only in fiduciary activities, a fiduciary fund, or an endowment (including permanent and term endowments) or permanent fund. Those governments and funds should measure the majority equity interest at fair value. For all other holdings of a majority equity interest in a legally separate organization, a government should report the legally separate organization as a component unit, and the government or fund that holds the equity interest should report an asset related to the majority equity interest using the equity method. This Statement establishes that ownership of a majority equity interest in a legally separate organization results in the government being financially accountable for the legally separate organization and, therefore, the government should report that organization as a component unit. This Statement also requires that a component unit in which a government has a 100 percent equity interest account for its assets, deferred outflows of resources, liabilities, and deferred inflows of resources at acquisition value at the date the government acquired a 100 percent equity interest in the component unit. Transactions presented in flows statements of the component unit in that circumstance should include only transactions that occurred subsequent to the acquisition. The County has not completed the evaluation of the impact that the implementation of this Statement will have on the financial statements and disclosures. The County will adopt this Statement for fiscal year ending June 30, 2020.

NOTE 2. DEPOSITS AND INVESTMENTS

The County utilizes a pooled cash and investments approach where each fund participates on a dollar equivalent and daily transaction basis. Interest is distributed based on average monthly balances. Use of current banking processes provides for daily sweeps of deposits made to County accounts, resulting in an instantaneous transfer to the investment account. Thus, the majority of funds in the County’s general account are invested at all times. Exceptions to this are funds in the JRJDC checking account and the School Student Activity Fund, which are not under County control. The County’s pooled portfolio also excludes pension and OPEB plans, maintained by the Virginia Retirement System (“VRS”), and unspent bond proceeds maintained in the State Non-Arbitrage Pool (SNAP), a local government investment pool (LGIP) and participating localities investments in LGIP.

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The County maintains a cash and temporary investment pool that is available for use by all funds, except School Activity Agency Funds. Each fund type's portion of this pool is displayed on the combined balance sheet as "Cash and temporary investments". In addition, cash and investments are separately held for several of the County's funds. Highly liquid investments with maturities of 90 days or less from date of purchase are considered cash equivalents. In accordance with GAAP, investments are shown at fair value except for commercial paper, banker's acceptances, Treasury and Agency obligations and investments in SNAP and LGIP that have a remaining maturity at the time of purchase of one year or less, which are shown at amortized cost. As of June 30, 2018, the difference between amortized cost and the fair value of those securities held at amortized cost is immaterial to the basic financial statements. Fair value is based on quoted market prices, which are provided by the County's Investment Manager, Sterling Capital, as of June 30, 2018. The net increase in fair value of investments during the year ended June 30, 2018, was \$4,000,039. This amount considers all changes in fair value that occurred during the fiscal year.

Deposits - Bank

At June 30, 2018, the carrying value of the County's deposits with banks was \$100,761,477 and the bank balance was \$111,081,154. All of the bank balance was covered by Federal Depository Insurance or collateralized in accordance with the Virginia Security for Public Deposits Act (the "Act"). Under the Act, banks holding public deposits in excess of the amounts insured by FDIC must pledge collateral in the amount of 50 percent of excess deposits to a collateral pool in the name of the State Treasury Board. The State Treasury Board is responsible for monitoring compliance with the collateralization and reporting requirements of the Act and for notifying local governments of compliance by banks. A multiple financial institution collateral pool that provides for additional assessments is similar to depository insurance. If any member financial institution fails, the entire collateral pool becomes available to satisfy the claims of governmental entities. If the value of the pool's collateral is inadequate to cover a loss, additional amounts would be assessed on a pro rata basis to the members of the pool.

The carrying amount of deposits for the School Board, a discretely presented component unit, was \$5,430,284 and the bank balance was \$5,988,383. All of the bank balance was covered by Federal Depository Insurance or collateralized in accordance with the Virginia Security for Public Deposits Act. The carrying amount of deposits for the James River Juvenile Detention Commission, a discretely presented component unit, was \$141,439, and the bank balance was \$141,439. All of the bank balance was covered by Federal Depository Insurance or collateralized in accordance with the Virginia Security for Public Deposits Act.

Deposits – Fiscal Agent

At June 30, 2018, the County had deposits of \$32,176,145 with fiscal agents representing funds to meet debt service requirements in accordance with various bond resolutions and trust indentures. These deposits were collateralized in accordance with the provision of the Act.

Investments

State statutes authorize the County to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of any city, county, or town situated in any one of the states of the United States, commercial paper rated A-1 by Standard and Poor's Corporation or P-1 by Moody's Commercial Paper Record, banker's acceptances, repurchase agreements, money market mutual funds that invest exclusively in securities specifically permitted under the State Code, and the State Treasurer's Local Government Investment Pool (LGIP). The County's current investment guidelines do not permit the investment of funds in repurchase agreements. During the fiscal year, the County had investments in municipal bonds, money market mutual funds, obligations of the United States and agencies thereof.

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The County's investment guidelines establish limitations on holdings, in order to avoid over-concentration in securities from a specific issuer or business sector (excluding U.S. Treasury Securities). The maximum percentage of the portfolio permitted in each security is as follows:

| | |
|--|------|
| U.S. Treasury Obligations (bills, notes and bonds) | 100% |
| U.S. Government Agency Securities and Instrumentalities | 70% |
| Banker's Acceptance (BA's) | 40% |
| Money Market | 40% |
| Certificates of Deposit (CD's) Commercial Banks | 90% |
| Certificates of Deposit (CD's) Savings & Loan Associations | 10% |
| Commercial Paper | 35% |
| Local Government Investment Pool | 75% |
| Municipal Bonds | 70% |
| Corporate Notes | 20% |

The County further limits a maximum 5 percent of the portfolio for any single Banker's Acceptance or Commercial Paper issuer. The County maintains bond proceeds in the State Non-Arbitrage Pool ("SNAP"), an SEC-registered money market and investment fund. The County's total investment percentages in comparison to the investment guidelines are as follows:

Primary Government

| | <u>Fair Value</u> | <u>Policy</u> | <u>Percent of Portfolio</u> |
|------------------------------------|-----------------------|---------------|-----------------------------|
| Municipal Bonds | \$ 44,268,336 | 70% | 6.33% |
| U.S. Government Agencies | 165,542,953 | 70% | 23.67% |
| Commercial Paper | 112,330,857 | 35% | 16.06% |
| Corporate Notes | 32,113,434 | 20% | 4.59% |
| U.S. Government Money Market Funds | - | 40% | 0.00% |
| Local Government Investment Pool | 345,031,873 | 75% | 49.34% |
| Total Investments | <u>\$ 699,287,453</u> | | <u>100.00%</u> |

Component Units

| | <u>Fair Value</u> | <u>Policy</u> | <u>Percent of Portfolio</u> |
|------------------------------------|----------------------|---------------|-----------------------------|
| Municipal Bonds | \$ 2,386,505 | 70% | 8.50% |
| U.S. Government Agencies | 8,924,417 | 70% | 31.77% |
| Commercial Paper | 6,055,755 | 35% | 21.56% |
| Corporate Notes | 1,731,235 | 20% | 6.16% |
| U.S. Government Money Market Funds | - | 40% | 0.00% |
| Local Government Investment Pool | 8,988,399 | 75% | 32.00% |
| Total Investments | <u>\$ 28,086,311</u> | | <u>100.00%</u> |

Fair Value Hierarchy Disclosures

The County categorizes its fair value measurements within the fair value hierarchy. The hierarchy is based on the valuation inputs used to measure fair value of the assets. Level 1 inputs are quoted prices in an active market for identical assets. Level 2 inputs are inputs (other than quoted market prices included within Level 1) that are observable for the asset either directly or indirectly. Level 2 observable inputs can be either prices for similar assets in active markets or prices for identical assets in non-active markets. Level 3 inputs are significant unobservable inputs (the County does not

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value any of its investments using level 3 inputs).

The following is a summary of the fair value hierarchy of the fair value of investments of the County reporting entity as of June 30, 2018:

Primary Government

| | Total June 30, 2018 | Fair Value Measurement Using | | |
|------------------------------------|----------------------------|--|--|--|
| | | Quoted Prices Active Markets for Identical Assets (Level 1) | Significant Other Observable Inputs (Level 2) | Significant Unobservable Inputs (Level 3) |
| Municipal Bonds | \$ 44,268,336 | \$ - | \$ 44,268,336 | \$ - |
| U.S. Government Agencies | 165,542,953 | - | 165,542,953 | - |
| Commercial Paper | 112,330,857 | - | 112,330,857 | - |
| Corporate Notes | 32,113,434 | - | 32,113,434 | - |
| U.S. Government Money Market Funds | - | - | - | - |
| Local Government Investment Pool | 345,031,873 | - | 345,031,873 | - |
| Total Investments | \$ 699,287,453 | \$ - | \$ 699,287,453 | \$ - |

School Board

| | Total June 30, 2017 | Fair Value Measurement Using | | |
|------------------------------------|----------------------------|--|--|--|
| | | Quoted Prices Active Markets for Identical Assets (Level 1) | Significant Other Observable Inputs (Level 2) | Significant Unobservable Inputs (Level 3) |
| Municipal Bonds | \$ 2,386,505 | \$ - | \$ 2,386,505 | \$ - |
| U.S. Government Agencies | 8,924,417 | - | 8,924,417 | - |
| Commercial Paper | 6,055,755 | - | 6,055,755 | - |
| Corporate Notes | 1,731,235 | - | 1,731,235 | - |
| U.S. Government Money Market Funds | - | - | - | - |
| Local Government Investment Pool | 8,988,399 | - | 8,988,399 | - |
| Total Investments | \$ 28,086,311 | \$ - | \$ 28,086,311 | \$ - |

James River Juvenile Detention Center

| | Total June 30, 2018 | Fair Value Measurement Using | | |
|------------------------------------|----------------------------|--|--|--|
| | | Quoted Prices Active Markets for Identical Assets (Level 1) | Significant Other Observable Inputs (Level 2) | Significant Unobservable Inputs (Level 3) |
| U.S. Treasury Bills | \$ 1,395,742 | \$ 1,395,742 | \$ - | \$ - |
| U.S. Government Agencies | 599,309 | - | 599,309 | - |
| Local Government Investment Pool | 1,385,600 | - | 1,385,600 | - |
| U.S. Government Money Market Funds | 16,882 | 16,882 | - | - |
| Total Investments | \$ 3,397,533 | \$ 1,412,624 | \$ 1,984,909 | \$ - |

Investments classified in Level 1 of the fair value hierarchy are valued using quoted prices in active markets. Fair value in an active market is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date.

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Investments classified in Level 2 of the fair value hierarchy are valued using matrix pricing techniques maintained by various pricing vendors. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. Fair value is defined as the quoted market value on the last trading day of the period. These prices are obtained from various pricing sources by our investment manager, Sterling Capital. Fair value is described as the exit price that assumes a transaction takes place in the County's most advantageous market in the absence of a principle market.

Investments classified in Level 3 of the fair value hierarchy are valued using significant unobservable inputs to the extent that observable inputs are not available. The County does not have any investments classified as Level 3.

Investment Risk Disclosures

The County's portfolio manager, Sterling Capital, provided the day-to-day management of investments during fiscal year 2018. In addition, the County's contract with the portfolio manager requires that at the time funds are invested, collateral will be received and held in the County's name in the Trust Department of the County's independent third-party custodian, Branch Banking and Trust (BB&T) Bank. The County and its discretely presented component units' investments are subject to interest rate, credit and custodial risk as described below:

Interest Rate Risk – As a means of limiting exposure to fair value losses arising from rising interest rates, the County's investment guidelines establish limits on the County's investment portfolio for maturities of less than one year and limit investments longer than one year. Per the investment guidelines, the maximum permissible maturity for any individual security is five years.

Credit Risk – State Statutes authorize the County to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivision thereof, obligations of any city, county, or town situated in one of the states of the United States, commercial paper rated A-1 by Standard and Poor's Corporation or P-1 by Moody's Commercial Paper Record, bankers acceptances, repurchase agreements, money market mutual funds and State Treasurers Local Government Investment Pool. During the fiscal year, the County made investments in obligations of the United States and agencies thereof, municipal bonds, commercial paper and money market funds. All investments were in compliance with the State Statues governing investments of Public funds. The credit quality of obligations of U.S. government agencies held in the portfolio for the Federal National Mortgage Association (FNMA), the Federal Home Loan Banks (FHLB), and the Federal Home Loan Mortgage Corporation (FHLMC), received AAA ratings from Moody's and AA+ ratings from Standard & Poor. The credit quality of the municipal bonds held in the portfolio received ratings from Moody's and Standard & Poor's ranged from Aa2 to AAA. The commercial paper held in the portfolio received ratings from Moody's and Standard & Poor's of P-1 and A-1. The County used one money market mutual funds during the fiscal year, the State Non-Arbitrage Pool is rated AAA by Standard and Poor's, and BB&T Collateralized Deposit Program for Virginia Public Depositors.

Custodial Risk – For an investment, custodial risk is the risk that in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The County's investment guidelines require that at the time funds are invested, collateral will be received and held in the County's name in the Trust Department of the County's independent third-party custodian, BB&T Bank.

HENRICO COUNTY, VIRGINIA
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Investment Maturities

As of June 30, 2018, the County reporting entity had the following investments and maturities:

Primary Government

| | Investment Maturities (in years) | | |
|---------------------------------------|---|-------------------------|-----------------------|
| | Fair Value | Less than 1 year | 1-5 years |
| Municipal Bonds | \$ 44,268,336 | \$ 1,894,896 | \$ 42,373,440 |
| U.S. Government Agencies | 165,542,953 | 63,410,920 | 102,132,033 |
| Commercial Paper | 119,351,304 | 119,351,304 | - |
| Corporate Notes | 32,113,434 | 5,171,908 | 26,941,526 |
| U.S. Government Money Market Funds | 171,281,661 | 171,281,661 | - |
| Local Government Investment Pool | 166,729,765 | 166,729,765 | - |
| Total Investments | \$ 699,287,453 | \$ 527,840,454 | \$ 171,446,999 |
| Total Deposits - Bank | 100,761,477 | | |
| Total Deposits - Fiscal Agent | 32,176,145 | | |
| Total Cash on Hand | 98,010 | | |
| Total Deposits and Investments | \$ 832,323,085 | | |

Component Units:

School Board

| | Investment Maturities (in years) | | |
|---------------------------------------|---|-------------------------|----------------------|
| | Fair Value | Less than 1 year | 1-5 years |
| Municipal Bonds | \$ 2,386,505 | \$ 102,154 | \$ 2,284,351 |
| U.S. Government Agencies | 8,924,417 | - | 8,924,417 |
| Commercial Paper | 6,055,755 | 6,434,227 | (378,472) |
| Corporate Notes | 1,731,235 | 278,817 | 1,452,418 |
| U.S. Government Money Market Funds | - | - | - |
| Local Government Investment Pool | 8,988,399 | 8,988,399 | - |
| Total Investments | \$ 28,086,311 | \$ 6,815,198 | \$ 12,282,714 |
| Total Deposits - Bank | 5,430,284 | | |
| Total Cash on Hand | 1,000 | | |
| Total Deposits and Investments | \$ 33,517,595 | | |

James River Juvenile Detention Commission

| | Investment Maturities (in years) | | |
|---|---|-------------------------|------------------|
| | Fair Value | Less than 1 year | 1-5 years |
| U.S. Treasury Bills | \$ 1,395,742 | \$ 1,395,742 | \$ - |
| U.S. Government Agencies | 599,309 | 599,309 | - |
| Local Government Investment Pool | 1,385,600 | 1,385,600 | - |
| U.S. Government Money Market Funds | 16,882 | 16,882 | - |
| | \$ 3,397,533 | \$ 3,397,533 | \$ - |
| Total Deposits | 141,439 | | |
| Total Cash on Hand | 500 | | |
| Total Deposits and Investments | \$ 3,539,472 | | |
| Total Deposit and Investments-Reporting Entity | \$ 869,380,152 | | |

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The School Activity Funds' cash of \$6,080,133 and Mental Health and Developmental Services Fund cash of \$48,527, not under the control of the Director of Finance, is not pooled with the Reporting Entity cash and investments, and therefore, is not included in the above presentation. These deposits were covered by Federal Depository Insurance or collateralized in accordance with the Virginia Security for Public Deposits Act.

Healthcare OPEB Plan Investments

In an effort to assist local governments in funding their OPEB liabilities, the Virginia Association of Counties and the Virginia Municipal League established the Virginia Pooled OPEB Trust Fund (Trust Fund). The Trust Fund is an irrevocable trust offered to local governments. The Trust Fund issues a separate report, which can be obtained by requesting a copy from the plan administrator, Virginia Municipal League ("VML") at P.O. Box 12164, Richmond, Virginia 23241. The County has included its proportionate share of the Trust Fund in its Fiduciary Funds financial statements (exhibits 9 and 10).

The Trust Fund is governed by a Board of Trustees composed on nine members. Trustees are elected by participants of the Trust Fund, whose votes are weighted according to each participating employer's share of the total Trust Fund assets. The Board of Trustees has adopted an investment policy to achieve a compound annualized rate of return over a market cycle, including current income and capital appreciation, in excess of 5 percent after inflation, in a manner consistent with prudent risk-taking. The Board of Trustees also monitors the investments to ensure adherence to the adopted policies and guidelines. In addition, the Trustees review, monitor and evaluate the performance of the investments and the Trust Fund's investment advisors in light of available investment opportunities, market conditions, and publicly available indices for the generally accepted evaluation and measurement of such performance.

As of June 30, 2018, the fair value of the Healthcare OPEB Plan's interest in the Trust Fund was \$61,335,380. There were no other deposits or investments. Accordingly, there is no credit risk, concentration of credit risk or interest rate risk. Custodial credit risk is the risk that, in the event of the failure of the counterparty, the Trust will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The entire balance of the Healthcare OPEB investments is unsecured and uncollateralized.

A government is permitted in certain circumstances to establish the fair value of investment that does not have a readily determinable fair value by using the NAV per share (or its equivalent) of the investments. Investments in the Trust Fund are valued using NAV per share which is determined by dividing the total value of the Trust Fund by the number of outstanding shares. Generally, participants may redeem their investment at the end of a calendar quarter upon 90 days' written notice.

NOTE 3. RECEIVABLES

Receivables at June 30, 2018 consist of the following:

Primary Government

| | <u>Governmental Activities</u> | | <u>Business-Type Activities</u> | |
|----------------------|---------------------------------------|----------------------------|--|----------------------|
| | <u>General</u> | <u>Special Revenue</u> | <u>Enterprise Funds</u> | <u>Total</u> |
| Receivables: | | | | |
| Interest | \$ 1,332,357 | \$ - | \$ - | \$ 1,332,357 |
| Taxes | 31,830,843 | - | - | 31,830,843 |
| Accounts | <u>1,092,104</u> | <u>3,623,580</u> | <u>24,224,725</u> | <u>28,940,409</u> |
| Gross Receivables | 34,255,304 | 3,623,580 | 24,224,725 | 62,103,609 |
| Less: Allowances for | | | | |
| Doubtful Accounts | <u>9,039,808</u> | <u>1,040,332</u> | <u>283,900</u> | <u>10,364,040</u> |
| Receivables, net | <u>\$ 25,215,496</u> | <u>\$ 2,583,248</u> | <u>\$ 23,940,825</u> | <u>\$ 51,739,569</u> |

The County's Capital Project Fund has a receivable of \$1,539,427 as of June 30, 2018. Central Automotive Maintenance has a receivable of \$9,886 as of June 30, 2018 which is included on a government-wide basis. Long-term assets on a government-wide basis also include taxes receivable of \$4,177,766 that is not available to pay for current period expenditures and, therefore, are included in unearned revenues for the governmental funds. Tax revenue reported in the

HENRICO COUNTY, VIRGINIA
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government-wide statements includes \$99,811 of revenue that does not provide current financial resources, and therefore, is not included in the governmental funds.

Component Units

| <u>Receivables:</u> | <u>School Board</u> | <u>JRJDC</u> | <u>Total</u> |
|---------------------|-------------------------|--------------|---------------|
| Intergovernmental | \$ 28,876,560 | \$ 93,130 | \$ 28,969,690 |

Receivables are presented net of appropriate allowances for doubtful accounts. The County calculates its allowances using historical collection data, specific account analysis and management's judgment. All the Component Units' receivables are considered collectible.

NOTE 4. PROPERTY TAXES

Property taxes attach as an enforceable lien on property as of January 1. Taxes on real estate are levied in April and are payable in two installments on June 5th and December 5th. Real estate taxes reported as revenue are the second installment (December 5th) of the levy on assessed value at January 1, 2016 and the first installment (June 5th) of the levy on assessed value at January 1, 2017. The County bills and collects its own property taxes. Property taxes levied are recorded as receivables, net of allowance for estimated uncollectible accounts, to the extent that they are currently due.

The Virginia General Assembly passed SB 4005, the Personal Property Tax Relief Act ("PPTRA") in April 1998. The bill provides for the State to reimburse a portion of the tangible Personal Property Tax levied on personal use cars, motorcycles and trucks. In 1998, the reimbursement was 12.5 percent of the tax on the first \$20,000 of the value of the qualifying vehicle. The reimbursement rate was 27.5 percent for tax year 1999 and increased to 47.5 percent for tax year 2000 and 70.0 percent for tax years 2001 through 2005. The reimbursement rate for 2006 and thereafter is determined by each locality based upon their share of the \$950 million allocated by the Commonwealth for personal property tax relief on qualifying vehicles. For tax year 2018, the State reimbursement receivable is reflected as a due from other governments. Revenue for the State reimbursement is recorded as non-categorical aid from the State. Localities will continue to assess and administer the Personal Property Tax Relief program.

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NOTE 5. DUE FROM OTHER GOVERNMENTAL UNITS

Amounts due from other governmental units for Governmental Funds at June 30, 2018 include:

| | <u>General</u> | <u>Special Revenue</u> | <u>Capital Projects</u> |
|---|----------------------|----------------------------|-----------------------------|
| Commonwealth of Virginia: | | | |
| Non-categorical aid for: | | | |
| Local Sales and Use Tax | \$ 5,495,971 | \$ - | \$ - |
| PPTRA | 18,460,463 | - | - |
| Rolling Stock Tax | 17,730 | - | - |
| State Recordation Fees | 330,710 | - | - |
| Richmond Center | 3,474,475 | - | - |
| Categorical aid for: | | | |
| Public Works | 1,125 | - | 96,623 |
| Public Safety | 1,805,162 | 2,779 | - |
| Social Services | - | 563,722 | - |
| Treasurer | 2,637,178 | - | - |
| Correction & Detention | 172 | 76,119 | - |
| Finance | 67,639 | - | - |
| Mental Health & Development Services | - | 17,342 | - |
| Circuit Court | 142,214 | - | - |
| Library | 1,209 | - | - |
| Commonwealth's Attorney | <u>184,991</u> | <u>11,277</u> | <u>-</u> |
| Total due from the Commonwealth of Virginia | <u>32,619,039</u> | <u>671,239</u> | <u>96,623</u> |
| Federal Government Categorical Aid: | | | |
| Work Training Grants (CRWP) | - | 1,162,761 | - |
| Public Safety | - | 54,908 | - |
| Correction & Detention | - | - | - |
| Public Works | - | - | 130,825 |
| Social Services | - | 1,159,742 | - |
| Commonwealth Attorney | - | - | - |
| Community Development Block Grant | <u>-</u> | <u>494,500</u> | <u>-</u> |
| Total due from the Federal government | <u>-</u> | <u>2,871,910</u> | <u>130,825</u> |
| Total due from other governmental units | <u>\$ 32,619,039</u> | <u>\$ 3,543,149</u> | <u>\$ 227,448</u> |

JRJDC has \$78,908 due from other localities and \$14,222 due from the Federal government for federal grants. Amounts due from other governmental units for the School Board Component Unit at June 30, 2018 include:

| | <u>School Board</u> |
|---|-------------------------|
| Commonwealth of Virginia: | |
| Non-categorical aid for: | |
| State Sales and Use Tax | \$ 4,645,562 |
| Categorical aid for: | |
| Education | <u>3,798,172</u> |
| Total due from the Commonwealth of Virginia | <u>8,443,734</u> |
| Federal Government Categorical Aid: | |
| Education | <u>20,432,826</u> |
| Total due from the Federal government | <u>20,432,826</u> |
| Total due from other governmental units | <u>\$ 28,876,560</u> |

HENRICO COUNTY, VIRGINIA
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2018

NOTE 6. CAPITAL ASSETS

A summary of changes in capital assets for the year ended June 30, 2018 follows:

| Governmental Activities | Balance June 30, 2017 | Increases | Decreases | Balance June 30, 2018 |
|--|----------------------------------|----------------------|----------------------|----------------------------------|
| Capital Assets Not Being Depreciated: | | | | |
| Land | \$ 380,658,750 | \$ 4,252,448 | \$ 158,293 | \$ 384,752,905 |
| Construction in progress | <u>43,651,503</u> | <u>53,414,643</u> | <u>13,469,225</u> | <u>83,596,921</u> |
| Not Being Depreciated | 424,310,253 | 57,667,091 | 13,627,518 | 468,349,826 |
| Other Capital Assets: | | | | |
| Buildings | 870,449,007 | 13,960,715 | 101,569 | 884,308,153 |
| Infrastructure | 694,314,601 | 9,679,049 | - | 703,993,650 |
| Equipment | 246,485,085 | 22,172,127 | 8,366,222 | 260,290,990 |
| Improvements | <u>86,823,224</u> | <u>2,588,444</u> | <u>181,221</u> | <u>89,230,447</u> |
| Total Other Capital Assets | <u>1,898,071,917</u> | <u>48,400,335</u> | <u>8,649,012</u> | <u>1,937,823,240</u> |
| Less Accumulated Depreciation for: | | | | |
| A/D - Buildings | (219,091,170) | (17,482,685) | (9,310) | (236,564,545) |
| A/D - Infrastructure | (477,445,366) | (18,661,517) | - | (496,106,883) |
| A/D - Equipment | (163,968,359) | (16,557,021) | (7,739,519) | (172,785,861) |
| A/D - Improvements | <u>(37,563,815)</u> | <u>(3,581,676)</u> | <u>(181,221)</u> | <u>(40,964,270)</u> |
| Total Accumulated Depreciation | <u>(898,068,710)</u> | <u>(56,282,899)</u> | <u>(7,930,050)</u> | <u>(946,421,559)</u> |
| Total Net of Depreciation | <u>\$ 1,424,313,460</u> | <u>\$ 49,784,527</u> | <u>\$ 14,346,480</u> | <u>\$ 1,459,751,507</u> |

Government activities capital assets net of accumulated depreciation at June 30, 2018 are comprised of the following:

| | |
|---|------------------------|
| General Capital Assets, Net | \$1,459,751,507 |
| Internal Service Fund Capital Assets, Net | <u>(16,182,665)</u> |
| Combined Adjustment | <u>\$1,443,568,842</u> |

Depreciation for the fiscal year ended June 30, 2018 was charged to governmental functions as follows:

| | |
|------------------------------------|----------------------|
| General Government Administration | \$ 7,243,990 |
| Judicial Administration | 89,046 |
| Public Safety | 8,720,158 |
| Public Works | 22,033,919 |
| Education | 11,325,708 |
| Health and Welfare | 273,566 |
| Parks and Recreation | 6,372,680 |
| Community Development | <u>223,832</u> |
| Total Depreciation | <u>\$ 56,282,899</u> |
| Internal Service Fund Depreciation | <u>(2,238,081)</u> |
| Combined Adjustment | <u>\$ 54,044,818</u> |

HENRICO COUNTY, VIRGINIA
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2018

| Business Type Activities | Balance June 30, 2017 | Increases | Decreases | Balance June 30, 2018 |
|--|----------------------------------|-----------------------|----------------------|----------------------------------|
| <u>Water and Sewer:</u> | | | | |
| Capital Assets Not Being Depreciated: | | | | |
| Land | \$ 18,838,931 | \$ - | \$ - | \$ 18,838,931 |
| Construction in progress | 162,432,031 | 83,706,786 | 76,727,034 | 169,411,783 |
| Total Capital Assets Not Being Depreciated | <u>181,270,962</u> | <u>83,706,786</u> | <u>76,727,034</u> | <u>188,250,714</u> |
| Other Capital Assets: | | | | |
| Buildings | 382,480,505 | 17,750,358 | 4,667,095 | 395,563,768 |
| Equipment | 161,058,017 | 2,118,334 | 1,849,565 | 161,326,786 |
| Improvements | 1,410,152 | - | - | 1,410,152 |
| Infrastructure | 1,136,989,518 | 67,901,224 | 958,728 | 1,203,932,014 |
| Total Other Capital Assets | <u>1,681,938,192</u> | <u>87,769,916</u> | <u>7,475,388</u> | <u>1,762,232,720</u> |
| Less Accumulated Depreciation for: | | | | |
| Buildings | (126,437,651) | (7,705,542) | (2,581,249) | (131,561,944) |
| Equipment | (105,528,973) | (10,150,194) | (1,212,030) | (114,467,137) |
| Improvements | (1,140,352) | (39,671) | - | (1,180,023) |
| Infrastructure | (347,268,402) | (17,196,847) | (691,696) | (363,773,553) |
| Total Accumulated Depreciation | <u>(580,375,378)</u> | <u>(35,092,254)</u> | <u>(4,484,975)</u> | <u>(610,982,657)</u> |
| Total Net of Depreciation | <u>\$ 1,282,833,776</u> | <u>\$ 136,384,448</u> | <u>\$ 79,717,447</u> | <u>\$ 1,339,500,777</u> |
| <u>Belmont Park Golf Course:</u> | | | | |
| Capital Assets Not Being Depreciated: | | | | |
| Land | \$ 250,491 | \$ - | \$ - | \$ 250,491 |
| Total Capital Assets Not Being Depreciated | <u>250,491</u> | <u>-</u> | <u>-</u> | <u>250,491</u> |
| Other Capital Assets: | | | | |
| Buildings | 1,940,937 | - | - | 1,940,937 |
| Equipment | 931,245 | 29,563 | 15,786 | 945,022 |
| Improvements | 2,341,902 | - | - | 2,341,902 |
| Total Other Capital Assets | <u>5,214,084</u> | <u>29,563</u> | <u>15,786</u> | <u>5,227,861</u> |
| Less Accumulated Depreciation for: | | | | |
| Buildings | (1,047,990) | (31,032) | - | (1,079,022) |
| Equipment | (643,457) | (40,645) | (15,786) | (668,316) |
| Improvements | (2,277,374) | (9,583) | - | (2,286,957) |
| Total Accumulated Depreciation | <u>(3,968,821)</u> | <u>(81,260)</u> | <u>(15,786)</u> | <u>(4,034,295)</u> |
| Total Net of Depreciation | <u>\$ 1,495,754</u> | <u>\$ (51,697)</u> | <u>\$ -</u> | <u>\$ 1,444,057</u> |

HENRICO COUNTY, VIRGINIA
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2018

| Business Type Activities | Balance June 30, 2017 | Increases | Decreases | Balance June 30, 2018 |
|---|--------------------------|-----------------------|----------------------|--------------------------|
| Combined Business Type Activities: | | | | |
| Capital Assets Not Being Depreciated: | | | | |
| Land | \$ 19,089,422 | \$ - | \$ - | \$ 19,089,422 |
| Construction in Progress | 162,432,031 | 83,706,786 | 76,727,034 | 169,411,783 |
| Total Capital Assets Not Being Depreciated | 181,521,453 | 83,706,786 | 76,727,034 | 188,501,205 |
| Other Capital Assets: | | | | |
| Buildings | 384,421,442 | 17,750,358 | 4,667,095 | 397,504,705 |
| Equipment | 161,989,262 | 2,147,897 | 1,865,351 | 162,271,808 |
| Improvements | 3,752,054 | - | - | 3,752,054 |
| Infrastructure | 1,136,989,518 | 67,901,224 | 958,728 | 1,203,932,014 |
| Total Other Capital Assets | 1,687,152,276 | 87,799,479 | 7,491,174 | 1,767,460,581 |
| Less Accumulated Depreciation for: | | | | |
| Buildings | (127,485,641) | (7,736,574) | (2,581,249) | (132,640,966) |
| Equipment | (106,172,430) | (10,190,839) | (1,227,816) | (115,135,453) |
| Improvements | (3,417,726) | (49,254) | - | (3,466,980) |
| Infrastructure | (347,268,402) | (17,196,847) | (691,696) | (363,773,553) |
| Total Accumulated Depreciation | (584,344,199) | (35,173,514) | (4,500,761) | (615,016,952) |
| Total Net of Depreciation | \$ 1,284,329,530 | \$ 136,332,751 | \$ 79,717,447 | \$ 1,340,944,834 |

Component Units

School Board:

| | | | | |
|---|-----------------------|-----------------------|---------------------|-----------------------|
| Capital Assets Not Being Depreciated: | | | | |
| Land | \$ 43,763,525 | \$ 7,500 | \$ - | \$ 43,771,025 |
| Construction in Progress | 12,054,482 | 5,631,827 | 3,874,756 | 13,811,553 |
| Total Capital Assets Not Being Depreciated | 55,818,007 | 5,639,327 | 3,874,756 | 57,582,578 |
| Other Capital Assets: | | | | |
| Buildings | 354,166,808 | 1,984,573 | - | 356,151,381 |
| Equipment | 212,892,748 | 9,145,074 | 3,645,563 | 218,392,259 |
| Improvements | 34,666,550 | 4,380,986 | 1,720,580 | 37,326,956 |
| Total Other Capital Assets | 601,726,106 | 15,510,633 | 5,366,143 | 611,870,596 |
| Less Accumulated Depreciation for: | | | | |
| Buildings | (186,165,058) | (5,927,045) | - | (192,092,103) |
| Equipment | (155,770,694) | (16,312,763) | (3,607,452) | (168,476,005) |
| Improvements | (23,791,593) | (1,070,924) | (1,720,580) | (23,141,937) |
| Total Accumulated Depreciation | (365,727,345) | (23,310,732) | (5,328,032) | (383,710,045) |
| Total Net of Depreciation | \$ 291,816,768 | \$ (2,160,772) | \$ 3,912,867 | \$ 285,743,129 |

HENRICO COUNTY, VIRGINIA
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2018

| Component Units | Balance June 30, 2017 | Increases | Decreases | Balance June 30, 2018 |
|---|----------------------------------|------------------|------------------|----------------------------------|
| James River Juvenile Detention Center: | | | | |
| Capital Assets Not Being Depreciated: | | | | |
| Land | \$ 30,000 | \$ - | \$ - | \$ 30,000 |
| Construction in progress | 128,427 | - | 128,427 | - |
| Total Capital Assets Not Being Depreciated | 158,427 | - | 128,427 | 30,000 |
| Other Capital Assets: | | | | |
| Buildings | 9,243,433 | - | - | 9,243,433 |
| Improvements | 237,874 | - | - | 237,874 |
| Equipment | 603,644 | 159,196 | - | 762,840 |
| Total Other Capital Assets | 10,084,951 | 159,196 | - | 10,244,147 |
| Less Accumulated Depreciation for: | | | | |
| Buildings | (3,737,491) | (231,086) | - | (3,968,577) |
| Improvements | (188,158) | (11,893) | - | (200,051) |
| Equipment | (393,234) | (85,483) | - | (478,717) |
| Total Accumulated Depreciation | (4,318,883) | (328,462) | - | (4,647,345) |
| Total Net of Depreciation | \$ 5,924,495 | \$ (169,266) | \$ 128,427 | \$ 5,626,802 |
| Combined Component Units: | | | | |
| Capital Assets Not Being Depreciated: | | | | |
| Land | \$ 43,793,525 | \$ 7,500 | \$ - | \$ 43,801,025 |
| Construction in progress | 12,182,909 | 5,631,827 | 4,003,183 | 13,811,553 |
| Total Capital Assets Not Being Depreciated | 55,976,434 | 5,639,327 | 4,003,183 | 57,612,578 |
| Other Capital Assets: | | | | |
| Buildings | 363,410,241 | 1,984,573 | - | 365,394,814 |
| Equipment | 213,222,459 | 9,304,270 | 3,645,563 | 218,881,166 |
| Improvements | 35,178,357 | 4,380,986 | 1,720,580 | 37,838,763 |
| Total Other Capital Assets | 611,811,057 | 15,669,829 | 5,366,143 | 622,114,743 |
| Less Accumulated Depreciation for: | | | | |
| Buildings | (189,902,549) | (6,158,131) | - | (196,060,680) |
| Equipment | (156,163,928) | (16,398,246) | (3,607,452) | (168,954,722) |
| Improvements | (23,979,751) | (1,082,817) | (1,720,580) | (23,341,988) |
| Accumulated Depreciation | (370,046,228) | (23,639,194) | (5,328,032) | (388,357,390) |
| Total Net of Depreciation | \$ 297,741,263 | \$ (2,330,038) | \$ 4,041,294 | \$ 291,369,931 |

HENRICO COUNTY, VIRGINIA
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2018

NOTE 7. LONG-TERM DEBT

Governmental Activities

The following is a summary of the changes in the County's total long-term liabilities, including net pension liability, for the year ended June 30, 2018:

| | Balance 6/30/2017 * | Additions | Deletions | Balance June 30, 2018 |
|---|--------------------------------|--------------------|--------------------|----------------------------------|
| General obligation (GO) bonds | \$ 419,105,000 | \$ - | \$ 33,115,000 | \$ 385,990,000 |
| Capital lease obligations | 46,420,396 | 2,414,872 | 7,191,362 | 41,643,906 |
| Accrued claims payable | 21,684,344 | 15,492,816 | 14,316,330 | 22,860,830 |
| Accrued compensated absences | 21,930,913 | 21,734,741 | 21,522,811 | 22,142,843 |
| Net pension liability | 215,338,619 | 104,832,299 | 156,698,050 | 163,472,868 |
| Line of Duty OPEB liability | 25,279,187 | 2,062,474 | 740,191 | 26,601,470 |
| Net Group Life Insurance OPEB liability | 18,973,898 | 3,119,758 | 5,621,532 | 16,472,124 |
| Net Healthcare OPEB liability | 31,003,471 | 5,968,989 | 23,325,703 | 13,646,757 |
| Landfill post-closure costs | 3,349,114 | 83,549 | 98,292 | 3,334,371 |
| Total | 803,084,942 | 155,709,498 | 262,629,271 | 696,165,169 |
| | | | | |
| Premium on bonds | 42,609,254 | - | 6,680,136 | 35,929,118 |
| Total long-term liabilities | 845,694,196 | | | 732,094,287 |
| Current maturities | (73,732,838) | | | (81,539,580) |
| Net long-term liabilities | <u>\$ 771,961,358</u> | | | <u>\$ 650,554,707</u> |

* as restated for the adoption of GASB No. 75 in fiscal year 2018.

The current maturity of long-term liabilities at June 30, 2018 consists of the following:

| | |
|---------------------------------|----------------------|
| General obligation bonds | \$ 37,710,000 |
| Capital lease obligations | 6,774,699 |
| Accrued claims payable | 15,324,084 |
| Accrued compensated absences | 21,730,797 |
| Total current maturities | <u>\$ 81,539,580</u> |

Long-term liabilities applicable to the County's governmental activities are not due and payable in the current period, and accordingly, are not reported as fund liabilities in the governmental funds. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due.

All liabilities, both current and long-term, are reported in the Statement of Net Position. The adjustment from modified accrual to full accrual at June 30, 2018 is as follows:

| | |
|---|-----------------------|
| Long-term liabilities (detail above) | \$ 732,094,287 |
| Net pension liability (detail above) | (163,472,868) |
| Net OPEB liabilities (detail above) | (56,720,351) |
| Internal Service Fund long-term liabilities | (256,230) |
| Combined adjustment | <u>\$ 511,644,838</u> |

In addition, interest on long-term debt is recognized under the modified accrual basis of accounting when due, rather than as it accrues. The adjustment from modified accrual to full accrual is \$5,097,596 which represents the increase in accrued interest on bonds payable of \$1,582,540 and amortization of bond premium of \$6,680,136 for the year ended June 30, 2018.

HENRICO COUNTY, VIRGINIA
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2018

In November 2000, March 2005 and November 2016, the County's voters authorized the issuance of general obligation bonds. In 2000, voters authorized \$237,000,000, of which \$236,948,800 has been issued as of June 30, 2017. In 2005, voters authorized an additional \$349,300,000 in bonds, of which \$339,700,000 has been issued as of June 30, 2018. In 2016, voters authorized \$419,800,000, of which \$102,255,000 has been issued as of June 30, 2018.

On January 10, 2008, the County issued General Obligation Public Improvement Bonds, Series 2008 in the aggregate principal amount of \$29,810,000 to provide funding for certain school capital improvement projects, fire stations and facilities in the County, pursuant to the voter authorization at an election held on March 8, 2005. Interest rates on these bonds range between 3.25 percent and 5.00 percent. The Bonds mature on December 1st in each of the years 2008 through 2027. On May 3, 2010, the County advanced refunded serial maturities from December 1, 2018 through December 1, 2021. On March 31, 2015, the County advanced refunded serial maturities from December 1, 2022 through December 1, 2027. The remaining Series 2008 Bonds matured on December 1st in each of the years 2016 through 2017.

On November 13, 2008, the County issued County of Henrico, Virginia General Obligation Public Improvement Bonds, Series 2008A, in the aggregate principal amount of \$93,090,000 to provide funding for various county and school capital improvement projects. The interest rates on these bonds range between 3.5 percent and 5.0 percent. The bonds mature on December 1st in each of the years 2009 through 2028. On May 3, 2010, the County advanced refunded serial maturities from December 1, 2019 through December 1, 2025. On March 31, 2015, the County advanced refunded serial maturities from December 1, 2026 through December 1, 2028. The remaining Series 2008A Bonds mature on December 1st in each of the years 2016 through 2018.

On May 13, 2009, the County issued \$33,785,000 General Obligation Public Improvement Refunding Bonds – Series 2009 to advance refund, \$20,010,000 of the County's Series 2001 General Obligation Public Improvement Bonds and \$13,320,000 of the County's Series 2002 General Obligation Public Improvement Bonds. The interest rate on the 2009 bond issue is between 2 percent and 5 percent and the final maturity will occur on March 1, 2022. The principal payments range from \$100,000 to \$3,110,000. The County reduced its aggregate debt service payments by approximately \$ 1.8 million over the next 13 years and obtained an economic gain (difference between the present value of the old and new debt service payments) of \$5.23 million. The proceeds of the 2009 Refunding Issue were deposited in a trust fund and were used to purchase U.S. Government Obligations that will mature and bear interest payable at times and in amounts sufficient to pay interest when due on the Refunded Bonds to their respective redemption dates and to pay the redemption prices of the Refunded Bonds on such dates. For legal and accounting purposes, the Refunded Debt is considered to have been paid, and neither the debt (which is fully defeased) nor the assets placed in the trust fund are reflected in the County's financial statements.

On May 3, 2010, the County issued \$119,735,000 General Obligation Public Improvement Refunding Bonds – Series 2010 to refund, prior to maturity, portions of the following bonds: General Obligation Public Improvement Bonds Series 2004, 2005, 2006, 2008 and 2008A and General Obligation Public Improvement and Refunding Bonds Series 2003. The interest rate on the 2010 bond issue is between 3 percent and 5 percent and the final maturity will occur on July 15, 2025. The principal payments range from \$475,000 to \$18,040,000. The County reduced its aggregate debt service payments by approximately \$3.9 million over the next 15 years and obtained an economic gain of (difference between the present value of the old and new debt service payments) of \$6.5 million. The proceeds of the 2010 Refunding Issue were deposited in a trust fund and were used to purchase U. S. Government Obligations that will mature and bear interest payable at times and in amounts sufficient to pay interest when due on the Refunded Bonds to their respective redemption dates and to pay the redemption prices of the Refunded Bonds on such dates. For legal and accounting purposes, the Refunded Debt is considered to have been paid, and neither the debt (of which \$32,585,000 remained outstanding at June 30, 2018) nor the assets placed in the trust fund are reflected in the County's financial statements.

On July 20, 2010, the County issued General Obligation Public Improvement Bonds, Series 2010A in the aggregate principal amount of \$72,205,000. The proceeds of the Bonds will be used to finance capital school improvement projects, library facilities, fire stations, recreation and park facilities improvements and various road projects in the County, pursuant to the voter authorizations at elections held in the County on March 8, 2005. The interest rates on these bonds range from 2 percent to 5 percent. The Bonds mature on August 1st in each of the years 2011 through 2030.

On September 1, 2011, the County issued General Obligation Public Improvement Bonds, Series 2011 in the aggregate principal amount of \$66,075,000. The proceeds of the Bonds will be used to finance capital school improvement projects, library facilities, fire stations, recreation and park facilities improvements and various road projects in the County, pursuant to

HENRICO COUNTY, VIRGINIA
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2018

the voter authorizations at elections held in the County on March 8, 2005. The interest rates on these bonds range from 2 percent to 5 percent. The Bonds mature on August 1st in each of the years 2012 through 2031.

On September 19, 2012, the County issued General Obligation Public Improvement Refunding Bonds, Series 2012 in the aggregate principal amount of \$37,500,000. The proceeds of the Bonds will be applied (i) to advance refund and defease \$19,450,000 outstanding principal amount of the County's General Obligation Public Improvement Bonds, Series 2005, dated August 17, 2005 and maturing on July 15th in each of the years 2021 through 2025, which are subject to redemption and are to be redeemed on July 15, 2015, (ii) to advance refund and defease \$17,975,000 outstanding principal amount of the County's General Obligation Public Improvement Bonds, Series 2006, dated November 15, 2006 and maturing on December 1st in each of the years 2022 through 2026, which are subject to redemption and are to be redeemed on December 1, 2016, and (iii) to advance refund and defease \$2,155,000 outstanding principal amount of the County's General Obligation Public Improvement Bonds, Series 2010A, dated August 10, 2010 and maturing on August 1, 2013, which were paid at their stated maturity on August 1, 2013. The Bonds mature on February 1, 2013 and on August 1st in each of the years 2014 through 2026. The County reduced its aggregate debt service payments by approximately \$2.5 million over the next 14 years and obtained an economic gain of (difference between the present value of the old and new debt service payments) of \$2.4 million. For legal and accounting purposes, the Refunded Debt is considered to have been paid, and neither the debt (which was fully defeased as of June 30, 2017) nor the assets placed in the trust fund are reflected in the County's financial statements.

On March 31, 2015, the County issued General Obligation Public Improvement Refunding Bonds, Series 2015 in the aggregate principal amount of \$50,485,000. The proceeds of the Bonds will be applied (i) to advance refund and defease \$8,950,000 outstanding principal amount of the County's General Obligation Public Improvement Bonds, Series 2008, dated January 31, 2008 and maturing on December 1st in each of the years 2022 through 2027, which are subject to redemption and are to be redeemed on December 1, 2017, (ii) to advance refund and defease \$13,955,000 outstanding principal amount of the County's General Obligation Public Improvement Bonds, Series 2008A, dated November 14, 2008 and maturing on December 1st in each of the years 2026 through 2028, which are subject to redemption and are to be redeemed on December 1, 2018, and (iii) to advance refund and defease \$31,090,000 outstanding principal amount of the County's Virginia Public School Authority (VPSA) Special Obligation School Financing Bonds, Series 2008, dated July 2, 2008 and maturing on July 15th in each of the years 2015 through 2028. The County reduced its aggregate debt service payments by approximately \$2.5 million over the next 14 years and obtained an economic gain of (difference between the present value of the old and new debt service payments) of \$3.3 million. For legal and accounting purposes, the Refunded Debt is considered to have been paid, and neither the debt (of which \$38,375,000 remained outstanding at June 30, 2018) nor the assets placed in the trust fund are reflected in the County's financial statements.

In April, 2016, the Economic Development Authority (EDA) of Henrico County, Virginia entered into a Note Purchase and Lease Acquisition Agreement, leasing to the County a \$34,000,000 emergency communications system. The Notes were purchased by Banc of America Capital Corp. at a fixed interest rate of 1.699%, with equal principal payments of \$3,400,000 due April 1, 2017 through April 1, 2026. Interest payments are due semi-annually October 1 and April 1, beginning October 1, 2016.

On May 31, 2017, the County issued General Obligation Public Improvement Bonds, Series 2017A in the aggregate principal amount of \$102,255,000. The proceeds of the Bonds will be used to finance capital school improvement projects, fire facilities, and recreation and park facilities improvements in the County, pursuant to the voter authorizations at elections held in the County on November 8, 2016. The interest rates on these bonds range from 3 percent to 5 percent. The Bonds mature on August 1st in each of the years 2018 through 2037.

On May 31, 2017, the County issued General Obligation Public Improvement Refunding Bonds, Series 2017B in the aggregate principal amount of \$53,755,000. The proceeds of the Bonds will be applied (i) to advance refund and defease \$36,100,000 outstanding principal amount of the County's General Obligation Public Improvement Bonds, Series 2010A, dated July 20, 2010 and maturing on August 1st in each of the years 2021 through 2030, which are subject to redemption and are to be redeemed on August 1, 2020 and (ii) to advance refund and defease \$19,830,000 outstanding principal amount of the County's General Obligation Public Improvement Bonds, Series 2011, dated September 1, 2011 and maturing on August 1st in each of the years 2022 through 2027, which are subject to redemption and are to be redeemed on August 1, 2021. The County reduced its aggregate debt service payments by approximately \$2.8 million over the next 14 years and obtained an economic gain of (difference between the present value of the old and new debt service payments) of \$3.4 million. For legal and accounting purposes, the Refunded Debt is considered to have been paid, and neither the debt (of which \$55,930,000 remained outstanding at June 30, 2018) nor the assets placed in the trust fund are reflected in the County's financial statements.

HENRICO COUNTY, VIRGINIA
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2018

As of June 30, 2018, the County's bonds are subject to the provisions of the Internal Revenue Service Code of 1986 related to arbitrage and interest income tax regulations under those provisions. The County has recorded an estimated arbitrage rebate liability in the Governmental activities of \$543,488 at June 30, 2018.

General Obligation Bonds

Details of general obligation bonds for the County at June 30, 2018 are as follows:

| | <u>Interest Rates</u> | <u>Date Issued</u> | <u>Final Maturity Date</u> | <u>Amount of Original Issue</u> | <u>Balance</u> |
|------------------|---------------------------|------------------------|--------------------------------|-------------------------------------|------------------------------|
| VPSA 1999A Bonds | 4.35-5.23 | 05/01/99 | 07/15/19 | \$ 35,740,000 | \$ 3,570,000 |
| VPSA 2000 Bonds | 5.00-6.25 | 05/01/00 | 07/15/20 | 15,215,000 | 2,280,000 |
| 2008A GO. Bonds | 3.50-5.00 | 11/13/08 | 12/01/28 | 93,090,000 | 4,655,000 |
| 2009 GO. Bonds | 2.00-5.00 | 05/13/09 | 03/01/22 | 33,785,000 | 10,925,000 |
| 2010 GO. Bonds | 3.00-5.00 | 05/03/10 | 07/15/25 | 119,735,000 | 90,520,000 |
| 2010A GO. Bonds | 2.00-5.00 | 07/20/10 | 08/01/30 | 72,205,000 | 10,830,000 |
| 2011 GO. Bonds | 2.00-5.00 | 09/01/11 | 08/01/31 | 66,075,000 | 26,430,000 |
| 2012 GO. Bonds | 2.00-5.00 | 10/03/12 | 08/01/26 | 37,500,000 | 37,090,000 |
| 2015 GO. Bonds | 2.00-5.00 | 03/31/15 | 08/01/28 | 50,485,000 | 44,160,000 |
| 2017A GO. Bonds | 3.00-5.00 | 05/31/17 | 08/01/37 | 102,255,000 | 102,255,000 |
| 2017B GO. Bonds | 2.00-5.00 | 05/31/17 | 08/01/30 | 53,755,000 | <u>53,275,000</u> |
| TOTAL | | | | | <u>\$ 385,990,000</u> |

Debt service for the County on the foregoing bonds is payable during future fiscal years ending June 30 as follows:

| <u>Years</u> | <u>Principal</u> | <u>Interest</u> |
|--------------|------------------------------|------------------------------|
| 2019 | 37,710,000 | 16,543,347 |
| 2020 | 37,700,000 | 14,774,696 |
| 2021 | 35,960,000 | 13,001,240 |
| 2022 | 33,125,000 | 11,295,360 |
| 2023 | 31,740,000 | 9,817,135 |
| 2024-2028 | 128,825,000 | 29,606,531 |
| 2029-2033 | 55,380,000 | 8,163,739 |
| 2034-2038 | <u>25,550,000</u> | <u>2,120,650</u> |
| TOTAL | <u>\$ 385,990,000</u> | <u>\$ 105,322,698</u> |

General obligation bonds are backed by the full faith and credit of the County and are issued primarily for construction in progress for various purposes. The County has no sinking fund or legal debt margin requirements. All general obligation bonds except VPSA bonds, have been authorized by public referendum. The VPSA bonds have been issued by the adoption of a resolution by the County Board of Supervisors. The County is independent of any city, town or other political jurisdiction; therefore, there is no overlapping debt or taxing power.

HENRICO COUNTY, VIRGINIA
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2018

Business-Type Activities

A summary of the changes in the Water and Sewer Fund (“Fund”) and the Belmont Park Golf Course long-term liabilities, including net pension liability, for the year ended June 30, 2018 are as follows:

| | <u>Balance</u> <u>June 30, 2017</u> | <u>Additions</u> | <u>Deletions</u> | <u>Balance</u> <u>June 30, 2018</u> |
|---|--|-----------------------|----------------------|--|
| Water and Sewer Revenue Bonds: | | | | |
| 2009 Refunding Bonds - \$70,360,000, 2.25% to 5.00% | \$ 6,080,000 | \$ - | \$ 2,965,000 | \$ 3,115,000 |
| 2009A Refunding Bonds - \$22,915,000, 2.00% to 5.00% | 2,700,000 | - | 1,330,000 | 1,370,000 |
| 2009B Build America Bonds - \$9,800,000, 5.85% to 6.15% | 9,800,000 | - | - | 9,800,000 |
| 2013 Refunding Bonds - \$68,410,000, 2.00% to 5.00% | 65,535,000 | - | 2,320,000 | 63,215,000 |
| 2014 Revenue Bonds - \$74,165,000, 1.00% to 5.00% | 69,825,000 | - | 1,570,000 | 68,255,000 |
| 2016 Revenue and Refunding Bonds - \$123,625,000, 1.50% to 5.00% | 121,815,000 | - | 1,275,000 | 120,540,000 |
| 2018 Revenue Bonds - \$102,410,000, 3.125% to 5.00% | <u>-</u> | <u>102,410,000</u> | <u>-</u> | <u>102,410,000</u> |
| Total bonds payable | <u>\$ 275,755,000</u> | <u>\$ 102,410,000</u> | <u>\$ 9,460,000</u> | <u>\$ 368,705,000</u> |
| | | | | |
| | <u>Balance</u> <u>June 30, 2017 *</u> | <u>Additions</u> | <u>Deletions</u> | <u>Balance</u> <u>June 30, 2018</u> |
| Other Liabilities: | | | | |
| Capital lease obligations | \$ 25,885 | \$ - | \$ 12,582 | \$ 13,303 |
| Accrued compensated absences | 1,307,228 | 1,140,685 | 1,156,786 | 1,291,127 |
| Net Healthcare OPEB liability | 1,658,287 | 319,266 | 1,247,627 | 729,926 |
| Net Group Life Insurance OPEB liability | 1,287,469 | 239,371 | 398,544 | 1,128,296 |
| Net pension liability | <u>15,232,508</u> | <u>7,217,558</u> | <u>10,788,443</u> | <u>11,661,623</u> |
| Total | <u>\$ 295,266,377</u> | <u>\$ 111,326,880</u> | <u>\$ 23,063,982</u> | <u>\$ 383,529,275</u> |
| Premium on bonds payable | <u>34,285,991</u> | <u>3,718,198</u> | <u>2,052,563</u> | <u>35,951,626</u> |
| Total long-term liabilities | <u>\$ 329,552,368</u> | <u>115,045,078</u> | <u>25,116,545</u> | <u>\$ 419,480,901</u> |
| Current maturities | <u>(10,635,790)</u> | | | <u>(12,777,267)</u> |
| Net long-term liabilities | <u>\$ 318,916,578</u> | | | <u>\$ 406,703,634</u> |

* as restated for the adoption of GASB Statement No. 75 in fiscal year 2018.

HENRICO COUNTY, VIRGINIA
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Current maturities of long-term liabilities at June 30, 2018 consist of the following:

| | |
|------------------------------|----------------------|
| Revenue bonds | \$ 11,630,000 |
| Capital lease obligations | 5,401 |
| Accrued compensated absences | <u>1,141,866</u> |
| Total current maturities | <u>\$ 12,777,267</u> |

The Water and Sewer Revenue Fund (the "Fund") may issue additional bonds payable, which may be collateralized equally with the outstanding bonds for any purpose connected with or pertaining to the Fund, upon compliance with the following conditions, among others:

- One-half of the net operating revenues of the Fund, as defined, during any 24 consecutive months out of the 30 months immediately preceding the issuance of the additional bonds, shall have been not less than 1.25 times the maximum annual debt service requirement on all bonds then outstanding and the proposed additional bonds; and the
- Net operating revenues of the Fund, as defined, during the first full fiscal year following the date upon which the project or undertaking for which the proposed additional bonds are being issued is anticipated to be completed, shall be estimated by a nationally recognized consulting engineer to be not less than 1.25 times the annual debt service requirement on account of all bonds then outstanding and the proposed additional bonds.

On February 19, 2009, the County issued \$70,360,000 of Water and Sewer Refunding Bonds to refund the entire outstanding balance of the 1999 bond series. The interest rate on these bonds is between 2.25% and 5% and the final maturity will occur on May 1, 2028. The principal payments range from \$315,000 to \$5,065,000. The advance refunding resulted in the recognition of an accounting gain of \$2,150,208 for the year ended June 30, 2010. The Fund reduced its aggregate debt service payments by approximately \$5,650,606 over the next 20 years and obtained an economic gain (difference between the present value of the old and new debt service payments) of \$5,406,608. The interest due on the bonds as of July 1 has been accrued as of June 30, in accordance with the related covenants. Cash has been restricted for these accruals. In addition, net position have been restricted and cash has been restricted in an amount equal to the maximum annual debt service requirement for the bonds.

On December 22, 2009, the County issued \$22,915,000 of Water and Sewer Refunding Bonds to refund the entire outstanding balance of the Variable Rate Series 1997 VRA Bonds. The interest rate on these bonds is between 2% and 5% and the final maturity will occur on May 1, 2028. The principal payments range from \$1,175,000 to \$2,050,000. The Water and Sewer Revenue Fund reduced its aggregate debt service payments by \$44,418,268 over the next 20 years.

The County also issued \$9,800,000 of Taxable-Recovery Zone Economic Development Bonds (RZEDB). Pursuant to the American Recovery and Investment Act of 2009, the County will receive a cost subsidy payment from the United States Treasury equal to 45% of the interest payable on the Series 2009B Bonds on each interest payment date. These bonds were issued at a taxable interest rate of between 5.853% and 6.153% and the final maturity will occur on May 1, 2036.

On February 20, 2013, the County issued \$68,410,000 of Water and Sewer Refunding Revenue Bonds to refund \$65,945,000 outstanding principal amount of the 2006A Series Water and Sewer System Revenue Bonds. The interest rate on these bonds is between 2% and 5% and the final maturity will occur on May 1, 2036. The principal payments range from \$100,000 to \$4,800,000. The Water and Sewer Revenue Fund reduced its aggregate debt service payments by \$44,418,268 over the next 20 years.

On March 20, 2014, the County issued \$74,165,000 of Water and Sewer Revenue Bonds to finance improvements, additions and extensions to the water and sewer system in the County. The interest rate on these bonds is between 1% and 5% and the final maturity will occur on May 1, 2044. The principal payments range from \$370,000 to \$2,875,000.

On May 17, 2016, the County issued \$123,625,000 of Water and Sewer Revenue Refunding Bonds to refund outstanding principal amounts of \$35,985,000 of the 2009A and \$15,310,000 of the 2009 Series Water and Sewer System Revenue Bonds, finance improvements, additions and extensions to the County's water and sewer system and to fund the Cobbs Creek Reservoir project. The interest rate on these bonds is between 1.75% and 5% and the final maturity will occur on May 1, 2046. The principal payments range from \$480,000 to \$7,875,000.

HENRICO COUNTY, VIRGINIA
NOTES TO FINANCIAL STATEMENTS
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On May 9, 2018, the County issued \$102,410,000 of Water and Sewer Revenue Bonds to finance improvements, additions and extensions to the water and sewer system in the County. The interest rate on these bonds is between 3% and 5% and the final maturity will occur on May 1, 2048. The principal payments range from \$1,840,000 to \$5,515,000.

In fiscal year 2016 and prior years, the County defeased certain Water and Sewer Revenue Bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not reflected in the County's financial statements. At June 30, 2018, \$51,295,000 of Water and Sewer System Revenue Bonds, which were considered defeased, remained outstanding.

Principal and interest payment on the Bonds for the five fiscal years subsequent to June 30, 2018 and thereafter follows:

| <u>Years</u> | <u>Principal</u> | <u>Interest</u> |
|--------------|------------------------------|------------------------------|
| 2019 | 11,630,000 | 15,365,247 |
| 2020 | 11,840,000 | 15,034,874 |
| 2021 | 12,220,000 | 14,544,074 |
| 2022 | 12,745,000 | 14,027,899 |
| 2023 | 13,355,000 | 13,406,149 |
| 2024-2028 | 76,590,000 | 57,260,448 |
| 2029-2033 | 64,470,000 | 41,654,846 |
| 2034-2038 | 65,160,000 | 28,154,238 |
| 2039-2043 | 57,755,000 | 16,447,350 |
| 2044-2048 | <u>42,940,000</u> | <u>4,454,882</u> |
| Total | <u>\$ 368,705,000</u> | <u>\$ 220,350,007</u> |

Component Units

School Board:

The Board of Supervisors has authorized the School Board to borrow funds from the Literary Fund of the Commonwealth of Virginia (the "Literary Fund") to finance repairs to eligible educational facilities. For each facility qualifying for a loan, the School Board borrowed funds from the Literary Fund in the form of a demand note with interest ranging from 3.00 percent to 5.00 percent with maturities through May 1, 2009, to cover the repair costs incurred. Once the repair of a facility has been completed, the demand note was converted into a 20-year note payable with annual installments due on the anniversary date of the note. There were no outstanding Literary Fund loans at June 30, 2018.

A summary of the changes in the School Board's long-term liabilities, including net pension liability, for the year ended June 30, 2018 is as follows:

| | <u>Balance</u> <u>June 30, 2017</u> | <u>Additions</u> | <u>Deletions</u> | <u>Balance</u> <u>June 30, 2018</u> |
|---|--|------------------|------------------|--|
| Capital lease obligations | \$ 26,086,650 | \$ 28,928 | \$ 11,280,080 | \$ 14,835,498 |
| Accrued claims payable | 6,015,493 | 3,885,722 | 4,872,598 | 5,028,617 |
| Net pension liability | 494,051,061 | 146,700,685 | 212,640,217 | 428,111,529 |
| Net Healthcare OPEB liability | 28,171,947 | 5,423,845 | 21,195,385 | 12,400,407 |
| Net Group Life Insurance OPEB liability | 27,249,125 | 4,552,227 | 8,281,973 | 23,519,379 |
| Net Teacher Health Insurance Credit | | | | |
| OPEB liability | 41,908,000 | 3,681,989 | 3,932,989 | 41,657,000 |
| Accrued compensated absences | <u>6,185,186</u> | <u>5,089,217</u> | <u>5,013,513</u> | <u>6,260,890</u> |
| Total School Board | \$ 629,667,462 | \$ 169,362,613 | \$ 267,216,755 | \$ 531,813,320 |
| Current Maturities | <u>(20,745,095)</u> | | | <u>(14,517,679)</u> |
| Net long-term liabilities | <u>\$ 608,922,367</u> | | | <u>\$ 517,295,641</u> |

HENRICO COUNTY, VIRGINIA
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2018

Current maturities of long-term liabilities at June 30, 2018, consist of the following:

| | |
|------------------------------|--------------------------|
| Capital lease obligations | \$ 5,369,583 |
| Accrued claims payable | 4,073,220 |
| Accrued compensated absences | <u>5,074,876</u> |
| Total current maturities | <u>\$ 14,517,679</u> |

James River Juvenile Detention Commission:

A summary of the changes in JRJDC's long-term liabilities, including net pension liability, for the year ended June 30, 2018 is as follows:

| | <u>Balance</u> <u>June 30, 2017</u> | <u>Additions</u> | <u>Deletions</u> | <u>Balance</u> <u>June 30, 2018</u> |
|---|--|---------------------|---------------------|--|
| Capital lease obligations | \$ 4,333 | \$ - | \$ 2,723 | \$ 1,610 |
| Net pension liability | 3,260,777 | 1,504,900 | 2,249,448 | 2,516,229 |
| Net Healthcare OPEB liability | 313,543 | 60,365 | 235,896 | 138,012 |
| Net Group Life Insurance OPEB liability | 277,506 | 44,483 | 87,120 | 234,869 |
| Accrued compensated absences | <u>199,002</u> | <u>249,310</u> | <u>249,718</u> | <u>198,594</u> |
| Total JRJDC | <u>\$ 4,055,161</u> | <u>\$ 1,859,058</u> | <u>\$ 2,824,905</u> | <u>\$ 3,089,314</u> |
| Current Maturities | <u>(201,726)</u> | | | <u>(200,204)</u> |
| Net long-term liabilities | <u>\$ 3,853,435</u> | | | <u>\$ 2,889,110</u> |

Current maturities of long-term liabilities at June 30, 2018, consist of the following:

| | |
|------------------------------|-------------------|
| Capital leases | \$ 1,610 |
| Accrued compensated absences | <u>198,594</u> |
| Total current maturities | <u>\$ 200,204</u> |

Capital Leases

The County has entered into agreements for the leasing of buildings, computer hardware, automotive vehicles and equipment. These leases meet the criteria of a capital lease, as defined by GAAP, which states a capital lease generally as one which transfers the benefits and risks of ownership to the lessee. As such, \$63,730,408 of equipment and \$32,250,286 of buildings has been capitalized as of June 30, 2018. The acquisition of capital assets through capital lease obligations is reflected as expenditure and other financing source in the General or Capital Projects Funds when the obligations are incurred. Payments to satisfy capital lease obligations are recorded as debt service expenditure in the General or Debt Service Funds when the cash outlays are made. Capital assets capitalized under these lease agreements are pledged as collateral on the obligations.

On August 27, 2009, the EDA issued \$10,210,000 Governmental Projects Lease Revenue Refunding Bonds, Series 2009A to refund a portion of the Authority's Series 1996 and Series 1998 Lease Revenue Bonds and \$26,215,000 Public Facility Lease Revenue Refunding Bonds, Series 2009B to refund a portion of the Authority's Series 1999 Public Lease Revenue Refunding Bonds. The interest rate on the 2009A Refunding Bonds is between 2% and 3.25%. The principal payments ranged from \$80,000 to \$1,740,000 with the final maturity on June 1, 2018. The interest rate on the 2009B Refunding Bonds is between 3% and 5%. The principal payments range from \$1,035,000 to \$2,935,000 with the final maturity on August 1, 2021.

On April 1, 2016, the County entered into a \$34,000,000 financing agreement with the Economic Development Authority (EDA) of Henrico County, Virginia whereby the EDA intends to issue its \$34,000,000 Economic Development Authority of Henrico County, Virginia 2016 Lease Revenue Bonds to assist the County in financing the acquisition and installation of various communication equipment to replace the County's public safety radio system. The interest rate is 1.699% and principal payments are \$3,400,000 which mature on April 1st in each of the years 2017 through 2026.

The Schools have entered into agreements for the leasing of computer hardware and equipment. These leases meet the criteria of a capital lease as defined by GAAP. As such, \$28,928 of equipment has been capitalized as of June 30, 2018.

HENRICO COUNTY, VIRGINIA
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2018

Future minimum lease payments under these capital leases for fiscal years ending after June 30, 2018 are as follows:

| <u>Years</u> | <u>Equipment Lease Obligations</u> | <u>EDA Lease Obligations</u> | <u>Schools</u> | <u>Total Future Minimum Lease Payments</u> |
|--|--|----------------------------------|----------------------|--|
| 2019 | \$ 803,049 | \$ 7,005,103 | \$ 5,513,503 | \$ 13,321,655 |
| 2020 | 766,793 | 6,945,712 | 4,785,934 | 12,498,439 |
| 2021 | 471,889 | 6,886,909 | 3,908,473 | 11,267,271 |
| 2022 | 420,628 | 6,830,255 | 909,282 | 8,160,165 |
| 2023 | 415,916 | 3,631,064 | - | 4,046,980 |
| 2024-2026 | <u>310,532</u> | <u>10,546,596</u> | <u>-</u> | <u>10,857,128</u> |
| Total minimum lease payments | \$ 3,188,807 | \$ 41,845,639 | \$ 15,117,192 | \$ 60,151,638 |
| Less amount representing interest | <u>239,901</u> | <u>3,150,639</u> | <u>281,694</u> | <u>3,672,234</u> |
| Present value of future minimum lease payments | <u>\$ 2,948,906</u> | <u>\$ 38,695,000</u> | <u>\$ 14,835,498</u> | <u>\$ 56,479,404</u> |

JRJDC entered into a capital lease agreement for \$8,400 during fiscal year 2015 for the leasing of copier equipment. Future minimum lease payments under this capital lease for fiscal years ending after June 30, 2018 are as follows:

| <u>Years</u> | <u>Equipment Lease Obligations</u> |
|--|--|
| 2019 | \$ <u>1,700</u> |
| Total minimum lease payments | 1,700 |
| Less amount representing interest | <u>90</u> |
| Present value of future minimum lease payments | <u>\$ 1,610</u> |

The Water and Sewer Revenue Fund entered into capital lease agreements for equipment for \$20,163 and \$14,772 during fiscal years 2015 and 2014, respectively. Future minimum lease payments under this capital lease for fiscal years ending after June 30, 2018 are as follows:

| <u>Years</u> | <u>Equipment Lease Obligations</u> |
|--|--|
| 2019 | 6,749 |
| 2020 | 4,681 |
| 2021 | <u>4,246</u> |
| Total minimum lease payments | 15,676 |
| Less amount representing interest | <u>2,373</u> |
| Present value of future minimum lease payments | <u>\$ 13,303</u> |

HENRICO COUNTY, VIRGINIA
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2018

NOTE 8. CONTINGENCIES AND COMMITMENTS

A. Litigation

The County and School Board are named as defendants in several cases including tax assessment, construction contract, personal injury, special education, civil rights and other contract cases. The maximum exposure amount that can be reasonably estimated is approximately \$161,000 for these cases and potential counter claims where the County is the plaintiff. These claims are covered under the County's self-insurance program as discussed in note 8C. The County intends to defend its position in these claims vigorously. It is the opinion of County management, based on the advice of the County Attorney, that any losses incurred as a result of claims existing as of June 30, 2018 will not be material to the County's financial statements.

B. Federal Grant Awards

The County and School Board participate in a number of federally assisted grant programs. These programs are subject to program compliance audits by the grantors or their representatives. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time although the County expects such amounts, if any, would not have a material effect on the County's financial statements.

C. Risk Management

The County and School Board maintain a self-insurance program ("Program") for workers' compensation claims, certain property and casualty risks, health care and other claims. Insurance carriers cover workers' compensation claims in excess of \$1,000,000 per occurrence. Virginia Association of Counties Group Self-Insurance Risk Pool (VaCOR), through the Travelers Insurance Company, covers property claims in excess of \$1,000,000 per occurrence. VaCOR, through Genesis Insurance Company covers liability claims between \$2,000,000 and \$7,000,000 per occurrence. The County's estimated and recorded liability for claims payable at June 30, 2018 includes actuarial estimates of probable losses on claims received and claims incurred but not reported. The liability also includes non-incremental claims adjustment expenses. The County has recorded expenditures of \$2,252,638 in the General Fund to reflect the liability for the estimated settlement value of all reported workers' compensation and property and casualty claims covered by the Program at June 30, 2018, that are expected to be liquidated with current resources. The amount of settlements has not exceeded insurance coverage in each of the past three years.

Effective January 1, 2008, the County began participating in a self-funded health care program covering medical and prescription drug costs. The County pays all covered claims up to \$500,000 per individual per year. Individual claims that exceed \$500,000 per year are covered by specific excess risk insurance. Additionally, claims in the aggregate that exceed 125% of projected claims for the year are covered by aggregate excess risk insurance. The carrier of the excess risk policy is Coventry Health and Life Insurance Company. The County has recorded \$8,501,000 for health care claims incurred but not reported in the Health Care Fund at June 30, 2018.

In addition, the County has recorded \$14,359,830 for the County and \$5,028,617 for the School Board in the Government-wide Statement of Net Position to reflect the liability for the estimated settlement value of workers' compensation and property and casualty claims covered by the Program at June 30, 2018 that are not expected to be liquidated with current resources. Also, the County has assigned \$7,500,000 of the June 30, 2018 General Fund's Fund balance as a self-insurance reserve.

HENRICO COUNTY, VIRGINIA
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2018

At June 30, 2018, the County and Schools had accrued claims payable in long-term liabilities as follows:

| | <u>FY 2018</u> | | <u>FY 2017</u> | |
|--|-----------------------|-----------------------|-----------------------|-----------------------|
| | <u>County</u> | <u>Schools</u> | <u>County</u> | <u>Schools</u> |
| Balance, July 1 | \$ 21,684,344 | \$ 6,015,493 | \$ 24,185,328 | \$ 6,529,180 |
| Current year claims and changes in estimates | 15,492,816 | 3,885,722 | 17,790,371 | 4,341,538 |
| Claim payments | <u>(14,316,330)</u> | <u>(4,872,598)</u> | <u>(20,291,355)</u> | <u>(4,855,225)</u> |
| Balance, June 30 | <u>\$ 22,860,830</u> | <u>\$ 5,028,617</u> | <u>\$ 21,684,344</u> | <u>\$ 6,015,493</u> |

D. Commitments

At June 30, 2018, the County had contractual commitments for the construction of various projects as follows:

| | <u>Primary Government</u> | <u>Component Unit-Schools</u> |
|--------------------------------------|----------------------------------|--------------------------------------|
| Capital Projects Funds: | | |
| Computer and Technology Improvements | \$ 24,038,377 | \$ - |
| Buildings and Grounds | 4,470,647 | - |
| Road Maintenance | 5,353,306 | - |
| Landfill Expansion and Development | 298,814 | - |
| Public Safety Projects | 20,994,920 | - |
| Public Works | 2,062,927 | - |
| Parks and Recreation | 3,733,970 | - |
| Libraries | 23,132,218 | - |
| Education Projects | <u>46,272,790</u> | <u>10,722,959</u> |
| Total | <u>\$ 130,357,969</u> | <u>\$ 10,722,959</u> |
| Enterprise Funds: | | |
| Wastewater Treatment Projects | \$ 61,576,350 | |
| Water Plant Projects | 129,832,082 | |
| Computer and Information Systems | <u>3,185,365</u> | |
| Total | <u>\$ 194,593,797</u> | |

Encumbrances

As discussed in Note 1.G, encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At June 30, 2018, the County had encumbrances expected to be honored upon performance by vendors in the next year as follows:

| | |
|-----------------------|----------------------|
| General Fund | \$4,205,816 |
| Special Revenue Fund | 4,190,575 |
| Capital Projects Fund | <u>138,567,108</u> |
| Total | <u>\$146,963,499</u> |

E. Operating Leases

The County and School Board leases real estate, certain data processing equipment and other equipment under various long-term operating lease agreements for which rent expenditures aggregated \$2,513,190 and \$645,971, respectively, for the fiscal year 2018.

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At June 30, 2018, the approximate future annual long-term commitments for these operating leases were as follows:

| <u>Years</u> | <u>County Real Property</u> | <u>School Board Real Property</u> | <u>Total</u> |
|--------------|---------------------------------|---------------------------------------|----------------------------|
| 2019 | \$ 2,401,951 | \$ 589,752 | \$ 2,991,702 |
| 2020 | 2,008,817 | 434,884 | 2,443,701 |
| 2021 | 1,790,035 | 402,643 | 2,192,678 |
| 2022 | 1,529,963 | 410,696 | 1,940,659 |
| 2023 | 1,064,219 | 103,630 | 1,167,849 |
| 2024-2028 | 2,683,115 | - | 2,683,115 |
| 2028 & After | <u>1,270,260</u> | <u>-</u> | <u>1,270,260</u> |
| Total | <u>\$ 12,748,360</u> | <u>\$ 1,941,504</u> | <u>\$14,689,964</u> |

All lease obligations (both capital and operating) are contingent upon the Board of Supervisors appropriating funds for each year's payments.

F. Capital Asset Leasing

The County is the lessor of real estate and other equipment under various operating lease agreements for periods ranging from one to fifty years. The cost and accumulated depreciation on leased property at June 30, 2018, was \$24,821,828 and \$1,071,852, respectively.

At June 30, 2018, the future minimum rentals receivable for these existing leases were as follows:

| <u>Years</u> | <u>Total</u> |
|--------------|----------------------------|
| 2019 | \$ 545,009 |
| 2020 | 256,026 |
| 2021 | 216,330 |
| 2022 | 187,230 |
| 2023 | 105,352 |
| 2024-2028 | 306,952 |
| 2029-2033 | 97,202 |
| 2034-After | <u>50,536</u> |
| Total | <u>\$ 1,764,637</u> |

The Water and Sewer Revenue Fund is the lessor of real estate and other equipment under various operating lease agreements for periods ranging from one to six years. The cost and accumulated depreciation on leased property at June 30, 2018, was \$4,388,281 and \$1,165,717, respectively.

At June 30, 2018, the future minimum rentals receivable for these existing leases were as follows:

| <u>Years</u> | <u>Total</u> |
|--------------|-------------------------|
| 2019 | \$ 45,883 |
| 2020 | 24,638 |
| 2021 | 24,638 |
| 2022 | <u>2,053</u> |
| Total | <u>\$ 97,212</u> |

The School Board is the lessor of real estate under an operating lease agreement for a period of twenty-five years. The cost of the leased property at June 30, 2018, was \$3,040,177.

At June 30, 2018, the future minimum rentals receivable for these existing leases were as follows:

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| <u>Years</u> | <u>Total</u> |
|--------------|---------------------|
| 2019 | \$ 57,690 |
| 2020 | 60,531 |
| 2021 | 63,964 |
| 2022 | 69,203 |
| 2023 | 71,279 |
| 2024-2028 | 389,784 |
| 2029-2033 | 451,866 |
| 2034-After | <u>556,377</u> |
| Total | <u>\$ 1,720,694</u> |

G. Contingent Liabilities

Capital Region Airport Commission

See Note 21, "Joint Ventures" for a discussion of the County's contingent liability relating to the Capital Region Airport Commission.

Environmental Risk

The County is the owner of closed landfills, underground storage tanks, sewage lagoons and other potential sources of toxic substances. Ownership of these properties exposes the County to risk of third party pollution liability. At this time, no claim exists nor is there knowledge of any condition which impairs a third party's property or person.

NOTE 9. DEFINED BENEFIT PENSION PLAN – AGENT MULTIPLE-EMPLOYER

A. Plan Description

The County and School Board Non-Professional Group contribute to an agent multiple-employer defined benefit pension plan administered by the Virginia Retirement System ("VRS"). All full-time, salaried permanent employees must participate in the VRS. Benefits vest after five years of service. VRS administers three different benefit plans for local government employees – Plan 1, Plan 2 and a Hybrid Plan. Each plan has a different eligibility and benefit structure as described below.

VRS Plan 1 and Plan 2 are defined benefit plans and the retirement benefit is based on a member's age, creditable service and average final compensation at retirement using a formula. Employees are eligible for VRS Plan 1 if their membership date is before July 1, 2010, and they were vested as of January 1, 2013. VRS Plan 1 and Plan 2 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.

VRS members are eligible for an unreduced retirement benefit at age 65 for Plan 1 members and at normal social security retirement age for Plan 2 members with 5 years of service (age 60 for participating local law enforcement officers, firefighters, and sheriffs or at age 50 with at least 30 years of service if elected by the employer (age 50 with at least 25 years of service for participating local law enforcement officers, firefighters, and sheriffs)) payable monthly for life in an amount equal to 1.7 percent (Plan 1 members) and 1.65% (Plan 2 members) of their average final compensation ("AFC") for each year of credited service (1.85 percent to Sheriffs and if the employer elects, to other employees in hazardous positions receiving enhanced benefits). Benefits are actuarially reduced for retirees who retire prior to becoming eligible for full retirement benefits. In addition, retirees qualify for annual cost-of-living increases limited to 5 percent (Plan 1 members) and 3% (Plan 2 members) per year beginning in their second year of retirement. AFC is defined as the highest consecutive 36 months for Plan 1 members and 60 months for Plan 2 members, of reported annual compensation. Participating local law enforcement officers, firefighters, and sheriffs may receive a monthly benefit supplement if they retire prior to

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age 65. The VRS also provides death and disability benefits. Title 51.1 of the Code of Virginia (1950), as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

The Hybrid Retirement Plan combines the features of a defined benefit plan and a defined contribution plan. Members hired on or after January 1, 2014 are in this plan, as well as VRS Plan 1 and VRS Plan 2 members who were eligible and opted into the plan during the special election window. The defined benefit is based on a member's age, creditable service and average final compensation at retirement using a formula. The benefit from the defined contribution plan depends on the member and employer contributions made to the plan and the investment performance of those contributions. In addition to the monthly benefit payable from the defined benefit plan at retirement, a member may start receiving distributions from the balance in the defined contribution account, reflecting the contributions, investment gains or losses, and any required fees. Members are eligible to receive distributions upon leaving employment, subject to restrictions.

Hybrid members are eligible for an unreduced retirement benefit at normal social security retirement age with 5 years of service or when their age and service equal 90. The defined benefit component has a 1.0 percent multiplier to produce approximately a 30% salary replacement rate after 30 years of service. Hybrid member's average final compensation is the highest consecutive 60 months of reported annual compensation. Retirees qualify for annual cost-of-living increases limited to 3% per year beginning in their second year of retirement.

Employees Covered by Benefit Terms

As of the June 30, 2017 actuarial valuations, the following employees were covered by the benefit terms of the pension plan:

| | <u>County*</u> | <u>School Board Non-Professional Group</u> |
|--|----------------|--|
| Inactive members or their beneficiaries currently receiving benefits | 2,918 | 102 |
| Inactive members: | | |
| Vested | 706 | 16 |
| Non-vested | 1,315 | 69 |
| Active elsewhere in VRS | <u>1,098</u> | <u>85</u> |
| Total inactive members | 3,119 | 170 |
| Active members | <u>5,076</u> | <u>34</u> |
| Total | <u>11,113</u> | <u>306</u> |

*includes School Board Construction and Maintenance (C&M) Group – See note 9B for further information

VRS issues a publicly available comprehensive annual financial report that includes financial statements and required supplementary information for VRS. A copy of that report may be downloaded from their website at <http://www.varetire.org/publications/index.asp> or obtained by writing to the System at P.O. Box 2500, Richmond, VA 23218-2500.

B. Funding Policy

VRS Plan 1 and 2 members are required by Title 51.1 of the Code of Virginia (1950), as amended, to contribute 5 percent of their annual salary to the VRS. Hybrid Plan members have a 4 percent mandatory defined benefit contribution and a 1 percent mandatory contribution to the defined contribution plan and up to an additional 4 percent voluntary contribution to the defined contribution plan. The County has a mandatory 1 percent match to the defined contribution plan, plus a 100 percent match on the first 1 percent elected by the employee, plus a 50 percent matching contribution on the next 3 percent elected by the employee. Member contributions are tax-deferred until they are withdrawn as part of a retirement benefit or as a refund.

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In addition, the County and School Board Non-Professional Group are required to contribute the remaining amounts necessary to fund its participation in the VRS using the actuarial basis specified by the Code of Virginia and approved by the VRS Board of Trustees. The County and School Board Non-Professional Group's contribution rates for the fiscal year ended 2018 were 13.01 percent and 29.36 percent, respectively, of annual covered employee compensation. These rates, when combined with employee contributions, were expected to finance the costs of benefits earned by the employees during the year, with an additional amount to finance any unfunded accrued liability.

C. Net Pension Liability and Pension Expense

At June 30, 2018, the County and School Board Non-Professional Group reported a net pension liability of \$199,551,696 and \$2,808,553, respectively. The County's net pension liability was allocated based on respective contribution proportionate shares to the employees in the County General Government, Water and Sewer Revenue Fund, Belmont Park Golf Course and Central Automotive Maintenance (CAM), which are reported as part of the County's Primary Government, and JRJDC and School Board Construction and Maintenance (School Board C&M), which are reported as part of the County's Component Units.

The net pension liability for the County General Government, Water and Sewer Revenue Fund, Belmont Park Golf Course, JRJDC, CAM and the School Board C&M employees was \$161,005,612, \$11,376,447, \$285,176, \$2,516,228, \$2,467,256 and \$21,900,977 respectively. The net pension liability was measured as of June 30, 2017. The total pension liability was determined by an actuarial valuation performed as of June 30, 2016, using updated actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2017.

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Change in the Net Pension Liability

| | Total Pension Liability (a) | Plan Fiduciary Net Position (b) | Net Pension Liability (a) - (b) |
|---|--------------------------------|------------------------------------|------------------------------------|
| Governmental Activities | | | |
| Balances at June 30, 2017 | \$1,082,513,836 | \$867,175,217 | \$215,338,619 |
| Changes for the year: | | | |
| Service cost | 25,098,225 | - | 25,098,225 |
| Interest | 75,416,152 | - | 75,416,152 |
| Changes of assumptions | 3,600,205 | - | 3,600,205 |
| Difference between expected and actual experience | (13,129,434) | - | (13,129,434) |
| Contributions-employer | - | 26,184,817 | (26,184,817) |
| Contributions-employee | - | 10,254,955 | (10,254,955) |
| Net investment income | - | 107,128,844 | (107,128,844) |
| Benefit payments, including refunds of employee contributions | (53,593,856) | (53,593,856) | - |
| Administrative expense | - | (622,456) | 622,456 |
| Other changes | - | (95,261) | 95,261 |
| Net changes | <u>37,391,292</u> | <u>89,257,043</u> | <u>(51,865,751)</u> |
| Balances at June 30, 2018 | <u>\$1,119,905,128</u> | <u>\$956,432,260</u> | <u>\$163,472,868</u> |
| Business-Type Activities | | | |
| Balances at June 30, 2017 | \$77,122,673 | \$61,890,165 | \$15,232,508 |
| Changes for the year: | | | |
| Service cost | 1,727,977 | - | 1,727,977 |
| Interest | 5,192,297 | - | 5,192,297 |
| Changes of assumptions | 247,869 | - | 247,869 |
| Difference between expected and actual experience | (903,943) | - | (903,943) |
| Contributions-employer | - | 1,802,788 | (1,802,788) |
| Contributions-employee | - | 706,039 | (706,039) |
| Net investment income | - | 7,375,672 | (7,375,672) |
| Benefit payments, including refunds of employee contributions | (3,689,862) | (3,689,862) | - |
| Administrative expense | - | (42,855) | 42,855 |
| Other changes | - | (6,559) | 6,559 |
| Net changes | <u>2,574,338</u> | <u>6,145,223</u> | <u>(3,570,885)</u> |
| Balances at June 30, 2018 | <u>\$79,697,011</u> | <u>\$68,035,388</u> | <u>\$11,661,623</u> |

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Change in the Net Pension Liability

| | Total Pension Liability (a) | Plan Fiduciary Net Position (b) | Net Pension Liability (a) - (b) |
|---|--------------------------------|------------------------------------|------------------------------------|
| School Board C&M | | | |
| Balances at June 30, 2017 | \$144,921,060 | \$117,146,029 | \$27,775,031 |
| Changes for the year: | | | |
| Service cost | 2,842,499 | - | 2,842,499 |
| Changes in assumptions | 407,741 | - | 407,741 |
| Difference between expected and actual experience | (1,486,974) | - | (1,486,974) |
| Interest | 8,541,255 | - | 8,541,255 |
| Contributions-employer | - | 2,965,561 | (2,965,561) |
| Contributions-employee | - | 1,161,425 | (1,161,425) |
| Net investment income | - | 12,132,875 | (12,132,875) |
| Benefit payments, including refunds of employee contributions | (6,069,771) | (6,069,771) | - |
| Administrative expense | - | (70,496) | 70,496 |
| Other changes | - | (10,789) | 10,789 |
| Net changes | 4,234,750 | 10,108,805 | (5,874,055) |
| Balances at June 30, 2018 | \$149,155,810 | \$127,254,834 | \$21,900,976 |

Change in the Net Pension Liability

| | Total Pension Liability (a) | Plan Fiduciary Net Position (b) | Net Pension Liability (a) - (b) |
|---|--------------------------------|------------------------------------|------------------------------------|
| School Board Non-Professional Group | | | |
| Balances at June 30, 2017 | \$8,504,338 | \$5,304,308 | \$3,200,030 |
| Changes for the year: | | | |
| Service cost | 58,711 | - | 58,711 |
| Changes in assumptions | 44,778 | - | 44,778 |
| Difference between expected and actual experience | (226,614) | - | (226,614) |
| Interest | 571,638 | - | 571,638 |
| Contributions-employer | - | 199,298 | (199,298) |
| Contributions-employee | - | 30,785 | (30,785) |
| Net investment income | - | 614,333 | (614,333) |
| Benefit payments, including refunds of employee contributions | (676,153) | (676,153) | - |
| Administrative expense | - | (3,892) | 3,892 |
| Other changes | - | (534) | 534 |
| Net changes | (227,640) | 163,837 | (391,477) |
| Balances at June 30, 2018 | \$8,276,698 | \$5,468,145 | 2,808,553 |

D. Actuarial Assumptions

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumption about future employment and mortality. The amounts determined from the actuarial study regarding the total pension liability, total fiduciary net position, net pension liability and annual pension expense of the County are subject to continued revision as actual results are compared with past expectations and new estimates are made about the future.

The total pension liability at the June 30, 2017 measurement date was determined using the following actuarial assumptions, applied to all periods included in the measurement:

| | |
|----------------------------|--|
| Valuation Date | June 30, 2016 |
| Measurement Date | June 30, 2017 |
| Discount Rate | 7.0% |
| Inflation | 2.5% |
| Payroll Growth | 3.0% |
| Projected Salary Increases | 3.50% to 5.35% per year for general government employees |

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| | |
|---------------------------|---|
| | 3.50% to 4.75% per year for public safety employees |
| Investment Rate of Return | 7.0% net of pension plan investment expense |
| Cost of Living Adjustment | 2.5% per year for Plan 1 employees and 2.25% for Plan 2 employees |

Mortality rates were based on the RP-2014 Combined Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale BB to 2020. The mortality tables are adjusted forward and/or back depending on the plan and the group covered.

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. The actuarial cost method used was the Entry Age Method and the amortization method used was the Level percent closed method. The remaining amortization period is 30 years and the asset valuation method used was the 5-year smoothed market.

E. Long-Term Expected Rate of Return

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best estimate ranges of expected future real rates of return (expected returns, net of pension investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class as provided by the VRS for use in the last actuarial experience study for the four-year period ending June 30, 2016 are summarized in the following table:

| Asset Class | Target Allocation | Arithmetic Long-Term Expected Real Rate of Return | Weighted Average Long-Term Expected Real Rate of Return |
|-------------------|--------------------------------------|---|---|
| Public Equity | 40.00% | 4.54% | 1.82% |
| Fixed Income | 15.00% | 0.69% | 0.10% |
| Credit Strategies | 15.00% | 3.96% | 0.59% |
| Real Assets | 15.00% | 5.76% | 0.86% |
| Private Equity | 15.00% | 9.53% | 1.43% |
| Total | 100.00% | | 4.80% |
| | Inflation | | 2.50% |
| | * Expected arithmetic nominal return | | 7.30% |

* The above allocation provides a one-year return of 7.30%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to mode future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a medial return of 6.83%, including expected inflation of 2.50%.

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F. Discount Rate

The discount rate used to measure the total pension liability was 7%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate.

The rates contributed by the employer will be subject to the portion of the VRS Board rates as adopted by the Virginia legislature through the fiscal year ending June 30, 2018. From July 1, 2018 on, it is assumed 100% of the actuarially determined contribution rates will be payable for all the VRS plans. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

G. Sensitivity of the employer's proportionate share of the net pension liability to changes in the discount rate.

The following presents the County's Governmental Activities, Business-Type Activities and School Board C&M's proportionate share and School Board Non-Professional Group's net pension liability calculated using the discount rate of 7 percent, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1- percentage point lower (6 percent) or 1- percentage point higher (8 percent) than the current rate:

| | 1% Decrease (6.0%) | Discount Rate (7.0%) | 1% Increase (8.0%) |
|--|-----------------------|-------------------------|-----------------------|
| Governmental Activities proportionate share of the net pension liability | \$309,228,643 | \$163,472,868 | \$47,683,860 |
| Business-Type Activities proportionate share of the net pension liability | \$21,289,962 | \$11,661,623 | \$3,282,967 |
| School Board C&M proportionate share of the net pension liability | \$35,021,684 | \$21,900,977 | \$5,400,435 |
| School Board Non-Professional Group proportionate share of the net pension liability | \$3,621,362 | \$2,808,553 | \$2,120,074 |

H. Deferred Outflows and Inflows of Resources Related to Pensions

At June 30, 2018, the County's Governmental Activities, Business-Type Activities and School Board C&M employee allocation, reported a net pension liability of \$163,472,868, \$11,661,623 and \$21,900,977 respectively, for its proportionate share of the net pension liability. The School Board Non-Professional Group reported a net pension liability of \$2,808,553. At June 30, 2018, the Governmental Activities, Business-Type Activities, JRJDC and Schools C&M proportion of the County of Henrico was 83.58 percent, 5.75 percent, 1.2 percent and 9.47 percent, respectively.

For the year ended June 30, 2018, the County's Governmental Activities, Business-Type Activities and Schools C&M recognized pension expense of \$12,693,986, \$889,890 and \$2,582,864, respectively. The total pension expense for the County's Primary Government is \$14,680,170. The School Board Non-Professional Group recognized pension expense of \$13,322 and the County and School Board reported deferred outflow of resources and deferred inflow of resources related to pensions from the following sources:

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| | Deferred Outflow of Resources | Deferred Inflow of Resources |
|---|----------------------------------|---------------------------------|
| <u>Primary Government</u> | | |
| Governmental Activities | | |
| Change in pension proportionate share allocation | \$ 2,780,039 | \$ 67,116 |
| Difference between expected and actual experience | - | 16,574,228 |
| Changes of assumptions | 2,717,802 | - |
| Difference between projected and actual earnings on pension plan investments | 35,486,323 | 49,267,873 |
| Pension contributions after the measurement date | 26,807,419 | - |
| Total | \$ 67,791,583 | \$ 65,909,217 |
| Business-Type Activities | | |
| Change in pension proportionate share allocation | \$ 10,082 | \$ 74,880 |
| Difference between expected and actual experience | - | 1,149,797 |
| Changes of assumptions | 187,117 | - |
| Difference between projected and actual earnings on pension plan investments | 2,471,261 | 3,432,867 |
| Pension contributions after the measurement date | 1,804,698 | - |
| Total | \$ 4,473,158 | \$ 4,657,544 |
| <u>Total Primary Government</u> | | |
| Change in pension proportionate share allocation | \$ 2,790,121 | \$ 141,996 |
| Difference between expected and actual experience | - | 17,724,025 |
| Changes of assumptions | 2,904,919 | - |
| Difference between projected and actual earnings on pension plan investments | 37,957,584 | 52,700,740 |
| Pension contributions after the measurement date | 28,612,117 | - |
| | \$ 72,264,741 | \$ 70,566,761 |
| <u>Component Unit</u> | | |
| Schools C&M | | |
| Change in pension proportionate share allocation | \$ - | \$ 2,552,439 |
| Difference between expected and actual experience | - | 1,985,130 |
| Changes of assumptions | 307,805 | - |
| Difference between projected and actual earnings on pension plan investments | 4,426,525 | 5,969,525 |
| Pension contributions after the measurement date | 2,821,536 | - |
| Total | \$ 7,555,866 | \$ 10,507,094 |
| Schools Non-Professional Group | | |
| Difference between projected and actual earnings on pension plan investments | \$ 232,798 | \$ 295,548 |
| Pension contributions after the measurement date | 199,883 | - |
| Total | \$ 432,681 | \$ 295,548 |

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The change in the proportionate share allocation, difference between expected and actual experience, changes of assumptions and difference between projected and actual earnings on pension plan investments will be recognized in pension expense as follows:

| Year Ending June 30: | Governmental Activities | Business-Type Activities | Schools C&M | Schools Non- Professional Group |
|----------------------|----------------------------|-----------------------------|-----------------------|------------------------------------|
| 2019 | \$ (14,226,207) | \$ (1,160,340) | \$ (3,343,864) | \$ (53,296) |
| 2020 | 801,435 | (12,371) | (709,887) | 35,213 |
| 2021 | (2,159,837) | (173,297) | (661,162) | 7,091 |
| 2022 | (9,340,444) | (643,076) | (1,057,851) | (51,758) |
| | <u>\$ (24,925,053)</u> | <u>\$ (1,989,084)</u> | <u>\$ (5,772,764)</u> | <u>\$ (62,750)</u> |

NOTE 10. DEFINED BENEFIT PENSION PLAN – COST-SHARING MULTIPLE-EMPLOYER

A. Plan Description

The School Board Teachers contributes to a cost-sharing multiple-employer defined benefit pension plan administered by the Virginia Retirement System (the “VRS”), known as the Teacher Retirement Plan. All full-time, salaried permanent employees must participate in the VRS. Benefits vest after five years of service. VRS administers three different benefit plans for local school employees – Plan 1, Plan 2 and a Hybrid Plan. Each plan has a different eligibility and benefit structure as described below.

VRS Plan 1 and Plan 2 are defined benefit plans and the retirement benefit is based on a member’s age, creditable service and average final compensation at retirement using a formula. Employees are eligible for VRS Plan 1 if their membership date is before July 1, 2010, and they were vested as of January 1, 2013. VRS Plan 1 and Plan 2 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.

VRS members are eligible for an unreduced retirement benefit at age 65 for Plan 1 members and at normal social security retirement age for Plan 2 members with 5 years of service (age 60 for participating local law enforcement officers, firefighters, and sheriffs or at age 50 with at least 30 years of service if elected by the employer (age 50 with at least 25 years of service for participating local law enforcement officers, firefighters, and sheriffs))

payable monthly for life in an amount equal to 1.7 percent (Plan 1 members) and 1.65% (Plan 2 members) of their average final compensation (“AFC”) for each year of credited service (1.85 percent to Sheriffs and if the employer elects, to other employees in hazardous positions receiving enhanced benefits). Benefits are actuarially reduced for retirees who retire prior to becoming eligible for full retirement benefits. In addition, retirees qualify for annual cost-of-living increases limited to 5 percent (Plan 1 members) and 3% (Plan 2 members) per year beginning in their second year of retirement. AFC is defined as the highest consecutive 36 months for Plan 1 members and 60 months for Plan 2 members, of reported annual compensation. Participating local law enforcement officers, firefighters, and sheriffs may receive a monthly benefit supplement if they retire prior to age 65. The VRS also provides death and disability benefits. Title 51.1 of the Code of Virginia (1950), as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

The Hybrid Retirement Plan combines the features of a defined benefit plan and a defined contribution plan. Members hired on or after January 1, 2014 are in this plan, as well as VRS Plan 1 and VRS Plan 2 members who were eligible and opted into the plan during the special election window. The defined benefit is based on a member’s age, creditable service and average final compensation at retirement using a formula. The benefit from the defined contribution plan depends on the member and employer contributions made to the plan and the investment performance of those contributions. In addition to the monthly benefit payable from the defined

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benefit plan at retirement, a member may start receiving distributions from the balance in the defined contribution account, reflecting the contributions, investment gains or losses, and any required fees. Members are eligible to receive distributions upon leaving employment, subject to restrictions.

Hybrid members are eligible for an unreduced retirement benefit at normal social security retirement age with 5 years of service or when their age and service equal 90. The defined benefit component has a 1.0 percent multiplier to produce approximately a 30% salary replacement rate after 30 years of service. Hybrid member's average final compensation is the highest consecutive 60 months of reported annual compensation. Retirees qualify for annual cost-of-living increases limited to 3% per year beginning in their second year of retirement.

VRS issues a publicly available comprehensive annual financial report that includes financial statements and required supplementary information for VRS. A copy of that report may be downloaded from their website at <http://www.varetire.org/publications/index.asp> or obtained by writing to the System at P.O. Box 2500, Richmond, VA 23218-2500.

B. Funding Policy

VRS Plan 1 and VRS Plan 2 members are required by Title 51.1 of the *Code of Virginia* (1950), as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly, to contribute 5 percent of their annual salary to the VRS. Hybrid Plan members have a 4 percent mandatory defined benefit contribution and a 1 percent mandatory contribution to the defined contribution plan and up to an additional 4 percent voluntary contribution to the defined contribution plan. The School Board Teachers Plan has a mandatory 1 percent match to the defined contribution plan, plus a 100 percent match on the first 1 percent elected by the employee, plus a 50 percent matching contribution on the next 3 percent elected by the employee. Member contributions are tax-deferred until they are withdrawn as part of a retirement benefit or as a refund.

In addition, the School Board Teachers are required to contribute the remaining amounts necessary to fund its participation in the VRS using the actuarial basis specified by the Code of Virginia (1950) and approved by the VRS Board of Trustees. Each school division's contractually required employer contribution rate for the year ended June 30, 2017 was 14.66% of covered employee compensation. This rate was based on an actuarially determined rate of 16.32% from an actuarial valuation as of June 30, 2015 and reflects the transfer in June 2015 of \$192,884,000 as an accelerated payback of the deferred contribution in the 2010-12 biennium. The actuarially determined rate, when combined with employee contributions, is expected to finance the costs of benefits earned by the employee during the year, with an additional amount to finance any unfunded accrued liability. Based on the provisions of Title 51.1 of the *Code of Virginia* (1950), as amended, the total plan contributions were funded at 89.84 percent of the actuarial rate for the year ended June 30, 2017. The School Board Teacher's contributions to VRS for the years ending 2018, 2017, and 2016 were \$44,126,503, \$38,766,250 and \$35,427,046, respectively, and are equal to the required contributions for each year.

C. Net Pension Liabilities and Pension Expense

For purposes of measuring the net pension liability, deferred outflows and deferred inflows of resources related to pensions, pension expense and the fiduciary net position of the Teacher Retirement Plan and the additions to/deductions from the VRS Teacher Retirement Plan's net fiduciary position have been determined on the same basis as they were reported by VRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

At June 30, 2018, the County's Component Unit, the School Board and JRJDC reported a net pension liability of \$428,111,529 and \$2,516,229, respectively. The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2016 and rolled forward to the measurement date of June 30, 2017. The School Board's proportion of the net pension liability and pension expense related to the Teacher Retirement Plan was based on a projection of the School Board's long-term share of contributions to the Teacher Retirement Plan relative to the projected contributions of all participating employers. JRJDC's proportion of the net pension liability and pension expense related to the County's retirement plan was based on a projection of JRJDC's long-term share of contributions to the County's retirement plan relative to the projected contributions in the future.

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The School Board net pension liability of \$428,111,529 is made up of three groups of employees. The Teacher's net pension liability of \$403,402,000, the School Board Non-Professional Group net pension liability of \$2,808,553 and the School C&M net pension liability of \$21,900,976. For the year ended June 30, 2018, the Teacher Retirement Plan, School Board Non-Professional Group and Schools C&M Group reported pension expense of \$27,974,000, \$13,322 and \$2,582,864, respectively. The School Board's participation in the VRS cost-sharing plan which was 3.28% as of June 30, 2018.

As of June 30, 2018, the School Board's net pension liability is as follows:

| | |
|---|-----------------------|
| <u>Teachers</u> | |
| Total pension liability | \$1,489,799,116 |
| Fiduciary net position | <u>1,086,397,116</u> |
| Net pension liability | <u>\$ 403,402,000</u> |
| | |
| <u>Schools Non-Professional Group</u> | |
| Total pension liability | \$ 8,276,698 |
| Fiduciary net position | <u>5,468,145</u> |
| Net pension liability | <u>\$ 2,808,553</u> |
| | |
| <u>Schools C&M</u> | |
| Total pension liability | \$ 149,155,810 |
| Fiduciary net position | <u>127,254,834</u> |
| Net pension liability | <u>\$ 21,900,976</u> |
| | |
| <u>Total Schools</u> | |
| Total pension liability | \$1,647,231,624 |
| Fiduciary net position | <u>1,219,120,095</u> |
| Net pension liability | <u>\$ 428,111,529</u> |
| | |
| Plan fiduciary net position as a percentage of the total pension liability | 74% |

D. Actuarial Assumptions

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumption about future employment and mortality. The amounts determined from the actuarial study regarding the total pension liability, total fiduciary net position, net pension liability and annual pension expense of the County are subject to continued revision as actual results are compared with past expectations and new estimates are made about the future.

The total pension liability for the VRS Teacher Retirement Plan was based on an actuarial valuation as of June 30, 2016, using the Entry Age Normal actuarial cost method and the following actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2017:

| | |
|----------------------------|---|
| Valuation Date | June 30, 2016 |
| Measurement Date | June 30, 2017 |
| Discount Rate | 7.0% |
| Inflation | 2.5% |
| Payroll Growth | 2.0% |
| Projected Salary Increases | 3.50% to 5.95% per year |
| Investment Rate of Return | 7.0% net of pension plan investment expense |
| Cost of Living Adjustment | 2.5% per year for Plan 1 employees and 2.25% for Plan 2 employees |

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Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately .06 percent of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purpose of slightly more than the assumed 7.0 percent. However, since the difference was minimal, and a more conservative 7.0 percent investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 7.0 percent to simplify preparation of pension liabilities.

Mortality rates were based on the RP-2014 Combined Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale BB to 2020. Mortality rates for pre-retirement are RP-2014 white collar employee rates to age 80, white collar healthy annuitant rates at ages 81 and older projected with scale BB to 2020. Mortality rates for post-retirement are RP-2014 white collar employee rates to age 49, white collar health annuitant rates at ages 50 and older projected with scale BB to 2020; males 1% increase compounded from ages 70 to 90; females set back 3 years with 1.5% increase compounded from ages 65-70 and 2.0% increase compounded from ages 75 to 90. Mortality rates for post-disablement are RP-2014 disability mortality rates projected with Scale BB to 2020; 115% of rates for males and females.

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. The actuarial cost method used was the Entry Age Method and the amortization method used was the Level percent closed method. The remaining amortization period is 30 years and the asset valuation method used was the 5-year smoothed market. Changes to the actuarial assumptions as a result of the experience study included an update to a more current mortality table (RP-2014 projected to 2020), lowered retirement rates at older ages and change final retirement from 70 to 75, adjusted withdrawal rates to better fit experience at each year age and service through 9 years of service, adjusted disability rates to better match experience and no changes to the salary scale.

E. Long-Term Expected Rate of Return

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best estimate ranges of expected future real rates of return (expected returns, net of pension investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class as provided by the System for use in the last actuarial experience study for the four-year period ending June 30, 2012 are summarized in the following table:

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| Asset Class | Target Allocation | Arithmetic Long- Term Expected Real Rate of Return | Weighted Average Long-Term Expected Real Rate of Return |
|-------------------|--------------------------------------|--|---|
| Public Equity | 40.00% | 4.54% | 1.82% |
| Fixed Income | 15.00% | 0.69% | 0.10% |
| Credit Strategies | 15.00% | 3.96% | 0.59% |
| Real Assets | 15.00% | 5.76% | 0.86% |
| Private Equity | 15.00% | 9.53% | 1.43% |
| Total | 100.00% | | 4.80% |
| | Inflation | | 2.50% |
| | * Expected arithmetic nominal return | | 7.30% |

* The above allocation provides a one-year return of 7.30%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to mode future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a medial return of 6.83%, including expected inflation of 2.50%.

F. Discount Rate

The discount rate used to measure the total pension liability was 7 percent. The projection of cash flows used to determine the discount rate assumed that member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2019, the rate contributed by the school division for the VRS Teacher Retirement Plan will be subject to the portion of the VRS Board certified rates that are funded by the Virginia General Assembly. From July 1, 2019 on, school divisions are assumed to contribute 100 percent of the actuarially determined contribution rates. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

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G. Sensitivity of the County's Component Unit proportionate share of the net pension liability to changes in the discount rate.

The following presents the School Board and JRJDC's proportionate share of the net pension liability calculated using the discount rate of 7 percent, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1- percentage point lower (6 percent) or 1- percentage point higher (8 percent) than the current rate:

| | 1% Decrease (6.0%) | Discount Rate (7.0%) | 1% Increase (8.0%) |
|--|-----------------------|-------------------------|-----------------------|
| <u>School Board</u> | | | |
| Teacher's proportionate share of the net pension liability | \$ 602,414,010 | \$ 403,402,000 | \$ 238,778,373 |
| School Board Non-Professional Group net pension liability | 3,621,362 | 2,808,553 | 2,120,074 |
| School Board C&M's proportionate share of the net pension liability | 35,021,684 | 21,900,976 | 5,400,435 |
| Total all Schools | \$ 641,057,056 | \$ 428,111,529 | \$ 246,298,882 |
| <u>James River Juvenile Detention Center</u> | | | |
| James River Juvenile Detention Center proportionate share of the net pension liability | \$4,439,072 | \$2,516,229 | \$684,516 |

H. Deferred Outflows and Inflows of Resources Related to Pensions

The School Board and JRJDC have recognized deferred outflows of resources of \$47,147,922 and \$410,440, respectively, resulting from employer contributions subsequent to the measurement date that will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2019. The School Board and JRJDC have recognized deferred outflows of resources of \$45,490,011 and \$532,751, respectively, resulting from the difference between projected and actual earnings on pension plan investments. The School Board has recognized deferred outflows of resources of \$1,891,000 resulting from a change in the proportionate share allocation of the beginning net pension liability for the actuarial measurement date June 30, 2017. The School Board and JRJDC have recognized deferred outflows of resources of \$6,294,741 and \$39,015, respectively, resulting for changes of assumptions.

The School Board and JRJDC have recognized deferred inflows of resources of \$61,751,761 and \$722,283, respectively, resulting from the difference between projected and actual earnings on pension plan investments. The School Board and JRJDC have recognized deferred inflows of resources of \$8,276,439 and \$95,685 respectively, resulting from a change in the proportionate share allocation of the beginning net pension liability for the actuarial measurement date June 30, 2017. The School Board and JRJDC have recognized deferred inflows of resources of \$30,550,130 and \$243,340, respectively, resulting from the difference between expected and actual experience.

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As of June 30, 2018, the School Board's deferred outflows and inflows of resources is as follows:

| <u>Deferred Outflows of Resources</u> | |
|---|-----------------------------|
| Teachers – employer contributions | \$ 44,126,503 |
| Teachers – difference in earnings | 40,830,688 |
| Teachers – proportionate share | 1,891,000 |
| Teachers – changes of assumptions | 5,887,000 |
| Schools Non-Professional Group – employer contributions | 199,883 |
| Schools Non-Professional Group – difference in earnings | 232,798 |
| Schools C&M – employer contributions | 2,821,536 |
| Schools C&M – changes of assumptions | 307,805 |
| Schools C&M – difference in earnings | <u>4,426,525</u> |
| Total Deferred Outflows of Resources | <u><u>\$100,723,738</u></u> |
| <u>Deferred Inflows of Resources</u> | |
| Teachers – difference in earnings | \$ 55,486,688 |
| Teachers – proportionate share | 5,724,000 |
| Teachers – difference in experience | 28,565,000 |
| Schools Non-Professional Group – difference in earnings | 295,548 |
| Schools C&M – difference in earnings | 5,969,525 |
| Schools C&M – proportionate share | 2,552,439 |
| Schools C&M – difference in experience | <u>1,985,130</u> |
| Total Deferred Inflows of Resources | <u><u>\$100,578,330</u></u> |

These deferred outflows and deferred inflows resulting from the difference between projected and actual earnings, changes in the proportionate share allocation and the difference between expected and actual experience will be recognized in pension expense as follows:

School Board

| Year Ending June 30: | Teachers | School Board Non- Professional Group | School Board C&M | Total |
|----------------------|-------------------------------|---|------------------------------|-------------------------------|
| 2019 | \$ (17,966,777) | \$ (53,296) | \$ (3,343,864) | \$ (21,363,937) |
| 2020 | (2,533,777) | 35,213 | (709,887) | (3,208,451) |
| 2021 | (5,687,777) | 7,091 | (661,162) | (6,341,848) |
| 2022 | (13,510,078) | (51,758) | (1,057,851) | (14,619,687) |
| Thereafter | <u>(1,468,591)</u> | <u>-</u> | <u>-</u> | <u>(1,468,591)</u> |
| | <u><u>\$ (41,167,000)</u></u> | <u><u>\$ (62,750)</u></u> | <u><u>\$ (5,772,764)</u></u> | <u><u>\$ (47,002,514)</u></u> |

James River Juvenile Detention Center

| | |
|----------------------|----------------------------|
| Year Ending June 30: | |
| 2019 | \$ (271,417) |
| 2020 | (26,632) |
| 2021 | (57,408) |
| 2022 | <u>(134,085)</u> |
| | <u><u>\$ (489,542)</u></u> |

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I. Employer Contributions

The County's Component Unit proportionate shares were calculated on the basis of historical employer contributions. Although GASB Statement No. 68 encourages the use of the projected long-term contribution effort to the retirement plan, allocating on the basis of historical employer contributions is considered acceptable. Employer contributions recognized by the VRS Teacher Retirement Plan that are not representative of future contribution effort are excluded in the determination of employers' proportionate shares. Examples of employer contributions not representative of future contribution efforts are contributions toward the purchase of employee service, contributions for adjustments for prior periods, and supplemental employer contributions.

The employer contributions used in the determination of employers' proportionate shares of collective pension amounts reported in the Schedule of Employer Allocations was based on the total employer contributions using the plan's contribution rates and the and the employer's covered payroll for June 30, 2017. The County's Teacher portion was \$37,950,142. Of that amount, \$624,275 was transferred to ICMA-RC as the employer cost of the defined contribution component for employees covered by the Hybrid retirement plan benefit structure and \$37,325,867 was retained by the defined benefit plan. The employer contributions of \$37,328,230 reported in the VRS Teacher Employee's Retirement Plan's Statement of Changes in Net Position (per the System's separately issued financial statements) reflects this net amount plus approximately \$2,363 in other employer contributions that were not representative of future contribution efforts.

NOTE 11. HEALTHCARE OPEB PLAN – SINGLE EMPLOYER

A. Plan Description

The County provides other postemployment healthcare benefits for retired employees through the County of Henrico Post Retirement Benefits Plan, a single-employer defined benefit OPEB plan ("Plan"). The benefit levels, employee contributions and employer contributions are governed by the County and can be amended by the County.

As described in Note 2, the County participates in the Virginia Pooled OPEB Trust Fund ("Trust Fund"), an irrevocable trust established for the purpose of accumulating assets to fund postemployment healthcare benefits other than pensions.

Healthcare Benefits

The County provides health and dental care benefits during retirement for retirees and their dependents. Employees who wish to have County sponsored health and dental care coverage must enroll within 31 days of the date their employment coverage ends. Employees retiring with an immediate VRS monthly retirement payment may elect to be covered under the County sponsored medical and dental plan at the time they retire. Benefits are provided through a third-party insurer.

Eligible retirees under the age of 65 and their dependents, can remain in the County's health and dental plans. Medicare eligible retirees at age 65, move to a Medicare carve-out plan which is coordinated with Medicare. Upon the death of the retiree, surviving spouses may elect to remain in the County's plan.

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Current Henrico County retirees who qualify for health benefits receive an implicit rate subsidy by participating in the active employee health care risk pool. The County also provides a retiree health care supplement for retirees who meet the following eligibility conditions:

1. Retirees who are not eligible for the VRS health care credit.
2. Retirees must have a minimum of 20 full years of VRS service, 10 of which must be with the County.
3. The supplement will be paid only to eligible retirees who choose to remain in the County's group plan.
4. Employees retiring on a VRS disability will receive the monthly supplement for the greater of 30 years or their actual years of VRS service.

Effective January 1, 2006, the monthly supplement is \$3.00 for each full year of service. The former cap of 30 years of service has been removed. Therefore, all VRS service will be recognized for the supplement. Upon the death of a retiree, surviving spouses may elect to remain in the County's plan.

Membership

At June 30, 2018, membership for the postemployment healthcare benefits consisted of:

| | |
|----------------------------|---------------|
| Retirees and beneficiaries | 1,317 |
| Active employees | <u>10,523</u> |
| Total participants | <u>11,840</u> |

B. Funding Policy

The County currently contributes amounts to the Virginia Pooled OPEB Trust Fund for the postemployment healthcare benefits. The Board of the Trust Fund establishes rates based on an actuarially determined rate. Contributions are irrevocable and shall be dedicated to providing other post-employment benefits or to defray reasonable expenses of the Trust Fund. For the year ended June 30, 2018, the County's contribution to the OPEB Trust Fund was \$2,750,000 and the average contribution rate was 1.32 percent of covered employee payroll.

C. Net OPEB Liability and OPEB Expense

For purposes of measuring the net postemployment healthcare OPEB liability, deferred outflows and deferred inflows of resources, OPEB expense and the additions to/deductions from net fiduciary position have been determined on the same basis as they were reported as of June 30, 2018. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

At June 30, 2018, the County's Governmental Activities, Business-Type Activities, School Board and JRJDC's employee allocation, reported a net postemployment healthcare OPEB liability of \$13,646,757, \$729,926, \$12,400,409 and \$138,012 respectively, for its proportionate share of the net pension liability. At June 30, 2018, the Governmental Activities, Business-Type Activities, School Board and JRJDC proportion of the County of Henrico was 50.70 percent, 2.71 percent, 46.07 percent and .51 percent, respectively.

For the year ended June 30, 2018, the County's Governmental Activities, Business-Type Activities, School Board and JRJDC recognized healthcare OPEB expense of \$1,427,039, \$76,326, \$1,296,711 and \$14,432, respectively. For the year ended June 30, 2018, the County's Governmental Activities recognized line of duty OPEB expense of \$2,166,675. The total OPEB expense for the County's Primary Government is \$3,670,040.

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As of June 30, 2018, the County's Primary Government net Healthcare OPEB liability is as follows:

| | |
|---|----------------------|
| <u>Governmental Activities</u> | |
| Total Healthcare OPEB liability | \$ 44,745,616 |
| Fiduciary net position | <u>31,098,859</u> |
| Net Healthcare OPEB liability | <u>\$ 13,646,757</u> |
| | |
| <u>Business-Type Activities</u> | |
| Total Healthcare OPEB liability | \$ 2,393,315 |
| Fiduciary net position | <u>1,663,389</u> |
| Net Healthcare OPEB liability | <u>\$ 729,926</u> |
| | |
| <u>Total Primary Government</u> | |
| Total Healthcare OPEB liability | \$ 47,138,931 |
| Fiduciary net position | <u>32,762,248</u> |
| Net Healthcare OPEB liability | <u>\$ 14,376,683</u> |
| | |
| Plan fiduciary net position as a percentage of the total Healthcare OPEB liability | 70% |

As of June 30, 2018, the County's Component Unit net Healthcare OPEB liability is as follows:

| | |
|--|----------------------|
| <u>Schools</u> | |
| Total Healthcare OPEB liability | \$ 40,659,031 |
| Fiduciary net position | <u>28,258,624</u> |
| Net Healthcare OPEB liability | <u>\$ 12,400,407</u> |
| | |
| <u>JRJDC</u> | |
| Total Healthcare OPEB liability | \$ 452,520 |
| Fiduciary net position | <u>314,508</u> |
| Net Healthcare OPEB liability | <u>\$ 138,012</u> |
| | |
| <u>Total Component Unit</u> | |
| Total Healthcare OPEB liability | \$ 41,111,551 |
| Fiduciary net position | <u>28,573,132</u> |
| Net Healthcare OPEB liability | <u>\$ 12,538,419</u> |
| | |
| Plan fiduciary net position as a percentage of the total net Group Life Insurance OPEB liability | 70% |

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Change in the Net Healthcare OPEB Liability

| | Total OPEB Liability (a) | Plan Fiduciary Net Position (b) | Net OPEB Liability (a) - (b) |
|---|-----------------------------|------------------------------------|---------------------------------|
| Governmental Activities | | | |
| Balances at June 30, 2017 | \$58,060,636 | \$27,057,164 | \$31,003,472 |
| Changes for the year: | | | |
| Service cost | 1,917,454 | - | 1,917,454 |
| Interest | 4,051,282 | - | 4,051,282 |
| Changes of assumptions | (2,879,919) | - | (2,879,919) |
| Difference between expected and actual experience | (14,301,201) | - | (14,301,201) |
| Contributions-employer | - | 3,471,422 | (3,471,422) |
| Contributions-employee | - | - | - |
| Net investment income | - | 2,673,163 | (2,673,163) |
| Benefit payments, including refunds of employee contributions | (2,102,636) | (2,102,636) | - |
| Administrative expense | - | (254) | 254 |
| Other changes | - | - | - |
| Net changes | <u>(13,315,020)</u> | <u>4,041,695</u> | <u>(17,356,715)</u> |
| Balances at June 30, 2018 | <u>44,745,616</u> | <u>31,098,859</u> | <u>13,646,757</u> |
| Business-Type Activities | | | |
| Balances at June 30, 2017 | 3,105,497 | 1,447,210 | 1,658,287 |
| Changes for the year: | | | |
| Service cost | 102,559 | - | 102,559 |
| Interest | 216,691 | - | 216,691 |
| Changes of assumptions | (154,039) | - | (154,039) |
| Difference between expected and actual experience | (764,929) | - | (764,929) |
| Contributions-employer | - | 185,676 | (185,676) |
| Contributions-employee | - | - | - |
| Net investment income | - | 142,981 | (142,981) |
| Benefit payments, including refunds of employee contributions | (112,464) | (112,464) | - |
| Administrative expense | - | (14) | 14 |
| Other changes | - | - | - |
| Net changes | <u>(712,182)</u> | <u>216,179</u> | <u>(928,361)</u> |
| Balances at June 30, 2018 | <u>2,393,315</u> | <u>1,663,389</u> | <u>729,926</u> |
| Total Governmental Activities | | | |
| Balances at June 30, 2017 | 61,166,133 | \$28,504,374 | 32,661,759 |
| Changes for the year: | | | |
| Service cost | 2,020,013 | - | 2,020,013 |
| Interest | 4,267,973 | - | 4,267,973 |
| Changes of assumptions | (3,033,958) | - | (3,033,958) |
| Difference between expected and actual experience | (15,066,130) | - | (15,066,130) |
| Contributions-employer | - | 3,657,098 | (3,657,098) |
| Contributions-employee | - | - | - |
| Net investment income | - | 2,816,144 | (2,816,144) |
| Benefit payments, including refunds of employee contributions | (2,215,100) | (2,215,100) | - |
| Administrative expense | - | (268) | 268 |
| Other changes | - | - | - |
| Net changes | <u>(14,027,202)</u> | <u>4,257,874</u> | <u>(18,285,076)</u> |
| Balances at June 30, 2018 | <u>47,138,931</u> | <u>32,762,248</u> | <u>14,376,683</u> |

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Change in the Net Healthcare OPEB Liability

| | Total OPEB Liability (a) | Plan Fiduciary Net Position (b) | Net OPEB Liability (a) - (b) |
|---|-----------------------------|------------------------------------|---------------------------------|
| School Board | | | |
| Balances at June 30, 2017 | 52,758,001 | 24,586,054 | 28,171,947 |
| Changes for the year: | | | |
| Service cost | 1,742,334 | - | 1,742,334 |
| Interest | 3,681,281 | - | 3,681,281 |
| Changes of assumptions | (2,616,898) | - | (2,616,898) |
| Difference between expected and actual experience | (12,995,083) | - | (12,995,083) |
| Contributions-employer | - | 3,154,379 | (3,154,379) |
| Contributions-employee | - | - | - |
| Net investment income | - | 2,429,025 | (2,429,025) |
| Benefit payments, including refunds of employee contributions | (1,910,604) | (1,910,604) | - |
| Administrative expense | - | (230) | 230 |
| Other changes | - | - | - |
| Net changes | <u>(12,098,970)</u> | <u>3,672,570</u> | <u>(15,771,540)</u> |
| Balances at June 30, 2018 | <u>40,659,031</u> | <u>28,258,624</u> | <u>12,400,407</u> |
| James River Juvenile Detention Center | | | |
| Balances at June 30, 2017 | 587,177 | 273,634 | 313,543 |
| Changes for the year: | | | |
| Service cost | 19,392 | - | 19,392 |
| Interest | 40,971 | - | 40,971 |
| Changes of assumptions | (29,125) | - | (29,125) |
| Difference between expected and actual experience | (144,631) | - | (144,631) |
| Contributions-employer | - | 35,107 | (35,107) |
| Contributions-employee | - | - | - |
| Net investment income | - | 27,034 | (27,034) |
| Benefit payments, including refunds of employee contributions | (21,264) | (21,264) | - |
| Administrative expense | - | (3) | 3 |
| Other changes | - | - | - |
| Net changes | <u>(134,657)</u> | <u>40,874</u> | <u>(175,531)</u> |
| Balances at June 30, 2018 | <u>452,520</u> | <u>314,508</u> | <u>138,012</u> |
| Total Component Unit | | | |
| Balances at June 30, 2017 | 53,345,178 | 24,859,688 | 28,485,490 |
| Changes for the year: | | | |
| Service cost | 1,761,726 | - | 1,761,726 |
| Interest | 3,722,252 | - | 3,722,252 |
| Changes of assumptions | (2,646,023) | - | (2,646,023) |
| Difference between expected and actual experience | (13,139,714) | - | (13,139,714) |
| Contributions-employer | - | 3,189,486 | (3,189,486) |
| Contributions-employee | - | - | - |
| Net investment income | - | 2,456,059 | (2,456,059) |
| Benefit payments, including refunds of employee contributions | (1,931,868) | (1,931,868) | - |
| Administrative expense | - | (233) | 233 |
| Other changes | - | - | - |
| Net changes | <u>(12,233,627)</u> | <u>3,713,444</u> | <u>(15,947,071)</u> |
| Balances at June 30, 2018 | <u>41,111,551</u> | <u>28,573,132</u> | <u>12,538,419</u> |

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D. Actuarial Methods and Assumptions

The projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used included techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculation.

In the June 30, 2018 actuarial valuation which was used for the June 30, 2018 measurement date for postemployment healthcare benefits, the Entry Age Normal Actuarial Cost Method was used. The actuarial assumptions included a 7 percent discount rate of return, salary increases of 2.5 percent annually and an annual healthcare cost trend rate of 8 percent trending down over the next twelve years to a rate of 5 percent for future years. The remaining closed amortization period at June 30, 2018 for the calculation of contributions was 20 years. Experience gains or losses are amortized over the average working lifetime of all participants which is 7 years for the current period. Plan amendments are recognized immediately. Investment gains or losses are amortized over a 5-year period. Changes in actuarial assumptions are amortized over the average working lifetime of all participants. The County plans to continue to fund the OPEB Trust annually and has no plans to currently pay any benefits out of the OPEB Trust.

Mortality Rates

Mortality rates for the postemployment healthcare benefits are as follows:

Mortality rates – pre-commencement

County:

- RP-2014 Employee Mortality Table projected with Scale BB to 2020; then set back for 1 year for males and set back 1 year for females.

Schools:

- RP-2014 White Collar Employee Mortality Table projected with Scale BB to 2020.

Mortality rates – post-commencement

County:

- RP-2014 Healthy Annuitant Mortality Table projected with Scale BB to 2020; then set forward 1 year for males and set back 1 year for females. Females have 1.5% increase compounded from ages 70 to 85.

Schools:

- RP-2014 White Collar Healthy Annuitant Mortality Table projected with Scale BB to 2020; then set back 3 years for females. Males have 1% increase compounded from ages 70 to 90. Females have 1.5% increase compounded from ages 65 to 75 and 2% increase compounded from ages 75 to 90.

Mortality rates – post – disablement

County:

- RP-2014 Disabled Mortality Table projected with Scale BB to 2020; males 115% of rates, females 130% of rates.

Schools:

- RP-2014 Disabled Mortality Table projected with Scale BB to 2020; males and females 115% of rates.

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E. Long-Term Expected Rate of Return

Investment policy

The Board of the Trust Fund has the responsibility for managing the investment process. In fulfilling this responsibility, the Board will establish and maintain investment policies and objectives. Within this framework, the Board monitors and evaluates the investment managers, bank custodian, and other parties, to monitor whether operations conform to the guidelines and actual results meet objectives. If necessary, the Board is responsible for making changes to achieve this. The investment objective is to maximize total long-term rate of return with reasonable risk by seeking capital appreciation and, secondarily, principal protection. The following was the Board's adopted asset allocation policy as of June 30, 2018:

| Asset Class | Target Allocation |
|-------------------------|--------------------------|
| Domestic equity | 36% |
| Fixed Income | 21% |
| Foreign equity | 18% |
| Diversified hedge funds | 10% |
| Real assets | 10% |
| Private equity | 5% |
| Total | 100% |

For the year ended June 30, 2018, the long-term expected rate of return on postemployment Healthcare plan investments was determined using the annual money-weighted rate of return on investments, net of investment expenses which was 9.52 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

The capital market assumptions use the building block method to help calculate the OPEB Trust's long-term rate of return. The long-term rates of return are arithmetic and are used as inputs for the mode to arrive at the median returns for the portfolio which are geometric. When calculating the median rates, which are used to set the target rates, the intermediate term rates are used for the first 10 years and the long-term rates for all years thereafter. The County's best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation as of June 30, 2018 are summarized in the following table:

| Asset Class | Target Allocation | Arithmetic Long-Term Expected Real Rate of Return | Weighted Average Long-Term Expected Real Rate of Return |
|-------------------------|--------------------------------------|---|---|
| Domestic Equity | 36.00% | 8.16% | 2.94% |
| Fixed Income | 21.00% | 2.92% | 0.61% |
| Foreign Equity | 18.00% | 9.16% | 1.65% |
| Diversified hedge funds | 10.00% | 5.29% | 0.53% |
| Real Assets | 10.00% | 5.04% | 0.50% |
| Private Equity | 5.00% | 10.16% | 0.51% |
| Total | 100.00% | | 6.74% |
| | Inflation | | 3.00% |
| | * Expected arithmetic nominal return | | 9.74% |

HENRICO COUNTY, VIRGINIA
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F. Discount Rate

The discount rate used to measure the total Healthcare OPEB liability was 7.0 percent. The projection of cash flows used to determine the discount rate assumed that County contributions will be made equal to the actuarially determined contribution rates. Based on those assumptions, the Healthcare OPEB plan's fiduciary net position was projected to be available to make all projected future payments of current pan members. Therefore, the long-term expected rate of return no OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

G. Sensitivity of the net Healthcare OPEB liability to changes in the discount rate

The following presents the County's Governmental Activities, Business-Type Activities and School Board proportionate share and JRJDC's net Healthcare OPEB liability calculated using the discount rate of 7 percent, as well as what the proportionate share of the net Healthcare OPEB liability would be if it were calculated using a discount rate that is 1- percentage point lower (6 percent) or 1- percentage point higher (8 percent) than the current rate:

| | 1% Decrease (6.0%) | Discount Rate (7.0%) | 1% Increase (8.0%) |
|---|-----------------------|-------------------------|-----------------------|
| Healthcare OPEB | | | |
| Governmental Activities proportionate share of the net OPEB liability | \$18,612,612 | \$13,646,757 | \$9,396,559 |
| Business-Type Activities proportionate share of the net OPEB liability | \$991,691 | \$729,926 | \$503,087 |
| School Board proportionate share of the net OPEB liability | \$16,881,374 | \$12,400,407 | \$8,503,478 |
| James River Juvenile Detention Center proportionate share of the net OPEB liability | \$190,498 | \$138,012 | \$92,509 |

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H. Sensitivity of the net Healthcare OPEB liability to changes in the healthcare cost trend rate

The following presents the County's Governmental Activities, Business-Type Activities and School Board proportionate share and JRJDC's net Healthcare OPEB liability, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a healthcare cost trend rate that is 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rate.

| | 1% Decrease 7% decreasing to 4% over 12 years | Current Rate 8% decreasing to 5% over 12 years | 1% Increase 9% decreasing to 6% over 12 years |
|---|---|--|---|
| Healthcare OPEB | | | |
| Governmental Activities proportionate share of the net OPEB liability | \$10,651,555 | \$13,646,757 | \$17,154,376 |
| Business-Type Activities proportionate share of the net OPEB liability | \$565,944 | \$729,926 | \$918,600 |
| School Board proportionate share of the net OPEB liability | \$8,001,381 | \$12,400,407 | \$17,617,798 |
| James River Juvenile Detention Center proportionate share of the net OPEB liability | \$102,408 | \$138,012 | \$178,809 |

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I. Deferred Outflows and Inflows of Resources Related to Healthcare OPEB

The County's Governmental Activities, Business-Type Activities, School Board and JRJDC reported deferred outflow of resources and deferred inflow of resources related to healthcare OPEB from the following sources:

| | Deferred Outflow of Resources | Deferred Inflow of Resources |
|--|----------------------------------|---------------------------------|
| <u>Primary Government</u> | | |
| Governmental Activities | | |
| Difference between expected and actual experience | \$ - | \$ 12,258,172 |
| Changes of assumptions | - | 2,468,502 |
| Difference between projected and actual earnings on OPEB plan investments | | 585,658 |
| | \$ - | \$ 15,312,332 |
| Business-Type Activities | | |
| Difference between expected and actual experience | \$ - | \$ 655,656 |
| Changes of assumptions | - | 132,033 |
| Difference between projected and actual earnings on OPEB plan investments | - | 31,325 |
| | \$ - | \$ 819,014 |
| <u>Total Primary Government</u> | | |
| Difference between expected and actual experience | \$ - | \$ 12,913,828 |
| Changes of assumptions | - | 2,600,535 |
| Difference between projected and actual earnings on OPEB plan investments | - | 616,983 |
| | \$ - | \$ 16,131,346 |
| <u>Component Units</u> | | |
| School Board | | |
| Difference between expected and actual experience | \$ - | \$ 11,138,640 |
| Changes of assumptions | - | 2,243,055 |
| Difference between projected and actual earnings on OPEB plan investments | - | 532,171 |
| | \$ - | \$ 13,913,866 |
| JRJDC | | |
| Difference between expected and actual experience | \$ - | \$ 123,969 |
| Changes of assumptions | - | 24,964 |
| Difference between projected and actual earnings on OPEB plan investments | - | 5,923 |
| | \$ - | \$ 154,856 |
| <u>Total Component Unit</u> | | |
| Difference between expected and actual experience | \$ - | \$ 11,262,609 |
| Changes of assumptions | - | 2,268,019 |
| Difference between projected and actual earnings on OPEB plan investments | - | 538,094 |
| | \$ - | \$ 14,068,722 |

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The change in the difference between expected and actual experience, changes of assumptions and difference between projected and actual earnings on OPEB plan investments will be recognized in healthcare OPEB expense as follows:

| Year Ending June 30 | Governmental Activities | Business-Type Activities | School Board | JRJDC |
|---------------------|----------------------------|-----------------------------|------------------------|---------------------|
| 2019 | \$ (2,600,860) | \$ (139,113) | \$ (2,363,325) | \$ (26,303) |
| 2020 | (2,600,860) | (139,113) | (2,363,325) | (26,303) |
| 2021 | (2,600,860) | (139,113) | (2,363,325) | (26,303) |
| 2022 | (2,600,860) | (139,113) | (2,363,325) | (26,303) |
| 2023 | (2,454,446) | (131,281) | (2,230,283) | (24,822) |
| Thereafter | (2,454,446) | (131,281) | (2,230,283) | (24,822) |
| | <u>\$ (15,312,332)</u> | <u>\$ (819,014)</u> | <u>\$ (13,913,866)</u> | <u>\$ (154,856)</u> |

NOTE 12. LINE OF DUTY OPEB PLAN – SINGLE EMPLOYER

A. Line of Duty OPEB Plan Benefits

The County provides death and disability benefits for public safety officers or their beneficiaries due to death or disability resulting from the performance of duties. The County provides a one-time death benefit to a beneficiary in the amount of \$100,000 for death due to unnatural causes and \$25,000 for death due to specified work-related illnesses. The County provides health insurance coverage for a permanently disabled officer, spouse and dependent children.

At June 30, 2018, membership for the postemployment line of duty benefits consisted of:

| | |
|--------------------------------|------------------|
| Active employees | 1,686 |
| Disabled and surviving spouses | <u>51</u> |
| Total participants | <u>1,737</u> |

B. Funding Policy

The Line of Duty plan is not administered through a trust or equivalent arrangement and is funded on a pay-as-you-go basis and therefore the plan has no fiduciary net position and the County reports the total OPEB liability on its Statement of Net Position as of the measurement date.

C. OPEB Liability and OPEB Expense

The County's Governmental Activities reported a net line of duty OPEB liability of \$26,601,470 and OPEB expense of \$2,062,474 at June 30, 2018.

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Change in the Net Line of Duty OPEB Liability

| Governmental Activities | <u>Total OPEB Liability</u> |
|---|---------------------------------|
| Balances at June 30, 2017 | \$25,279,187 |
| Changes for the year: | |
| Service cost | 1,292,690 |
| Interest | 769,784 |
| Contributions-employer | - |
| Benefit payments, including refunds of employee contributions | (740,191) |
| Net changes | <u>1,322,283</u> |
| Balances at June 30, 2018 | <u><u>\$26,601,470</u></u> |

D. Actuarial Assumptions

In the June 30, 2018 actuarial valuation for postemployment line of duty benefits, which was used for the June 30, 2018 measurement date, the Entry Age Normal Actuarial Cost Method was used with attribution to the event that caused the death or disability. The actuarial assumptions included an inflation rate of 3 percent, a 2.98 percent discount rate, and salary increases of 3 percent annually. Medical health care assumptions of 8 percent trending down to a rate of 5 percent over the next twelve years based on a closed group and 5 percent per annum for dental health care assumptions. No provision is made for future hires.

Mortality rates for the line of duty benefits are as follows:

Mortality rates – pre-commencement

- RP-2014 Employee Mortality Table projected with Scale BB to 2020; then set back 1 year for males and setback 1 year for females.

Mortality rates – post -commencement

- RP-2014 Healthy Annuitant Mortality Table projected with Scale BB to 2020; then set forward 1 year for males and set back 1 year for females. Females have 1.5% increase compounded from ages 70 to 85.

Mortality rates – post - disablement

- RP-2014 Disabled Mortality Table projected with Scale BB to 2020; males 115% of rates, females 130% of rates.

E. Discount Rate

The discount rate of 2.98% is based on the S&P Municipal Bond 20 Year High Grade Rate Index as of June 30, 2018.

F. Sensitivity of the Line of Duty OPEB liability to changes in the discount rate

The following presents the County’s Line of Duty OPEB liability calculated using the discount rate of 2.98 percent, as well as what the Line of Duty OPEB liability would be if it were calculated using a discount rate that is 1-percentage point lower (1.98 percent) or 1- percentage point higher (3.98 percent) than the current rate:

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| | 1% Decrease (1.98%) | Discount Rate (2.98%) | 1% Increase (3.98%) |
|---|------------------------|--------------------------|------------------------|
| Line of Duty OPEB | | | |
| Governemntal acivities - OPEB liability | \$30,988,604 | \$26,601,470 | \$23,126,103 |

G. Sensitivity of the Line of Duty OPEB liability to changes in the healthcare cost trend rate

The following presents the County’s Line of Duty OPEB liability calculated using the healthcare cost trend rate, as well as what the Line of Duty OPEB liability would be if it were calculated using a healthcare cost trend rate that is 1- percentage point lower or 1- percentage point higher than the current rate:

| | 1% Decrease 7% decreasing to 4% over 12 years | Current 8% decreasing to 5% over 12 years | 1% Increase 9 decreasing to % over 12 years |
|---|---|---|---|
| Line of Duty OPEB | | | |
| Governemntal acivities - OPEB liability | \$22,659,220 | \$26,601,470 | \$31,610,195 |

NOTE 13. OTHER POSTEMPLOYMENT BENEFITS – VRS GROUP LIFE INSURANCE PROGRAM

A. Plan Description

The County participates in the VRS Group Life Insurance Program, a multiple employer, cost-sharing plan. It provides coverage to state employees, teachers, and employees of participating political subdivisions. The Group Life Insurance Program was established pursuant to §51.1-500 et seq. of the *Code of Virginia*, as amended, and which provides the authority under which benefit terms are established or may be amended. The Group Life Insurance Program is a defined benefit plan that provides a basic group life insurance benefit for employees of participating employers. For purposes of measuring the net Group Life Insurance Program OPEB liability, deferred outflows of resources and deferred inflows of resources related to the Group Life Insurance Program OPEB, and Group Life Insurance Program OPEB expense, information about the fiduciary net position of the Virginia Retirement System (VRS) Group Life Insurance program OPEB and the additions to/deductions from the VRS Group Life Insurance Program OPEB’s net fiduciary position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

All full-time, salaried permanent employees of the County are automatically covered the VRS Group Life Insurance Program upon employment. This plan is administered by the Virginia Retirement System (the System). In addition to the Basic Group Life Insurance benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional Group Life Insurance Program. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. The Optional Group Life Insurance Program is a separate and fully insured program and is not included as part of the Group Life Insurance Program OPEB.

The Group Life Insurance Program was established July 1, 1960, for state employees, teachers and employees of political subdivisions that elect to participate in the program. Basic group life insurance coverage is automatic upon employment. Group life insurance coverage ends for employees who leave their position before retirement eligibility or who take a refund of their member contributions and accrued interest.

The benefits payable under the Group Life Insurance Program have several components.

- Natural Death Benefit – the natural death benefit is equal to the employee’s covered compensation rounded to the next highest thousand and then doubled.

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- Accidental Death Benefit – The accidental death benefit is double the natural death benefit.
- Other Benefit Provisions – In addition to the basic natural and accidental death benefits, the program provides, under specific circumstances, accidental dismemberment benefits, safety belt benefits, repatriation benefits, felonious assault benefits and accelerated death benefit options

The benefit amounts provided to members covered under the Group Life Insurance Program are subject to a reduction factor. The benefit amount reduces by 25% on January 1 following one calendar year of separation. The benefit amount reduces by an additional 25% on each subsequent January 1 until it reaches 25% of its original value. For covered members with at least 30 years of creditable service, there is a minimum benefit payable under the Group Life Insurance Program. The minimum benefit was set at \$8,000 by statute. This amount is increased annually based on the VRS Plan 2 cost-of-living adjustment and is currently \$8,111.

Detailed information about the Group Life Insurance Program's Fiduciary Net Position is available in the separately issued VRS 2017 Comprehensive Annual Financial Report (CAFR). A copy of the 2017 VRS CAFR may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2017-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

B. Funding Policy

The contribution requirements for the Group Life Insurance Program are governed by Title 51.1 of the *Code of Virginia* (1950), as amended, but may be impacted as a result of funding provided to state agencies and school divisions by the Virginia General Assembly. The total rate for Group Life Insurance Program was 1.31% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.79% (1.31% x 60%) and the employer component was 0.52% (1.31% x 40%). Employers may elect to pay all or part of the employee contribution, however the employer must pay all of the employer contribution. Each employer's contractually required employer contribution rate for the year ended June 30, 2018 was 0.52% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2015. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional amount to finance any unfunded accrued liability.

Governmental Activities contributions to the Group Life Insurance Program for the VRS for the years ending 2018, 2017, and 2016 were \$1,454,767, \$1,049,923 and \$935,447, respectively, and are equal to the required contributions for each year. Business-Type Activities contributions to the Group Life Insurance Program for the VRS for the years ended June 30, 2018, 2017, and 2016 were \$71,947, \$71,917 and \$63,474, respectively, and are equal to the required contributions for each fiscal year. School Board contributions to the Group Life Insurance Program for the VRS for the years ended June 30, 2018, 2017, and 2016 were \$1,524,612, \$1,499,161 and \$1,343,458, respectively, and are equal to the required contributions for each fiscal year. JRJDC contributions to the Group Life Insurance Program for the VRS for the years ended June 30, 2018, 2017, and 2016 were \$16,388, \$14,970 and \$13,682 respectively, and are equal to the required contributions for each fiscal year.

C. Net OPEB Liabilities and OPEB Expense

For purposes of measuring the net Group Life Insurance OPEB liability, deferred outflows and deferred inflows of resources related to Group Life Insurance OPEB, Group Life Insurance OPEB expense and the fiduciary net position of the VRS Group Life Insurance Plan and the additions to/deductions from the VRS Group Life Insurance Plan's net fiduciary position have been determined on the same basis as they were reported by VRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

At June 30, 2018, the County's Governmental Activities, Business-Type Activities, School Board and JRJDC reported a net Group Life Insurance OPEB liability of \$16,472,124, \$1,128,296, \$23,519,379 and \$234,869 respectively. The net Group Life Insurance OPEB liability was measured as of June 30, 2017, and the total

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Group Life Insurance OPEB liability used to calculate the net Group Life Insurance OPEB liability was determined by an actuarial valuation as of June 30, 2016 and rolled forward to the measurement date of June 30, 2017. The County's Governmental Activities and Business-Type Activities proportion of the net Group Life Insurance OPEB liability and Group Life Insurance OPEB expense related to the County's Group Life Insurance plan was based on a projection of long-term share of contributions to the County's Group Life Insurance plan relative to the projected contributions in the future.

As of June 30, 2018, the County's Primary Government net Group Life Insurance OPEB liability is as follows:

| | |
|---|----------------------|
| <u>Governmental Activities</u> | |
| Total Group Life Insurance OPEB liability | \$ 32,208,079 |
| Fiduciary net position | <u>15,735,955</u> |
| Net Group Life Insurance OPEB liability | <u>\$ 16,472,124</u> |
| | |
| <u>Business-Type Activities</u> | |
| Total Group Life Insurance OPEB liability | \$ 2,206,167 |
| Fiduciary net position | <u>1,077,871</u> |
| Net Group Life Insurance OPEB liability | <u>\$ 1,128,296</u> |
| | |
| <u>Total Primary Government</u> | |
| Total Group Life Insurance OPEB liability | \$ 34,414,246 |
| Fiduciary net position | <u>16,813,826</u> |
| Net Group Life Insurance OPEB liability | <u>\$ 17,600,420</u> |
| | |
| Plan fiduciary net position as a percentage of the total Group Life Insurance OPEB liability | 49% |

The School Board's proportion of the net Group Life Insurance OPEB liability and Group Life Insurance OPEB expense related to the VRS Group Life Insurance Program was based on a projection of the School Board's long-term share of contributions to the VRS Group Life Insurance Program relative to the projected contributions of all participating employers. JRJDC's proportion of the net Group Life Insurance OPEB liability and Group Life Insurance OPEB expense related to the County's Group Life Insurance plan was based on a projection of JRJDC's long-term share of contributions to the County's Group Life Insurance plan relative to the projected contributions in the future.

The School Board net Group Life Insurance OPEB liability of \$23,519,379 is made up of three groups of employees. The Teacher's net Group Life Insurance OPEB liability of \$21,300,000, the School Board Non-Professional Group net Group Life Insurance OPEB liability of \$57,000 and the School C&M net Group Life Insurance OPEB liability of \$2,162,379. The School C&M proportion of the net Group Life Insurance OPEB liability and expense was based on the School C&M employer contributions as a percentage of the total employer contributions of \$1,274,639 as of the measurement date of June 30, 2017. For the year ended June 30, 2018, the School Board C&M proportion share allocation was 10.81 percent. For the year ended June 30, 2018, the Teacher Plan, School Board Non-Professional Group and Schools C&M Group reported Group Life Insurance OPEB expense of \$243,000, \$4,000 and \$28,655, respectively. The School Board's participation in the VRS cost-sharing plan for the Teacher Plan and School Board Non-Professional Group and Schools C&M Group was 1.42 % and .0038%, respectively as of June 30, 2018.

As of June 30, 2018, the School Board's net Group Life Insurance OPEB liability is as follows:

| | |
|---|----------------------|
| <u>Teachers</u> | |
| Total Group Life Insurance OPEB liability | \$ 41,649,157 |
| Fiduciary net position | <u>20,348,599</u> |
| Net Group Life Insurance OPEB liability | <u>\$ 21,300,559</u> |

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| | |
|--|----------------------|
| <u>Schools Non-Professional Group</u> | |
| Total Group Life Insurance OPEB liability | \$ 112,401 |
| Fiduciary net position | <u>54,916</u> |
| Net Group Life Insurance OPEB liability | <u>\$ 57,485</u> |
| | |
| <u>Schools C&M</u> | |
| Total Group Life Insurance OPEB liability | \$ 4,228,161 |
| Fiduciary net position | <u>2,065,782</u> |
| Net Group Life Insurance OPEB liability | <u>\$ 2,162,379</u> |
| | |
| <u>Total Schools</u> | |
| Total Group Life Insurance OPEB liability | \$ 45,989,719 |
| Fiduciary net position | <u>22,469,297</u> |
| Net Group Life Insurance OPEB liability | <u>\$ 23,520,423</u> |
| | |
| Plan fiduciary net position as a percentage of the total net Group Life Insurance OPEB liability | 49% |

JRJDC's proportion of the net Group Life Insurance OPEB liability and expense was based on JRJDC's employer contributions as a percentage of the total employer contributions of \$1,274,639 as of the measurement date of June 30, 2017. At June 30, 2017, JRJDC's proportion share was 1.17 percent. For the year ended June 30, 2018, JRJDC reported Group Life Insurance OPEB expense of \$3,112.

D. Actuarial Assumptions

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumption about future employment and mortality. The amounts determined from the actuarial study regarding the total OPEB liability, total fiduciary net position, net OPEB liability and annual OPEB expense of the County are subject to continued revision as actual results are compared with past expectations and new estimates are made about the future.

The total OPEB liability for the VRS Teacher Retirement Plan was based on an actuarial valuation as of June 30, 2016, using the Entry Age Normal actuarial cost method and the following actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2017:

| | |
|----------------------------|---|
| Valuation Date | June 30, 2016 |
| Measurement Date | June 30, 2017 |
| Discount Rate | 7.0% |
| Inflation | 2.5% |
| Payroll Growth | 2.0% |
| Projected Salary Increases | 3.50% to 5.95% per year – Teachers |
| Projected Salary Increases | 3.50% to 5.35% per year – Locality – General Employees |
| Projected Salary Increases | 3.50% to 4.75% per year – Locality – Hazardous Duty Employees |
| Investment Rate of Return | 7.0% net of pension plan investment expense |
| Cost of Living Adjustment | 2.5% per year |

Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately .06 percent of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purpose of slightly more than the assumed 7.0 percent. However, since the difference was minimal, and a more conservative 7.0 percent investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 7.0 percent to simplify preparation of pension liabilities.

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Mortality rates were based on the RP-2014 Combined Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale BB to 2020. Mortality rates for pre-retirement are RP-2014 white collar employee rates to age 80, white collar healthy annuitant rates at ages 81 and older projected with scale BB to 2020. Mortality rates for post-retirement are RP-2014 white collar employee rates to age 49, white collar health annuitant rates at ages 50 and older projected with scale BB to 2020; males 1% increase compounded from ages 70 to 90; females set back 3 years with 1.5% increase compounded from ages 65-70 and 2.0% increase compounded from ages 75 to 90. Mortality rates for post-disablement are RP-2014 disability mortality rates projected with Scale BB to 2020; 115% of rates for males and females.

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. The actuarial cost method used was the Entry Age Method and the amortization method used was the Level percent closed method. The remaining amortization period is 30 years and the asset valuation method used was the 5-year smoothed market. Changes to the actuarial assumptions as a result of the experience study included an update to a more current mortality table (RP-2014 projected to 2020), lowered retirement rates at older ages and change final retirement from 70 to 75, adjusted withdrawal rates to better fit experience at each year age and service through 9 years of service, adjusted disability rates to better match experience and no changes to the salary scale.

E. Long-Term Expected Rate of Return

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best estimate ranges of expected future real rates of return (expected returns, net of pension investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class as provided by the System for use in the last actuarial experience study for the four-year period ending June 30, 2016 are summarized in the following table:

| <u>Asset Class</u> | <u>Target Allocation</u> | <u>Arithmetic Long-Term Expected Real Rate of Return</u> | <u>Weighted Average Long-Term Expected Real Rate of Return</u> |
|--------------------|--------------------------------------|--|--|
| Public Equity | 40.00% | 4.54% | 1.82% |
| Fixed Income | 15.00% | 0.69% | 0.10% |
| Credit Strategies | 15.00% | 3.96% | 0.59% |
| Real Assets | 15.00% | 5.76% | 0.86% |
| Private Equity | 15.00% | 9.53% | 1.43% |
| Total | <u>100.00%</u> | | <u>4.80%</u> |
| | Inflation | | 2.50% |
| | * Expected arithmetic nominal return | | <u>7.30%</u> |

* The above allocation provides a one-year return of 7.30%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to mode future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a medial return of 6.83%, including expected inflation of 2.50%.

F. Discount Rate

The discount rate used to measure the total OPEB liability was 7 percent. The projection of cash flows used to determine the discount rate assumed that member contributions will be made per the VRS guidance and the

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employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2019, the rate contributed by the school division for the VRS Teacher Retirement Plan will be subject to the portion of the VRS Board certified rates that are funded by the Virginia General Assembly. From July 1, 2019 on, school divisions are assumed to contribute 100 percent of the actuarially determined contribution rates. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

G. Sensitivity of the County's Governmental Activities, Business-Type Activities and Component Unit proportionate share of the net Group Life Insurance OPEB liability to changes in the discount rate.

The following presents the County's Governmental Activities, Business-Type Activities, School Board and JRJDC's proportionate share of the net Group Life Insurance OPEB liability calculated using the discount rate of 7 percent, as well as what the proportionate share of the net Group Life Insurance OPEB liability would be if it were calculated using a discount rate that is 1- percentage point lower (6 percent) or 1- percentage point higher (8 percent) than the current rate:

| | 1% Decrease (6.0%) | Discount Rate (7.0%) | 1% Increase (8.0%) |
|--|-----------------------|-------------------------|-----------------------|
| <u>Primary Government</u> | | | |
| Governmental Activities proportionate share of the net group life insurance opeb liability | \$ 21,305,001 | \$ 16,472,124 | \$ 12,554,341 |
| Business-Type Activities proportionate share of the net group life insurance opeb liability | 1,459,335 | 1,128,296 | 859,938 |
| Total Primary Government | <u>\$ 22,764,336</u> | <u>\$ 17,600,420</u> | <u>\$ 13,414,279</u> |
| <u>School Board</u> | | | |
| Teacher's proportionate share of the net group life insurance opeb liability | \$ 27,550,085 | \$ 21,300,559 | \$ 16,234,365 |
| School Board Non-Professional Group net group life insurance opeb liability | 74,351 | 57,485 | 43,812 |
| School Board C&M's proportionate share of the net group life insurance opeb liability | 2,796,816 | 2,162,379 | 1,648,072 |
| Total all Schools | <u>\$ 30,421,252</u> | <u>\$ 23,520,423</u> | <u>\$ 17,926,249</u> |
| <u>James River Juvenile Detention Center</u> | | | |
| James River Juvenile Detention Center proportionate share of the net group life insurance opeb liability | \$303,778 | \$234,869 | \$179,007 |

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H. Deferred Outflows and Inflows of Resources Related to Group Life Insurance OPEB

The County’s Governmental Activities, Business-Type Activities, School Board and JRJDC have recognized deferred outflows of resources of \$1,454,767, \$71,947, \$1,524,612 and \$13,682, respectively, resulting from employer contributions subsequent to the measurement date that will be recognized as a reduction of the net Group Life Insurance OPEB liability in the fiscal year ending June 30, 2019. The County’s Governmental Activities, Business-Type Activities, School Board and JRJDC have recognized deferred outflows of resources of \$186,157, \$12,751, \$43,438 and \$2,654 respectively, resulting from changes in proportionate share.

The County’s Governmental Activities, Business-Type Activities, School Board and JRJDC have recognized deferred inflows of resources of \$364,900, \$24,995, \$520,902 and \$5,203 respectively, resulting from the difference between expected and actual experience. The County’s Governmental Activities, Business-Type Activities, School Board and JRJDC have recognized deferred inflows of resources of \$620,248, \$42,485, \$885,423 and \$8,844 respectively, resulting from the difference between projected and actual earnings on pension plan investments. The County’s Governmental Activities, Business-Type Activities, School Board and JRJDC have recognized deferred inflows of resources of \$848,413, \$58,114, \$1,211,375 and \$12,097 respectively, resulting from changes of assumptions.

As of June 30, 2018, the County’s Primary Government deferred outflows and inflows of resources is as follows:

| <u>Deferred Outflows of Resources</u> | | |
|---|----|--------------------|
| Governmental Activities – employer contributions | \$ | 1,454,767 |
| Governmental Activities – proportionate share | | 186,157 |
| Business-Type Activities – employer contributions | | 71,947 |
| Business-Type Activities – proportionate share | | <u>12,751</u> |
| Total Deferred Outflows of Resources | | <u>\$1,725,622</u> |
| <u>Deferred Inflows of Resources</u> | | |
| Governmental Activities – difference in experience | \$ | 364,900 |
| Governmental Activities – difference in earnings | | 620,248 |
| Governmental Activities – change of assumptions | | 848,413 |
| Business-Type Activities – difference in experience | | 24,995 |
| Business-Type Activities – difference in earnings | | 42,485 |
| Business-Type Activities – change of assumptions | | <u>58,114</u> |
| Total Deferred Inflows of Resources | | <u>\$1,959,155</u> |

These deferred outflows and deferred inflows will be recognized in OPEB expense as follows:

| Year Ending June 30: | Governmental Activities | Business-Type Activities | Total Primary Government |
|----------------------|----------------------------|-----------------------------|-----------------------------|
| 2019 | \$ (343,484) | \$ (23,528) | \$ (367,012) |
| 2020 | (343,484) | (23,528) | (367,012) |
| 2021 | (343,484) | (23,528) | (367,012) |
| 2022 | (343,484) | (23,528) | (367,012) |
| 2023 | (188,628) | (12,921) | (201,549) |
| Thereafter | <u>(84,840)</u> | <u>(5,811)</u> | <u>(90,651)</u> |
| | <u>\$ (1,647,404)</u> | <u>\$ (112,844)</u> | <u>\$ (1,760,248)</u> |

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As of June 30, 2018, the School Board's deferred outflows and inflows of resources are as follows:

Deferred Outflows of Resources

| | |
|---|--------------------|
| Teachers – employer contributions | \$ 1,381,664 |
| Teachers – proportionate share | 19,000 |
| Schools Non-Professional Group – employer contributions | 3,834 |
| Schools C&M – employer contributions | 139,114 |
| Schools C&M – proportionate share | <u>24,438</u> |
| Total Deferred Outflows of Resources | <u>\$1,568,050</u> |

Deferred Inflows of Resources

| | |
|---|--------------------|
| Teachers – difference in experience | \$ 472,000 |
| Teachers – difference in earnings | 802,000 |
| Teachers – change of assumptions | 1,097,000 |
| Schools Non-Professional Group – difference in experience | 1,000 |
| Schools Non-Professional Group – difference in earnings | 2,000 |
| Schools Non-Professional Group – change of assumptions | 3,000 |
| Schools C&M – difference in experience | 47,902 |
| Schools C&M – difference in earnings | 81,423 |
| Schools C&M – change of assumptions | <u>111,375</u> |
| Total Deferred Inflows of Resources | <u>\$2,617,700</u> |

These deferred outflows and deferred inflows will be recognized in OPEB expense as follows:

| Year Ending June 30: | Teachers | School Board Non- Professional Group | School Board C&M | Total |
|----------------------|-----------------------|---|---------------------|--------------------|
| 2019 | \$ (484,000) | \$ (1,000) | \$ (45,091) | (530,091) |
| 2020 | (484,000) | (1,000) | (45,091) | (530,091) |
| 2021 | (484,000) | (1,000) | (45,091) | (530,091) |
| 2022 | (484,000) | (1,000) | (45,091) | (530,091) |
| 2023 | (285,000) | (1,000) | (24,762) | (310,762) |
| Thereafter | <u>(131,000)</u> | <u>(1,000)</u> | <u>(11,136)</u> | <u>(143,136)</u> |
| | <u>\$ (2,352,000)</u> | <u>\$ (6,000)</u> | <u>\$ (216,262)</u> | <u>(2,574,262)</u> |

| Year Ending June 30: | James River Juvenile Detention Center |
|----------------------|--|
| 2019 | \$ (4,898) |
| 2020 | (4,898) |
| 2021 | (4,898) |
| 2022 | (4,898) |
| 2023 | (2,690) |
| Thereafter | <u>(1,208)</u> |
| | <u>\$ (23,490)</u> |

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NOTE 14. OTHER POSTEMPLOYMENT BENEFITS – TEACHER EMPLOYEE HEALTH INSURANCE CREDIT PROGRAM

A. Plan Description

The Virginia Retirement System (VRS) Teacher Employee Health Insurance Credit Program is a multiple-employer, cost-sharing plan. The Teacher Employee Health Insurance Credit (HIC) Program was established pursuant to §51.1-1400 et seq. of the *Code of Virginia*, as amended, and which provides the authority under which benefit terms are established or may be amended. The Teacher Employee Health Insurance Credit Program is a defined benefit plan that provides a credit toward the cost of health insurance coverage for retired teachers. For purposes of measuring the net Teacher Employee Health Insurance Credit Program OPEB liability, deferred outflows of resources and deferred inflows of resources related to the Teacher Employee Health Insurance Credit Program OPEB, and the Teacher Employee Health Insurance Credit Program OPEB expense, information about the fiduciary net position of the Virginia Retirement System (VRS) Teacher Employee Health Insurance Credit Program; and the additions to/deductions from the VRS Teacher Employee Health Insurance Credit Program's net fiduciary position have been determined on the same basis as they were reported by VRS. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

All full-time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Employee Health Insurance Credit Program. This plan is administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The health insurance credit is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death.

Detailed information about the VRS Teacher Employee Health Insurance Credit Program's Fiduciary Net Position is available in the separately issued VRS 2017 Comprehensive Annual Financial Report (CAFR). A copy of the 2017 VRS CAFR may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2017-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

The specific information for the Teacher Health Insurance Credit Program OPEB, including eligibility, coverage, and benefits is set out in the table below:

| |
|--|
| <p>Eligible Employees</p> <p>The Teacher Employee Retiree Health Insurance Credit Program was established July 1, 1993 for retired Teacher Employees covered under VRS who retire with at least 15 years of service credit.</p> <p>Eligible employees are enrolled automatically upon employment. They include:</p> <ul style="list-style-type: none">• Full-time permanent (professional) salaried employees of public school divisions covered under VRS. |
| <p>Benefit Amounts</p> <p>The Teacher Employee Retiree Health Insurance Credit Program provides the following benefits for eligible employees:</p> <ul style="list-style-type: none">• At Retirement – For Teacher and other professional school employees who retire, the monthly benefit is \$4.00 per year of service per month with no cap on the benefit amount.• Disability Retirement – For Teacher and other professional school employees who retire on disability or go on long-term disability under the Virginia Local Disability Program (VLDP), the monthly benefit is either:<ul style="list-style-type: none">○ \$4.00 per month, multiplied by twice the amount of service credit, or |

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- \$4.00 per month, multiplied by the amount of service earned had the employee been active until age 60, whichever is lower.

Health Insurance Credit Program Notes:

- The monthly Health Insurance Credit benefit cannot exceed the individual premium amount.
- Employees who retire after being on long-term disability under VLDP must have at least 15 year of service credit to qualify for the health insurance credit as a retiree.

B. Funding Policy

The contribution requirement for active employees is governed by §51.1-1401(E) of the *Code of Virginia*, as amended, but may be impacted because of funding provided to school divisions by the Virginia General Assembly. Each school division's contractually required employer contribution rate for the year ended June 30, 2018 was 1.23% of covered employee compensation for employees in the VRS Teacher Employee Health Insurance Credit Program. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2015. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the school division to the VRS Teacher Employee Health Insurance Credit Program were \$3,277,406 and \$2,876,495 for the years ended June 30, 2018 and June 30, 2017, respectively.

The employer contributions used in the determination of employers' proportionate shares of collective other post-employment benefit amounts reported in the schedule of employer allocations was based on the total employer contributions using the plan's contribution rates and the employer's covered payroll for June 30, 2017. This total was \$2,876,495. The employer contributions of \$2,876,495 reported in the VRS Teacher HIC OPEB Program's Statement of Changes in Net Position (per the System's separately issued financial statements) reflects the calculated amount plus approximately \$389 in other employer contributions that were not representative of future contribution efforts.

C. Teacher Employee Health Insurance Credit Program OPEB Liabilities and OPEB Expense

At June 30, 2018, the school division reported a net health insurance credit OPEB liability of \$41,657,000 for its proportionate share of the VRS Teacher Employee Health Insurance Credit Program Net OPEB Liability. The Net VRS Teacher Employee Health Insurance Credit Program OPEB Liability was measured as of June 30, 2017 and the total VRS Teacher Employee Health Insurance Credit Program OPEB liability used to calculate the Net VRS Teacher Employee Health Insurance Credit Program OPEB Liability was determined by an actuarial valuation as of that date. The school division's proportion of the Net VRS Teacher Employee Health Insurance Credit Program OPEB Liability was based on the school division's actuarially determined employer contributions to the VRS Teacher Employee Health Insurance Credit Program OPEB plan for the year ended June 30, 2017 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2017, the school division's proportion of the VRS Teacher Employee Health Insurance Credit Program was 3.28 % as compared to 3.30% at June 30, 2016.

For the year ended June 30, 2018, the school division recognized VRS Teacher Employee Health Insurance Credit Program OPEB expense of \$3,355,000. Since there was a change in proportionate share between June 30, 2016 and June 30, 2017, a portion of the VRS Teacher Employee Health Insurance Credit Program Net OPEB expense was related to deferred amounts from changes in proportion.

The net OPEB liability for the Teacher Employee Health Insurance Credit Program represents the program's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of June 30, 2017, net OPEB liability amounts for the VRS Teacher Employee Health Insurance Credit Program is as follows:

Teacher

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| | Employee HIC OPEB <u>Plan</u> |
|---|--|
| Total Teacher Employee HIC OPEB Liability | \$ 44,812,000 |
| Plan Fiduciary Net Position | <u>3,155,000</u> |
| Teacher Employee net HIC OPEB Liability | <u>\$ 41,657,000</u> |
| | |
| Plan Fiduciary Net Position as a Percentage of the Total Teacher Employee HIC OPEB Liability | 7.04% |

The total Teacher Employee HIC OPEB liability is calculated by the System’s actuary, and the plan’s fiduciary net position is reported in the System’s financial statements. The net Teacher Employee HIC OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System’s notes to the financial statements and required supplementary information.

D. Actuarial Assumptions

The total Teacher Employee HIC OPEB liability for the VRS Teacher Employee Health Insurance Credit Program was based on an actuarial valuation as of June 30, 2016, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2017.

- Inflation - 2.5 percent
- Salary increases, including inflation – Teacher Employees 3.5 percent – 5.95 percent
- Investment rate of return - 7.0 percent, net of plan investment expenses, including inflation*

* Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 7.0%. However, since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 7.0% to simplify preparation of OPEB liabilities.

Mortality rates – Teachers

Pre-Retirement:

- RP-2014 White Collar Employee Rates to age 80, White Collar Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020.

Post-Retirement:

- RP-2014 White Collar Employee Rates to age 49, White Collar Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males 1% increase compounded from ages 70 to 90; females set back 3 years with 1.5% increase compounded from ages 65 to 70 and 2.0% increase compounded from ages 75 to 90.

Post-Disablement:

- RP-2014 Disability Mortality Rates projected with Scale BB to 2020; 115% of rates for males and females.

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the four-year period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

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| | |
|---|---|
| Mortality Rates (Pre-retirement, post-retirement healthy, and disabled) | Updated to a more current mortality table – RP-2014 projected to 2020 |
| Retirement Rates | Lowered rates at older ages and changed final retirement from 70 to 75 |
| Withdrawal Rates | Adjusted rates to better fit experience at each year age and service through 9 years of service |
| Disability Rates | Adjusted rates to better match experience |
| Salary Scale | No change |

E. Long-Term Expected Rate of Return

The long-term expected rate of return on VRS System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of VRS System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

| Asset Class (Strategy) | Target Allocation | Arithmetic Long-Term Expected Rate of Return | Weighted Average Long-Term Expected Rate of Return |
|-------------------------------|--------------------------------------|---|---|
| Public Equity | 40.00% | 4.54% | 1.82% |
| Fixed Income | 15.00% | 0.69% | 0.10% |
| Credit Strategies | 15.00% | 3.96% | 0.59% |
| Real Assets | 15.00% | 5.76% | 0.86% |
| Private Equity | 15.00% | 9.53% | 1.43% |
| Total | 100.00% | | 4.80% |
| | Inflation | | 2.50% |
| | * Expected arithmetic nominal return | | 7.30% |

* The above allocation provides a one-year return of 7.30%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 6.83%, including expected inflation of 2.50%.

F. Discount Rate

The discount rate used to measure the total Teacher Employee HIC OPEB was 7.00%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ending June 30, 2019, the rate contributed by each school division for the VRS

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Teacher Employee Health Insurance Credit Program will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly. From July 1, 2019 on, all agencies are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the Teacher Employee HIC OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total Teacher Employee HIC OPEB liability.

G. Sensitivity of the School Division's Proportionate Share of the Teacher Employee HIC Net OPEB Liability to Changes in the Discount Rate

The following presents the school division's proportionate share of the VRS Teacher Employee Health Insurance Credit Program net HIC OPEB liability using the discount rate of 7.00%, as well as what the school division's proportionate share of the net HIC OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

| | 1.00% Decrease (6.00%) | Current Discount Rate (7.00%) | 1.00% Increase (8.00%) |
|---|-----------------------------------|--|-----------------------------------|
| Teacher's proportionate share of the net HIC OPEB liability | \$ 46,493,000 | \$ 41,657,000 | \$ 37,546,000 |

H. Deferred Inflows and Outflows of Resources Related to HIC OPEB

At June 30, 2018, the school division reported deferred outflows of resources and deferred inflows of resources related to the VRS Teacher Employee Health Insurance Credit Program OPEB from the following sources:

| | Deferred Outflows of Resources | Deferred Inflows of Resources |
|---|---|--|
| Net difference between projected and actual earnings on OPEB plan investments | \$ - | \$ 75,000 |
| Change in assumptions | - | 428,000 |
| Changes in proportionate share | - | 227,000 |
| Employer contributions subsequent to the measurement date | 3,277,406 | - |
| Total | \$ 3,277,406 | \$ 730,000 |

The Henrico Teacher Plan reported \$3,277,406 as deferred outflows of resources related to the Teacher Employee HIC OPEB resulting from the school division's contributions subsequent to the measurement date will be recognized as a reduction of the Net Teacher Employee HIC OPEB Liability in the Fiscal Year ending June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Teacher Employee HIC OPEB will be recognized in the Teacher Employee HIC OPEB expense in future reporting periods as follows:

HENRICO COUNTY, VIRGINIA
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2018

Year ending June 30:

| | | |
|------------|-----------|------------------|
| FY 2019 | \$ | (117,000) |
| FY 2020 | | (117,000) |
| FY 2021 | | (117,000) |
| FY 2022 | | (117,000) |
| FY 2023 | | (99,000) |
| Thereafter | | (163,000) |
| Total | <u>\$</u> | <u>(730,000)</u> |

NOTE 15. DEFINED COMPENSATION PLAN

The School Board participates in an Early Retirement Program (the “Program”) for eligible employees. All full time employees of the School Board are eligible to participate in the Program at age 50 up to their full Social Security retirement age. Retirees must have the last 10 years of employment with Henrico County Public Schools and at least 16 years of coverage under the Virginia Retirement System. Eligible retirees can be involuntarily taken out of the Program for disability or performance issues. The Program can be terminated for lack of funds.

Eligible retirees receive 20 percent of their final compensation annually for a period not to exceed 7 years or until they reach full, unreduced Social Security retirement age, whichever occurs first. Retirees’ final compensation includes regular pay, including supplements but does not include overtime. Retirement compensation is adjusted pro-rata for the cost of living increases or decreases that are approved by the School Board. As a condition of the Program, participants are required to work 28 days per year. The total maximum days worked is limited to 196 days over a 7-year period. During the fiscal year ended June 30, 2018, an expenditure of \$915,888 was recognized in the government-wide financial statements for the compensation paid under the Early Retirement Program during the current year.

NOTE 16. INTERFUND AND COMPONENT UNIT OBLIGATIONS

The General Fund has an advance due from Belmont Park Golf Course for \$112,500 for a loan. The General Fund also has a receivable due from Belmont Park Golf Course for \$142,047 for a loan. The Water and Sewer Fund has a receivable due from the Capital Projects Fund for a loan. The Health Care Fund has a receivable due from each of the funds listed below for health care contributions due as of June 30, 2018.

Receivables and payables balances at June 30, 2018 were as follows:

| | <u>Receivables</u> | <u>Payables</u> |
|--------------------------------|---------------------|---------------------|
| General Fund | \$ 1,346,619 | \$ 499,810 |
| Special Revenue Fund | - | 104,376 |
| Water and Sewer Fund | 2,885,697 | 44,605 |
| Capital Projects Fund | - | 2,885,697 |
| Belmont Park Golf Course | - | 1,286,211 |
| Central Automotive Maintenance | - | 11,401 |
| Code RVA | - | 61,278 |
| Health Care Fund | 661,062 | - |
| | <u>\$ 4,893,378</u> | <u>\$ 4,893,378</u> |

The General Fund has a receivable due from JRJDC for operating expenses paid by the General Fund. The Capital Projects Fund has a payable to Schools for a loan.

Component unit receivables and payables balances at June 30, 2018 were as follows:

| | <u>Receivables</u> | <u>Payables</u> |
|--|--------------------|-----------------|
|--|--------------------|-----------------|

HENRICO COUNTY, VIRGINIA
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2018

| | | | |
|-------------------------------------|----|-------------------|-------------------|
| General Fund – School Board | \$ | | \$ 93,213 |
| Special Revenue Fund – School Board | | - | 3,281 |
| JRJDC | | - | 9,995 |
| Health Care Fund | | <u>106,489</u> | <u>-</u> |
| | | <u>\$ 106,489</u> | <u>\$ 106,489</u> |

NOTE 17. FUND TRANSFERS

Transfers within the County are made between the General Fund, Special Revenue Fund, Debt Service Fund and the Capital Projects Fund. The transfers are made primarily for the payment of debt and interest, construction in progress and to support educational and special revenue activities.

Inter-fund transfers for the year ended June 30, 2018 were as follows:

| | | <u>Transfers Out</u> | <u>Transfers In</u> |
|-----------------------|----|--------------------------|-------------------------|
| Governmental Funds: | | | |
| General Fund | \$ | 117,660,316 | \$ - |
| Special Revenue Fund | | 5,940,550 | 27,240,669 |
| Debt Service Fund | | - | 56,988,407 |
| Capital Projects Fund | | <u>-</u> | <u>39,371,790</u> |
| | | <u>\$ 123,600,866</u> | <u>\$123,600,866</u> |

NOTE 18. RELATED-PARTY TRANSACTIONS

During fiscal year 2018, the County contributed \$1,703,541 to the Economic Development Authority of Henrico County, Virginia, to foster economic development within the County, and the County received \$267,857 from the Capital Region Airport Commission for water and sewer services.

NOTE 19. UNEARNED REVENUES

Unearned revenue represents amounts for which asset recognition criteria have been met, but for which revenue recognition criteria have not been met. Under the modified accrual basis of accounting, such amounts are measurable, but not available. Unearned revenue related to the County’s governmental funds and the School Board component unit, including advance property tax collections, totaling \$43,156,509 is comprised of the following:

A. Advance Grant Funding

This represents a liability incurred by the County for monies accepted from a grantor using an advancement method for payments. The liability is reduced, and revenue is recorded when expenditures are made in accordance with the grantor's requirements. Advanced grant funding at June 30, 2018 totaled \$4,021,795 and \$15,111,896 in the Special Revenue Funds for the County and the School Board respectively.

B. Unearned Tax Revenue

Unearned revenue representing uncollected tax billings not available for funding of current expenditures totaled \$4,177,766 at June 30, 2018.

HENRICO COUNTY, VIRGINIA
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2018

C. Advance Property Tax Collections

Property taxes due subsequent to June 30, 2018, but paid in advance by the taxpayers, totaled \$17,912,016 at June 30, 2018.

D. Other Unearned Revenue

This represents grant monies that the County is entitled to but is not yet an available resource at June 30, 2017. The County recorded \$421,204 in the General Fund for monies received in advance of expenditures being made as of June 30, 2018. The County recorded \$1,440,000 in the Capital Projects Fund for unearned project revenues. Unearned grant revenues for the Schools Special Revenue Fund totaled \$71,832 for USDA donated food inventory on hand at June 30, 2018.

Also, the Water and Sewer Revenue Fund recorded unearned revenue in the amount of \$17,709,753, which consists of an advance payment from a customer of \$7,816,274 for water capacity and amounts held for contractors of \$9,893,479

NOTE 20. SURETY BONDS

Surety bonds covered the following constitutional officers and County employees at June 30, 2018:

Constitutional Officers - Self-Insurance Plan, Commonwealth of Virginia

| | |
|---|--------------|
| Heidi S. Barshinger – Clerk of the Circuit Court and Employees of the Clerk of the Circuit Court | \$ 1,120,000 |
| Ned Smither – Director of Finance and Employees of the Director of Finance | \$ 1,000,000 |
| Michael L. Wade – Sheriff and Employees of the Sheriff’s Office | \$ 30,000 |

Travelers Casualty and Surety Company of America

| | |
|----------------------|--------------|
| All County positions | \$ 1,000,000 |
| All School positions | \$ 1,000,000 |

Fidelity and Deposit Company of Maryland

| | |
|--|------------|
| John Vithoukas – County Manager | \$ 100,000 |
| John H. Neal – Director of Department of General Services | \$ 100,000 |
| Anthony J. Romanello – Deputy County Manager | \$ 100,000 |
| Randall R. Silber – Deputy County Manager | \$ 100,000 |
| W. Brandon Hinton – Deputy County Manager | \$ 100,000 |
| Timothy A. Foster – Deputy County Manager | \$ 100,000 |
| Douglas A. Middleton– Deputy County Manager | \$ 100,000 |
| Ty Parr– Director of Department of Social Services | \$ 100,000 |
| Mark J. Coakley – Registrar | \$ 100,000 |
| Debra Hargrave – School Board Deputy Agent | \$ 10,000 |
| Deborah N. Ward – School Board Clerk | \$ 10,000 |
| Cathy Harris – School Board Deputy Clerk | \$ 10,000 |
| Patrick C. Kinlaw – School Superintendent and Deputy Agent | \$ 10,000 |
| Chris Sorenson – School Board Agent | \$ 10,000 |

HENRICO COUNTY, VIRGINIA
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2018

NOTE 21. JOINT VENTURES

A. The Capital Region Airport Commission

The Capital Region Airport Commission (the "Commission") was created in 1975 pursuant to Virginia statute. On January 1, 1976, the County and the City of Richmond entered into an intergovernmental joint venture for the operation of the Richmond International Airport (the "Airport") by the Commission. As part of the venture, the City of Richmond conveyed the Airport property to the Commission and the Commission in turn agreed to reimbursement of the outstanding debt of the City relating to the property. The County also made a contribution to the Commission for an interest in the venture. The Counties of Chesterfield and Hanover became Commission participants in fiscal year 1984 and fiscal year 1986, respectively.

The Commission is comprised of a fourteen-member board of directors, with four members each being appointed by the City of Richmond, the County of Henrico and the County of Chesterfield governing bodies and two members being appointed by the County of Hanover governing body. The Commission generates its revenues from service charges to users of the Airport facilities to recover the costs of maintaining, repairing and operating the Airport. Virginia statute requires that the Commission annually submit a budget showing estimated revenues and expenditures to the governing bodies of the City of Richmond and the three counties for their approval. After approval of the proposed budget by the governing bodies, if the Commission's budget contains estimated expenditures which exceed estimated revenues, then the governing bodies are required to fund the deficit in proportion to their financial interests in the Commission. If, however, actual revenues are less than estimated revenues (resulting in a deficit), the City of Richmond and the three counties may, at their discretion, appropriate funds necessary to fund the deficit. The County has agreed to fund its portion of the deficit, if any.

The percentage shares of the jurisdictions involved include the following:

| | |
|------------------------|----------------|
| City of Richmond | 29.27% |
| County of Henrico | 31.44% |
| County of Chesterfield | 30.17% |
| County of Hanover | <u>9.12%</u> |
| | <u>100.00%</u> |

This financial interest is determined by applying the percentage of the total approximate population of each jurisdiction to the combined total population of all jurisdictions. The above percentages are based on the final 1990 census figures provided by the Richmond Regional Planning District Commission.

Complete financial statements for the Capital Region Airport Commission can be obtained from its administrative office at South Airport Drive, Richmond, Virginia 23231.

B. The Greater Richmond Convention Center Authority

The Greater Richmond Convention Center Authority ("Convention Authority"), a political subdivision of the Commonwealth of Virginia, was created on January 9, 1998 pursuant to the Public Recreational Facilities Authorities Act, Chapter 56 of Title 15.2 of the Code of Virginia (1950). The political subdivisions participating in the incorporation of the Convention Authority are the City of Richmond and the Counties of Henrico, Chesterfield and Hanover. The Convention Authority is governed by a five-member commission comprised of the chief administrative officer of each of the four incorporating political subdivisions and the President/CEO of the Retail Merchants Association of Greater Richmond.

The Convention Authority was created to acquire, finance, expand, renovate, construct, lease, operate and maintain the facility and grounds of a visitors and convention center or centers including the facility and grounds currently known as the Richmond Centre. The primary purpose of the Convention Authority is to issue revenue bonds to finance the expansion of the Richmond Centre facility and to construct access, streetscape, or other on-site/off-site improvements. Once the expansion is complete, the Convention Authority will have responsibility for the operation and maintenance of the convention center.

HENRICO COUNTY, VIRGINIA
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2018

The Convention Authority has issued \$158,415,000 in Hotel Tax Revenue Bonds, which are secured by an 8 percent transient occupancy tax imposed and collected by the localities. The County recorded an expenditure of \$13,974,958 for transient occupancy tax to the Convention Authority during the year ended June 30, 2018.

Complete financial statements for the Convention Authority can be obtained from the Chesterfield County Accounting Department, P.O. Box 40, Chesterfield, VA 23832.

NOTE 22. LANDFILL CLOSURE AND POSTCLOSURE CARE LIABILITY

State and Federal laws and regulations require the County to place a final cover on each phase of its Springfield Road landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the Springfield and Charles City Road Landfill site for thirty years after closure. A balance of \$3,334,371 has been reported as landfill closure and post-closure care liability in the County's financial statements at June 30, 2018. This balance represents the cumulative amount reported to date based on the use of 100 percent of the estimated capacity of the Eastern Phase, Phase I, Phase II, Phase III and Phase IV. The Springfield Landfill is now closed for post-closure costs. This amount includes closure for the transfer station at the Springfield site. These amounts are based on what it would cost to perform all closure and post-closure care in 2018. Actual costs may be higher due to inflation, changes in technology, or changes in regulations.

The County plans to meet all Federal laws, regulations, and tests of financial assurance related to the financing of closure and post-closure care. The County received a final sanitary landfill certification of full closure on November 2, 2016. The post-closure period begins on this certification date. The transfer station remains in operation.

NOTE 23. SPECIAL ASSESSMENT

On December 12, 2006, the Board of Supervisors, by resolution created The Shops at White Oak Village Community Development Authority (SWOV Authority). The creation of the SWOV Authority was the result of a petition filed October 19, 2006 with the Board of Supervisors by the landowners within The Shops at White Oak Village Community Development Authority District (SWOV District). The SWOV District is located within a 136 acre commercial and retail development known as "The Shops at White Oak Village." The SWOV District consists of approximately 87 acres of land within the County. The SWOV District consists of an open-air regional retail center and outparcel development, with four major anchor stores.

On October 17, 2007, the SWOV Authority issued \$23,870,000 Special Assessment Revenue Bonds, Series 2007 (Bonds) which were used to finance the cost of infrastructure improvements within the SWOV District. Neither the faith nor the credit of the Commonwealth, or the SWOV Authority, or any political subdivision thereof, including the County, is pledged to the payment of principal or interest on the Bonds.

By memorandum of understanding, between the County and the SWOV District, dated September 1, 2007, the County will collect and pay to the SWOV District the Special Assessments levied on the SWOV District. The Special Assessments for 2016 was \$1,480,000. The County paid \$740,000 on August 15, 2016 and February 10, 2017. As of June 30, 2017, the County paid all special assessments that were due to the SWOV District. On March 1, 2017, the remaining \$3,690,000 in outstanding bonds were redeemed and \$97,785 of interest was paid from the Debt Service Reserve Fund. The County paid \$1,368,000 to the White Oak Developer subsequent to June 30, 2017, which was the refund of an initial special assessment payment made by the White Oak Developer to the County in June 2009.

HENRICO COUNTY, VIRGINIA
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2018

NOTE 24. JOINTLY GOVERNED ORGANIZATIONS

A. Central Virginia Waste Management Authority

The Central Virginia Waste Management Authority (the “CVWM Authority”) was established under the provision of the Virginia Water and Sewer Authorities Act. The CVWM Authority’s board is comprised of representatives from the Counties of Charles City, Chesterfield, Goochland, Hanover, Henrico, New Kent, Powhatan and Prince George, the Cities of Colonial Heights, Petersburg and Richmond, and the Town of Ashland. The 20-member board is comprised of no less than one and up to no more than three members from each of the participating jurisdictions, determined on a population basis. The County has three representatives serving. The CVWM Authority is responsible for creating and implementing recycling and solid waste management programs for its local member jurisdictions in order to meet waste reduction mandates set by the Virginia General Assembly. Except for contribution requirements and direct payments for special projects, no participant has any ongoing financial interest or responsibility in the Waste Authority. The County’s contribution and direct payments for special projects for the year ended June 30, 2018 were \$2,466,348.

B. Greater Richmond Partnership

The Greater Richmond Partnership is comprised of members from the City of Richmond and the Counties of Chesterfield, Hanover, and Henrico. Together in partnership with the business leadership of the area, the Greater Richmond Partnership’s purpose is to further economic development of the metropolitan area. The County has one representative serving on the Greater Richmond Partnership’s Board of Directors and the County contributed \$385,000 for the year ended June 30, 2018.

C. Richmond Metropolitan Convention and Visitors Bureau

The Richmond Metropolitan Convention and Visitors Bureau (“RMCVB”) serves the City of Richmond and the Counties of Chesterfield, Hanover and Henrico by promoting conventions, tourism and development in the metropolitan Richmond area in order to increase revenues, provide increased employment and improve the economic health of all jurisdictions involved. The County has six representatives serving on RMCVB’s Board of Directors and contributed \$2,856,636 to RMCVB for the year ended June 30, 2018.

D. Richmond Regional Planning District Commission

The Richmond Regional Planning District Commission (“RRPDC”) is comprised of members from the Counties of Charles City, Chesterfield, Goochland, Hanover, Henrico, New Kent, Powhatan, the City of Richmond and the Town of Ashland. The major functions of the RRPDC are to promote regional cooperation; coordinate the activities and policies of member local governments; resolve service delivery problems involving more than one government within the region and provide planning assistance to local governments. In accordance with its Charter, the RRPDC promotes the orderly physical, social and economic development of the region through planning and encouraging local governments to plan for the future. The County has six representatives serving on the RRPDC and paid total dues of \$213,488 for the year ended June 30, 2018.

NOTE 25. TAX ABATEMENTS

The Real Estate Assessment Division administers a countywide Partial Real Estate Tax Credit program for qualifying rehabilitated or renovated multifamily, commercial/industrial, and hotel/motel properties to enhance structures with the County for the benefit of citizens, neighborhoods and to provide future tax revenue to the County. Multifamily residential rental real estate, commercial, industrial, hotel and motel real estate shall be deemed to be substantially rehabilitated when the structure, which is at least 26 years old and no more than 39 years old, has been so improved as to increase the assessed value of the structure by no less than 50 percent, but without increasing the total footage of such structure by more than 100 percent. As a requisite for qualifying for the partial tax exemption, the owner of the structure shall, prior to or simultaneously with making application for a building permit to rehabilitate such structure, file with the Director of Finance, an application to qualify such structure as a rehabilitated structure. Upon receipt of an application for tax exemption, the Director of Finance shall determine a base fair market value assessment (base value) of the structure prior to commencement of rehabilitation. The tax assessment of the improvements located upon the qualifying real estate shall be considered in determining the base value. The base value shall serve as a basis for

HENRICO COUNTY, VIRGINIA
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2018

determining whether the rehabilitation increases the assessed value of such structure by at least 50 percent. A total of 28 commercial property owners have received \$154,079 in tax credits in 2018.

The Real Estate Assessment Division also administers a “Reinvest” residential rehabilitation program, initiated January 1, 2010, for qualifying rehabilitated residential property to enhance homes within the County for the benefit of citizens, neighborhoods and to provide future tax revenue to the County. Reinvest is a partial tax exemption program for residential real estate (excluding multifamily rental units). This residential rehabilitation program encourages rehabilitation, renovation, or replacement of qualifying structures through a property tax incentive. It is designed to protect and preserve mature and settled neighborhoods. By improving the condition and appearance of these properties, Henrico County will continue to be an appealing place for existing and future homeowners to invest. In order to qualify for the Reinvest Program, the home must be a minimum of 40 years old with a maximum assessed value of \$250,000. Any improvement, renovation or addition must increase the base structure value (meaning the structure only, not including the property) by a minimum of 20 percent, and may not increase the original square footage of the structure by more than 100 percent. The added assessed value of the improvement, renovation or addition will be tax-free for seven years. A total of 132 properties have been completed with a total tax credit of \$75,038 as of June 30, 2018.

The County’s Economic Development Authority (the “Authority”) and 1420 N Parham Road, LC (the “Company”) entered into an agreement on November 18, 2016 to provide economic development incentives to assist in the redevelopment of the property known as Regency Square Mall (the “Site”). The Authority is vitally interested in the economic welfare of County citizens and the creation and maintenance of sustainable jobs, and it wishes to stimulate investment in the County to provide economic growth and development opportunities. The redevelopment of the Site will benefit the County and the Authority has offered economic development incentives to induce the Company to construct road improvements adjacent to the Site. The Company will invest approximately \$45 million into the redevelopment of the Site, including \$7.3 million dollars in road improvements. Tax revenues from the Site in the 10 years following the completion of the road project are expected to exceed \$15 million. The County expects the road project to be completed in 2018. The Authority will pay grants to the Company in the amount equal to the tax revenue up to an aggregate maximum of \$7.3 million, beginning January 1, 2018 through December 2023. The grant payment dates are March 30 and September 30 of each taxable calendar year beginning September 30, 2018 for the tax period January 1 through June 30, 2018. The grant payment date of March 30, 2019 is for the tax period July 1 through December 2018.

The County’s Economic Development Authority (the “Authority”) and Midtown Land Partners LLC (the “Company”) entered into an agreement on June 18, 2018 to provide economic development incentives to assist in the Company in development of a portion of the property known as Libbie Mill – Midtown (the “Site”). The Authority is vitally interested in the economic welfare of County citizens and the creation and maintenance of sustainable jobs, and it wishes to stimulate investment in the County to provide economic growth and development opportunities. The development of the Site will benefit the County and the Authority has offered economic development incentives to induce the Company to build a parking facility in the construction of additional office and retail space. The Company will invest approximately \$47 million into the development of the Site, including \$7.4 million to construct the parking facility. Tax revenues from the Site in the 10 years following the completion of the parking facility and office and retail space will be approximately \$5.9 million. The County expects the project to be completed in 2020. The Authority will pay grants to the Company in the amount equal to the tax revenue up to an aggregate maximum of \$5 million, beginning September 30, 2020 through March 30, 2030. The grant payment dates are March 30 and September 30 of each taxable calendar year beginning September 30, 2020 for the tax period January 1 through June 30, 2020. The grant payment date of March 30, 2021 is for the tax period July 1 through December 2020.

NOTE 26. SUBSEQUENT EVENTS

On July 31, 2018, the County issued General Obligation Public Improvement Bonds, Series 2018 in the aggregate principal amount of \$99,395,000. The proceeds of the Bonds will be used to finance capital school improvement projects, fire stations and facilities, and recreation and parks facilities in the County pursuant to the voter authorizations at elections held in the County on November 8, 2016. The Bonds mature on August 1st in each of the years 2019 through 2038. The interest ranges from 3 percent to 5 percent.

REQUIRED SUPPLEMENTARY INFORMATION OTHER THAN
MANAGEMENT'S DISCUSSION AND ANALYSIS
(UNAUDITED)

HENRICO COUNTY, VIRGINIA
EXHIBIT OF REVENUES - BUDGET AND ACTUAL
GOVERNMENTAL FUNDS
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Exhibit 13
Page 1 of 3

| Fund, Major and Minor Revenue Sources | Original Budget | Revised Budget | Actual | Variance |
|---|--------------------|--------------------|--------------------|--------------------|
| Primary Government: | | | | |
| General Fund: | | | | |
| Revenue from local sources: | | | | |
| General property taxes: | | | | |
| Current real property taxes | \$ 313,785,000 | \$ 313,785,000 | \$ 327,095,081 | \$ 13,310,081 |
| Current personal property taxes | 83,113,217 | 83,113,217 | 76,965,720 | (6,147,497) |
| Delinquent real property taxes | 4,000,000 | 4,000,000 | 5,467,415 | 1,467,415 |
| Delinquent personal property taxes | 1,200,000 | 1,200,000 | 10,800,454 | 9,600,454 |
| Interest | 275,000 | 275,000 | 457,172 | 182,172 |
| Total general property taxes | <u>402,373,217</u> | <u>402,373,217</u> | <u>420,785,842</u> | <u>18,412,625</u> |
| Other local taxes: | | | | |
| County recordation taxes | 3,500,000 | 3,500,000 | 4,453,708 | 953,708 |
| Local sales and use taxes | 64,275,000 | 64,275,000 | 68,255,943 | 3,980,943 |
| Consumer utility taxes | 2,600,000 | 2,600,000 | 2,809,328 | 209,328 |
| Business and professional license taxes | 32,500,000 | 32,500,000 | 35,618,257 | 3,118,257 |
| Motor vehicle license taxes | 6,325,000 | 6,325,000 | 7,246,984 | 921,984 |
| Meals Tax | 22,988,000 | 22,988,000 | 29,318,921 | 6,330,921 |
| Hotel and motel taxes | 12,000,000 | 15,000,000 | 13,897,900 | (1,102,100) |
| Bank franchise taxes | 5,000,000 | 5,000,000 | 17,774,694 | 12,774,694 |
| Grantor's taxes | 900,000 | 900,000 | 1,309,473 | 409,473 |
| Daily rental tax | 60,000 | 60,000 | 130,723 | 70,723 |
| Consumption tax | 1,100,000 | 1,100,000 | 1,215,698 | 115,698 |
| Total other local taxes | <u>151,248,000</u> | <u>154,248,000</u> | <u>182,031,629</u> | <u>27,783,629</u> |
| Permits, privilege fees and regulatory licenses: | | | | |
| Municipal library court fees | 120,000 | 120,000 | 141,510 | 21,510 |
| Transfer fees | 7,000 | 7,000 | 9,681 | 2,681 |
| Zoning application fees | 150,000 | 150,000 | 179,472 | 29,472 |
| Structure and equipment permits | 3,400,000 | 3,400,000 | 8,710,402 | 5,310,402 |
| Septic tank permits | 5,000 | 5,000 | 5,350 | 350 |
| Taxi cab certificates | 15,000 | 15,000 | 13,835 | (1,165) |
| Permits to purchase precious metal | 5,000 | 5,000 | 8,665 | 3,665 |
| Dog licenses | 120,000 | 120,000 | 92,923 | (27,077) |
| Other | 519,100 | 519,100 | 648,853 | 129,753 |
| Total permits, privilege fees and regulatory licenses | <u>4,341,100</u> | <u>4,341,100</u> | <u>9,810,691</u> | <u>5,469,591</u> |
| Fines and forfeitures: | | | | |
| False alarm penalties | 65,000 | 65,000 | 83,185 | 18,185 |
| Traffic violations | 2,000,000 | 2,000,000 | 2,054,326 | 54,326 |
| Parking violations | 25,000 | 25,000 | 23,082 | (1,918) |
| Total fines and forfeitures | <u>2,090,000</u> | <u>2,090,000</u> | <u>2,160,593</u> | <u>70,593</u> |
| Revenue from use of money and property: | | | | |
| Sale of equipment and publications | 97,400 | 97,400 | 119,774 | 22,374 |
| Rented county property | 624,000 | 624,000 | 743,798 | 119,798 |
| Use of money | 7,154,000 | 7,154,000 | 2,856,426 | (4,297,574) |
| Total revenue from use of money and property | <u>7,875,400</u> | <u>7,875,400</u> | <u>3,719,998</u> | <u>(4,155,402)</u> |
| Charges for services: | | | | |
| Public works | 170,000 | 170,000 | 221,632 | 51,632 |
| Library | 433,000 | 433,000 | 440,116 | 7,116 |
| Sheriff fees | 1,201,000 | 1,451,000 | 1,702,765 | 251,765 |
| Commonwealth's Attorney fees | 25,000 | 25,000 | 24,860 | (140) |
| Public safety | 15,000 | 45,000 | 48,108 | 3,108 |
| Finance charges | 245,000 | 245,000 | 283,262 | 38,262 |
| Recreation | 702,150 | 702,150 | 663,389 | (38,761) |
| Information technology | 893,900 | 893,900 | 796,500 | (97,400) |
| Total charges for services | <u>3,685,050</u> | <u>3,965,050</u> | <u>4,180,632</u> | <u>215,582</u> |

HENRICO COUNTY, VIRGINIA
EXHIBIT OF REVENUES - BUDGET AND ACTUAL
GOVERNMENTAL FUNDS
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Exhibit 13
Page 2 of 3

| Fund, Major and Minor Revenue Sources | Original Budget | Revised Budget | Actual | Variance |
|--|----------------------------|---------------------------|-----------------------|----------------------|
| Primary Government: | | | | |
| General Fund, continued: | | | | |
| Miscellaneous | \$ 4,142,500 | \$ 4,142,500 | \$ 9,337,245 | \$ 5,194,745 |
| Total miscellaneous | <u>4,142,500</u> | <u>4,142,500</u> | <u>9,337,245</u> | <u>5,194,745</u> |
| Recovered costs: | | | | |
| Finance | 2,350,470 | 2,350,470 | 2,679,142 | 328,672 |
| General services | 955,000 | 955,000 | 2,013,428 | 1,058,428 |
| Public works | 415,000 | 415,000 | 163,733 | (251,267) |
| Sheriff | 700,000 | 700,000 | 874,755 | 174,755 |
| Public safety | | | | - |
| Total recovered costs | <u>4,420,470</u> | <u>4,420,470</u> | <u>5,731,058</u> | <u>1,310,588</u> |
| Total revenue from local sources | <u>580,175,737</u> | <u>583,455,737</u> | <u>637,757,688</u> | <u>54,301,951</u> |
| Intergovernmental: | | | | |
| Revenue from the Commonwealth: | | | | |
| Non-categorical aid: | | | | |
| Rolling stock | 138,500 | 138,500 | 40,769 | (97,731) |
| Recovery of central costs | 475,000 | 475,000 | 627,162 | 152,162 |
| Mobile home sales and use tax | 5,000 | 5,000 | 7,205 | 2,205 |
| Motor vehicle rental tax | 3,000,000 | 3,000,000 | 3,784,267 | 784,267 |
| PPTRA revenue | 37,001,783 | 37,001,783 | 37,001,783 | - |
| Communications sales and use tax - HB568 | 12,500,000 | 12,500,000 | 12,022,278 | (477,722) |
| Overweight truck citations | - | - | 4,300 | 4,300 |
| Total non-categorical aid | <u>53,120,283</u> | <u>53,120,283</u> | <u>53,487,764</u> | <u>367,481</u> |
| Shared expenses: | | | | |
| Sheriff | 12,000,000 | 12,225,000 | 12,439,115 | 214,115 |
| Commonwealth's Attorney | 2,075,000 | 2,075,000 | 2,202,719 | 127,719 |
| Election commission | 70,000 | 70,000 | 76,626 | 6,626 |
| Finance | 720,000 | 720,000 | 803,314 | 83,314 |
| Circuit court | 2,850,000 | 3,036,000 | 3,305,955 | 269,955 |
| Total shared expenses | <u>17,715,000</u> | <u>18,126,000</u> | <u>18,827,729</u> | <u>701,729</u> |
| Categorical aid: | | | | |
| Library | 183,000 | 183,000 | 198,004 | 15,004 |
| Public safety | 12,385,000 | 13,278,393 | 13,562,889 | 284,496 |
| Public works | 45,197,567 | 47,273,884 | 47,661,606 | 387,722 |
| Juvenile and domestic relations | 556,500 | 556,500 | 624,176 | 67,676 |
| Total categorical aid | <u>58,322,067</u> | <u>61,291,777</u> | <u>62,046,675</u> | <u>754,898</u> |
| Total revenue from the Commonwealth | <u>129,157,350</u> | <u>132,538,060</u> | <u>134,362,168</u> | <u>1,824,108</u> |
| Revenue from the Federal government: | | | | |
| Public safety | 10,000 | 10,000 | 197,502 | 187,502 |
| Total revenue from the Federal government | <u>10,000</u> | <u>10,000</u> | <u>197,502</u> | <u>187,502</u> |
| Total intergovernmental | <u>129,167,350</u> | <u>132,548,060</u> | <u>134,559,670</u> | <u>2,011,610</u> |
| Total General Fund | <u>\$ 709,343,087</u> | <u>\$ 716,003,797</u> | <u>\$ 772,317,358</u> | <u>\$ 56,313,561</u> |

HENRICO COUNTY, VIRGINIA
EXHIBIT OF REVENUES - BUDGET AND ACTUAL
GOVERNMENTAL FUNDS
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Exhibit 13
Page 3 of 3

| Fund, Major and Minor Revenue Sources | Original Budget | Revised Budget | Actual | Variance |
|--|-----------------------|-----------------------|-----------------------|-----------------------|
| Primary Government: | | | | |
| Special Revenue Fund: | | | | |
| Revenue from use of money and property | \$ 225,000 | \$ 225,000 | \$ 263,588 | \$ 38,588 |
| Charges for services: | | | | |
| Miscellaneous charges for services | 11,768,200 | 11,983,175 | 11,264,381 | (718,794) |
| Refuse collection billing | 8,100,000 | 8,100,000 | 8,714,602 | 614,602 |
| Landfill weighing fees | | | | |
| Recycle fees | 179,975 | 179,975 | 277,947 | 97,972 |
| Bulky waste collection fees | 1,815,000 | 1,815,000 | 1,658,463 | (156,537) |
| Leaf collection | 3,018,511 | 3,018,511 | 3,018,511 | - |
| Charges for street lights | 83,100 | 83,100 | 81,223 | (1,877) |
| Total charges for services | <u>24,964,786</u> | <u>25,179,761</u> | <u>25,015,127</u> | <u>(164,634)</u> |
| Miscellaneous revenues | <u>1,305,101</u> | <u>1,334,120</u> | <u>1,311,679</u> | <u>(22,441)</u> |
| Recovered costs: | | | | |
| Recovered costs | 578,512 | 604,694 | 542,252 | (62,442) |
| Recoveries and rebates | 50,245 | 50,245 | 39,843 | (10,402) |
| Total recovered costs | <u>628,757</u> | <u>654,939</u> | <u>582,095</u> | <u>(72,844)</u> |
| Total revenue from local sources | <u>27,123,644</u> | <u>27,393,820</u> | <u>27,172,489</u> | <u>(221,331)</u> |
| Intergovernmental: | | | | |
| Revenue from the Commonwealth: | | | | |
| Division of litter control | 42,340 | 42,340 | 39,824 | (2,516) |
| Social services | 11,949,090 | 14,350,087 | 12,602,086 | (1,748,001) |
| Mental health and developmental services | 9,025,695 | 9,697,596 | 9,733,128 | 35,532 |
| Virginia department of corrections | 1,557,568 | 1,573,023 | 1,573,026 | 3 |
| Commonwealth's Attorney | 272,746 | 272,746 | 300,408 | 27,662 |
| Miscellaneous state grants | 1,327,091 | 1,641,185 | 2,222,415 | 581,230 |
| Total revenue from the Commonwealth | <u>24,174,530</u> | <u>27,576,977</u> | <u>26,470,887</u> | <u>(1,106,090)</u> |
| Revenue from the Federal government: | | | | |
| Workforce investment | 4,918,683 | 5,242,849 | 4,869,431 | (373,418) |
| Social Services | 10,728,885 | 11,565,274 | 11,210,140 | (355,134) |
| Community development block grants | - | 2,162,981 | 2,525,432 | 362,451 |
| Public safety | - | 402,957 | 281,742 | (121,215) |
| Mental health and developmental services | 1,721,164 | 2,396,481 | 2,465,364 | 68,883 |
| Miscellaneous federal grants | 640,828 | 950,892 | 851,766 | (99,126) |
| Total revenue from the Federal government | <u>18,009,560</u> | <u>22,721,434</u> | <u>22,203,875</u> | <u>(517,559)</u> |
| Total intergovernmental | <u>42,184,090</u> | <u>50,298,411</u> | <u>48,674,762</u> | <u>(1,623,649)</u> |
| Total Special Revenue Fund | <u>\$ 69,307,734</u> | <u>\$ 77,692,231</u> | <u>\$ 75,847,251</u> | <u>\$ (1,844,980)</u> |
| Grand Total Revenues - Primary Government | <u>\$ 778,650,821</u> | <u>\$ 793,696,028</u> | <u>\$ 848,164,609</u> | <u>\$ 54,468,581</u> |

See accompanying independent auditor's report.

HENRICO COUNTY, VIRGINIA
EXHIBIT OF EXPENDITURES - BUDGET AND ACTUAL
GOVERNMENTAL FUNDS
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Exhibit 14
Page 1 of 4

| Function, Activity, Element | Original Budget | Revised Budget | Actual | Variance |
|--|----------------------------|---------------------------|--------------------|--------------------|
| Primary Government: | | | | |
| General Fund: | | | | |
| General government: | | | | |
| Legislative: | | | | |
| Board of Supervisors | \$ 1,078,572 | \$ 1,098,172 | \$ 1,095,948 | \$ 2,224 |
| Total legislative | <u>1,078,572</u> | <u>1,098,172</u> | <u>1,095,948</u> | <u>2,224</u> |
| General and financial administration: | | | | |
| County Manager | 3,628,262 | 3,820,292 | 3,754,024 | 66,268 |
| County Attorney | 2,391,764 | 2,405,564 | 2,391,809 | 13,755 |
| Human Resources | 14,425,816 | 20,012,123 | 19,954,289 | 57,834 |
| Finance | 13,634,513 | 13,736,491 | 13,104,121 | 632,370 |
| General Services | 13,014,521 | 13,908,007 | 13,141,292 | 766,715 |
| Internal Audit | 442,715 | 468,490 | 468,099 | 391 |
| Real Property Agent | 648,326 | 573,097 | 554,420 | 18,677 |
| Information Technology | 16,576,324 | 17,514,986 | 16,214,357 | 1,300,629 |
| Total general and financial administration | <u>64,762,240</u> | <u>72,439,050</u> | <u>69,582,411</u> | <u>2,856,639</u> |
| Board of Elections: | | | | |
| Election Commission | 1,532,685 | 1,611,302 | 1,589,939 | 21,363 |
| Total Board of Elections | <u>1,532,685</u> | <u>1,611,302</u> | <u>1,589,939</u> | <u>21,363</u> |
| Total general government administration | <u>67,373,497</u> | <u>75,148,523</u> | <u>72,268,298</u> | <u>2,880,226</u> |
| Judicial administration: | | | | |
| Courts: | | | | |
| Circuit Court | 3,115,603 | 3,619,983 | 3,363,765 | 256,218 |
| General District Court | 308,825 | 283,825 | 264,639 | 19,186 |
| Juvenile and Domestic Relations Court | 2,504,466 | 2,484,233 | 2,427,951 | 56,282 |
| Total Courts | <u>5,928,893</u> | <u>6,388,041</u> | <u>6,056,355</u> | <u>331,686</u> |
| Commonwealth's Attorney: | | | | |
| Commonwealth's Attorney | 4,836,212 | 4,889,261 | 4,794,632 | 94,629 |
| Total Commonwealth's Attorney | <u>4,836,212</u> | <u>4,889,261</u> | <u>4,794,632</u> | <u>94,629</u> |
| Total judicial administration | <u>10,765,105</u> | <u>11,277,303</u> | <u>10,850,987</u> | <u>426,316</u> |
| Public safety: | | | | |
| Law enforcement: | | | | |
| Police Department | 71,979,066 | 72,139,492 | 71,777,820 | 361,672 |
| Total law enforcement | <u>71,979,066</u> | <u>72,139,492</u> | <u>71,777,820</u> | <u>361,672</u> |
| Fire services: | | | | |
| Fire Department | 58,377,400 | 59,050,294 | 60,583,271 | (1,532,977) |
| Total fire services | <u>58,377,400</u> | <u>59,050,294</u> | <u>60,583,271</u> | <u>(1,532,977)</u> |
| Correction and detention: | | | | |
| Sheriff | 38,329,449 | 44,885,941 | 44,824,131 | 61,810 |
| Juvenile and Domestic Relations District Court | 3,069,011 | 3,069,011 | 3,069,011 | - |
| Total correction and detention | <u>41,398,460</u> | <u>47,954,952</u> | <u>47,893,142</u> | <u>61,810</u> |
| Inspections: | | | | |
| Building | 4,430,755 | 4,431,122 | 4,014,594 | 416,528 |
| Total inspections | <u>4,430,755</u> | <u>4,431,122</u> | <u>4,014,594</u> | <u>416,528</u> |
| Other protection: | | | | |
| Office of Emergency Services | 179,194 | 476,279 | 476,065 | 214 |
| Animal Protection | 1,526,240 | 1,508,406 | 1,483,836 | 24,570 |
| Building Security | 1,598,568 | 1,412,101 | 1,378,774 | 33,327 |
| Total other protection | <u>3,304,002</u> | <u>3,396,786</u> | <u>3,338,675</u> | <u>58,111</u> |
| Total public safety | <u>179,489,683</u> | <u>186,972,646</u> | <u>187,607,502</u> | <u>(634,856)</u> |

HENRICO COUNTY, VIRGINIA
EXHIBIT OF EXPENDITURES - BUDGET AND ACTUAL
GOVERNMENTAL FUNDS
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Exhibit 14
Page 2 of 4

| Function, Activity, Element | Original Budget | Revised Budget | Actual | Variance |
|---|--------------------|--------------------|--------------------|------------------|
| Primary Government: | | | | |
| General Fund, continued: | | | | |
| Public works: | | | | |
| Maintenance of highways and streets: | | | | |
| General Administration | \$ 1,298,620 | \$ 1,385,529 | \$ 1,359,995 | \$ 25,534 |
| Mass Transit | 7,847,382 | 8,315,555 | 6,787,819 | 1,527,736 |
| Design | 2,033,333 | 2,072,620 | 1,847,769 | 224,851 |
| Construction and Maintenance | 33,771,900 | 41,199,872 | 35,311,092 | 5,888,780 |
| Traffic Engineering | 3,560,769 | 3,987,864 | 3,228,888 | 758,976 |
| Miscellaneous | 2,038,739 | 2,211,327 | 1,995,995 | 215,332 |
| Total maintenance of highways and streets | <u>50,550,743</u> | <u>59,172,768</u> | <u>50,531,558</u> | <u>8,641,210</u> |
| Sanitation and waste removal: | | | | |
| Leaf Collection | 3,018,511 | 3,018,511 | 3,018,511 | - |
| Total sanitation and waste removal | <u>3,018,511</u> | <u>3,018,511</u> | <u>3,018,511</u> | <u>-</u> |
| Total public works | <u>53,569,254</u> | <u>62,191,279</u> | <u>53,550,069</u> | <u>8,641,210</u> |
| Health and social services: | | | | |
| Health: | | | | |
| Public Health Department | 2,219,895 | 2,287,050 | 2,286,988 | 62 |
| Total health | <u>2,219,895</u> | <u>2,287,050</u> | <u>2,286,988</u> | <u>62</u> |
| Total health and social services | <u>2,219,895</u> | <u>2,287,050</u> | <u>2,286,988</u> | <u>62</u> |
| Parks, recreation and cultural: | | | | |
| Parks and recreation: | | | | |
| Department of Recreation and Parks | 19,068,871 | 19,350,353 | 18,838,958 | 511,395 |
| Sandston Community House | 14,000 | 14,000 | 12,184 | 1,816 |
| Total parks and recreation | <u>19,082,871</u> | <u>19,364,353</u> | <u>18,851,142</u> | <u>513,211</u> |
| Library: | | | | |
| Library Public Services | 18,821,527 | 17,915,278 | 17,685,337 | 229,941 |
| Total library | <u>18,821,527</u> | <u>17,915,278</u> | <u>17,685,337</u> | <u>229,941</u> |
| Total parks, recreation and cultural | <u>37,904,398</u> | <u>37,279,631</u> | <u>36,536,479</u> | <u>743,152</u> |
| Community development: | | | | |
| Planning and community development: | | | | |
| Economic Development | 19,295,019 | 21,590,932 | 21,497,550 | 93,382 |
| Planning and Rezoning | 4,414,630 | 4,639,457 | 3,868,365 | 771,092 |
| Total planning and community development | <u>23,709,649</u> | <u>26,230,389</u> | <u>25,365,915</u> | <u>864,474</u> |
| Cooperative extension program: | | | | |
| Agriculture | 406,808 | 406,808 | 352,100 | 54,708 |
| Total cooperative extension program | <u>406,808</u> | <u>406,808</u> | <u>352,100</u> | <u>54,708</u> |
| Total community development | <u>24,116,457</u> | <u>26,637,197</u> | <u>25,718,015</u> | <u>919,182</u> |
| Education: | | | | |
| School Board | 223,844,754 | 223,844,754 | 223,844,754 | - |
| Total education | <u>223,844,754</u> | <u>223,844,754</u> | <u>223,844,754</u> | <u>-</u> |

HENRICO COUNTY, VIRGINIA
EXHIBIT OF EXPENDITURES - BUDGET AND ACTUAL
GOVERNMENTAL FUNDS
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Exhibit 14
Page 3 of 4

| Function, Activity, Element | Original Budget | Revised Budget | Actual | Variance |
|--|-----------------------|-----------------------|-----------------------|---------------------|
| Primary Government: | | | | |
| General Fund, continued: | | | | |
| Miscellaneous: | | | | |
| Cooperative Projects | \$ 16,999,576 | \$ 17,060,837 | \$ 20,112,383 | \$ (3,051,546) |
| Total miscellaneous | <u>16,999,576</u> | <u>17,060,837</u> | <u>20,112,383</u> | <u>(3,051,546)</u> |
| Debt service: | | | | |
| Capital lease principal | 432,329 | 432,329 | 432,329 | - |
| Capital lease interest | 46,345 | 46,345 | 46,345 | - |
| Total debt service | <u>478,674</u> | <u>478,674</u> | <u>478,674</u> | <u>-</u> |
| Total General Fund | <u>\$ 616,761,294</u> | <u>\$ 643,177,894</u> | <u>\$ 633,254,149</u> | <u>\$ 9,923,745</u> |
| Special Revenue Fund: | | | | |
| General government: | | | | |
| General and financial administration: | | | | |
| Workforce Investment | \$ 5,139,446 | \$ 8,081,516 | \$ 5,233,157 | \$ 2,848,359 |
| Total general government administration | <u>5,139,446</u> | <u>8,081,516</u> | <u>5,233,157</u> | <u>2,848,359</u> |
| Judicial administration: | | | | |
| Commonwealth's Attorney | 1,208,268 | 1,683,079 | 1,330,519 | 352,560 |
| Total judicial administration | <u>1,208,268</u> | <u>1,683,079</u> | <u>1,330,519</u> | <u>352,560</u> |
| Public safety: | | | | |
| Law enforcement: | | | | |
| Traffic Accident Investigation | 1,539,091 | 4,547,372 | 1,997,954 | 2,549,418 |
| Total law enforcement | <u>1,539,091</u> | <u>4,547,372</u> | <u>1,997,954</u> | <u>2,549,418</u> |
| Fire | - | 495,036 | 286,195 | 208,841 |
| Correction and detention: | | | | |
| Community Diversion Program | 1,947,116 | 2,194,134 | 2,029,856 | 164,278 |
| Juvenile and Domestic Relations District Court | 949,130 | 945,157 | 906,094 | 39,063 |
| Total correction and detention | <u>2,896,246</u> | <u>3,139,291</u> | <u>2,935,950</u> | <u>203,341</u> |
| Total public safety | <u>4,435,337</u> | <u>8,181,699</u> | <u>5,220,099</u> | <u>2,961,600</u> |
| Public works: | | | | |
| General Administration | 897,000 | 2,139,428 | 1,069,476 | 1,069,952 |
| Maintenance of Highways and Streets | 83,100 | 183,100 | 64,770 | 118,330 |
| Solid Waste Collection and Disposal | 13,639,585 | 16,537,884 | 14,344,818 | 2,193,066 |
| Total public works | <u>14,619,685</u> | <u>18,860,412</u> | <u>15,479,064</u> | <u>3,381,348</u> |
| Health and social services: | | | | |
| Social Services | 32,848,886 | 41,545,293 | 34,570,046 | 6,975,247 |
| Mental health and developmental services: | | | | |
| Related Services | 5,435,233 | 7,957,949 | 6,381,054 | 1,576,895 |
| Mental Health | 11,246,744 | 12,562,554 | 11,124,596 | 1,437,958 |
| Developmental Services | 11,978,397 | 12,751,258 | 11,823,551 | 927,707 |
| Substance Abuse | 3,013,106 | 3,317,684 | 2,734,424 | 583,260 |
| MH/DS Administration | 5,729,630 | 5,965,943 | 5,722,653 | 243,290 |
| Total mental health and developmental services | <u>37,403,110</u> | <u>42,555,388</u> | <u>37,786,278</u> | <u>4,769,110</u> |
| Total health and social services | <u>70,251,996</u> | <u>84,100,681</u> | <u>72,356,324</u> | <u>11,744,357</u> |
| Parks, recreation and culture: | | | | |
| Parks and Recreation grants | - | 53,773 | 9,970 | 43,803 |
| Total parks, recreation and culture | <u>-</u> | <u>53,773</u> | <u>9,970</u> | <u>43,803</u> |

HENRICO COUNTY, VIRGINIA
EXHIBIT OF EXPENDITURES - BUDGET AND ACTUAL
GOVERNMENTAL FUNDS
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Exhibit 14
Page 4 of 4

| Function, Activity, Element | Original Budget | Revised Budget | Actual | Variance |
|--|----------------------------|---------------------------|-----------------------|----------------------|
| Primary Government: | | | | |
| Special Revenue Fund, continued: | | | | |
| Community development: | | | | |
| Planning and Community Development | \$ - | \$ 4,730,241 | \$ 2,798,688 | \$ 1,931,553 |
| Economic Development | - | 1,668,000 | 1,668,000 | - |
| Total community development | <u>-</u> | <u>6,398,241</u> | <u>4,466,688</u> | <u>1,931,553</u> |
| Debt service: | | | | |
| Capital lease principal | 27,512 | 27,512 | 27,512 | - |
| Capital lease interest | 5,631 | 5,631 | 5,631 | - |
| Total debt service | <u>33,143</u> | <u>33,143</u> | <u>33,143</u> | <u>-</u> |
| Total Special Revenue Fund | <u>\$ 95,687,876</u> | <u>\$ 127,392,544</u> | <u>\$ 104,128,964</u> | <u>\$ 23,263,580</u> |
| Grand Total Expenditures - Government Funds | <u>\$ 712,449,170</u> | <u>\$ 770,570,438</u> | <u>\$ 737,383,113</u> | <u>\$ 33,187,325</u> |

See accompanying independent auditor's report.

COUNTY OF HENRICO, VIRGINIA
SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS
GOVERNMENTAL ACTIVITIES AND BUSINESS-TYPE ACTIVITIES
LAST FOUR FISCAL YEARS*

Exhibit 15
Page 1 of 2

| Governmental Activities: | 2015 | 2016 | 2017 | 2018 |
|---|------------------|------------------|------------------|------------------|
| Total pension liability | | | | |
| Service cost | \$ 23,796,971 | \$ 23,884,723 | \$ 24,801,703 | \$ 25,098,225 |
| Interest on total pension liability | 65,367,508 | 69,217,236 | 71,893,739 | 75,416,152 |
| Change of assumptions | - | - | - | 3,600,205 |
| Difference between expected and actual experience | - | (15,888,024) | (3,762,008) | (13,129,434) |
| Benefit payments, including refunds of employee contributions | (43,077,241) | (47,302,547) | (50,505,930) | (53,593,856) |
| Net change in total pension liability | 46,087,238 | 29,911,388 | 42,427,504 | 37,391,292 |
| Total pension liability - beginning | 964,087,706 | 1,010,174,944 | 1,040,086,332 | 1,082,513,836 |
| Total pension liability - ending (a) | \$ 1,010,174,944 | \$ 1,040,086,332 | \$ 1,082,513,836 | \$ 1,119,905,128 |
| Total fiduciary net position | | | | |
| Contributions - employer | \$ 27,496,460 | \$ 28,290,290 | \$ 29,374,797 | \$ 26,184,817 |
| Contributions - employee | 9,281,980 | 9,452,120 | 9,798,397 | 10,254,955 |
| Net investment income | 113,606,404 | 38,115,473 | 15,148,200 | 107,128,844 |
| Benefit payments | (43,077,241) | (47,302,547) | (50,505,930) | (53,593,856) |
| Administrative expense | (612,154) | (522,704) | (541,959) | (622,456) |
| Other | 5,986 | (8,071) | (6,430) | (95,261) |
| Net change in plan fiduciary net position | 106,701,435 | 28,024,561 | 3,267,075 | 89,257,043 |
| Plan fiduciary net position - beginning | 729,182,146 | 835,883,581 | 863,908,142 | 867,175,217 |
| Plan fiduciary net position - ending (b) | \$ 835,883,581 | \$ 863,908,142 | \$ 867,175,217 | \$ 956,432,260 |
| Net pension liability - ending (a)-(b) | \$ 174,291,363 | \$ 176,178,190 | \$ 215,338,619 | \$ 163,472,868 |
| Plan fiduciary net position as a percentage of total pension liability | 82.75% | 83.06% | 80.11% | 85.40% |
| Covered - employee payroll | \$ 188,575,531 | \$ 191,276,453 | \$ 199,857,968 | \$ 202,991,663 |
| Net pension liability as a percentage of covered-employee payroll | 92.43% | 92.11% | 107.75% | 80.53% |
| Business-Type Activities: | | | | |
| Total pension liability | | | | |
| Service cost | \$ 1,715,200 | \$ 1,683,447 | \$ 1,721,019 | \$ 1,727,978 |
| Interest on total pension liability | 4,711,454 | 4,878,582 | 4,988,789 | 5,192,297 |
| Change of assumptions | - | - | - | 247,869 |
| Difference between expected and actual experience | - | (1,119,823) | (261,050) | (903,943) |
| Benefit payments, including refunds of employee contributions | (3,104,852) | (3,333,987) | (3,504,664) | (3,689,862) |
| Net change in total pension liability | 3,321,802 | 2,108,219 | 2,944,094 | 2,574,338 |
| Total pension liability - beginning | 68,748,558 | 72,070,360 | 74,178,579 | 77,122,673 |
| Total pension liability - ending (a) | \$ 72,070,360 | \$ 74,178,579 | \$ 77,122,673 | \$ 79,697,011 |
| Total fiduciary net position | | | | |
| Contributions - employer | \$ 1,981,845 | \$ 1,993,960 | \$ 2,038,351 | \$ 1,802,788 |
| Contributions - employee | 669,012 | 666,206 | 679,922 | 706,039 |
| Net investment income | 8,188,339 | 2,686,461 | 1,051,151 | 7,375,672 |
| Benefit payments | (3,104,852) | (3,333,987) | (3,504,664) | (3,689,862) |
| Administrative expense | (44,121) | (36,841) | (37,607) | (42,855) |
| Other | 431 | (569) | (446) | (6,559) |
| Net change in plan fiduciary net position | 7,690,654 | 1,975,230 | 226,707 | 6,145,223 |
| Plan fiduciary net position - beginning | 51,997,574 | 59,688,228 | 61,663,458 | 61,890,165 |
| Plan fiduciary net position - ending (b) | \$ 59,688,228 | \$ 61,663,458 | \$ 61,890,165 | \$ 68,035,388 |
| Net pension liability - ending (a)-(b) | \$ 12,382,132 | \$ 12,515,121 | \$ 15,232,508 | \$ 11,661,623 |
| Plan fiduciary net position as a percentage of total pension liability | 82.82% | 83.13% | 80.25% | 85.37% |
| Covered - employee payroll | \$ 13,395,158 | \$ 13,305,310 | \$ 13,763,763 | \$ 13,845,688 |
| Net pension liability as a percentage of covered-employee payroll | 92.44% | 94.06% | 110.67% | 84.23% |

COUNTY OF HENRICO, VIRGINIA
SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS
GOVERNMENTAL ACTIVITIES AND BUSINESS-TYPE ACTIVITIES
LAST FOUR FISCAL YEARS*

Exhibit 15
Page 2 of 2

Total Activities:

Total pension liability

| | | | | |
|---|-------------------------|----------------------|----------------------|----------------------|
| Service cost | \$ 25,512,171 | 25,568,170 | 26,522,722 | 26,826,203 |
| Interest on total pension liability | 70,078,962 | 74,095,818 | 76,882,528 | 80,608,449 |
| Change of assumptions | - | - | - | 3,848,074 |
| Difference between expected and actual experience | - | (17,007,847) | (4,023,058) | (14,033,377) |
| Benefit payments, including refunds of employee contributions | <u>(46,182,093)</u> | <u>(50,636,534)</u> | <u>(54,010,594)</u> | <u>(57,283,718)</u> |
| Net change in total pension liability | 49,409,040 | 32,019,607 | 45,371,598 | 39,965,630 |
| Total pension liability - beginning | 1,032,836,264 | 1,082,245,304 | 1,114,264,911 | 1,159,636,509 |
| Total pension liability - ending (a) | <u>\$ 1,082,245,304</u> | <u>1,114,264,911</u> | <u>1,159,636,509</u> | <u>1,199,602,139</u> |

Total fiduciary net position

| | | | | |
|---|-----------------------|--------------------|--------------------|----------------------|
| Contributions - employer | \$ 29,478,305 | 30,284,250 | 31,413,148 | 27,987,605 |
| Contributions - employee | 9,950,992 | 10,118,326 | 10,478,319 | 10,960,994 |
| Net investment income | 121,794,743 | 40,801,934 | 16,199,351 | 114,504,516 |
| Benefit payments | (46,182,093) | (50,636,534) | (54,010,594) | (57,283,718) |
| Administrative expense | (656,275) | (559,545) | (579,566) | (665,311) |
| Other | <u>6,417</u> | <u>(8,640)</u> | <u>(6,876)</u> | <u>(101,820)</u> |
| Net change in plan fiduciary net position | 114,392,089 | 29,999,791 | 3,493,782 | 95,402,266 |
| Plan fiduciary net position - beginning | <u>781,179,720</u> | <u>895,571,809</u> | <u>925,571,600</u> | <u>929,065,382</u> |
| Plan fiduciary net position - ending (b) | <u>\$ 895,571,809</u> | <u>925,571,600</u> | <u>929,065,382</u> | <u>1,024,467,648</u> |

| | | | | |
|---|-----------------------|--------------------|--------------------|--------------------|
| Net pension liability - ending (a)-(b) | <u>\$ 186,673,495</u> | <u>188,693,311</u> | <u>230,571,127</u> | <u>175,134,491</u> |
|---|-----------------------|--------------------|--------------------|--------------------|

| | | | | |
|---|--------|--------|--------|--------|
| Plan fiduciary net position as a percentage of total pension liability | 82.75% | 83.07% | 80.12% | 85.40% |
|---|--------|--------|--------|--------|

| | | | | |
|-----------------------------------|----------------|-------------|-------------|-------------|
| Covered - employee payroll | \$ 201,970,689 | 204,581,763 | 213,621,731 | 216,837,351 |
|-----------------------------------|----------------|-------------|-------------|-------------|

| | | | | |
|--|--------|--------|---------|--------|
| Net pension liability as a percentage of covered-employee payroll | 92.43% | 92.23% | 107.93% | 80.77% |
|--|--------|--------|---------|--------|

See accompanying independent auditor's report.

* Fiscal year 2015 was the first year of GASB 68 implementation; therefore, only four years are shown herein.

COUNTY OF HENRICO, VIRGINIA
SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS
SCHOOL BOARD NON-PROFESSIONAL GROUP
LAST FOUR FISCAL YEARS*

Exhibit 16

| | <u>2015</u> | <u>2016</u> | <u>2017</u> | <u>2018</u> |
|---|---------------------|---------------------|---------------------|---------------------|
| School Board Non-Professional Group | | | | |
| Total pension liability | | | | |
| Service cost | \$ 72,260 | \$ 69,746 | \$ 67,970 | \$ 58,711 |
| Interest on total pension liability | 582,852 | 580,111 | 567,282 | 571,638 |
| Change of assumptions | - | - | - | 44,778 |
| Difference between expected and actual experience | - | (139,895) | 108,818 | (226,614) |
| Benefit payments, including refunds of employee contributions | (689,613) | (698,924) | (687,530) | (676,153) |
| Net change in total pension liability | (34,501) | (188,962) | 56,540 | (227,640) |
| Total pension liability - beginning | 8,671,261 | 8,636,760 | 8,447,798 | 8,504,338 |
| Total pension liability - ending (a) | <u>\$ 8,636,760</u> | <u>\$ 8,447,798</u> | <u>\$ 8,504,338</u> | <u>\$ 8,276,698</u> |
| Total fiduciary net position | | | | |
| Contributions - employer | \$ 372,141 | \$ 238,475 | \$ 237,503 | \$ 199,298 |
| Contributions - employee | 31,303 | 31,253 | 30,289 | 30,785 |
| Net investment income | 804,061 | 251,841 | 85,861 | 614,333 |
| Benefit payments | (689,613) | (698,924) | (687,530) | (676,153) |
| Administrative expense | (4,544) | (3,822) | (3,655) | (3,892) |
| Other | 43 | (54) | (39) | (534) |
| Net change in plan fiduciary net position | 513,391 | (181,231) | (337,571) | 163,837 |
| Plan fiduciary net position - beginning | 5,309,719 | 5,823,110 | 5,641,879 | 5,304,308 |
| Plan fiduciary net position - ending (b) | <u>\$ 5,823,110</u> | <u>\$ 5,641,879</u> | <u>\$ 5,304,308</u> | <u>\$ 5,468,145</u> |
| Net pension liability - ending (a)-(b) | <u>\$ 2,813,650</u> | <u>\$ 2,805,919</u> | <u>\$ 3,200,030</u> | <u>\$ 2,808,553</u> |
| Plan fiduciary net position as a percentage of total pension liability | 67.42% | 66.79% | 62.37% | 66.07% |
| Covered - employee payroll | \$ 707,318 | \$ 678,882 | \$ 719,634 | \$ 771,166 |
| Net pension liability as a percentage of covered-employee payroll | 397.79% | 413.31% | 444.67% | 364.20% |

See accompanying independent auditor's report.

* Fiscal year 2015 was the first year of GASB 68 implementation; therefore, only four years are shown herein.

**COUNTY OF HENRICO, VIRGINIA
SCHEDULE OF CONTRIBUTIONS
PENSION PLAN
LAST FOUR FISCAL YEARS***

Exhibit 17

| | 2015 | 2016 | 2017 | 2018 |
|---|---------------|---------------|---------------|---------------|
| Governmental Activities: | | | | |
| Actuarially determined contribution of employer | \$ 27,496,460 | \$ 28,290,290 | \$ 29,374,797 | \$ 26,184,817 |
| Contributions in relation to the actuarially determined contributions | 27,496,460 | 28,290,290 | 29,374,797 | 26,184,817 |
| Contribution deficiency (excess) | \$ - | \$ - | \$ - | \$ - |
| | | | | |
| Covered - employee payroll | 191,276,453 | 199,857,968 | 202,991,663 | 209,182,401 |
| Contributions as a percentage of covered-employee payroll | 14.38% | 14.16% | 14.47% | 12.52% |
| Business-type Activities: | | | | |
| Actuarially determined contribution of employer | \$ 1,981,845 | \$ 1,993,960 | \$ 2,038,351 | \$ 1,802,788 |
| Contributions in relation to the actuarially determined contributions | 1,981,845 | 1,993,960 | 2,038,351 | 1,802,788 |
| Contribution deficiency (excess) | \$ - | \$ - | \$ - | \$ - |
| | | | | |
| Covered - employee payroll | 13,305,310 | 13,763,763 | 13,845,688 | 14,070,332 |
| Contributions as a percentage of covered-employee payroll | 14.90% | 14.49% | 14.72% | 12.81% |
| School Board Non-Professional Group: | | | | |
| Actuarially determined contribution of employer | \$ 372,141 | \$ 238,475 | \$ 237,503 | \$ 199,298 |
| Contributions in relation to the actuarially determined contributions | 372,141 | 238,475 | 237,503 | 199,298 |
| Contribution deficiency (excess) | \$ - | \$ - | \$ - | \$ - |
| | | | | |
| Covered - employee payroll | \$ 678,882 | \$ 719,634 | \$ 771,166 | \$ 820,537 |
| Contributions as a percentage of covered-employee payroll | 54.82% | 33.14% | 30.80% | 24.29% |

See accompanying independent auditor's report.

* Fiscal year 2015 was the first year of GASB 68 implementation; therefore, only four years are shown herein.

COUNTY OF HENRICO, VIRGINIA
SCHEDULE OF SCHOOLS' PROPORTIONATE SHARE
OF THE NET PENSION LIABILITY
TEACHERS PENSION PLAN
LAST FOUR FISCAL YEARS*

Exhibit 18

| | 2015 | 2016 | 2017 | 2018 |
|---|----------------|----------------|----------------|------------------|
| Schools' proportion of the net pension liability | 3.29% | 3.28% | 3.30% | 3.28% |
| Schools' proportionate share of the net pension liability | \$ 398,595,000 | \$ 413,109,000 | \$ 463,076,000 | \$ 403,402,000 |
| Schools' covered-employee payroll | \$ 268,691,850 | \$ 273,853,673 | \$ 281,366,433 | \$ 288,681,379 |
| Schools' proportionate share of the net pension liability as a percentage of its covered-employee payroll | 148.35% | 150.85% | 164.58% | 139.74% |
| Plan fiduciary net position | \$ 970,083,754 | \$ 995,953,131 | \$ 996,863,280 | \$ 1,086,397,116 |
| Plan fiduciary net position as a percentage of the total pension liability | 70.88% | 70.68% | 68.28% | 68.28% |

See accompanying independent auditor's report.

*Fiscal year 2015 was the first year of GASB 68 implementation; therefore, only four years are shown herein.

**COUNTY OF HENRICO, VIRGINIA
SCHEDULE OF SCHOOL CONTRIBUTIONS
TEACHERS PENSION PLAN
LAST FOUR FISCAL YEARS***

Exhibit 19

| | <u>2015</u> | <u>2016</u> | <u>2017</u> | <u>2018</u> |
|--|----------------|----------------|----------------|----------------|
| Contractually required contribution | \$ 28,125,017 | \$ 35,384,284 | \$ 35,423,318 | \$ 37,325,862 |
| Contributions in relation to the contractually required contribution | \$ 28,125,017 | \$ 35,384,284 | \$ 35,423,318 | \$ 37,325,862 |
| Contribution deficiency (excess) | - | - | - | - |
| Schools' covered-employee payroll | \$ 273,853,673 | \$ 281,366,433 | \$ 288,681,379 | \$ 295,352,515 |
| Contributions as a percentage of covered-employee payroll | 10.27% | 12.58% | 12.27% | 12.64% |

See accompanying independent auditor's report.

*Fiscal year 2015 was the first year of GASB 68 implementation; therefore, only four years are shown herein.

COUNTY OF HENRICO, VIRGINIA

Notes to Required Supplementary Pension Information

For the Year Ended June 30, 2018

Defined Benefit Pension Plan

Changes of benefit terms - There have been no significant changes to the System benefit provisions since the prior actuarial valuation. A hybrid plan with changes to the defined benefit plan structure and a new defined contribution component was adopted in 2012. The hybrid plan applies to most new employees hired on or after January 1, 2014 and not covered by enhanced hazardous duty benefits. The liabilities presented do not reflect the hybrid plan since it covers new members joining the System after the valuation date of June 30, 2016 and the impact on the liabilities as of the measurement date of June 30, 2017 are minimal.

Changes of assumptions - The following changes in actuarial assumptions were made effective June 30, 2017 based on the most recent experience study of the System for the four-year period ending June 30, 2016.

Largest 10 - Non-LEOS:

- Update mortality table
- Decrease in rates of service retirement
- Decrease in rates of disability retirement
- Reduce rates of salary increase by 0.25% per year

Largest 10-LEOS:

- Update mortality table
- Decrease in male rates of disability

All Others (Non 10 Largest) - Non-LEOS:

- Update mortality table
- Decrease in rates of service retirement
- Decrease in rates of disability retirement
- Reduce rates of salary increase by 0.25% per year

All Others (Non 10 Largest) - LEOS:

- Update mortality table
- Adjustments to rates of service retirement for females
- Increase in rates of withdrawal
- Decrease in male and female rates of disability

Budgets

Budgets are adopted on a basis consistent with GAAP. Annual operating budgets are adopted for all Governmental Funds (including Schools) except for the Capital Projects Fund, in which effective budgetary control is achieved on a project-by-project basis when funding sources become available. Budgeted amounts shown are as amended by the Board during the course of the fiscal year.

COUNTY OF HENRICO, VIRGINIA
SCHEDULE OF CHANGES IN THE NET HEALTHCARE OPEB LIABILITY AND RELATED RATIOS
HEALTHCARE OPEB TRUST FUND
LAST TWO FISCAL YEARS*

Exhibit 20

| | <u>2017</u> | <u>2018</u> |
|--|-----------------------|----------------------|
| Total OPEB liability | | |
| Service cost | \$ 4,146,771 | \$ 3,781,739 |
| Interest on total OPEB liability | 7,708,898 | 7,990,226 |
| Differences between expected and actual experience | - | (28,205,844) |
| Change of assumptions | - | (5,679,980) |
| Benefit payments, including refunds of employee contributions | <u>(6,538,795)</u> | <u>(4,146,968)</u> |
| Net change in total OPEB liability | 5,316,874 | (26,260,827) |
| Total OPEB liability - beginning | 109,194,437 | 114,511,311 |
| Total OPEB liability - ending (a) | <u>\$ 114,511,311</u> | <u>\$ 88,250,484</u> |
| Total plan fiduciary net position | | |
| Contributions - employer | \$ 7,765,131 | \$ 6,846,584 |
| Contributions - employee | - | - |
| Net investment income | 7,296,432 | 5,272,202 |
| Benefit payments | (6,538,795) | (4,146,968) |
| Administrative expense | - | (500) |
| Other | <u>-</u> | <u>-</u> |
| Net change in plan fiduciary net position | 8,522,768 | 7,971,318 |
| Plan fiduciary net position - beginning | 44,841,294 | 53,364,062 |
| Plan fiduciary net position - ending (b) | <u>\$ 53,364,062</u> | <u>\$ 61,335,380</u> |
| Net OPEB liability - ending (a)-(b) | <u>\$ 61,147,249</u> | <u>\$ 26,915,104</u> |
| Plan fiduciary net position as a percentage of total OPEB liability | 46.60% | 69.50% |
| Covered - employee payroll | \$ 536,071,713 | \$ 526,206,301 |
| Net OPEB liability as a percentage of covered-employee payroll | 11.41% | 5.11% |

See accompanying independent auditor's report.

* Fiscal year 2017 was the first year of GASB 74 implementation; therefore, only two years are shown herein.

**COUNTY OF HENRICO, VIRGINIA
SCHEDULE OF CONTRIBUTIONS
HEALTHCARE OPEB TRUST FUND
LAST TWO FISCAL YEARS***

Exhibit 21

| | <u>2017</u> | <u>2018</u> |
|--|----------------|----------------|
| Actuarially determined contribution | \$ 10,161,876 | \$ 9,491,736 |
| Contributions in relation to the actuarially determined contribution | \$ 7,765,131 | \$ 6,846,584 |
| Contribution deficiency (excess) | 2,396,745 | 2,645,152 |
| Covered-employee payroll | \$ 536,071,713 | \$ 526,206,301 |
| Contributions as a percentage of covered-employee payroll | 1.45% | 1.30% |

*Fiscal year 2017 was the first year of GASB 74 implementation; therefore, only two years are shown herein.

Notes to Schedule

Valuation date:

Actuarially determined contribution rates are calculated as of July 1, 2018.

Methods and assumptions used to determine contribution rates:

| | |
|-----------------------------|--|
| Actuarial cost method | Entry age normal |
| Amortization method | Experience gains or losses are amortized over the average working lifetime of all participants which for the current period is 7 years. Plan amendments are recognized immediately. Investment gains or losses are amortized over a 5 year period. Changes in the actuarial assumptions are amortized over the average working lifetime of all participants. |
| Amortization period | 20 years |
| Asset valuation method | Market value |
| Inflation | 3 percent |
| Healthcare cost trend rates | 8% initial, decreasing down to 5% over 12 years beginning July 1, 2018. |
| Salary increases | 2.5 percent per annum |
| Retirement age | In the 2018 actuarial valuation, expected retirement ages of general employees were adjusted to more closely reflect actual experience. |
| Mortality | In the 2018 actuarial valuation, assumed life expectancies were adjusted as a result of adopting the RP-2014 Healthy Annuitant Mortality Table. In prior years, those assumptions were based on the 1994 Group Annuity Mortality Table and the RP-2000 Healthy Annuitant Mortality Table. |

See accompanying independent auditor's report.

**COUNTY OF HENRICO, VIRGINIA
SCHEDULE OF INVESTMENT RETURNS
HEALTHCARE OPEB TRUST FUND
LAST TWO FISCAL YEARS***

Exhibit 22

| | <u>2017</u> | <u>2018</u> |
|---|-------------|-------------|
| Annual money-weighted rate of return on investments, net of investment expense | 12.87% | 9.52% |

See accompanying independent auditor's report.

* Fiscal year 2017 was the first year of GASB 74 implementation; therefore, only two years are shown herein.

COUNTY OF HENRICO, VIRGINIA
SCHEDULE OF CHANGES IN THE NET HEALTHCARE OPEB LIABILITY AND RELATED RATIOS
GOVERNMENTAL ACTIVITIES AND BUSINESS-TYPE ACTIVITIES
LAST FISCAL YEAR*

Exhibit 23

| | <u>2018</u> |
|--|----------------------|
| Governmental Activities: | |
| Total OPEB liability | |
| Service cost | \$ 1,917,454 |
| Interest on total pension liability | 4,051,282 |
| Change of assumptions | (2,879,919) |
| Difference between expected and actual experience | (14,301,201) |
| Benefit payments, including refunds of employee contributions | <u>(2,102,636)</u> |
| Net change in total OPEB liability | (13,315,020) |
| Total OPEB liability - beginning | 58,060,636 |
| Total OPEB liability - ending (a) | <u>\$ 44,745,616</u> |
| Total fiduciary net position | |
| Contributions - employer | \$ 3,471,421 |
| Contributions - employee | - |
| Net investment income | 2,673,163 |
| Benefit payments | (2,102,636) |
| Administrative expense | (254) |
| Other | - |
| Net change in plan fiduciary net position | <u>4,041,695</u> |
| Plan fiduciary net position - beginning | 27,057,164 |
| Plan fiduciary net position - ending (b) | <u>\$ 31,098,859</u> |
| Net OPEB liability - ending (a)-(b) | <u>\$ 13,646,757</u> |
| Plan fiduciary net position as a percentage of total OPEB liability | 69.50% |
| Covered - employee payroll | \$ 209,182,401 |
| Net OPEB liability as a percentage of covered-employee payroll | 6.52% |
| Business-Type Activities: | |
| Total OPEB liability | |
| Service cost | \$ 102,559 |
| Interest on total pension liability | 216,691 |
| Change of assumptions | (154,039) |
| Difference between expected and actual experience | (764,929) |
| Benefit payments, including refunds of employee contributions | <u>(112,464)</u> |
| Net change in total OPEB liability | (712,182) |
| Total OPEB liability - beginning | 3,105,497 |
| Total OPEB liability - ending (a) | <u>\$ 2,393,315</u> |
| Total fiduciary net position | |
| Contributions - employer | \$ 185,676 |
| Contributions - employee | - |
| Net investment income | 142,981 |
| Benefit payments | (112,464) |
| Administrative expense | (14) |
| Other | - |
| Net change in plan fiduciary net position | <u>216,179</u> |
| Plan fiduciary net position - beginning | 1,447,210 |
| Plan fiduciary net position - ending (b) | <u>\$ 1,663,389</u> |
| Net OPEB liability - ending (a)-(b) | <u>\$ 729,926</u> |
| Plan fiduciary net position as a percentage of total OPEB liability | 69.50% |
| Covered - employee payroll | \$ 14,070,332 |
| Net OPEB liability as a percentage of covered-employee payroll | 5.19% |

See accompanying independent auditor's report.

* Fiscal year 2018 was the first year of GASB 75 implementation; therefore, only one year is shown herein.

COUNTY OF HENRICO, VIRGINIA
SCHEDULE OF CHANGES IN THE NET HEALTHCARE OPEB LIABILITY AND RELATED RATIOS
COMPONENT UNITS
LAST FISCAL YEAR*

Exhibit 24

| | <u>2018</u> |
|--|----------------------|
| School Board | |
| Total OPEB liability | |
| Service cost | \$ 1,742,334 |
| Interest on total pension liability | 3,681,281 |
| Change of assumptions | (2,616,898) |
| Difference between expected and actual experience | (12,995,083) |
| Benefit payments, including refunds of employee contributions | <u>(1,910,604)</u> |
| Net change in total OPEB liability | (12,098,970) |
| Total OPEB liability - beginning | 52,758,001 |
| Total OPEB liability - ending (a) | <u>\$ 40,659,031</u> |
| Total fiduciary net position | |
| Contributions - employer | \$ 3,154,379 |
| Contributions - employee | - |
| Net investment income | 2,429,025 |
| Benefit payments | (1,910,604) |
| Administrative expense | (230) |
| Other | - |
| Net change in plan fiduciary net position | <u>3,672,570</u> |
| Plan fiduciary net position - beginning | 24,586,054 |
| Plan fiduciary net position - ending (b) | <u>\$ 28,258,624</u> |
| Net OPEB liability - ending (a)-(b) | <u>\$ 12,400,407</u> |
| Plan fiduciary net position as a percentage of total OPEB liability | 69.50% |
| Covered - employee payroll | \$ 331,398,213 |
| Net OPEB liability as a percentage of covered-employee payroll | 3.74% |
| JRJDC | |
| Total OPEB liability | |
| Service cost | \$ 19,392 |
| Interest on total pension liability | 40,971 |
| Change of assumptions | (29,125) |
| Difference between expected and actual experience | (144,631) |
| Benefit payments, including refunds of employee contributions | <u>(21,264)</u> |
| Net change in total OPEB liability | (134,657) |
| Total OPEB liability - beginning | 587,177 |
| Total OPEB liability - ending (a) | <u>\$ 452,520</u> |
| Total fiduciary net position | |
| Contributions - employer | \$ 35,107 |
| Contributions - employee | - |
| Net investment income | 27,034 |
| Benefit payments | (21,264) |
| Administrative expense | (3) |
| Other | - |
| Net change in plan fiduciary net position | <u>40,874</u> |
| Plan fiduciary net position - beginning | 273,634 |
| Plan fiduciary net position - ending (b) | <u>\$ 314,508</u> |
| Net OPEB liability - ending (a)-(b) | <u>\$ 138,012</u> |
| Plan fiduciary net position as a percentage of total OPEB liability | 69.50% |
| Covered - employee payroll | \$ 3,164,600 |
| Net OPEB liability as a percentage of covered-employee payroll | 4.36% |

See accompanying independent auditor's report.

* Fiscal year 2018 was the first year of GASB 75 implementation; therefore, only one year is shown herein.

**COUNTY OF HENRICO, VIRGINIA
SCHEDULE OF CONTRIBUTIONS
HEALTHCARE OPEB TRUST FUND
LAST FISCAL YEAR***

Exhibit 25

| | 2018 |
|--|----------------|
| Governmental Activities: | |
| Actuarially determined contribution of employer | \$ 2,815,552 |
| Contributions in relation to the actuarially determined contributions | 2,815,552 |
| Contribution deficiency (excess) | \$ - |
| | |
| Covered - employee payroll | 209,182,401 |
| Contributions as a percentage of covered-employee payroll | 1.35% |
| Business-type Activities: | |
| Actuarially determined contribution of employer | \$ 228,548 |
| Contributions in relation to the actuarially determined contributions | 228,548 |
| Contribution deficiency (excess) | \$ - |
| | |
| Covered - employee payroll | 14,070,332 |
| Contributions as a percentage of covered-employee payroll | 1.62% |
| School Board: | |
| Actuarially determined contribution of employer | \$ 4,215,705 |
| Contributions in relation to the actuarially determined contributions | 4,215,705 |
| Contribution deficiency (excess) | \$ - |
| | |
| Covered - employee payroll | \$ 331,398,213 |
| Contributions as a percentage of covered-employee payroll | 1.27% |
| JRJDC: | |
| Actuarially determined contribution of employer | \$ 44,140 |
| Contributions in relation to the actuarially determined contributions | 44,140 |
| Contribution deficiency (excess) | \$ - |
| | |
| Covered - employee payroll | \$ 3,164,600 |
| Contributions as a percentage of covered-employee payroll | 1.39% |

See accompanying independent auditor's report.

* Fiscal year 2018 was the first year of GASB 75 implementation; therefore, only one year is shown herein.

COUNTY OF HENRICO, VIRGINIA

SCHEDULE OF CHANGES IN THE TOTAL LINE OF DUTY OPEB LIABILITY AND RELATED RATIOS

Exhibit 26

LAST FISCAL YEAR*

| | <u>2018</u> |
|--|-----------------------------|
| Governmental Activities: | |
| Total OPEB liability | |
| Service cost | \$ 1,292,690 |
| Interest on total pension liability | 769,784 |
| Change of assumptions | - |
| Difference between expected and actual experience | - |
| Benefit payments, including refunds of employee contributions | <u>(740,191)</u> |
| Net change in total OPEB liability | 1,322,283 |
| Total OPEB liability - beginning | <u>25,279,187</u> |
| Total OPEB liability - ending (a) | <u><u>\$ 26,601,470</u></u> |
| Total fiduciary net position | |
| Contributions - employer | \$ 740,191 |
| Contributions - employee | - |
| Net investment income | - |
| Benefit payments | (740,191) |
| Administrative expense | - |
| Other | - |
| Net change in plan fiduciary net position | <u>-</u> |
| Plan fiduciary net position - beginning | - |
| Plan fiduciary net position - ending (b) | <u><u>\$ -</u></u> |
| Net OPEB liability - ending (a)-(b) | <u><u>\$ 26,601,470</u></u> |
| Plan fiduciary net position as a percentage of total OPEB liability | 0.00% |
| Covered - employee payroll | \$ 89,900,420 |
| Net OPEB liability as a percentage of covered-employee payroll | 29.59% |

See accompanying independent auditor's report.

* Fiscal year 2018 was the first year of GASB 75 implementation; therefore, only one year is shown herein.

COUNTY OF HENRICO, VIRGINIA
SCHEDULE OF CONTRIBUTIONS FOR THE LINE OF DUTY OPEB PLAN
LAST FISCAL YEAR*

Exhibit 27

| | 2018 |
|--|--------------|
| Governmental Activities: | |
| Actuarially determined contribution of employer | \$ 2,983,108 |
| Contributions in relation to the actuarially determined contributions | 740,191 |
| Contribution deficiency (excess) | \$ 2,242,917 |
| Covered - employee payroll | 89,900,420 |
| Contributions as a percentage of covered-employee payroll | 0.82% |

See accompanying independent auditor's report.

* Fiscal year 2018 was the first year of GASB 75 implementation; therefore, only one year is shown herein.

COUNTY OF HENRICO, VIRGINIA
SCHEDULE OF SCHOOLS' PROPORTIONATE SHARE
OF THE NET OPEB LIABILITY
TEACHERS HEALTH INSURANCE CREDIT OPEB PLAN
LAST FISCAL YEAR*

Exhibit 28

| | <u>2018</u> |
|--|--------------------|
| Schools' proportion of the net OPEB liability | 3.28% |
| Schools' proportionate share of the net OPEB liability | \$ 41,657,000 |
| Schools' covered-employee payroll | \$ 288,681,379 |
| Schools' proportionate share of the net OPEB liability as a percentage of its covered-employee payroll | 14.43% |
| Plan fiduciary net position | \$ 3,155,000 |
| Plan fiduciary net position as a percentage of the total OPEB liability | 7.04% |

See accompanying independent auditor's report.

*Fiscal year 2018 was the first year of GASB 75 implementation; therefore, only year is shown herein.

**COUNTY OF HENRICO, VIRGINIA
SCHEDULE OF SCHOOL CONTRIBUTIONS
TEACHERS HEALTH INSURANCE CREDIT OPEB PLAN
LAST FISCAL YEAR***

Exhibit 29

| | <u>2018</u> |
|--|--------------------|
| Contractually required contribution | \$ 2,876,495 |
| Contributions in relation to the contractually required contribution | \$ 2,876,495 |
| Contribution deficiency (excess) | - |
| Schools' covered-employee payroll | \$ 295,352,515 |
| Contributions as a percentage of covered-employee payroll | 0.97% |

See accompanying independent auditor's report.

*Fiscal year 2018 was the first year of GASB 75 implementation; therefore, only one year is shown herein.

**COUNTY OF HENRICO, VIRGINIA
SCHEDULE OF PROPORTIONATE SHARE
OF THE NET OPEB LIABILITY
GROUP LIFE INSURANCE OPEB PLAN
LAST FISCAL YEAR***

Exhibit 30

| | 2018 |
|---|----------------|
| Governmental Activities: | |
| Proportion of the net OPEB liability | 82.37% |
| Proportionate share of the net OPEB liability | \$ 16,472,124 |
| Covered-employee payroll | \$ 202,991,663 |
| Proportionate share of the net OPEB liability as a percentage of its covered-employee payroll | 8.11% |
| Plan fiduciary net position | \$ 15,735,955 |
| Plan fiduciary net position as a percentage of the total OPEB liability | 48.86% |
| Business-Type Activities: | |
| Proportion of the net OPEB liability | 5.64% |
| Proportionate share of the net OPEB liability | \$ 1,128,296 |
| Covered-employee payroll | \$ 13,845,688 |
| Proportionate share of the net OPEB liability as a percentage of its covered-employee payroll | 8.15% |
| Plan fiduciary net position | \$ 1,077,871 |
| Plan fiduciary net position as a percentage of the total OPEB liability | 48.86% |
| Schools C&M Activities: | |
| Proportion of the net OPEB liability | 10.81% |
| Proportionate share of the net OPEB liability | \$ 2,162,379 |
| Covered-employee payroll | \$ 35,310,094 |
| Proportionate share of the net OPEB liability as a percentage of its covered-employee payroll | 6.12% |
| Plan fiduciary net position | \$ 2,065,782 |
| Plan fiduciary net position as a percentage of the total OPEB liability | 48.86% |

See accompanying independent auditor's report.

*Fiscal year 2018 was the first year of GASB 75 implementation; therefore, only year is shown herein.

**COUNTY OF HENRICO, VIRGINIA
SCHEDULE OF CONTRIBUTIONS
GROUP LIFE INSURANCE OPEB PLAN
LAST FISCAL YEAR***

Exhibit 31

| | 2018 |
|--|---------------|
| Governmental Activities: | |
| Actuarially determined contribution of employer | \$ 1,049,923 |
| Contributions in relation to the actuarially determined contributions | 1,049,923 |
| Contribution deficiency (excess) | \$ - |
| | |
| Covered - employee payroll | 209,182,401 |
| Contributions as a percentage of covered-employee payroll | 0.50% |
| Business-type Activities: | |
| Actuarially determined contribution of employer | \$ 71,917 |
| Contributions in relation to the actuarially determined contributions | 71,917 |
| Contribution deficiency (excess) | \$ - |
| | |
| Covered - employee payroll | 14,070,332 |
| Contributions as a percentage of covered-employee payroll | 0.51% |
| School Board C&M: | |
| Actuarially determined contribution of employer | \$ 137,829 |
| Contributions in relation to the actuarially determined contributions | 137,829 |
| Contribution deficiency (excess) | \$ - |
| | |
| Covered - employee payroll | \$ 35,225,161 |
| Contributions as a percentage of covered-employee payroll | 0.39% |

See accompanying independent auditor's report.

* Fiscal year 2018 was the first year of GASB 75 implementation; therefore, only one year is shown herein.

**COUNTY OF HENRICO, VIRGINIA
SCHEDULE OF SCHOOLS' PROPORTIONATE SHARE
OF THE NET OPEB LIABILITY
TEACHERS GROUP LIFE INSURANCE OPEB PLAN
LAST FISCAL YEAR***

Exhibit 32

| | <u>2018</u> |
|--|--------------------|
| Schools' proportion of the net OPEB liability | 1.42% |
| Schools' proportionate share of the net OPEB liability | \$ 21,300,000 |
| Schools' covered-employee payroll | \$ 288,681,379 |
| Schools' proportionate share of the net OPEB liability as a percentage of its covered-employee payroll | 7.38% |
| Plan fiduciary net position | \$ 20,349,000 |
| Plan fiduciary net position as a percentage of the total OPEB liability | 48.86% |

See accompanying independent auditor's report.

*Fiscal year 2018 was the first year of GASB 75 implementation; therefore, only one year is shown herein.

**COUNTY OF HENRICO, VIRGINIA
SCHEDULE OF SCHOOL CONTRIBUTIONS
TEACHERS GROUP LIFE INSURANCE OPEB PLAN
LAST FISCAL YEAR***

Exhibit 33

| | <u>2018</u> |
|--|--------------------|
| Contractually required contribution | \$ 1,357,662 |
| Contributions in relation to the contractually required contribution | \$ 1,357,662 |
| Contribution deficiency (excess) | - |
| Schools' covered-employee payroll | \$ 295,352,515 |
| Contributions as a percentage of covered-employee payroll | 0.46% |

See accompanying independent auditor's report.

*Fiscal year 2018 was the first year of GASB 75 implementation; therefore, only one year is shown herein.

COUNTY OF HENRICO, VIRGINIA
SCHEDULE OF SCHOOLS' PROPORTIONATE SHARE
OF THE NET OPEB LIABILITY
NON-PROFESSIONAL GROUP LIFE OPEB PLAN
LAST FISCAL YEAR*

Exhibit 34

| | <u>2018</u> |
|--|-------------|
| Schools' proportion of the net OPEB liability | .0038% |
| Schools' proportionate share of the net OPEB liability | \$ 57,000 |
| Schools' covered-employee payroll | \$ 771,166 |
| Schools' proportionate share of the net OPEB liability as a percentage of its covered-employee payroll | 7.39% |
| Plan fiduciary net position | \$ 55,000 |
| Plan fiduciary net position as a percentage of the total OPEB liability | 49.11% |

See accompanying independent auditor's report.

*Fiscal year 2018 was the first year of GASB 75 implementation; therefore, only one year is shown herein.

**COUNTY OF HENRICO, VIRGINIA
SCHEDULE OF SCHOOL CONTRIBUTIONS
NON-PROFESSIONAL GROUP LIFE OPEB PLAN
LAST FISCAL YEAR***

Exhibit 35

| | <u>2018</u> |
|--|--------------------|
| Contractually required contribution | \$ 3,670 |
| Contributions in relation to the contractually required contribution | \$ 3,670 |
| Contribution deficiency (excess) | - |
| Schools' covered-employee payroll | \$ 820,537 |
| Contributions as a percentage of covered-employee payroll | 0.45% |

See accompanying independent auditor's report.

*Fiscal year 2018 was the first year of GASB 75 implementation; therefore, only one year is shown herein.

COUNTY OF HENRICO, VIRGINIA

Notes to Required Supplementary OPEB Information

For the Year Ended June 30, 2018

Other Postemployment Benefits

Plan Description

Plan administration. The County provides other postemployment health care benefits ("OPEB") for all retired permanent full-time employees through a single-employer defined benefit plan ("Plan"). The County participates in the Virginia Pooled OPEB Trust Fund ("Trust Fund"), an irrevocable trust established for the purpose of accumulating assets to fund OPEB.

The Trust Fund is governed by a Board of Trustees composed of nine members. Trustees are elected by participants in the Pooled Trust, whose votes are weighted according to each Participating Employer's share of total Trust Fund assets.

Plan membership. At June 30, 2018 plan membership consisted of the following:

| | |
|---|---------------|
| Inactive plan members or beneficiaries currently receiving benefit payments | 1,317 |
| Active plan members | 10,523 |
| | <u>11,840</u> |

Benefits provided. The Plan provides health and dental insurance during retirement for retirees and their dependents. Benefits are provided through a third-party insurer, and the full cost of benefits is covered by the plan. The benefit levels, employee contributions and employer contributions are governed by the County and can be amended by the County.

Contributions. The board of the Trust establishes rates based on an actuarially determined rate. For the year ended June 30, 2018, the County's average contribution rate was 1.32 percent of covered-employee payroll.

Investments

Investment policy. The Board of Trustees has the responsibility for managing the investment process. In fulfilling this responsibility, the Board will establish and maintain investment policies and objectives. Within this framework, the Board will monitor and evaluate the investment managers, bank custodian, and other parties, to monitor whether operations conform to the guidelines and actual results meet objectives. If necessary, the Board is responsible for making changes to achieve this.

The investment objective is to maximize total long-term rate of return with reasonable risk by seeking capital appreciation and, secondarily, principal protection. The following was the Board's adopted asset allocation policy as June 30, 2018:

| <u>Asset Class</u> | <u>Target Allocation</u> |
|-------------------------|--------------------------|
| Domestic equity | 36% |
| Fixed Income | 21% |
| Foreign equity | 18% |
| Diversified hedge funds | 10% |
| Real assets | 10% |
| Private equity | 5% |
| Total | <u>100%</u> |

Rate of return. For the year ended June 30, 2018, the annual money-weighted rate of return on investments, net of investment expense, was 9.52 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Net OPEB Liability of the County

The components of the net OPEB liability of the County at June 30, 2018, were as follows:

| | |
|---|----------------------|
| Total OPEB liability | \$ 88,250,482 |
| Plan fiduciary net position | (61,335,380) |
| County's net OPEB liability | <u>\$ 26,915,102</u> |
| Plan fiduciary net position as a percentage of the total OPEB liability | 69.50% |

Actuarial assumptions. The total OPEB liability was determined by an actuarial valuation as of June 30, 2018, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

| | |
|-----------------------------|---|
| Inflation | 3 percent |
| Salary increases | 2.5 percent |
| Investment rate of return | 7 percent |
| Healthcare cost trend rates | 8 percent for 2018, graded down to 5% over 12 years |

Mortality rates were based on the RP-2014 Healthy Annuitant Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale BB to 2020.

The capital market assumptions use the building-block method to help calculate the OPEB Trust's long-term rate of return. The long-term rates of return are arithmetic; they are used as inputs for the model to arrive at the median returns for the portfolio which are geometric. When calculating the median rates, which are used to set the target rates, the intermediate term rates are used for the first 10 years and the long-term rates for all years thereafter. Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation as of June 30, 2018 (see the discussion of the Board of Trustees investment policy) are summarized in the following table:

| <u>Asset Class</u> | <u>Long-Term Expected Real Rate of Return</u> |
|-------------------------|---|
| Domestic equity | 8.16% |
| Fixed Income | 2.92 |
| Foreign equity | 9.16 |
| Diversified hedge funds | 5.29 |
| Real assets | 5.04 |
| Private equity | 10.16 |

Discount rate. The discount rate used to measure the total OPEB liability was 7.0 percent. The projection of cash flows used to determine the discount rate assumed that County contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

Sensitivity of the net OPEB liability to changes in the discount rate. The following presents the net OPEB liability of the County, as well as what the County's net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current discount rate:

| | 1% Decrease | Discount Rate | 1% Increase |
|----------------------------|--------------------|----------------------|--------------------|
| | 6.00% | 7.00% | 8.00% |
| Net OPEB liability (asset) | \$ 36,676,175 | \$ 26,915,104 | \$ 18,495,633 |

Sensitivity of the net OPEB liability to changes in the healthcare cost trend rates. The following presents the net OPEB liability of the County, as well as what the County's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

| | 1% Decrease | Healthcare Cost | 1% Increase |
|----------------------------|-------------------------|-------------------------|-------------------------|
| | 7% decreasing to | Current Rate | 9% decreasing to |
| | 4% over 12 years | 8% decreasing to | 6% over 12 years |
| | 4% over 12 years | 5% over 12 years | 6% over 12 years |
| Net OPEB liability (asset) | \$ 19,321,288 | \$ 26,915,104 | \$ 35,869,583 |

OTHER SUPPLEMENTAL INFORMATION
(UNAUDITED)

HENRICO COUNTY, VIRGINIA

DEBT SERVICE FUND

Debt Service Fund - To account for the accumulation of financial resources for payment of interest and principal on long-term governmental debt. Provided here to demonstrate compliance at the legal level of budgetary control.

HENRICO COUNTY, VIRGINIA
 SCHEDULE OF REVENUES - BUDGET AND ACTUAL
 DEBT SERVICE FUND
 FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Schedule 1

| Function, Activity, Element | Original | Revised | Actual | Variance |
|-----------------------------|-------------|-------------|-------------|-------------|
| Primary Government: | | | | |
| Debt Service Fund: | | | | |
| Miscellaneous revenue | \$ - | \$ - | \$ - | \$ - |
| Total Debt Service Fund | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> |

See accompanying independent auditor's report.

HENRICO COUNTY, VIRGINIA
SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL
DEBT SERVICE FUND
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Schedule 2

| Function, Activity, Element | Original Budget | Revised Budget | Actual | Variance |
|--------------------------------|----------------------|----------------------|----------------------|---------------------|
| Primary Government: | | | | |
| Debt Service Fund: | | | | |
| Miscellaneous | \$ 50,000 | \$ 350,000 | \$ 28,743 | \$ 321,257 |
| Debt Service: | | | | |
| Principal payments | 39,365,000 | 39,365,000 | 39,845,000 | (480,000) |
| Interest payments | 18,347,829 | 18,347,829 | 17,114,663 | 1,233,166 |
| Total Debt Service | <u>57,712,829</u> | <u>57,712,829</u> | <u>56,959,663</u> | <u>753,166</u> |
| Total Debt Service Fund | <u>\$ 57,762,829</u> | <u>\$ 58,062,829</u> | <u>\$ 56,988,406</u> | <u>\$ 1,074,423</u> |

See accompanying independent auditor's report.

HENRICO COUNTY, VIRGINIA

INTERNAL SERVICE FUNDS

Financial Statements

Central Automotive Maintenance Fund - To account for the operating activities of the Central Motor Pool and Central Automotive Maintenance of County vehicles.

Technology Replacement Fund - To centralize the purchasing of computer equipment for participating County Agencies.

HENRICO COUNTY, VIRGINIA
COMBINING STATEMENTS OF NET POSITION
INTERNAL SERVICE FUNDS
JUNE 30, 2018

Schedule 3

| | Governmental Activities - Internal Service Funds | | | |
|--|--|-----------------------------------|---------------------|----------------------|
| | Central Automotive Maintenance | Technology Replacement Fund | Healthcare Fund | Total |
| Assets: | | | | |
| Cash and cash equivalents | \$ 993,081 | \$ 2,607,048 | \$ 12,500,026 | \$ 16,100,155 |
| Receivables, net | 9,886 | - | 2,414,005 | 2,423,891 |
| Due from other funds | - | - | 661,062 | 661,062 |
| Due from component unit | - | - | 106,489 | 106,489 |
| Inventories | 740,993 | - | - | 740,993 |
| Other assets | - | - | - | - |
| Total current assets | <u>1,743,960</u> | <u>2,607,048</u> | <u>15,681,582</u> | <u>20,032,590</u> |
| Capital Assets: | | | | |
| Other capital assets, net | 16,182,665 | - | - | 16,182,665 |
| Capital assets, net | <u>16,182,665</u> | <u>-</u> | <u>-</u> | <u>16,182,665</u> |
| Total assets | <u>17,926,625</u> | <u>2,607,048</u> | <u>15,681,582</u> | <u>36,215,255</u> |
| Deferred Outflows of Resources: | | | | |
| Change in proportionate share allocation | 14,633 | - | - | 14,633 |
| Difference between projected and actual earnings | 504,832 | - | - | 504,832 |
| Change of assumptions | 37,309 | - | - | 37,309 |
| Contributions after measurement date | 385,572 | - | - | 385,572 |
| Total deferred outflows of resources | <u>942,346</u> | <u>-</u> | <u>-</u> | <u>942,346</u> |
| Total assets and deferred outflows of resources | <u>18,868,971</u> | <u>2,607,048</u> | <u>15,681,582</u> | <u>37,157,601</u> |
| Liabilities: | | | | |
| Accounts payable | 674,061 | 7,393 | - | 681,454 |
| Accrued liabilities | 75,549 | - | 11,320,174 | 11,395,723 |
| Due to other funds | 11,401 | - | - | 11,401 |
| Net pension liability | 2,467,256 | - | - | 2,467,256 |
| Net OPEB liability | 797,329 | - | - | 797,329 |
| Long-term liabilities due within one year | 212,536 | - | - | 212,536 |
| Long-term liabilities due in more than one year | 43,694 | - | - | 43,694 |
| Total liabilities | <u>4,281,826</u> | <u>7,393</u> | <u>11,320,174</u> | <u>15,609,393</u> |
| Deferred Inflows of Resources: | | | | |
| Change in proportionate share allocation | 67,116 | - | - | 67,116 |
| Difference between actual and expected experience | 751,112 | - | - | 751,112 |
| Difference between projected and actual pension earnings | 717,431 | - | - | 717,431 |
| Change of assumptions | 115,135 | - | - | 115,135 |
| Total deferred inflows of resources | <u>1,650,794</u> | <u>-</u> | <u>-</u> | <u>1,650,794</u> |
| Total liabilities and deferred inflows of resources | <u>5,932,620</u> | <u>7,393</u> | <u>11,320,174</u> | <u>17,260,187</u> |
| Net Position: | | | | |
| Net investment in capital assets | 16,181,435 | - | - | 16,181,435 |
| Unrestricted | (3,245,084) | 2,599,655 | 4,361,408 | 3,715,979 |
| Total net position | <u>\$ 12,936,351</u> | <u>\$ 2,599,655</u> | <u>\$ 4,361,408</u> | <u>\$ 19,897,414</u> |

See accompanying independent auditor's report.

HENRICO COUNTY, VIRGINIA
COMBINING STATEMENTS OF REVENUES, EXPENSES
AND CHANGES IN NET POSITION
INTERNAL SERVICE FUNDS
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Schedule 4

| | Governmental Activities - Internal Service Funds | | | |
|---|--|-----------------------------------|---------------------|----------------------|
| | Central Automotive Maintenance | Technology Replacement Fund | Healthcare Fund | Total |
| Operating Revenues: | | | | |
| Charges for services: | | | | |
| Interdepartmental charges | \$ 19,813,573 | \$ - | \$ - | \$ 19,813,573 |
| Contributions: | | | | |
| Employer | - | - | 79,440,055 | 79,440,055 |
| Employee | - | - | 23,634,793 | 23,634,793 |
| Retiree | - | - | 38,390 | 38,390 |
| Disabled | - | - | - | - |
| Other | - | 2,250,000 | 3,244,050 | 5,494,050 |
| Total operating revenues | 19,813,573 | 2,250,000 | 106,357,288 | 128,420,861 |
| Operating Expenses: | | | | |
| Utility charges | 135,249 | - | - | 135,249 |
| Personnel services and benefits | 3,962,476 | - | 108,858,094 | 112,820,570 |
| Professional services | 7,605 | - | 120,709 | 128,314 |
| Materials and supplies | 9,524,845 | 2,437,175 | - | 11,962,020 |
| Maintenance and repairs | 4,861,197 | - | - | 4,861,197 |
| Other expenses | 228,260 | - | 1,057,598 | 1,285,858 |
| Depreciation | 2,238,081 | - | - | 2,238,081 |
| Total operating expenses | 20,957,713 | 2,437,175 | 110,036,401 | 133,431,289 |
| Operating (loss) income | (1,144,140) | (187,175) | (3,679,113) | (5,010,428) |
| Nonoperating Revenues (Expenses): | | | | |
| Gain on sale of equipment | 353,838 | - | - | 353,838 |
| Investment income | - | - | 85,976 | 85,976 |
| Total nonoperating revenues, net | 353,838 | - | 85,976 | 439,814 |
| Income (loss) before capital contributions | (790,302) | (187,175) | (3,593,137) | (4,570,614) |
| Capital contributions - donated assets | 203,031 | - | - | 203,031 |
| Change in net position | (587,271) | (187,175) | (3,593,137) | (4,367,583) |
| Total net position - June 30, 2017(see footnote 1 (P)) | 13,523,622 | 2,786,830 | 7,954,545 | 24,264,997 |
| Total net position - June 30, 2018 | \$ 12,936,351 | \$ 2,599,655 | \$ 4,361,408 | \$ 19,897,414 |

See accompanying independent auditor's report.

HENRICO COUNTY, VIRGINIA
COMBINING STATEMENTS OF CASH FLOWS
INTERNAL SERVICE FUNDS
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Schedule 5

| | Governmental Activities - Internal Service Funds | | | |
|---|---|--|----------------------------|-----------------------|
| | Central Automotive Maintenance | Technology Replacement Fund | Healthcare Fund | Total |
| Cash Flows From Operating Activities: | | | | |
| Receipts from customers | \$ 19,812,868 | \$ 2,250,000 | \$ 103,905,919 | \$ 125,968,787 |
| Payments to suppliers | (14,994,892) | (2,646,943) | (113,724,521) | (131,366,356) |
| Payments to employees | (3,799,225) | - | - | (3,799,225) |
| Net cash provided by (used in) operating activities | <u>1,018,751</u> | <u>(396,943)</u> | <u>(9,818,602)</u> | <u>(9,196,794)</u> |
| Cash Flows From Capital and Related Financing Activities: | | | | |
| Purchase of capital assets | (2,501,082) | - | - | (2,501,082) |
| Principle paid on debt | (1,521) | - | - | (1,521) |
| Proceeds from sale of capital assets | 450,084 | - | - | 450,084 |
| Net cash used in capital and related financing activities | <u>(2,052,519)</u> | <u>-</u> | <u>-</u> | <u>(2,052,519)</u> |
| Cash Flows From Investing Activities: | | | | |
| Investment income received | - | - | 85,976 | 85,976 |
| Net decrease in Cash and cash equivalents | <u>(1,033,768)</u> | <u>(396,943)</u> | <u>(9,732,626)</u> | <u>(11,163,337)</u> |
| Cash and cash equivalents - June 30, 2017 | <u>2,026,849</u> | <u>3,003,991</u> | <u>22,232,652</u> | <u>27,263,492</u> |
| Cash and cash equivalents - June 30, 2018 | <u>\$ 993,081</u> | <u>\$ 2,607,048</u> | <u>\$ 12,500,026</u> | <u>\$ 16,100,155</u> |
| Reconciliation of Operating Loss to Net Cash Provided by (Used In) Operating Activities: | | | | |
| Operating loss | \$ (1,144,140) | \$ (187,175) | \$ (3,679,113) | \$ (5,010,428) |
| Adjustments to reconcile operating loss to net cash provided by (used in) operating activities: | | | | |
| Depreciation | 2,238,081 | - | - | 2,238,081 |
| Change in assets and liabilities: | | | | |
| Receivables | (705) | - | (2,414,005) | (2,414,710) |
| Inventories | (23,795) | - | - | (23,795) |
| Due from other funds | - | - | (33,512) | (33,512) |
| Due from component unit | - | - | (3,852) | (3,852) |
| Other assets | 143,540 | - | 12,452 | 155,992 |
| Deferred outflows of resources | 170,037 | - | - | 170,037 |
| Accounts payable | 143,932 | (51,261) | (320) | 92,351 |
| Accrued liabilities | (99,023) | (158,507) | (3,700,252) | (3,957,782) |
| Due to other funds | 1,253 | - | - | 1,253 |
| Net pension liability | (711,996) | - | - | (711,996) |
| Net OPEB liability | (765,343) | - | - | (765,343) |
| Deferred inflows of resources | 1,066,910 | - | - | 1,066,910 |
| Net cash provided by (used in) operating activities | <u>\$ 1,018,751</u> | <u>\$ (396,943)</u> | <u>\$ (9,818,602)</u> | <u>\$ (9,196,794)</u> |

Supplemental disclosure of noncash investing and financing activities:

Central Automotive Maintenance received donated equipment assets valued at \$203,031.

See accompanying independent auditor's report.

HENRICO COUNTY, VIRGINIA

AGENCY FUNDS

Financial Statements

Long-Term Disability - To account for the receipt of contributions by County employees and the disbursement of disability payments related to the County's Long-Term Disability Plan.

Special Welfare - To account for receipts and disbursements of monies maintained in individual accounts for certain County welfare recipients.

Mental Health and Developmental Services - To account for receipts and disbursements of monies maintained for individual clients.

Non-Judicial Tax Sales - To account for receipts and disbursements of monies received from delinquent tax sales.

HENRICO COUNTY, VIRGINIA
COMBINING STATEMENTS OF ASSETS AND LIABILITIES
AGENCY FUNDS
JUNE 30, 2018

Schedule 6

| | Long-Term Disability | Special Welfare | Mental Health and Developmental Services | Non-Judicial Tax Sales | Code RVA | Total |
|----------------------------|---------------------------------|----------------------------|---|-----------------------------------|---------------------|---------------------|
| Assets: | | | | | | |
| Cash and cash equivalents | \$ 683,304 | \$ 61,742 | \$ 48,527 | \$ 41 | \$ - | \$ 793,614 |
| Accounts receivable | - | 84 | - | - | - | 84 |
| Due from other Governments | - | - | - | - | 403,487 | 403,487 |
| Equipment | - | - | - | - | 32,248 | 32,248 |
| Total Assets | <u>\$ 683,304</u> | <u>\$ 61,826</u> | <u>\$ 48,527</u> | <u>\$ 41</u> | <u>\$ 435,735</u> | <u>\$ 1,229,433</u> |
| Liabilities: | | | | | | |
| Amounts due to others | \$ 636,826 | \$ 175 | \$ 48,527 | \$ 41 | \$ 368,487 | \$ 1,054,056 |
| Accounts payable | 46,478 | 61,651 | - | - | 67,248 | 175,377 |
| Total Liabilities | <u>\$ 683,304</u> | <u>\$ 61,826</u> | <u>\$ 48,527</u> | <u>\$ 41</u> | <u>\$ 435,735</u> | <u>\$ 1,229,433</u> |

See accompanying independent auditor's report.

HENRICO COUNTY, VIRGINIA
COMBINING STATEMENTS OF CHANGES IN ASSETS AND LIABILITIES
AGENCY FUNDS
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Schedule 7

| | Balance July 1 | Additions | Deletions | Balance June 30 |
|---------------------------------------|-------------------|---------------------|---------------------|---------------------|
| Long Term Disability: | | | | |
| Assets: | | | | |
| Cash and cash equivalents | \$ 716,807 | \$ 625,369 | \$ 658,872 | \$ 683,304 |
| Total assets | \$ 716,807 | \$ 625,369 | \$ 658,872 | \$ 683,304 |
| Liabilities: | | | | |
| Amounts due to others | \$ 671,896 | 579,256 | 614,326 | 636,826 |
| Accounts payable | 44,911 | 46,113 | 44,546 | 46,478 |
| Total liabilities | \$ 716,807 | \$ 625,369 | \$ 658,872 | \$ 683,304 |
| Special Welfare: | | | | |
| Assets: | | | | |
| Cash and cash equivalents | \$ 89,156 | \$ 123,844 | \$ 151,258 | \$ 61,742 |
| Accounts receivable | 84 | - | - | 84 |
| Total assets | \$ 89,240 | \$ 123,844 | \$ 151,258 | \$ 61,826 |
| Liabilities: | | | | |
| Amounts due to others | \$ 175 | - | - | \$ 175 |
| Accounts payable | 89,065 | 123,844 | 151,258 | 61,651 |
| Total liabilities | \$ 89,240 | \$ 123,844 | \$ 151,258 | \$ 61,826 |
| Mental Health and Retardation: | | | | |
| Assets: | | | | |
| Cash and cash equivalents | \$ 48,849 | \$ 323,678 | \$ 324,000 | \$ 48,527 |
| Total assets | \$ 48,849 | \$ 323,678 | \$ 324,000 | \$ 48,527 |
| Liabilities: | | | | |
| Amounts due to others | \$ 48,849 | \$ 323,678 | \$ 324,000 | \$ 48,527 |
| Total liabilities | \$ 48,849 | \$ 323,678 | \$ 324,000 | \$ 48,527 |
| Non-Judicial Tax Sales: | | | | |
| Assets: | | | | |
| Cash and cash equivalents | \$ 41 | - | - | \$ 41 |
| Total assets | \$ 41 | \$ - | \$ - | \$ 41 |
| Liabilities: | | | | |
| Amounts due to others | \$ 41 | - | - | \$ 41 |
| Total liabilities | \$ 41 | \$ - | \$ - | \$ 41 |
| Code RVA: | | | | |
| Assets: | | | | |
| Cash and cash equivalents | \$ - | \$ 1,338,236 | \$ 1,338,236 | \$ - |
| Due from other government | - | 403,487 | - | 403,487 |
| Equipment | - | 46,438 | 14,190 | 32,248 |
| Total assets | \$ - | \$ 1,788,161 | \$ 1,352,426 | \$ 435,735 |
| Liabilities: | | | | |
| Accounts Payable | \$ - | \$ 667,841 | \$ 600,593 | \$ 67,248 |
| Amount due to others | - | 1,120,320 | 751,833 | 368,487 |
| Total liabilities | \$ - | \$ 1,788,161 | \$ 1,352,426 | \$ 435,735 |
| Totals: | | | | |
| Assets: | | | | |
| Cash and cash equivalents | \$ 854,853 | \$ 2,411,127 | \$ 2,472,366 | \$ 793,614 |
| Accounts receivable | 84 | - | - | 84 |
| Due from other government | - | 403,487 | - | 403,487 |
| Equipment | - | 46,438 | 14,190 | 60,628 |
| Total assets | \$ 854,937 | \$ 2,861,052 | \$ 2,486,556 | \$ 1,229,433 |
| Liabilities: | | | | |
| Amounts due to others | \$ 720,961 | \$ 2,023,254 | \$ 1,690,159 | \$ 1,054,056 |
| Accounts payable | 133,976 | 837,798 | 796,397 | 175,377 |
| Total liabilities | \$ 854,937 | \$ 2,861,052 | \$ 2,486,556 | \$ 1,229,433 |

See accompanying independent auditor's report.

HENRICO COUNTY, VIRGINIA

DISCRETELY PRESENTED COMPONENT UNIT -
SCHOOL BOARD

AGENCY FUND

Financial Statements

School Activity Fund - To account for the receipt of funds received from various School activities.

**HENRICO COUNTY, VIRGINIA
COMBINING BALANCE SHEET
DISCRETELY PRESENTED COMPONENT UNIT - SCHOOL BOARD
JUNE 30, 2018**

Schedule 8

| | Governmental Funds | | | Totals |
|--|------------------------------------|--|---|----------------------|
| | School General Fund | School Special Revenue Fund | School Capital Projects Fund | |
| Assets: | | | | |
| Cash and cash equivalents | \$ 10,751,935 | \$ 1,970,687 | \$ 20,794,973 | \$ 33,517,595 |
| Other assets | - | 91,126 | - | 91,126 |
| Due from other governmental units | 4,645,683 | 24,230,877 | - | 28,876,560 |
| Total Assets | <u>\$ 15,397,618</u> | <u>\$ 26,292,690</u> | <u>\$ 20,794,973</u> | <u>\$ 62,485,281</u> |
| Liabilities: | | | | |
| Accounts payable | \$ 477,367 | \$ 55,772 | \$ - | \$ 533,139 |
| Accrued liabilities | 2,044,382 | 301,227 | 706,093 | 3,051,702 |
| Amounts held for others | 83,866 | - | - | 83,866 |
| Advance from Other Funds | - | - | - | - |
| Due to other funds | 93,213 | 3,281 | - | 96,494 |
| Total liabilities | <u>2,698,828</u> | <u>360,280</u> | <u>706,093</u> | <u>3,765,201</u> |
| Deferred Inflow of Resources: | | | | |
| Unavailable revenues | - | 15,183,728 | - | 15,183,728 |
| Fund balances: | | | | |
| Restricted | - | 10,748,682 | - | 10,748,682 |
| Committed | - | - | 20,088,880 | 20,088,880 |
| Assigned | 10,555,547 | - | - | 10,555,547 |
| Unassigned | 2,143,243 | - | - | 2,143,243 |
| Total fund balances | <u>12,698,790</u> | <u>10,748,682</u> | <u>20,088,880</u> | <u>43,536,352</u> |
| Total Liabilities, Deferred Inflows and Fund Balances | <u>\$ 15,397,618</u> | <u>\$ 26,292,690</u> | <u>\$ 20,794,973</u> | <u>\$ 62,485,281</u> |

Adjustments for the Statement of Net Position:

| | |
|--|--------------------------------|
| Internal service fund net profit allocation to the School Board is included in the Statement of Net Position as accounts payable, but is not included in the governmental funds. | \$ (3,847,985) |
| Capital assets used in School Board activities are not current financial resources and therefore are not reported as assets in the governmental funds. | 285,728,869 |
| Deferred outflows - contributions after measurement date are not current financial resources and therefore are not reported as assets in the governmental funds. | 51,949,940 |
| Deferred outflows - differences between projected and actual earnings are not due and payable in the current period and therefore are not reported as liabilities in the governmental funds. | 45,490,011 |
| Deferred outflows - changes of assumptions are not due and payable in the current period and therefore are not reported as liabilities in the governmental funds. | 6,194,805 |
| Pension liability is not due and payable in the current period and therefore is not reported as liabilities in the governmental funds. | (428,111,529) |
| OPEB liability is not due and payable in the current period and therefore is not reported as liabilities in the governmental funds. | (77,576,786) |
| Change in proportionate share allocation | (6,569,001) |
| Deferred inflows - differences between expected and actual experience are not due and payable in the current period and therefore are not reported as liabilities in the governmental funds. | (42,209,672) |
| Deferred inflows - differences between projected and actual earnings are not due and payable in the current period and therefore are not reported as liabilities in the governmental funds. | (63,244,355) |
| Deferred inflows - changes of assumptions are not due and payable in the current period and therefore are not reported as liabilities in the governmental funds. | (3,882,430) |
| Long-term liabilities are not due and payable in the current period and therefore are not reported as liabilities in the governmental funds. | <u>(26,125,005)</u> |
| Net Position of Discretely Presented Component Unit - School Board | <u>\$ (218,666,786)</u> |

See accompanying independent auditor's report.

**HENRICO COUNTY, VIRGINIA
COMBINING STATEMENT OF REVENUES,
EXPENDITURES AND CHANGES IN FUND BALANCES
DISCRETELY PRESENTED COMPONENT UNIT - SCHOOL BOARD
FOR THE FISCAL YEAR ENDED JUNE 30, 2018**

Schedule 9

| | Governmental Funds | | | Total |
|---|---------------------------|--------------------------------------|---------------------------------------|---------------|
| | School General Fund | School Special Revenue Fund | School Capital Projects Fund | |
| Revenues: | | | | |
| Permits, privilege fees and regulatory licenses | \$ 428,299 | \$ - | \$ - | \$ 428,299 |
| Charges for services | 166,086 | 6,647,410 | - | 6,813,496 |
| Miscellaneous | - | 1,052,397 | - | 1,052,397 |
| Recovered costs | 1,719,157 | - | - | 1,719,157 |
| Intergovernmental: | - | - | - | - |
| Federal | - | 42,288,680 | - | 42,288,680 |
| State | 259,004,092 | 13,044,986 | - | 272,049,078 |
| Total revenues | 261,317,634 | 63,033,473 | - | 324,351,107 |
| Expenditures: | | | | |
| Education | 456,927,221 | 61,433,840 | - | 518,361,061 |
| Capital projects | - | - | 19,416,403 | 19,416,403 |
| Debt service: | | | | |
| Principal retirement | 11,280,080 | - | - | 11,280,080 |
| Interest | 205,599 | - | - | 205,599 |
| Total expenditures | 468,412,900 | 61,433,840 | 19,416,403 | 549,263,143 |
| Deficiency of revenues under expenditures | (207,095,266) | 1,599,633 | (19,416,403) | (224,912,036) |
| Other Financing Sources: | | | | |
| Capital lease obligations incurred | 28,928 | - | - | 28,928 |
| Transfers in | - | - | 11,900,000 | 11,900,000 |
| Transfers out | (11,900,000) | - | - | (11,900,000) |
| Payment from Primary Government | 221,132,144 | - | 2,712,610 | 223,844,754 |
| Total other financing sources | 209,261,072 | - | 14,612,610 | 223,873,682 |
| Excess (deficiency) of revenues and other sources over (under) expenditures and other uses | 2,165,806 | 1,599,633 | (4,803,793) | (1,038,354) |
| Total Fund Balances - June 30, 2017 | 10,532,984 | 9,149,049 | 24,892,673 | 44,574,706 |
| Total Fund Balances - June 30, 2018 | \$ 12,698,790 | \$ 10,748,682 | \$ 20,088,880 | \$ 43,536,352 |

Adjustments for the Statement of Activities:

| | |
|--|----------------|
| Excess of revenues and other sources over expenditures and other uses | \$ (1,038,354) |
| Repayment of debt principal is reported as an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. | 11,280,080 |
| Depreciation expense is reported in the Statement of Activities but is not reported as an expense in the governmental funds. (Note 6) | (23,310,732) |
| Governmental funds report capital outlays as expenditures while School Board activities capitalize those outlays to allocate those expenditures over the life of the assets. | 17,222,833 |
| Capital lease proceeds are recorded as revenues in governmental funds, but are not reported as revenues in the Statement of Activities. (Note 7) | (28,928) |
| Internal service funds are used to charge the costs of maintenance to governmental funds and are a reduction of related expenses in the Statement of Activities. | (616,626) |
| Pension/OPEB expense is recorded as an expenditure in the Statement of Activities, but is not reported as an expense in the governmental funds. | 18,523,254 |
| Certain expenses reported in the Statement of Activities do not require the use of current financial resources and are not reported as expenditures in governmental funds. | 911,172 |
| Change in Net Position of Discretely Presented Component Unit - School Board | \$ 22,942,699 |

See accompanying independent auditor's report.

HENRICO COUNTY, VIRGINIA
STATEMENT OF FIDUCIARY NET POSITION
DISCRETELY PRESENTED COMPONENT UNIT - SCHOOL BOARD
AGENCY FUNDS
JUNE 30, 2018

Schedule 10

| | Agency Funds |
|---------------------------|---------------------|
| Assets: | |
| Cash and cash equivalents | \$ 6,080,133 |
| Total Assets | \$ 6,080,133 |
| Liabilities: | |
| Amounts held for others | \$ 6,080,133 |
| Total Liabilities | \$ 6,080,133 |

See accompanying independent auditor's report.

HENRICO COUNTY, VIRGINIA
SCHEDULE OF CHANGES IN ASSETS AND LIABILITIES
DISCRETELY PRESENTED COMPONENT UNIT - SCHOOL BOARD
AGENCY FUNDS
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Schedule 11

| | Balance July 1 | Additions | Deletions | Balance June 30 |
|------------------------------|---------------------------|----------------------|----------------------|----------------------------|
| School Activity Fund: | | | | |
| Assets: | | | | |
| Cash and cash equivalents | \$ 5,658,593 | \$ 29,281,782 | \$ 28,860,242 | \$ 6,080,133 |
| Total assets | \$ 5,658,593 | \$ 29,281,782 | \$ 28,860,242 | \$ 6,080,133 |
| Liabilities: | | | | |
| Amounts due to others | \$ 5,658,593 | \$ 29,281,782 | \$ 28,860,242 | \$ 6,080,133 |
| Total liabilities | \$ 5,658,593 | \$ 29,281,782 | \$ 28,860,242 | \$ 6,080,133 |

See accompanying independent auditor's report.

HENRICO COUNTY, VIRGINIA
SCHEDULE OF REVENUES - BUDGET AND ACTUAL
COMPONENT UNIT - SCHOOL BOARD
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Schedule 12
Page 1 of 2

| Fund, Major and Minor Revenue Sources | Original Budget | Revised Budget | Actual | Variance |
|---|----------------------------|---------------------------|-----------------------|---------------------|
| Component Unit - School Board: | | | | |
| General Fund: | | | | |
| Revenue from local sources: | | | | |
| Permits, privilege fees and regulatory licenses: | | | | |
| High school parking fees | \$ 100,000 | \$ 100,000 | \$ 110,451 | \$ 10,451 |
| Facilities rental | 300,000 | 300,000 | 317,848 | 17,848 |
| Total permits, privilege fees and regulatory licenses | <u>400,000</u> | <u>400,000</u> | <u>428,299</u> | <u>28,299</u> |
| Charges for services: | | | | |
| School fees and tuitions | 128,000 | 128,000 | 166,086 | 38,086 |
| Total charges for services | <u>128,000</u> | <u>128,000</u> | <u>166,086</u> | <u>38,086</u> |
| Recovered cost: | | | | |
| Sale of vehicles, textbooks and equipment | 50,000 | 1,457,571 | 1,484,601 | 27,030 |
| Recovered cost - student activities | 330,000 | 330,000 | 234,556 | (95,444) |
| Total recovered cost | <u>380,000</u> | <u>1,787,571</u> | <u>1,719,157</u> | <u>(68,414)</u> |
| Total revenue from local sources | <u>908,000</u> | <u>2,315,571</u> | <u>2,313,542</u> | <u>(2,029)</u> |
| Intergovernmental: | | | | |
| Revenue from the Commonwealth: | | | | |
| Categorical aid: | | | | |
| Talented and gifted program | 1,400,000 | 1,400,000 | 1,410,037 | 10,037 |
| English as a second language | 2,000,000 | 2,000,000 | 2,076,959 | 76,959 |
| General appropriation - basic aid | 126,500,000 | 126,500,000 | 127,168,417 | 668,417 |
| Foster child reimbursement | 152,000 | 152,000 | 224,712 | 72,712 |
| Textbooks | 3,200,000 | 3,200,000 | 3,224,873 | 24,873 |
| Social security reimbursement | 7,900,000 | 7,900,000 | 7,931,460 | 31,460 |
| Retirement reimbursement | 18,000,000 | 18,000,000 | 18,212,983 | 212,983 |
| Life insurance reimbursement | 500,000 | 500,000 | 528,764 | 28,764 |
| Remedial education | 4,300,000 | 4,300,000 | 4,406,367 | 106,367 |
| Share of State sales tax - schools | 55,000,000 | 55,000,000 | 55,781,966 | 781,966 |
| SOQ - basic special education | 15,500,000 | 15,500,000 | 15,745,417 | 245,417 |
| Special education - homebound | 200,000 | 200,000 | 225,797 | 25,797 |
| Vocational education - local administrative and supervisory | 750,000 | 750,000 | 34,518 | (715,482) |
| Vocational education - SOQ occupational | 2,000,000 | 2,000,000 | 2,056,304 | 56,304 |
| Handicapped - foster home | 300,000 | 300,000 | 675,935 | 375,935 |
| Salary incentive K-3 | 5,000,000 | 5,000,000 | 5,049,168 | 49,168 |
| R.O.T.C. | 360,000 | 360,000 | 329,309 | (30,691) |
| Adult Basic Education | - | - | 690,115 | 690,115 |
| At risk | 3,000,000 | 3,000,000 | 3,268,790 | 268,790 |
| Education State Compensation | 1,200,000 | 1,200,000 | 1,273,364 | 73,364 |
| Other categorical aid | 100,000 | 100,000 | 629,005 | 529,005 |
| State lottery proceeds | 7,300,000 | 7,300,000 | 8,059,832 | 759,832 |
| Total categorical aid | <u>254,662,000</u> | <u>254,662,000</u> | <u>259,004,092</u> | <u>4,342,092</u> |
| Total revenue from the Commonwealth | <u>254,662,000</u> | <u>254,662,000</u> | <u>259,004,092</u> | <u>4,342,092</u> |
| Total Component Unit - General Fund | <u>\$ 255,570,000</u> | <u>\$ 256,977,571</u> | <u>\$ 261,317,634</u> | <u>\$ 4,340,063</u> |

HENRICO COUNTY, VIRGINIA
SCHEDULE OF REVENUES - BUDGET AND ACTUAL
COMPONENT UNIT - SCHOOL BOARD
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Schedule 12
Page 2 of 2

| Fund, Major and Minor Revenue Sources | Original Budget | Revised Budget | Actual | Variance |
|---|----------------------------|---------------------------|-----------------------|-----------------------|
| Special Revenue Fund: | | | | |
| Revenue from local sources: | | | | |
| Charges for services: | | | | |
| Cafeteria receipts | \$ 9,284,452 | \$ 9,284,452 | \$ 6,647,410 | \$ (2,637,042) |
| Total charges for services | <u>9,284,452</u> | <u>9,284,452</u> | <u>6,647,410</u> | <u>(2,637,042)</u> |
| Miscellaneous: | | | | |
| Miscellaneous | 237,759 | 242,295 | 520,205 | 277,910 |
| Recoveries and rebates | 3,319,998 | 3,319,998 | 532,192 | (2,787,806) |
| Total miscellaneous | <u>3,557,757</u> | <u>3,562,293</u> | <u>1,052,397</u> | <u>(2,509,896)</u> |
| Total revenue from local sources | <u>12,842,209</u> | <u>12,846,745</u> | <u>7,699,807</u> | <u>(5,146,938)</u> |
| Intergovernmental: | | | | |
| Revenue from the Commonwealth: | | | | |
| Juvenile detention center | 1,510,470 | 1,510,470 | 1,413,004 | (97,466) |
| Technology | 2,194,400 | 2,194,400 | 1,767,749 | (426,651) |
| Summer school | 1,970,963 | 1,970,963 | 539,269 | (1,431,694) |
| General adult education | 292,023 | 292,023 | 752,841 | 460,818 |
| Other state educational grants | 9,319,130 | 9,467,619 | 8,572,123 | (895,496) |
| Total revenue from the Commonwealth | <u>15,286,986</u> | <u>15,435,475</u> | <u>13,044,986</u> | <u>(2,390,489)</u> |
| Revenue from the Federal Government: | | | | |
| Title I | 9,502,638 | 9,502,638 | 9,867,957 | 365,319 |
| Title VI-B | 10,110,771 | 10,110,771 | 10,261,367 | 150,596 |
| Vocational federal act | - | - | 382,357 | 382,357 |
| Head start | 1,412,237 | 1,412,237 | 1,459,075 | 46,838 |
| Pre-school | 311,486 | 311,486 | 187,122 | (124,364) |
| School lunch program | 14,937,455 | 14,937,455 | 10,568,882 | (4,368,573) |
| School breakfast program | - | - | 3,569,190 | 3,569,190 |
| Other Federal educational grants | 7,609,313 | 7,609,313 | 5,992,730 | (1,616,583) |
| Total revenue from the Federal government | <u>43,883,900</u> | <u>43,883,900</u> | <u>42,288,680</u> | <u>(1,595,220)</u> |
| Total intergovernmental | <u>59,170,886</u> | <u>59,319,375</u> | <u>55,333,666</u> | <u>(3,985,709)</u> |
| Total Component Unit - Special Revenue Fund | <u>\$ 72,013,095</u> | <u>\$ 72,166,119</u> | <u>\$ 63,033,473</u> | <u>\$ (9,132,646)</u> |
| Grand Total Revenues - Component Unit - School Board | <u>\$ 327,583,095</u> | <u>\$ 329,143,690</u> | <u>\$ 324,351,107</u> | <u>\$ (4,792,583)</u> |

See accompanying independent auditor's report.

HENRICO COUNTY, VIRGINIA
SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL
COMPONENT UNIT - SCHOOL BOARD
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Schedule 13

| Function, Activity, Element | Original Budget | Revised Budget | Actual | Variance |
|---|-----------------------|-----------------------|-----------------------|----------------------|
| Component Unit - School Board: | | | | |
| General Fund: | | | | |
| Education: | | | | |
| Administration of schools: | | | | |
| Administration | \$ 54,900,995 | \$ 63,130,580 | \$ 54,536,534 | \$ 8,594,046 |
| Instructional | 332,176,958 | 331,293,215 | 330,699,155 | 594,060 |
| Transportation | 25,614,810 | 26,935,402 | 26,939,072 | (3,670) |
| Operation and maintenance | 45,757,731 | 45,447,681 | 44,752,459 | 695,222 |
| Total administration of schools | <u>458,450,494</u> | <u>466,806,878</u> | <u>456,927,221</u> | <u>9,879,657</u> |
| Debt Service: | | | | |
| Principal retirement | 11,280,080 | 11,280,080 | 11,280,080 | - |
| Interest | 205,599 | 205,599 | 205,599 | - |
| Total debt service | <u>11,485,679</u> | <u>11,485,679</u> | <u>11,485,679</u> | <u>-</u> |
| Total education | <u>469,936,173</u> | <u>478,292,557</u> | <u>468,412,900</u> | <u>9,879,657</u> |
| Total Component Unit - General Fund | <u>\$ 469,936,173</u> | <u>\$ 478,292,557</u> | <u>\$ 468,412,900</u> | <u>\$ 9,879,657</u> |
| Special Revenue Fund: | | | | |
| Education: | | | | |
| Instruction | \$ 42,040,657 | \$ 60,566,037 | \$ 39,572,223 | \$ 20,993,814 |
| Other educational programs | 4,788,363 | 6,748,787 | 996,540 | 5,752,247 |
| Total education | <u>46,829,020</u> | <u>67,314,824</u> | <u>40,568,763</u> | <u>26,746,061</u> |
| School food service | <u>25,760,022</u> | <u>26,023,014</u> | <u>20,865,077</u> | <u>5,157,937</u> |
| Total Component Unit - Special Revenue Fund | <u>\$ 72,589,042</u> | <u>\$ 93,337,838</u> | <u>\$ 61,433,840</u> | <u>\$ 31,903,998</u> |
| Grand Total Expenditures - Component Unit - School Board | <u>\$ 542,525,215</u> | <u>\$ 571,630,396</u> | <u>\$ 529,846,740</u> | <u>\$ 41,783,656</u> |

See accompanying independent auditor's report.

Statistical Section

This component of the County's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the basic financial statements, note disclosures, and required supplementary information indicate about the County's financial health over an extended period of time.

The goal of the statistical section is to be the chief source of information regarding the County's economic condition. For a more complete understanding of the data summarized herein, please refer to the County's previous Comprehensive Annual Financial Reports as well as the accompanying transmittal letter, management's discussion and analysis and the aforementioned basic financial statements, in their entirety (including the note disclosures and required supplementary information).

Contents

Financial Trends

Tables I - IV

These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.

Revenue Capacity

Tables V - VIII

These schedules contain information to help the reader assess the County's most significant local revenue sources, the real and personal property tax.

Debt Capacity

Tables IX - X

These schedules present information which help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.

Demographic and Economic Information

Tables XI - XII

These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place.

Operating Information

Tables XIII - XV

These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the County provides and the activities it performs.

HENRICO COUNTY, VIRGINIA
NET POSITION BY COMPONENT
LAST TEN FISCAL YEARS
(Unaudited)
(accrual basis of accounting)
(\$ in thousands)

Table I

| | 2009 | 2010 | 2011 | 2012 | 2013 (1) | 2014 | 2015 (2) | 2016 | 2017 | 2018 (3) |
|--|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|
| Governmental Activities: | | | | | | | | | | |
| Net Investment in Capital Assets | \$ 917,136 | \$ 921,623 | \$ 946,772 | \$ 1,009,019 | \$ 1,029,263 | \$ 1,049,919 | \$ 1,082,833 | \$ 1,093,486 | \$ 1,102,415 | \$ 1,168,862 |
| Restricted For: | | | | | | | | | | |
| Highways, Streets and Buildings | 73,835 | 86,705 | 94,717 | 80,728 | 93,239 | 75,283 | 65,924 | 74,460 | 128,255 | 75,065 |
| Debt Service | 40,667 | 38,006 | 35,199 | 37,787 | 34,667 | 35,187 | 35,729 | 35,283 | 33,318 | 38,889 |
| Grants | 25,768 | 29,488 | 39,207 | 40,738 | 43,598 | 47,264 | 47,142 | 51,010 | 51,309 | 44,380 |
| Unrestricted | 214,984 | 203,684 | 182,965 | 129,229 | 107,902 | 125,687 | (75,487) | (99,933) | (76,034) | (78,587) |
| Total Governmental Activities Net Position | \$ 1,272,390 | \$ 1,279,506 | \$ 1,298,860 | \$ 1,297,501 | \$ 1,308,669 | \$ 1,333,340 | \$ 1,156,141 | \$ 1,154,306 | \$ 1,239,263 | \$ 1,248,609 |
| Business-type Activities: | | | | | | | | | | |
| Net Investment in Capital Assets | \$ 885,430 | \$ 909,604 | \$ 923,622 | \$ 946,577 | \$ 969,304 | \$ 1,015,261 | \$ 1,006,550 | \$ 1,045,556 | \$ 1,049,633 | \$ 1,040,062 |
| Debt Service | 15,129 | 16,704 | 16,516 | 16,516 | 15,070 | 17,005 | 17,002 | 21,532 | 21,532 | 27,247 |
| Unrestricted | 78,038 | 76,418 | 73,779 | 64,471 | 63,384 | 31,682 | 47,360 | 27,843 | 58,476 | 89,177 |
| Total Business-Type Activities Net Position | \$ 978,597 | \$ 1,002,727 | \$ 1,013,917 | \$ 1,027,564 | \$ 1,047,758 | \$ 1,063,948 | \$ 1,070,912 | \$ 1,094,931 | \$ 1,129,641 | \$ 1,156,486 |
| Primary Government: | | | | | | | | | | |
| Net Investment in Capital Assets | \$ 1,802,566 | \$ 1,831,227 | \$ 1,870,394 | \$ 1,955,596 | \$ 1,998,567 | \$ 2,065,180 | \$ 2,089,383 | \$ 2,139,042 | \$ 2,152,048 | \$ 2,208,923 |
| Restricted For: | | | | | | | | | | |
| Highways, Streets, and Buildings | 73,835 | 86,705 | 94,717 | 80,728 | 93,239 | 75,283 | 65,924 | 74,460 | 128,255 | 75,065 |
| Debt Service | 55,796 | 54,710 | 51,715 | 54,303 | 49,737 | 52,192 | 52,731 | 56,815 | 54,850 | 66,136 |
| Grants | 25,768 | 29,488 | 39,207 | 40,738 | 43,598 | 47,264 | 47,142 | 51,010 | 51,309 | 44,380 |
| Unrestricted | 293,022 | 280,102 | 256,744 | 193,700 | 171,286 | 157,369 | (28,127) | (72,091) | (17,558) | 10,590 |
| Total Primary Government Net Position | \$ 2,250,987 | \$ 2,282,233 | \$ 2,312,777 | \$ 2,325,065 | \$ 2,356,427 | \$ 2,397,288 | \$ 2,227,053 | \$ 2,249,236 | \$ 2,368,904 | \$ 2,405,094 |

Note: Table may not foot due to rounding

Source: County of Henrico, Virginia Comprehensive Annual Financial Reports Exhibit 1

- (1) As restated for the adoption of GASB Statement No. 65 retrospectively in fiscal year 2014. For purposes of the Statistical Section, fiscal years prior to the year ended June 30, 2013 have not been restated for the effects of GASB Statement No. 65.
- (2) The County adopted GASB Statement Nos. 68 and 71 in fiscal year 2015. Fiscal years prior to the year ended June 30, 2015 have not been restated for the effects of GASB Statement Nos. 68 and 71.
- (3) The County adopted GASB Statement No. 75 in fiscal year 2018. Fiscal years prior to the year ended June 30, 2018 have not been restated for the effects of GASB Statement No. 75.

HENRICO COUNTY, VIRGINIA
SCHEDULE OF CHANGES IN NET POSITION
LAST TEN FISCAL YEARS
(Unaudited)
(accrual basis of accounting)
(\$ in thousands)

Table II

| | 2009 | 2010 | 2011 | 2012 | 2013 (1) | 2014 | 2015 (2) | 2016 | 2017 | 2018 (3) |
|--|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|
| Expenses | | | | | | | | | | |
| Governmental Activities: | | | | | | | | | | |
| General Government | \$ 97,459 | \$ 102,595 | \$ 88,350 | \$ 96,745 | \$ 96,108 | \$ 86,769 | \$ 101,642 | \$ 129,491 | \$ 97,783 | \$ 91,002 |
| Judicial Administration | 8,493 | 10,943 | 11,101 | 11,158 | 10,908 | 10,916 | 11,215 | 11,298 | 11,889 | 12,267 |
| Public Safety | 167,439 | 165,026 | 169,856 | 172,498 | 173,219 | 179,030 | 181,590 | 186,839 | 198,047 | 198,269 |
| Public Works | 65,154 | 77,785 | 71,986 | 75,272 | 70,303 | 77,624 | 82,583 | 80,918 | 89,386 | 87,221 |
| Health and Welfare | 62,145 | 67,543 | 60,937 | 60,572 | 57,700 | 58,681 | 61,796 | 66,956 | 70,840 | 74,941 |
| Education | 190,186 | 193,146 | 209,564 | 205,558 | 188,025 | 200,483 | 217,148 | 251,840 | 249,223 | 235,170 |
| Parks, Recreation and Culture | 34,829 | 35,204 | 34,329 | 34,987 | 34,781 | 34,159 | 35,058 | 37,434 | 40,309 | 42,123 |
| Community Development | 26,080 | 25,428 | 26,692 | 27,903 | 28,869 | 27,681 | 31,813 | 29,868 | 28,640 | 30,396 |
| Interest and Long-term Debt | 23,609 | 27,698 | 18,520 | 19,177 | 21,289 | 15,854 | 17,195 | 11,941 | 12,302 | 12,069 |
| Total Government Activities Expenses | 675,394 | 705,368 | 691,335 | 703,870 | 681,202 | 691,197 | 740,040 | 806,585 | 798,419 | 783,458 |
| Business-Type Activities: | | | | | | | | | | |
| Water and Sewer | 86,688 | 87,290 | 92,028 | 90,830 | 89,813 | 96,918 | 102,977 | 107,950 | 105,919 | 108,696 |
| Belmont Park Golf Course | 1,200 | 1,237 | 1,227 | 1,241 | 1,166 | 1,150 | 965 | 1,082 | 1,001 | 926 |
| Total Business-Type Activities Expenses | 87,888 | 88,527 | 93,255 | 92,071 | 90,979 | 98,068 | 103,942 | 109,032 | 106,920 | 109,622 |
| Total Primary Government Expenses | \$ 763,282 | \$ 793,895 | \$ 784,590 | \$ 795,941 | \$ 772,181 | \$ 789,265 | \$ 843,982 | \$ 915,617 | \$ 905,339 | \$ 893,080 |
| Program Revenues | | | | | | | | | | |
| Governmental Activities: | | | | | | | | | | |
| Charges for services: | | | | | | | | | | |
| General Government | \$ 18,283 | \$ 15,207 | \$ 11,461 | \$ 12,212 | \$ 11,094 | \$ 11,118 | \$ 13,164 | \$ 11,969 | \$ 13,659 | \$ 16,613 |
| Judicial Administration | 104 | 81 | 88 | 90 | 106 | 124 | 185 | 957 | 982 | 972 |
| Public Safety | 2,212 | 2,765 | 3,153 | 3,190 | 3,464 | 2,951 | 3,197 | 2,878 | 5,029 | 3,142 |
| Public Works | 13,000 | 13,741 | 15,760 | 13,667 | 15,077 | 14,851 | 3,392 | 3,464 | 3,085 | 2,572 |
| Health and Welfare | 9,059 | 9,645 | 9,507 | 10,225 | 10,234 | 11,255 | 10,764 | 11,317 | 11,096 | 11,223 |
| Education | - | - | - | - | - | - | - | - | - | - |
| Parks, Recreation and Culture | 1,351 | 1,444 | 1,439 | 1,497 | 1,494 | 1,446 | 1,360 | 1,250 | 1,249 | 1,208 |
| Community Development | 472 | 547 | 4,901 | 5,749 | 6,328 | 6,479 | 7,561 | 7,843 | 8,615 | 9,853 |
| Interest and Long-term Debt | - | - | - | - | - | - | - | - | - | - |
| Operating grants and contributions | 141,967 | 111,874 | - | - | 109,426 | 117,403 | 137,434 | 152,903 | 155,163 | 148,000 |
| Capital grants and contributions | - | - | - | - | - | - | - | - | - | - |
| Total Governmental Activities Revenues | 186,448 | 155,304 | 46,309 | 46,630 | 157,223 | 165,627 | 177,057 | 192,581 | 198,878 | 193,583 |
| Business-Type Activities: | | | | | | | | | | |
| Water and Sewer | 110,179 | 88,428 | 91,827 | 97,318 | 100,998 | 101,395 | 110,953 | 117,240 | 118,859 | 113,054 |
| Belmont Park Golf Course | 964 | 868 | 867 | 979 | 844 | 797 | 853 | 823 | 694 | 697 |
| Total Business-Type Activities Revenues | 111,143 | 89,296 | 92,694 | 98,297 | 101,842 | 102,192 | 111,806 | 118,063 | 119,553 | 113,751 |
| Total Primary Government Revenues | \$ 297,591 | \$ 244,600 | \$ 139,003 | \$ 144,927 | \$ 259,065 | \$ 267,819 | \$ 288,863 | \$ 310,644 | \$ 318,431 | \$ 307,334 |

Note: Table may not foot due to rounding

Source: County of Henrico, Virginia Comprehensive Annual Financial Reports Exhibit 2

- (1) As restated for the adoption of GASB Statement No. 65 retrospectively in fiscal year 2014. For purposes of the Statistical Section, fiscal years prior to the year ended June 30, 2013 have not been restated for the effects of GASB Statement No. 65.
- (2) The County adopted GASB Statement Nos. 68 and 71 in fiscal year 2015. Fiscal years prior to the year ended June 30, 2015 have not been restated for the effects of GASB Statement Nos. 68 and 71.
- (3) The County adopted GASB Statement No. 75 in fiscal year 2018. Fiscal years prior to the year ended June 30, 2018 have not been restated for the effects of GASB Statement No. 75.

HENRICO COUNTY, VIRGINIA
SCHEDULE OF CHANGES IN NET POSITION
LAST TEN FISCAL YEARS
(Unaudited)
(accrual basis of accounting)
(\$ in thousands)

Table II (Cont'd)

| | 2009 | 2010 | 2011 | 2012 | 2013 (1) | 2014 | 2015 (2) | 2016 | 2017 | 2018 (3) |
|--|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|
| <u>Net (Expense) Revenue</u> | | | | | | | | | | |
| Governmental Activities: | | | | | | | | | | |
| General Government | \$ (77,796) | \$ (86,579) | \$ (75,510) | \$ (83,065) | \$ (86,689) | \$ (74,645) | \$ (86,565) | \$ (115,290) | \$ (82,401) | \$ (71,887) |
| Judicial Administration | (2,398) | (5,795) | (5,874) | (5,869) | (5,498) | (5,505) | (5,454) | (4,694) | (4,906) | (5,297) |
| Public Safety | (136,612) | (135,030) | (137,288) | (139,818) | (142,236) | (146,844) | (150,739) | (155,208) | (163,389) | (166,276) |
| Public Works | 17,121 | (26,246) | (12,395) | (20,548) | (13,665) | (15,234) | (14,734) | (3,916) | (12,399) | (20,316) |
| Health and Welfare | (20,828) | (25,890) | (21,057) | (21,047) | (21,664) | (20,749) | (16,612) | (21,119) | (24,174) | (25,558) |
| Education | (190,186) | (193,146) | (209,564) | (205,558) | (188,025) | (200,483) | (217,148) | (251,840) | (249,223) | (235,170) |
| Parks, Recreation and Culture | (33,158) | (33,555) | (32,711) | (33,296) | (33,103) | (32,502) | (33,359) | (35,984) | (38,845) | (40,701) |
| Community Development | (21,685) | (16,125) | (14,153) | (15,847) | (14,613) | (13,754) | (21,178) | (14,010) | (11,901) | (12,600) |
| Interest and Long-term Debt | (23,609) | (27,698) | (18,520) | (19,177) | (21,289) | (15,854) | (17,195) | (11,941) | (12,302) | (12,069) |
| Total Governmental Activities Net Expense | (489,151) | (550,064) | (527,072) | (544,225) | (526,782) | (525,570) | (562,984) | (614,002) | (599,540) | (589,874) |
| Business-Type Activities: | | | | | | | | | | |
| Water and Sewer | 23,491 | 18,929 | 8,137 | 13,392 | 17,885 | 11,806 | 18,224 | 20,270 | 27,805 | 25,503 |
| Belmont Park Golf Course | (236) | (369) | (360) | (262) | (323) | (353) | (112) | (259) | (307) | (229) |
| Total Business-Type Activities Net Revenue | 23,255 | 18,560 | 7,777 | 13,130 | 17,562 | 11,453 | 18,112 | 20,011 | 27,498 | 25,274 |
| Total Primary Government Net Expense | \$ (465,896) | \$ (531,504) | \$ (519,295) | \$ (531,095) | \$ (509,220) | \$ (514,117) | \$ (544,872) | \$ (593,991) | \$ (572,042) | \$ (564,600) |
| <u>General Revenues and Other Changes in Net Position</u> | | | | | | | | | | |
| Governmental Activities: | | | | | | | | | | |
| Taxes | | | | | | | | | | |
| Property | \$ 383,557 | \$ 366,203 | \$ 356,285 | \$ 355,138 | \$ 355,171 | \$ 367,971 | \$ 377,406 | \$ 387,744 | \$ 403,164 | \$ 420,886 |
| Local Sales and Use | 54,109 | 53,256 | 55,342 | 55,913 | 55,852 | 55,825 | 58,095 | 62,286 | 64,666 | 68,256 |
| Business License | 29,849 | 27,313 | 27,525 | 28,487 | 29,641 | 29,828 | 32,086 | 33,521 | 35,432 | 35,618 |
| Hotel and Motel | 9,640 | 9,006 | 9,389 | 10,627 | 10,851 | 11,008 | 12,193 | 13,169 | 13,448 | 13,898 |
| Bank Franchise | 17,220 | 14,579 | 18,906 | 17,440 | 11,740 | 9,138 | 11,482 | 12,133 | 17,318 | 17,775 |
| Other | 31,658 | 17,069 | 16,931 | 18,075 | 20,158 | 21,250 | 46,344 | 48,614 | 49,828 | 50,948 |
| Interest and Investment Earnings | 12,849 | 4,656 | 2,689 | 2,225 | 1,519 | 1,946 | 2,271 | 2,945 | 2,045 | 5,305 |
| Grants and Contributions | 43,735 | 61,238 | 57,854 | 54,053 | 51,426 | 51,143 | 50,727 | 50,633 | 55,243 | 50,576 |
| Miscellaneous/Donated Assets | 1,651 | 3,861 | 1,505 | 908 | 1,592 | 2,131 | 2,591 | 1,121 | 4,976 | 1,685 |
| Total Governmental Activities | 584,268 | 557,181 | 546,426 | 542,866 | 537,950 | 550,240 | 593,195 | 612,166 | 646,120 | 664,947 |
| Business-Type Activities: | | | | | | | | | | |
| Interest and Investment Earnings | 1,015 | 646 | 714 | 1,051 | 1,024 | 2,075 | 799 | 1,020 | 975 | 1,122 |
| Grants and Contributions | 983 | 661 | 436 | 492 | 436 | 1,611 | 1,608 | 1,650 | 1,608 | 1,609 |
| Miscellaneous/Donated Assets | (505) | 4,262 | 2,264 | (1,026) | 1,172 | 1,051 | 1,214 | 1,340 | 1,923 | 1,712 |
| Total Business-Type Activities | 1,493 | 5,569 | 3,414 | 517 | 2,632 | 4,737 | 3,621 | 4,010 | 4,506 | 4,443 |
| Total Primary Government | \$ 585,761 | \$ 562,750 | \$ 549,840 | \$ 543,383 | \$ 540,582 | \$ 554,977 | \$ 596,816 | \$ 616,176 | \$ 650,626 | \$ 669,390 |
| <u>Change in Net Position</u> | | | | | | | | | | |
| Government Activities | \$ 95,116 | \$ 7,117 | \$ 19,354 | \$ (1,359) | \$ 11,168 | \$ 24,670 | \$ 30,211 | \$ (1,836) | \$ 46,580 | \$ 75,073 |
| Business Activities | 24,748 | 24,129 | 11,191 | 13,647 | 20,194 | 16,190 | 21,733 | 24,021 | 32,004 | 29,717 |
| Total Primary Government Net Position | \$ 119,865 | \$ 31,246 | \$ 30,545 | \$ 12,288 | \$ 31,362 | \$ 40,860 | \$ 51,944 | \$ 22,185 | \$ 78,584 | \$ 104,790 |

Note: Table may not foot due to rounding

Source: County of Henrico, Virginia Comprehensive Annual Financial Reports Exhibit 2

- (1) As restated for the adoption of GASB Statement No. 65 retrospectively in fiscal year 2014. For purposes of the Statistical Section, fiscal years prior to the year ended June 30, 2013 have not been restated for the effects of GASB Statement No. 65.
- (2) The County adopted GASB Statement Nos. 68 and 71 in fiscal year 2015. Fiscal years prior to the year ended June 30, 2015 have not been restated for the effects of GASB Statement Nos. 68 and 71.
- (3) The County adopted GASB Statement No. 75 in fiscal year 2018. Fiscal years prior to the year ended June 30, 2018 have not been restated for the effects of GASB Statement No. 75.

HENRICO COUNTY, VIRGINIA
FUND BALANCES-GOVERNMENTAL FUNDS
LAST TEN FISCAL YEARS
(Unaudited)
(modified accrual basis of accounting)
(\$ in thousands)

Table III

| | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 |
|---|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|
| General Fund: | | | | | | | | | | |
| Nonspendable | \$ - | \$ - | \$ 113 | \$ 113 | \$ 113 | \$ 113 | \$ 113 | \$ 113 | \$ 113 | \$ 113 |
| Restricted | - | - | 4,512 | 4,532 | 5,026 | 6,812 | 7,321 | 5,277 | 6,886 | 3,966 |
| Committed | - | - | 5,000 | 10,000 | 2,920 | 18,842 | 28,204 | 33,206 | 35,454 | 65,937 |
| Assigned | - | - | 79,631 | 89,409 | 72,184 | 61,822 | 61,511 | 62,420 | 77,076 | 69,467 |
| Unassigned | - | - | 133,005 | 109,597 | 114,170 | 115,034 | 117,489 | 119,346 | 123,934 | 127,744 |
| Total General Fund | 247,327 | 242,864 | 222,261 | 213,651 | 194,413 | 202,623 | 214,638 | 220,362 | 243,463 | 267,227 |
| All Other Governmental Funds: | | | | | | | | | | |
| Nonspendable | - | - | - | - | - | - | - | - | - | - |
| Restricted | - | - | 26,738 | 28,532 | 28,448 | 30,253 | 28,973 | 29,018 | 26,844 | 20,853 |
| Committed | - | - | 208,320 | 212,618 | 191,275 | 148,380 | 119,743 | 140,570 | 242,931 | 211,810 |
| Assigned | - | - | 15,238 | 14,964 | 15,907 | 17,768 | 19,298 | 23,139 | 24,668 | 24,705 |
| Unassigned | - | - | - | - | - | - | - | - | - | - |
| Undesignated | - | - | - | - | - | - | - | - | - | - |
| Total All Other Governmental Funds | 282,424 | 214,957 | 250,296 | 256,114 | 235,630 | 196,401 | 168,014 | 192,727 | 294,443 | 257,368 |
| Total Fund Balances | \$ 529,751 | \$ 457,822 | \$ 472,557 | \$ 469,765 | \$ 430,043 | \$ 399,024 | \$ 382,652 | \$ 413,089 | \$ 537,906 | \$ 524,595 |
| General Fund: | | | | | | | | | | |
| Reserved for: | | | | | | | | | | |
| Advance to Other Funds | \$ 113 | \$ 113 | | | | | | | | |
| Encumbrances | 7,116 | 4,298 | | | | | | | | |
| Unreserved, reported in: | | | | | | | | | | |
| Designated | 100,889 | 101,927 | | | | | | | | |
| Undesignated | 139,209 | 136,526 | | | | | | | | |
| Total General Fund | 247,327 | 242,865 | | | | | | | | |
| All Other Governmental Funds: | | | | | | | | | | |
| Reserved for: | | | | | | | | | | |
| Encumbrances | 96,054 | 69,556 | | | | | | | | |
| Unreserved, reported in: | | | | | | | | | | |
| Designated: | | | | | | | | | | |
| Special Revenue Fund | 24,373 | 24,333 | | | | | | | | |
| Debt Service Fund | 7,422 | 6,496 | | | | | | | | |
| Capital Project Fund | 154,575 | 114,572 | | | | | | | | |
| Undesignated | - | - | | | | | | | | |
| Total All Other Governmental Funds | 282,424 | 214,957 | | | | | | | | |
| Total Fund Balances | \$ 529,751 | \$ 457,822 | | | | | | | | |

Notes: The Governmental Funds Fund Balances do not include the School Board or JRJDC component units to be consistent with the CAFR Financial Section. GASB 54 classification of fund balances was implemented in fiscal year 2011.

Source: County of Henrico, Virginia Comprehensive Annual Financial Reports Exhibit 3

HENRICO COUNTY, VIRGINIA
CHANGES IN FUND BALANCES-GOVERNMENTAL FUNDS
LAST TEN FISCAL YEARS
(Unaudited)
(modified accrual basis of accounting)
(\$ in thousands)

Table IV

| | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 |
|---|------------------|--------------------|------------------|-------------------|--------------------|--------------------|--------------------|------------------|-------------------|--------------------|
| Revenues: | | | | | | | | | | |
| General Property Taxes | \$ 377,532 | \$ 367,444 | \$ 353,555 | \$ 351,142 | \$ 352,275 | \$ 367,120 | \$ 375,685 | \$ 387,388 | \$ 402,026 | \$ 420,786 |
| Other Local Taxes | 126,270 | 119,791 | 127,013 | 129,354 | 125,872 | 125,113 | 158,824 | 165,920 | 176,154 | 182,032 |
| Licenses and Permits | 3,032 | 2,665 | 2,963 | 3,486 | 3,177 | 3,732 | 6,052 | 4,744 | 5,385 | 9,811 |
| Fines and Forfeitures | 2,333 | 2,480 | 3,187 | 2,958 | 3,415 | 2,649 | 2,523 | 1,945 | 2,110 | 2,161 |
| Use of Money and Property | 13,761 | 7,185 | 3,673 | 3,117 | 2,746 | 3,335 | 3,534 | 4,194 | 3,295 | 6,286 |
| Charges for Services | 23,825 | 25,928 | 25,993 | 26,279 | 27,446 | 28,783 | 28,383 | 29,317 | 31,325 | 29,196 |
| Miscellaneous | 9,075 | 7,191 | 8,545 | 6,861 | 8,639 | 8,807 | 9,360 | 10,681 | 12,628 | 12,306 |
| Recovered Costs | 6,392 | 6,246 | 6,319 | 6,908 | 6,231 | 5,635 | 5,821 | 5,599 | 7,617 | 6,313 |
| Intergovernmental Revenue | 164,086 | 168,695 | 165,570 | 160,862 | 155,590 | 167,242 | 172,485 | 180,066 | 188,030 | 184,786 |
| Total Government Revenues | 726,306 | 707,625 | 696,818 | 690,967 | 685,391 | 712,416 | 762,667 | 789,854 | 828,570 | 853,677 |
| Expenditures: | | | | | | | | | | |
| General Government | 65,526 | 68,009 | 66,831 | 67,384 | 70,513 | 69,093 | 71,123 | 71,692 | 82,816 | 77,501 |
| Judicial Administration | 8,609 | 10,933 | 10,872 | 11,055 | 10,811 | 10,918 | 11,125 | 11,212 | 11,801 | 12,182 |
| Public Safety | 167,650 | 161,797 | 166,872 | 168,379 | 170,502 | 170,382 | 175,250 | 178,206 | 187,857 | 192,828 |
| Public Works | 50,799 | 52,693 | 47,941 | 54,071 | 51,344 | 59,730 | 63,621 | 61,463 | 66,543 | 69,029 |
| Health and Welfare | 62,776 | 61,632 | 60,487 | 60,342 | 57,369 | 58,616 | 61,614 | 66,583 | 70,532 | 74,643 |
| Parks, Recreation and Culture | 31,698 | 30,639 | 29,873 | 30,826 | 30,508 | 30,024 | 30,520 | 32,431 | 35,962 | 36,546 |
| Community Development | 26,134 | 25,615 | 26,416 | 27,711 | 28,687 | 27,548 | 29,648 | 31,497 | 29,648 | 30,185 |
| Education | 184,328 | 192,895 | 200,633 | 195,626 | 177,967 | 188,849 | 205,157 | 211,399 | 223,786 | 223,845 |
| Miscellaneous | 21,545 | 21,209 | 16,072 | 17,821 | 14,964 | 15,494 | 16,987 | 18,373 | 8,146 | 20,141 |
| Debt Service - Principal | 30,452 | 35,155 | 32,477 | 32,542 | 38,869 | 37,999 | 38,670 | 38,935 | 41,963 | 40,305 |
| - Interest | 22,384 | 20,125 | 19,260 | 22,610 | 22,162 | 21,168 | 19,077 | 17,488 | 16,765 | 17,167 |
| Capital Outlay | 118,776 | 100,066 | 82,574 | 80,574 | 51,801 | 53,716 | 54,864 | 56,145 | 45,478 | 75,029 |
| Total Government Expenditures | 790,677 | 780,768 | 760,308 | 768,941 | 725,497 | 743,537 | 779,505 | 793,575 | 820,061 | 869,401 |
| Excess (Deficiency) of Revenues | | | | | | | | | | |
| Over (Under) Expenditures | (64,371) | (73,143) | (63,490) | (77,974) | (40,106) | (31,121) | (16,838) | (3,721) | 8,509 | (15,724) |
| Other Financing Sources (Uses): | | | | | | | | | | |
| Transfers-in | 115,122 | 96,503 | 96,801 | 84,029 | 109,077 | 87,589 | 107,121 | 123,971 | 109,542 | 123,601 |
| Transfers-out | (115,122) | (96,503) | (96,801) | (84,029) | (109,077) | (87,589) | (107,121) | (123,971) | (109,542) | (123,601) |
| Issuance of Bonds | 171,315 | 156,160 | 72,205 | 66,075 | 37,500 | - | 50,485 | - | 156,010 | - |
| Issuance of Bond Premium | 7,389 | 21,307 | 5,714 | 7,885 | 7,566 | - | 9,645 | - | 20,766 | - |
| Loan Financing | - | - | - | - | - | - | - | 34,000 | - | - |
| Issuance of Capital Lease Obligations | 67 | 140 | 306 | 1,222 | 126 | 101 | 95 | 158 | 913 | 2,415 |
| Payment to Escrow Agent | (36,799) | (176,393) | - | - | (44,809) | - | (59,758) | - | (61,386) | - |
| Total Other Financing Sources, Net | 141,972 | 1,214 | 78,225 | 75,182 | 383 | 101 | 467 | 34,158 | 116,303 | 2,415 |
| Net Change in Fund Balances | \$ 77,601 | \$ (71,929) | \$ 14,735 | \$ (2,792) | \$ (39,723) | \$ (31,020) | \$ (16,371) | \$ 30,437 | \$ 124,812 | \$ (13,309) |
| Debt service as a percentage of noncapital expenditures | 8.28% | 8.22% | 7.94% | 8.17% | 9.26% | 8.64% | 8.07% | 7.37% | 7.54% | 7.36% |

Note: Table may not foot due to rounding

Source: County of Henrico, Virginia Comprehensive Annual Financial Reports Exhibit 4

HENRICO COUNTY, VIRGINIA
ASSESSED VALUE AND ACTUAL VALUE OF TAXABLE PROPERTY
LAST TEN FISCAL YEARS
(Unaudited)
(\$ in thousands)

Table V

| Year | Real Property | | | | Personal Property | | | | Total Taxable Assessed Value | Total Direct Tax Rate | Estimated Actual Value of Taxable Property | |
|------|----------------------|-------------------------|--------------------------|---------------------|----------------------------|-------------------|--------------------------|-------------------------|------------------------------|-----------------------|--|--------------------------------|
| | Residential Property | Commercial Property (1) | Public (3) Service Corp. | Total Real Property | Real Property Tax Rate (2) | Personal Property | Public (3) Service Corp. | Total Personal Property | | | | Personal Property Tax Rate (2) |
| 2009 | 24,154,886 | 10,820,982 | 913,716 | 35,889,584 | 0.87 | 3,789,013 | 2,763 | 3,791,776 | 3.50 | 39,681,360 | 7.37 (4) | 39,681,360 |
| 2010 | 22,613,681 | 9,403,294 | 976,312 | 32,993,287 | 0.87 | 3,068,020 | 3,704 | 3,071,724 | 3.50 | 36,065,011 | 7.37 (4) | 36,065,011 |
| 2011 | 22,439,661 | 9,262,487 | 988,146 | 32,690,294 | 0.87 | 3,208,453 | 3,324 | 3,211,777 | 3.50 | 35,902,071 | 7.37 (4) | 35,902,071 |
| 2012 | 21,340,606 | 9,326,319 | 980,339 | 31,647,264 | 0.87 | 3,432,535 | 3,433 | 3,435,968 | 3.50 | 35,083,232 | 7.37 (4) | 35,083,232 |
| 2013 | 21,059,811 | 9,716,301 | 938,957 | 31,715,069 | 0.87 | 3,586,164 | 3,143 | 3,589,307 | 3.50 | 35,304,376 | 7.37 (4) | 35,304,376 |
| 2014 | 21,988,906 | 9,919,518 | 908,401 | 32,816,825 | 0.87 | 3,585,703 | 3,305 | 3,589,008 | 3.50 | 36,405,833 | 7.37 (4) | 36,405,833 |
| 2015 | 22,810,890 | 10,292,187 | 962,217 | 34,065,294 | 0.87 | 3,766,963 | 2,529 | 3,769,492 | 3.50 | 37,834,786 | 6.57 (5) | 37,834,786 |
| 2016 | 23,518,182 | 10,657,341 | 1,004,054 | 35,179,577 | 0.87 | 4,013,147 | 2,222 | 4,015,369 | 3.50 | 39,194,946 | 5.47 (6) | 39,194,946 |
| 2017 | 24,611,556 | 11,130,742 | 1,129,400 | 36,871,698 | 0.87 | 4,087,035 | 2,130 | 4,089,165 | 3.50 | 40,960,863 | 5.47 (6) | 40,960,863 |
| 2018 | 26,117,583 | 11,776,171 | 1,162,001 | 39,055,755 | 0.87 | 4,241,370 | 1,994 | 4,243,364 | 3.50 | 43,299,119 | 5.47 (6) | 43,299,119 |

Source: County of Henrico Director of Finance

Notes: The County assesses property annually. Property is assessed at market value in accordance with State law, except as noted below in Virginia's Land Use Code.

(1) Includes commercial, industrial, manufacturing and agriculture

(2) Per \$100 of assessed value

(3) Source: State Corporation Commission and Department of Taxation

(4) Includes Machinery and Tools (\$1.00), Aircraft (\$1.60) and Semi-Conductor (\$.40)

(5) Includes Machinery and Tools (\$.30), Aircraft (\$1.60) and Semi-Conductor (\$.30)

(6) Includes Machinery and Tools (\$.30), Aircraft (\$.50) and Semi-Conductor (\$.30)

Title 58.1-3201 of the Code of Virginia provides for the assessment of real property at 100% of fair market value.

Title 58.1-3230 through 3244 of the Code of Virginia provides for the assessment of land based on use value rather than market value.

Use value is the assessment of the land for a specific purpose and is generally lower than market value. This is a local option statute adopted by Henrico County in 1976.

HENRICO COUNTY, VIRGINIA
DIRECT TAX RATES
LAST TEN FISCAL YEARS
(Unaudited)

(rate per \$100 of assessed value)

Table VI

| Tax Year | Real Property | Tangible Personal Property | Machinery and Tools | Aircraft | Semi- Conductor | Total Direct Rate |
|-------------|------------------|----------------------------------|---------------------------|----------|--------------------|-------------------------|
| 2018 | \$ 0.87 | \$ 3.50 | \$ 0.30 | \$ 0.50 | \$ 0.30 | \$ 5.47 |
| 2017 | 0.87 | 3.50 | 0.30 | 0.50 | 0.30 | 5.47 |
| 2016 | 0.87 | 3.50 | 0.30 | 0.50 | 0.30 | 5.47 |
| 2015 | 0.87 | 3.50 | 0.30 | 1.60 | 0.30 | 6.57 |
| 2014 | 0.87 | 3.50 | 1.00 | 1.60 | 0.40 | 7.37 |
| 2013 | 0.87 | 3.50 | 1.00 | 1.60 | 0.40 | 7.37 |
| 2012 | 0.87 | 3.50 | 1.00 | 1.60 | 0.40 | 7.37 |
| 2011 | 0.87 | 3.50 | 1.00 | 1.60 | 0.40 | 7.37 |
| 2010 | 0.87 | 3.50 | 1.00 | 1.60 | 0.40 | 7.37 |
| 2000 | 0.94 | 3.50 | 1.00 | 1.60 | 1.00 | 8.04 |

Source: County of Henrico Director of Finance

Notes: There are no overlapping tax rates within County of Henrico.

Qualifying volunteer rescue squad and fire department vehicles are taxed at the rate of \$1.00 per \$100 of assessed value.

Specially equipped vehicles for disabled veterans and for the handicapped are taxed at the rate of \$.01 per \$100 of assessed value.

**HENRICO COUNTY, VIRGINIA
PRINCIPAL PROPERTY TAX PAYERS
CURRENT YEAR, PRIOR YEAR AND TEN YEARS AGO
(Unaudited)**

Table VII

| Taxpayer | Type of Business | Calendar Year 2018 | | | Calendar Year 2017 | | | Calendar Year 2009 | | | | |
|---|------------------------------|---------------------------------|------|------------------|---------------------------------|-------------------------|------------------|---------------------------------|------------------------------|--------------------------|------|--------------|
| | | Real/Personal Property Assessed | | Percent of Total | Real/Personal Property Assessed | | Percent of Total | Real/Personal Property Assessed | | Percent of Total | | |
| | | Valuation | Rank | Valuation | Type of Business | Valuation | Rank | Valuation | Type of Business | Valuation | Rank | Valuation |
| Virginia Power Company | Utility | \$ 733,004,791 | 1 | 1.69% | Utility | \$ 680,426,188 | 1 | 1.66% | Utility | \$ 430,387,857 | 2 | 1.08% |
| Forest City (Short Pump TC, White Oak, etc) | Retail and Offices | 444,656,600 | 2 | 1.03% | Retail and Offices | 390,530,900 | 2 | 0.95% | Retail and Offices | 428,025,200 | 3 | 1.08% |
| General Services Corporation | Apartments | 340,371,500 | 3 | 0.79% | Apartments | 261,536,800 | 3 | 0.64% | Apartments | 235,519,900 | 8 | 0.59% |
| The Wilton Companies | Offices, Retail & Warehouses | 235,137,900 | 4 | 0.54% | Offices, Retail & Warehouses | 246,760,900 | 4 | 0.60% | Offices, Retail & Warehouses | 253,981,100 | 6 | 0.64% |
| Highwoods Properties | Offices and Warehouses | 232,100,000 | 5 | 0.54% | Offices and Warehouses | 228,577,100 | 5 | 0.56% | Offices and Warehouses | 310,557,600 | 4 | 0.78% |
| Weinstein Family | Apartments | 219,034,900 | 6 | 0.51% | Apartments | 204,748,500 | 7 | 0.50% | Apartments | 183,006,800 | 10 | 0.46% |
| Verizon | Utility | 200,853,119 | 7 | 0.46% | Utility | 208,535,908 | 6 | 0.51% | Utility | 247,528,949 | 7 | 0.62% |
| HCA Health Services of VA | Hospital | 190,630,418 | 8 | 0.44% | Hospital | 171,526,544 | 8 | 0.42% | Hospital | - | N/A | - |
| Gumenick | Apartments and Retail | 169,699,600 | 9 | 0.39% | Apartments and Retail | 156,369,700 | 9 | 0.38% | Apartments and Retail | - | N/A | - |
| Breeden Companies | Apartments and Retail | 160,360,300 | 10 | 0.37% | Apartments and Retail | 147,634,000 | 10 | 0.36% | Apartments and Retail | - | N/A | - |
| United Dominion Realty Trust | Apartments | - | N/A | - | Apartments | - | N/A | - | Apartments | 199,589,300 | 9 | 0.50% |
| Liberty Property, LP | Warehouses and Offices | - | N/A | - | Warehouses and Offices | - | N/A | - | Warehouses and Offices | 266,853,400 | 5 | 0.67% |
| Qimonda AG (Infineon Technologies) | Industrial | - | N/A | - | Industrial | - | N/A | - | Industrial | 839,253,471 | 1 | 2.11% |
| Totals | | <u>\$ 2,925,849,128</u> | | <u>6.76%</u> | | <u>\$ 2,696,646,540</u> | | <u>6.58%</u> | | <u>\$ 3,394,703,577</u> | | <u>8.55%</u> |
| Total Assessed Values | | <u>\$43,299,118,150</u> | | | | <u>\$40,960,861,608</u> | | | | <u>\$ 39,681,360,000</u> | | |

Source: County of Henrico Director of Finance

**HENRICO COUNTY, VIRGINIA
PROPERTY TAX LEVIES AND COLLECTIONS
LAST TEN FISCAL YEARS
(Unaudited)**

Table VIII

| Year | Original Fiscal Year Levy | Collections within the Fiscal Year of Levy | | Collections in Subsequent Years | Total Collections to Date | |
|------|---------------------------------|---|-----------------------------------|---------------------------------------|---------------------------|-----------------------------------|
| | | Amount | Percentage of Original Levy | | Amount | Percentage of Adjusted Levy |
| 2009 | 380,661,375 | 371,078,746 | 97.5% | 9,345,791 | 380,424,537 | 99.9% |
| 2010 | 365,521,825 | 357,859,027 | 97.9% | 7,479,652 | 365,338,679 | 99.9% |
| 2011 | 349,268,894 | 336,136,985 | 96.2% | 7,256,666 | 343,393,651 | 98.3% |
| 2012 | 347,803,213 | 341,709,567 | 98.2% | 5,359,194 | 347,068,761 | 99.8% |
| 2013 | 357,613,295 | 351,926,258 | 98.4% | 5,368,128 | 357,294,386 | 99.9% |
| 2014 | 361,689,033 | 358,676,284 | 99.2% | 2,067,461 | 360,743,745 | 99.7% |
| 2015 | 373,457,423 | 357,897,136 | 95.8% | 9,705,192 | 367,602,328 | 98.4% |
| 2016 | 376,051,530 | 370,592,134 | 98.5% | 5,220,897 | 375,813,031 | 99.9% |
| 2017 | 389,341,072 | 384,815,669 | 98.8% | 3,568,419 | 388,384,088 | 99.8% |
| 2018 | 409,079,914 | 404,970,529 | 99.0% | N/A (2) | 404,970,529 | 99.0% |

Notes:

- (1) PPTRA amounts are no longer included in Levy or Collections as of FY2007.
- (2) Fiscal year 2018 collections in subsequent years will be available as of the next reporting period.

HENRICO COUNTY, VIRGINIA
RATIOS OF OUTSTANDING DEBT BY TYPE (1)
LAST TEN FISCAL YEARS
(Unaudited)

Table IX

| Fiscal Year | General Bonded Debt | | | Percentage of Personal Income (3) | Percentage of Estimated Actual Value of Taxable Property | Per Capita Debt | Capital Leases |
|-------------|------------------------------|---|-----------------|-----------------------------------|--|-----------------|----------------|
| | General Obligation Bonds (2) | Less, Amounts Designated for Principal Payments | Net Bonded Debt | | | | |
| 2009 | 472,480,255 | 7,421,544 | 465,058,711 | 3.6% | 1.2% | 1,521.89 | 41,106,810 |
| 2010 | 451,492,866 | 6,496,004 | 444,996,862 | 3.4% | 1.2% | 1,445.58 | 36,568,194 |
| 2011 | 494,358,769 | 4,768,994 | 489,589,775 | 3.5% | 1.4% | 1,570.58 | 35,902,455 |
| 2012 | 533,781,559 | 2,757,410 | 531,024,149 | 3.6% | 1.5% | 1,684.95 | 35,011,636 |
| 2013 | 498,120,008 | 757,411 | 497,362,597 | 3.3% | 1.4% | 1,563.26 | 31,648,127 |
| 2014 | 459,391,297 | 757,411 | 458,633,886 | 3.0% | 1.3% | 1,427.10 | 27,654,285 |
| 2015 | 424,098,966 | 1,129,065 | 422,969,901 | 2.7% | 1.1% | 1,300.31 | 23,515,198 |
| 2016 | 384,048,359 | 1,148,179 | 382,900,180 | 2.2% | 1.0% | 1,163.03 | 53,336,713 |
| 2017 | 461,714,254 | 202,833 | 461,511,421 | 2.3% | 1.1% | 1,388.56 | 46,420,396 |
| 2018 | 421,919,118 | 1,178,658 | 420,740,460 | 2.0% | 1.0% | 1,254.88 | 41,643,906 |

| Fiscal Year | Business-Type Activities | | | Total Primary Government | Percentage of Personal Income (3) | Percentage of Estimated Actual Value of Taxable Property | Per Capita Debt | Component Units | | |
|-------------|---------------------------------|----------------|-------------|--------------------------|-----------------------------------|--|-----------------|-----------------------------|---------------------|----------------|
| | Water & Sewer Revenue Bonds (2) | Capital Leases | | | | | | School Board Capital Leases | JRJDC Facility Bond | Capital Leases |
| 2009 | 184,941,553 | 2,729 | 698,531,347 | 5.4% | 1.8% | 2,285.92 | 11,963,471 | 3,960,000 | 1,688 | |
| 2010 | 187,913,854 | 23,332 | 675,998,246 | 5.1% | 1.9% | 2,196.00 | 20,337,101 | 3,470,000 | 7,549 | |
| 2011 | 181,293,222 | 16,110 | 711,570,556 | 5.1% | 2.0% | 2,282.68 | 21,698,861 | 2,960,000 | 5,963 | |
| 2012 | 172,866,644 | 20,562 | 741,680,401 | 5.1% | 2.1% | 2,353.37 | 11,606,052 | 2,425,000 | 3,906 | |
| 2013 | 164,219,306 | 21,719 | 694,009,160 | 4.6% | 2.0% | 2,181.33 | 7,246,929 | 1,860,000 | 1,397 | |
| 2014 | 239,236,344 | 28,148 | 726,310,074 | 4.7% | 2.0% | 2,260.02 | 42,682,213 | 1,270,000 | - | |
| 2015 | 231,360,899 | 35,173 | 679,010,236 | 4.3% | 1.8% | 2,087.44 | 31,573,304 | 650,000 | 8,244 | |
| 2016 | 321,833,554 | 20,769 | 759,239,395 | 4.3% | 1.9% | 2,306.13 | 25,965,793 | - | 6,508 | |
| 2017 | 310,040,991 | 25,885 | 818,201,526 | 4.1% | 2.0% | 2,461.73 | 26,086,650 | - | 4,333 | |
| 2018 | 404,656,626 | 13,303 | 868,232,953 | 4.1% | 2.0% | 2,589.55 | 14,835,498 | - | 1,610 | |

Notes: Details regarding the County's outstanding debt can be found in the notes to the financial statements.

(1) There are no limitations imposed by State Law or Local Ordinance on the amount of general obligation debt that may be issued either directly or indirectly.

However, with certain exceptions, all debt, which is secured by the general obligation of a county, must be approved at public referendum prior to issuance.

(2) The Bond (plus Literary Loans, if applicable), net of related premium and discounts.

(3) Calculations based on calculated trend (see Table XI Sources).

**HENRICO COUNTY, VIRGINIA
 PLEDGED REVENUE COVERAGE ⁽¹⁾
 LAST TEN FISCAL YEARS
 (Unaudited)**

Table X

| Fiscal Year | Operating Revenue | Operating Expenses (2) | Net Revenue Available for Debt Service | Principal | Interest | Total | Coverage |
|----------------|----------------------|---------------------------|--|-----------|------------|------------|----------|
| 2009 | 87,194,067 | 54,609,318 | 32,584,749 | 8,680,000 | 7,302,706 | 15,982,706 | 2.04 |
| 2010 | 83,321,061 | 54,265,948 | 29,055,113 | 6,780,000 | 8,162,621 | 14,942,621 | 1.94 |
| 2011 | 88,550,725 | 57,029,837 | 31,520,888 | 6,260,000 | 8,471,819 | 14,731,819 | 2.14 |
| 2012 | 91,838,857 | 55,519,463 | 36,319,394 | 8,070,000 | 8,582,853 | 16,652,853 | 2.18 |
| 2013 | 93,653,734 | 55,270,283 | 38,383,451 | 8,280,000 | 7,085,027 | 15,365,027 | 2.50 |
| 2014 | 97,868,671 | 61,678,495 | 36,190,176 | 8,025,000 | 7,044,891 | 15,069,891 | 2.40 |
| 2015 | 104,597,706 | 60,062,988 | 44,534,718 | 7,230,000 | 9,767,118 | 16,997,118 | 2.62 |
| 2016 | 107,480,177 | 66,069,889 | 41,410,288 | 7,705,000 | 9,300,077 | 17,005,077 | 2.44 |
| 2017 | 112,157,060 | 62,813,358 | 49,343,702 | 9,740,000 | 11,578,096 | 21,318,096 | 2.31 |
| 2018 | 115,946,048 | 64,323,146 | 51,622,902 | 9,460,000 | 12,069,272 | 21,529,272 | 2.40 |

Notes: Details regarding the County's outstanding debt can be found in the notes to the financial statements.

(1) Water and Sewer Fund only.

(2) The calculation of bond coverage operating expenses has been reduced by depreciation.

**HENRICO COUNTY, VIRGINIA
DEMOGRAPHIC AND ECONOMIC STATISTICS
LAST TEN FISCAL YEARS
(Unaudited)**

Table XI

| Year | County Population (1) | Total Personal Income (2) (\$000) | Per Capita Income | Average Daily Student Enrollment (3) | Unemployment Rate (4) |
|------|--------------------------|--|-------------------------|--|--------------------------|
| 2009 | 305,580 | \$13,789,201 | \$45,125 | 48,509 | 7.2% |
| 2010 | 307,832 | 14,346,335 | 46,604 | 48,431 | 7.2% |
| 2011 | 311,726 | 15,402,475 | 49,410 | 48,659 | 7.0% |
| 2012 | 315,157 | 16,499,257 | 52,353 | 48,981 | 6.3% |
| 2013 | 318,158 | 16,870,717 | 53,026 | 49,343 | 5.9% |
| 2014 | 321,374 | 17,981,681 | 55,953 | 49,812 | 5.3% |
| 2015 | 325,283 | 18,871,045 | 58,014 | 50,370 | 4.5% |
| 2016 | 329,227 | 19,223,208 | 58,389 | 50,173 | 3.7% |
| 2017 | 332,368 | 20,098,612 (5) | 60,471 | 50,330 | 3.7% |
| 2018 | 335,283 | 21,013,881 (5) | 62,675 | 50,196 | 3.2% |

Sources:

- (1) Henrico County 3-C Reports. Estimates from these reports are as of December 31 of the respective year.
- (2) U.S. Department of Commerce (Bureau of Economic Analysis in Henrico County, Annual)
- (3) Henrico County Public Schools Adopted/Approved Annual Financial Plan
- (4) Virginia Employment Commission (Henrico County Economic Profile 6/30/2018)
- (5) Based on a trend average 2012 - 2016

HENRICO COUNTY, VIRGINIA
TOP TWENTY PRINCIPAL EMPLOYERS
LAST FIVE FISCAL YEARS
(Unaudited)

Table XII

| Employer | 2018 (1) | | | 2017 | | | 2016 | | | 2015 | | | 2014 | | |
|--|----------------|------|-----------------------------|----------------|------|-----------------------------|----------------|------|-----------------------------|----------------|------|-----------------------------|----------------|------|-----------------------------|
| | Employees | Rank | Percent of Total Employment | Employees | Rank | Percent of Total Employment | Employees | Rank | Percent of Total Employment | Employees | Rank | Percent of Total Employment | Employees | Rank | Percent of Total Employment |
| Henrico County School Board | 5,000-9,999 | 1 | 3.6% | 5,000-9,999 | 1 | 3.4% | 5,000-9,999 | 1 | 3.6% | 5,000-9,999 | 1 | 3.6% | 5,000-9,999 | 1 | 3.4% |
| County of Henrico | 1,000-4,999 | 2 | 2.2% | 1,000-4,999 | 2 | 2.0% | 1,000-4,999 | 2 | 2.1% | 1,000-4,999 | 2 | 1.9% | 1,000-4,999 | 3 | 1.9% |
| Bon Secours Richmond Health System (2) | 1,000-4,999 | 3 | 1.6% | 1,000-4,999 | 3 | 1.5% | 1,000-4,999 | 3 | 1.6% | 1,000-4,999 | 3 | 1.8% | 1,000-4,999 | 4 | 1.8% |
| Henrico Doctors' Hospital (HCA) | 1,000-4,999 | 4 | 1.6% | 1,000-4,999 | 5 | 1.5% | 1,000-4,999 | 5 | 1.6% | 1,000-4,999 | 5 | 1.8% | 1,000-4,999 | 5 | 1.8% |
| Capital One Bank | 1,000-4,999 | 5 | 1.6% | 1,000-4,999 | 6 | 1.5% | 1,000-4,999 | 6 | 1.6% | 1,000-4,999 | 4 | 1.8% | 1,000-4,999 | 2 | 2.5% |
| Anthem (Blue Cross & Blue Shield) | 1,000-4,999 | 6 | 1.6% | 1,000-4,999 | 4 | 1.5% | 1,000-4,999 | 4 | 1.6% | 1,000-4,999 | 6 | 1.8% | 1,000-4,999 | 6 | 1.8% |
| Walmart | 1,000-4,999 | 7 | 1.6% | 1,000-4,999 | 7 | 1.5% | 1,000-4,999 | 8 | 1.6% | 500-999 | 9 | 0.5% | 1,000-4,999 | 9 | 1.8% |
| United States Postal Service | 1,000-4,999 | 8 | 1.6% | 1,000-4,999 | 8 | 1.5% | 1,000-4,999 | 9 | 1.6% | 500-999 | 8 | 0.5% | 1,000-4,999 | 10 | 1.8% |
| Wells Fargo Bank NA | 1,000-4,999 | 9 | 1.6% | 1,000-4,999 | 9 | 1.5% | 1,000-4,999 | 7 | 1.6% | 1,000-4,999 | 7 | 1.8% | 1,000-4,999 | 8 | 1.8% |
| Apex Systems, Inc. | 500-999 | 10 | 0.4% | 500-999 | 12 | 0.4% | 500-999 | 13 | 0.4% | 500-999 | 15 | 0.5% | 500-999 | 15 | 0.5% |
| Kroger | 500-999 | 11 | 0.4% | 1,000-4,999 | 10 | 1.5% | 500-999 | 12 | 0.4% | 500-999 | 12 | 0.5% | 1,000-4,999 | 13 | 1.8% |
| Bank of America | 500-999 | 12 | 0.4% | 500-999 | 11 | 0.4% | 1,000-4,999 | 10 | 1.6% | 500-999 | 10 | 0.5% | 1,000-4,999 | 7 | 1.8% |
| GNA Corporation | 500-999 | 13 | 0.4% | 500-999 | 13 | 0.4% | 500-999 | 11 | 0.4% | 500-999 | 11 | 0.5% | 1,000-4,999 | 11 | 1.8% |
| Patient First Corporation | 500-999 | 14 | 0.4% | - | N/A | - | - | N/A | - | - | N/A | - | - | N/A | - |
| Markel Service, Inc | 500-999 | 15 | 0.4% | 500-999 | 14 | 0.4% | 500-999 | 14 | 0.4% | 500-999 | 16 | 0.5% | 500-999 | 16 | 0.5% |
| T Mobile USA, Inc. | 500-999 | 16 | 0.4% | 500-999 | 17 | 0.4% | 500-999 | 18 | 0.4% | 500-999 | 18 | 0.5% | - | N/A | - |
| Virginia Department of Social Services | 500-999 | 17 | 0.4% | 500-999 | 16 | 0.4% | 500-999 | 17 | 0.4% | 500-999 | 17 | 0.5% | 500-999 | 17 | 0.5% |
| Publix Nc Employee Services, LLC | 500-999 | 18 | 0.4% | | | | | | | | | | | | |
| General Medical Corporation | 500-999 | 19 | 0.4% | 500-999 | 19 | 0.4% | 500-999 | 20 | 0.4% | - | N/A | - | - | N/A | - |
| Ppd Development | 500-999 | 20 | 0.4% | 500-999 | 20 | 0.4% | - | N/A | - | - | N/A | - | - | N/A | - |
| Source4Teachers | - | N/A | - | 500-999 | 15 | 0.4% | 500-999 | 16 | 0.4% | 500-999 | 19 | 0.5% | - | N/A | - |
| Dominion Resources | - | N/A | - | 500-999 | 18 | 0.4% | 500-999 | 19 | 0.4% | - | N/A | - | 500-999 | 18 | 0.5% |
| Martin's Food Market | - | N/A | - | - | N/A | - | 500-999 | 15 | 0.4% | 500-999 | 13 | 0.5% | 1,000-4,999 | 12 | 1.8% |
| SunTrust Bank | - | N/A | - | - | N/A | - | - | N/A | - | 500-999 | 14 | 0.5% | 1,000-4,999 | 14 | 1.8% |
| J. Sargeant Reynolds Community College | - | N/A | - | - | N/A | - | - | N/A | - | 500-999 | 20 | 0.5% | 500-999 | 20 | 0.5% |
| Verizon Virginia, Inc. | - | N/A | - | - | N/A | - | - | N/A | - | - | N/A | - | 500-999 | 19 | 0.5% |
| Totals | | | 21.2% | | | 20.8% | | | 22.6% | | | 21.0% | | | 30.6% |
| Total County Employment (3) | 189,571 | | | 203,480 | | | 186,728 | | | 180,876 | | | 172,420 | | |

Source: Virginia Employment Commission

Employees and percentage of employment based on size code as published by VEC

(1) 2018 Data as of 1st Qtr 2018

(2) Non-Resident Employer of Henrico County Citizens

(3) VEC Monthly (June) Not Seasonally Adjusted Labor Force

HENRICO COUNTY, VIRGINIA
GOVERNMENT EMPLOYEES BY DEPARTMENT ⁽¹⁾
LAST TEN FISCAL YEARS
(Unaudited)

Table XIII

| Function/Program | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 |
|-------------------------------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|
| Agriculture & Home Extension | 3 | 3 | 3 | 2 | 2 | 2 | 2 | 2 | 2 | 2 |
| Belmont Golf Course | 9 | 9 | 9 | 9 | 9 | 9 | 8 | 8 | 8 | 8 |
| Board of Supervisors | 5 | 5 | 5 | 5 | 5 | 4 | 4 | 4 | 4 | 4 |
| Building Inspections | 61 | 58 | 58 | 56 | 54 | 53 | 52 | 53 | 55 | 55 |
| Central Automotive Maintenance | 65 | 65 | 65 | 67 | 67 | 67 | 67 | 67 | 67 | 70 |
| Circuit Court Services | 8 | 8 | 8 | 8 | 8 | 8 | 8 | 8 | 8 | 8 |
| Commonwealth's Attorney | 56 | 54 | 54 | 56 | 56 | 56 | 56 | 56 | 56 | 57 |
| Community Corrections | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 |
| Community Revitalization | 19 | 18 | 18 | 17 | 17 | 16 | 16 | 17 | 18 | 18 |
| County Attorney | 18 | 18 | 18 | 18 | 19 | 19 | 19 | 20 | 20 | 20 |
| County Manager | 13 | 13 | 13 | 13 | 13 | 13 | 13 | 14 | 13 | 13 |
| Electoral Board | 9 | 9 | 9 | 8 | 8 | 8 | 8 | 8 | 8 | 9 |
| Finance | 167 | 159 | 159 | 157 | 153 | 169 | 168 | 168 | 163 | 163 |
| Fire | 540 | 539 | 539 | 539 | 539 | 548 | 548 | 548 | 562 | 589 |
| General Services | 161 | 156 | 156 | 155 | 147 | 120 | 119 | 119 | 118 | 118 |
| Human Resources | 56 | 53 | 53 | 52 | 48 | 58 | 56 | 57 | 57 | 58 |
| Hold Complement (2) | - | - | - | 19 | 43 | 36 | 22 | 6 | 3 | 7 |
| Information Technology | 89 | 83 | 83 | 85 | 89 | 88 | 90 | 90 | 97 | 97 |
| Internal Audit | 4 | 4 | 4 | 4 | 4 | 4 | 4 | 4 | 4 | 4 |
| Juvenile Detention & VJCCCA | 33 | 33 | 33 | 33 | 33 | 33 | 33 | 33 | 33 | 33 |
| Library | 183 | 173 | 173 | 168 | 164 | 161 | 171 | 197 | 206 | 206 |
| Mental Health | 225 | 220 | 220 | 220 | 218 | 219 | 219 | 219 | 219 | 219 |
| Permit Centers | 19 | 18 | 18 | 17 | 17 | 16 | 16 | 16 | 16 | 16 |
| Planning | 50 | 49 | 49 | 46 | 43 | 44 | 44 | 45 | 45 | 45 |
| Police | 799 | 797 | 799 | 798 | 798 | 807 | 817 | 827 | 842 | 852 |
| Public Relations & Media Services | 20 | 19 | 19 | 19 | 19 | 19 | 19 | 19 | 19 | 19 |
| Public Utilities | 320 | 308 | 309 | 307 | 306 | 306 | 306 | 307 | 307 | 309 |
| Public Works | 266 | 258 | 258 | 254 | 254 | 254 | 257 | 259 | 259 | 262 |
| Real Property | 8 | 7 | 7 | 7 | 7 | 7 | 7 | 7 | 7 | 7 |
| Recreation & Parks | 172 | 168 | 178 | 178 | 177 | 173 | 172 | 170 | 170 | 177 |
| Sheriff | 377 | 371 | 371 | 371 | 371 | 371 | 373 | 390 | 390 | 394 |
| Social Services | 168 | 168 | 168 | 168 | 168 | 168 | 172 | 177 | 185 | 192 |
| Solid Waste | 75 | 70 | 69 | 69 | 69 | 69 | 69 | 69 | 69 | 67 |
| Sub-total General Government | 4,000 | 3,915 | 3,927 | 3,927 | 3,927 | 3,927 | 3,937 | 3,986 | 4,032 | 4,100 |
| Education | 6,588 | 6,634 | 6,567 | 6,564 | 6,564 | 6,643 | 6,686 | 6,762 | 6,832 | 6,868 |
| Total Government Employees | 10,587 | 10,549 | 10,494 | 10,491 | 10,491 | 10,570 | 10,623 | 10,748 | 10,864 | 10,968 |

Source: County of Henrico, Virginia Department of Human Resources (Education complement verified by School Finance Office)

(1) The County's personnel complement reflected here includes only those positions funded either wholly or in part with County funds. Positions funded 100% by other agencies (327 as of February 7, 2018) are not included. General Government positions are based on headcount while Education positions are measured using FTE.

(2) Certain approved, vacant and frozen positions have been removed from the department where previously assigned and are being held in the Hold Complement until reassignment is made.

**HENRICO COUNTY, VIRGINIA
OPERATING INDICATORS BY FUNCTION
LAST TEN FISCAL YEARS
(Unaudited)**

Table XIV

| Function/Program | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 (1) |
|-------------------------------------|------------|------------|------------|------------|------------|------------|------------|------------|------------|------------|
| General Government | | | | | | | | | | |
| Finance: | | | | | | | | | | |
| Standard & Poor G.O. Bond Rating | AAA | AAA | AAA | AAA | AAA | AAA | AAA | AAA | AAA | AAA |
| Moody's G.O. Bond Rating | Aaa | Aaa | Aaa | Aaa | Aaa | Aaa | Aaa | Aaa | Aaa | Aaa |
| Fitch G.O. Bond Rating | AAA | AAA | AAA | AAA | AAA | AAA | AAA | AAA | AAA | AAA |
| Land Parcels Reviewed | 109,970 | 110,369 | 112,383 | 112,490 | 112,986 | 113,641 | 114,370 | 114,840 | 115,532 | 116,482 |
| Vehicles Assessed | 328,204 | 347,913 | 347,790 | 354,721 | 354,419 | 351,318 | 363,776 | 364,000 | 389,491 | 383,083 |
| GFOA Award CAFR - # of Years (4) | 27 | 28 | 29 | 30 | 31 | 32 | 33 | 34 | 36 | 37 |
| GFOA Award Budget - # of Years | 20 | 21 | 22 | 23 | 24 | 25 | 26 | 27 | 28 | 29 |
| General Services: | | | | | | | | | | |
| Fleet Annual Miles Driven | 24,594,634 | 25,112,408 | 24,681,815 | 24,553,438 | 24,588,773 | 23,708,593 | 25,119,814 | 24,262,178 | 25,273,320 | 26,285,000 |
| Gallons of Fuel Consumed | 2,963,209 | 3,007,474 | 2,955,906 | 2,940,537 | 2,909,914 | 2,809,075 | 2,901,549 | 2,974,784 | 3,045,532 | 3,137,000 |
| Total Work Orders Completed | 24,589 | 20,361 | 22,308 | 24,550 | 23,000 | 20,048 | 21,253 | 20,676 | 20,782 | 21,750 |
| Information Technology (5) | | | | | | | | | | |
| Support Desk - Tickets | - | - | - | - | - | - | 4,589 | 5,035 | 7,419 | 8,860 |
| Support Desk - Call Queue | - | - | - | - | - | - | - | - | - | 5,880 |
| Systems - Virtual Servers | - | - | - | - | - | - | 273 | 310 | 375 | 354 |
| Systems - Physical Servers | - | - | - | - | - | - | 96 | 99 | 104 | 77 |
| Systems - Onsite Storage in TB | - | - | - | - | - | - | 224 | 310 | 451 | 457 |
| Systems - Cloud Storage in TB | - | - | - | - | - | - | 5 | 6 | 6 | 6 |
| Judicial Administration | | | | | | | | | | |
| Clerk of Circuit Court: | | | | | | | | | | |
| Deed Book Entries | 50,160 | 50,440 | 37,682 | 48,972 | 48,926 | 51,257 | 36,443 | 43,000 | 42,752 | 43,000 |
| Civil Cases | 2,852 | 3,104 | 3,034 | 3,113 | 3,135 | 3,237 | 3,475 | 4,000 | 4,659 | 4,300 |
| Criminal Cases | 6,971 | 7,133 | 6,431 | 5,616 | 5,833 | 5,375 | 5,073 | 5,650 | 6,650 | 5,800 |
| General District Courts: | | | | | | | | | | |
| New Criminal Cases Filed | 10,386 | 10,620 | 15,196 | 13,057 | 13,267 | 13,158 | 14,289 | 14,574 | 15,573 | 16,200 |
| New Civil Cases Filed | 43,284 | 42,329 | 40,411 | 40,011 | 39,300 | 36,025 | 34,114 | 34,411 | 36,935 | 36,000 |
| New Traffic Cases Filed | 66,924 | 76,218 | 80,481 | 71,329 | 70,555 | 64,844 | 62,844 | 54,325 | 53,817 | 54,900 |
| Commonwealth Attorney: | | | | | | | | | | |
| Criminal Cases | 25,084 | 25,038 | 34,061 | 34,227 | 35,617 | 35,687 | 40,597 | 41,890 | 45,037 | 41,500 |
| Traffic Cases | 94,356 | 107,397 | 109,152 | 99,262 | 97,580 | 90,598 | 88,907 | 79,778 | 76,134 | 88,000 |
| Public Safety | | | | | | | | | | |
| Police: | | | | | | | | | | |
| Calls for Service | 197,808 | 193,173 | 192,726 | 198,373 | 194,029 | 197,502 | 203,330 | 211,832 | 212,154 | 212,897 |
| Criminal Arrests | 21,399 | 20,330 | 20,716 | 19,989 | 20,690 | 27,671 | 20,059 | 20,111 | 22,689 | 21,993 |
| Traffic Arrests | 53,051 | 63,009 | 65,481 | 59,062 | 58,269 | 40,935 | 49,195 | 43,149 | 44,613 | 46,596 |
| Fire Protection: | | | | | | | | | | |
| Calls For Service | 36,931 | 37,575 | 39,120 | 40,963 | 43,348 | 43,143 | 46,233 | 47,948 | 49,235 | 51,124 |
| EMS and Rescue Calls | 27,293 | 28,028 | 29,114 | 30,189 | 36,176 | 35,662 | 38,408 | 39,660 | 41,216 | 42,244 |
| Fire Incidents | 1,025 | 915 | 1,110 | 983 | 817 | 777 | 809 | 764 | 768 | 733 |
| Sheriff: | | | | | | | | | | |
| Civil Papers Served | 115,186 | 120,746 | 116,434 | 115,948 | 100,626 | 105,120 | 112,078 | 117,462 | 122,337 | 125,000 |
| Annual Commitments to Jail | 13,605 | 16,888 | 17,623 | 12,157 | 16,134 | 14,094 | 16,143 | 15,613 | 15,049 | 15,425 |
| Average Daily Inmate Population | 1,164 | 1,140 | 1,167 | 1,138 | 1,183 | 1,175 | 1,221 | 1,177 | 1,350 | 1,465 |
| Building Inspections: | | | | | | | | | | |
| Total Permits Issued | 12,819 | 11,975 | 12,208 | 13,771 | 14,274 | 13,972 | 13,577 | 13,700 | 15,773 | 16,322 |
| Total Inspections | 59,795 | 51,495 | 51,351 | 56,236 | 67,036 | 70,990 | 68,861 | 69,931 | 81,983 | 90,140 |
| Public Works | | | | | | | | | | |
| Public Works: | | | | | | | | | | |
| Lane Miles Maintained | 3,348 | 3,385 | 3,402 | 3,433 | 3,452 | 3,454 | 3,468 | 3,498 | 3,516 | 3,521 |
| Traffic Signals Maintained | 138 | 140 | 144 | 144 | 149 | 150 | 150 | 150 | 154 | 154 |
| Development Plans Reviewed | 1,026 | 776 | 653 | 691 | 880 | 875 | 1,568 | 1,828 | 1,922 | 1,975 |
| Health and Social Services | | | | | | | | | | |
| Public Health: | | | | | | | | | | |
| Patient Visits (2) | 26,308 | 28,545 | 27,531 | 27,153 | 27,584 | 28,090 | 15,258 | 13,787 | 15,117 | 15,000 |
| Water/Sewer Inspection Applications | 195 | 179 | 179 | 243 | 243 | 243 | N/A | N/A | N/A | N/A |
| Social Services: | | | | | | | | | | |
| Clients Entering Employment | 545 | 609 | 483 | 632 | 650 | 675 | 694 | 436 | 511 | 527 |
| Clients Employed After 90 Days (3) | 436 | 493 | 367 | 512 | 527 | 547 | 486 | N/A | N/A | N/A |
| Education | | | | | | | | | | |
| Schools: | | | | | | | | | | |
| Cost Per Student | \$ 9,369 | \$ 9,485 | \$ 9,015 | \$ 9,041 | \$ 9,110 | \$ 8,978 | \$ 9,305 | \$ 9,644 | \$ 9,790 | \$ 10,043 |
| Teaching Positions | 3,791 | 3,815 | 3,720 | 3,737 | 3,719 | 3,741 | 3,780 | 3,833 | 3,906 | 3,917 |
| Student/Teacher Ratio | 12.7 | 13.0 | 13.0 | 13.0 | 13.4 | 13.3 | 13.3 | 13.1 | 12.9 | 12.8 |

**HENRICO COUNTY, VIRGINIA
OPERATING INDICATORS BY FUNCTION
LAST TEN FISCAL YEARS
(Unaudited)**

Table XIV

| Function/Program | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 (1) |
|--|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
| Parks, Recreation and Cultural: | | | | | | | | | | |
| Recreation: | | | | | | | | | | |
| Park Visitation | 3,537,272 | 4,001,371 | 3,951,571 | 3,829,590 | 3,787,758 | 3,333,223 | 3,295,348 | 3,334,908 | 3,570,480 | 3,600,000 |
| Program Participants | 306,498 | 396,900 | 397,000 | 397,000 | 397,000 | 23,223 | 30,404 | 40,350 | 25,804 | 97,487 |
| Recreation Programs | 17,234 | 15,848 | 16,400 | 16,400 | 16,400 | 1,197 | 2,762 | 1,199 | 1,147 | 1,322 |
| Library: | | | | | | | | | | |
| Customer Visits | 1,865,118 | 1,904,924 | 2,046,163 | 2,040,073 | 2,063,468 | 2,032,388 | 1,986,263 | 1,958,700 | 2,137,664 | 2,145,850 |
| Annual Circulation of Materials | 3,584,375 | 3,786,229 | 3,905,151 | 3,860,738 | 3,881,526 | 3,935,828 | 3,936,061 | 4,051,024 | 4,201,479 | 4,164,126 |
| Community Development | | | | | | | | | | |
| Economic Development (5): | | | | | | | | | | |
| Square Footage of New Businesses | - | - | - | - | - | - | 89,409 | 208,544 | 81,897 | 500,000 |
| Jobs Created - New | - | - | 333 | 392 | 1,173 | 1,212 | 36 | 163 | 173 | 500 |
| Square Footage of Existing Businesses | - | - | - | - | - | - | 398,865 | 787,968 | 337,324 | 250,000 |
| Jobs Created - Expansions and Retentions | - | - | 1,856 | 824 | 559 | 164 | 1,416 | 1,690 | 438 | 300 |
| Planning: | | | | | | | | | | |
| Reviews Completed | 326 | 256 | 300 | 260 | 232 | 284 | 322 | 342 | 314 | 300 |
| Petitions and Permits Processed | 110 | 85 | 87 | 87 | 86 | 126 | 118 | 92 | 123 | 120 |
| Maps Prepared | 848 | 743 | 1,036 | 1,048 | 1,048 | 1,191 | 1,364 | 1,154 | 1,296 | 1,150 |
| Community Development (con't) | | | | | | | | | | |
| Community Revitalization: | | | | | | | | | | |
| Community Maintenance Cases | 10,985 | 11,345 | 11,004 | 10,421 | 10,766 | 10,609 | 11,170 | 12,496 | 13,040 | 13,500 |
| Inspections Completed | 27,513 | 29,138 | 27,499 | 26,626 | 27,406 | 27,273 | 30,451 | 32,532 | 35,600 | 36,000 |
| Volunteers Hours Worked | 5,024 | 6,242 | 2,488 | 4,076 | 2,708 | 3,478 | 2,256 | 4,638 | 4,336 | 4,400 |
| Permit Center: | | | | | | | | | | |
| Permit Applications Received | 4,253 | 4,225 | 4,519 | 4,734 | 5,123 | 5,085 | 4,437 | 5,519 | 5,214 | 5,760 |
| Permit Applications Reviewed | 6,954 | 7,156 | 7,113 | 7,191 | 6,558 | 10,930 | 9,136 | 10,283 | 9,178 | 10,832 |
| Permits Issued | 4,168 | 4,035 | 4,447 | 4,646 | 5,076 | 5,472 | 5,058 | 5,375 | 4,718 | 5,201 |
| Inquires | 15,248 | 14,072 | 13,295 | 12,793 | 12,581 | 15,278 | 17,917 | 16,345 | 15,556 | 16,776 |
| Public Utilities | | | | | | | | | | |
| Solid Waste: | | | | | | | | | | |
| Number of Customers | 37,647 | 39,117 | 39,862 | 41,121 | 42,578 | 43,728 | 45,167 | 46,586 | 47,955 | 49,000 |
| Tons of Waste Collected | 91,855 | 81,785 | 83,264 | 90,495 | 93,860 | 95,748 | 44,624 | 47,511 | 52,774 | 51,600 |
| Tons Deposited in Public Use Areas | 40,272 | 32,212 | 29,700 | 29,888 | 29,091 | 29,942 | 23,946 | 23,903 | 27,836 | 25,000 |
| Water and Sewer: | | | | | | | | | | |
| Number of Water Customers | 94,886 | 91,776 | 92,243 | 92,946 | 94,006 | 95,097 | 95,994 | 96,811 | 97,546 | 98,500 |
| Number of Sewer Customers | 91,631 | 88,854 | 89,355 | 90,068 | 91,110 | 92,125 | 93,087 | 93,939 | 94,538 | 95,500 |
| Fire Hydrants in Service | 11,567 | 11,799 | 11,969 | 12,167 | 12,321 | 12,464 | 12,611 | 12,880 | 13,011 | 13,200 |

Source: Approved County Budget

- (1) FY2018 column data is revised budget not actual, where actual data is not yet available.
- (2) New performance measure used, with actual data available beginning in 2015.
- (3) Due to a system replacement, the data is no longer trackable.
- (4) Adjustment in 2017 to correct error made in prior years.
- (5) New metrics used beginning in 2018. Data for prior years listed when obtainable.

**HENRICO COUNTY, VIRGINIA
CAPITAL ASSET STATISTICS BY FUNCTION
LAST TEN FISCAL YEARS
(Unaudited)**

Table XV

| Function/Program | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 (1) |
|--|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
| General Government | | | | | | | | | | |
| Vehicles | 728 | 487 | 575 | 559 | 534 | 920 | 567 | 482 | 602 | 598 |
| Building Square Footage | 2,194,808 | 2,203,193 | 2,225,054 | 2,669,214 | 2,691,018 | 2,672,574 | 2,680,779 | 2,810,500 | 2,810,500 | 2,821,706 |
| Food Service Facilities | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 |
| Public Safety | | | | | | | | | | |
| Police: | | | | | | | | | | |
| Police Stations | 2 | 2 | 2 | 2 | 2 | 3 | 3 | 3 | 3 | 3 |
| Police Field Offices | 2 | 2 | 3 | 3 | 3 | 2 | 2 | 2 | 2 | 2 |
| Vehicles | 651 | 711 | 740 | 734 | 808 | 1,064 | 825 | 778 | 803 | 820 |
| Sheriff: | | | | | | | | | | |
| Vehicles | 55 | 60 | 59 | 61 | 61 | 61 | 67 | 71 | 75 | 75 |
| Prisoner Facilities | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 |
| Juvenile & Domestic Relations | | | | | | | | | | |
| Juvenile Detention Facilities | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 |
| Fire Protection: | | | | | | | | | | |
| Stations | 20 | 20 | 20 | 20 | 20 | 20 | 20 | 20 | 20 | 21 |
| Vehicles | 168 | 175 | 177 | 177 | 175 | 179 | 192 | 226 | 205 | 210 |
| Public Works: | | | | | | | | | | |
| Miles of Maintained Roads | 1,327 | 1,338 | 1,339 | 1,349 | 1,354 | 1,357 | 1,360 | 1,370 | 1,376 | 1,379 |
| Miles of Storm Drainage | 1,102 | 1,116 | 1,116 | 1,116 | 959 | 1,547 | 2,096 | 1,553 | 1,600 | 1,636 |
| Vehicles | 323 | 323 | 315 | 333 | 333 | 335 | 336 | 357 | 347 | 346 |
| Education | | | | | | | | | | |
| Schools: | | | | | | | | | | |
| School Facilities | 71 | 71 | 71 | 73 | 73 | 74 | 72 | 72 | 72 | 72 |
| Vehicles | 1,158 | 1,131 | 1,137 | 1,173 | 1,183 | 1,184 | 1,186 | 1,203 | 1,220 | 1,184 |
| Recreation and Cultural | | | | | | | | | | |
| Recreation: | | | | | | | | | | |
| Recreation/Community Centers | 20 | 17 | 20 | 20 | 20 | 14 | 21 | 21 | 21 | 21 |
| Developed Park Acreage | 2,505 | 2,505 | 2,505 | 2,505 | 2,515 | 2,539 | 2,584 | 2,584 | 2,584 | 2,792 |
| Athletic Fields/Courts | 419 | 423 | 410 | 410 | 187 | 227 | 199 | 200 | 200 | 210 |
| County Golf Courses | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 |
| Library: | | | | | | | | | | |
| Number of Libraries (3) | 11 | 10 | 11 | 11 | 11 | 11 | 11 | 11 | 10 | 10 |
| Titles in Collection | 327,455 | 329,141 | 324,527 | 314,907 | 321,108 | 338,485 | 328,918 | 329,139 | 328,026 | 276,482 |
| Volumes in Collection | 901,837 | 924,076 | 860,640 | 863,149 | 899,266 | 903,125 | 839,037 | 833,141 | 741,877 | 754,993 |
| Public Utilities | | | | | | | | | | |
| Water and Sewer: | | | | | | | | | | |
| Miles of Water Mains | 1,515 | 1,528 | 1,548 | 1,558 | 1,572 | 1,582 | 1,595 | 1,607 | 1,622 | 1,634 |
| Miles of Sewer Mains | 1,445 | 1,443 | 1,450 | 1,456 | 1,463 | 1,470 | 1,481 | 1,491 | 1,504 | 1,514 |
| Vehicles | 354 | 353 | 358 | 358 | 358 | 380 | 373 | 393 | 370 | 376 |
| Landfills (2) | 1 | 1 | 1 | 1 | 1 | 1 | - | - | - | - |

Source: Approved County Budget

(1) FY2018 column data is revised budget not actual, where actual data is not yet available.

(2) The Springfield Landfill was closed June 30, 2014.

(3) As of 2017, bookmobile no longer included in total.

INFORMATION REGARDING THE COUNTY

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THE COUNTY

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The County of Henrico, Virginia (the “County” or “Henrico”) is situated in central Virginia and surrounds the City of Richmond (the “City” or “Richmond”) on the north side of the James River. Although much of the County’s 244.06 square miles consists of highly developed urban and suburban areas, there is also a considerable amount of undeveloped agricultural and forest land. In Virginia, cities and counties are distinct units of government and do not overlap. Thus, the County is responsible for providing all local government services to its residents. The population of the County was estimated at 335,283 for 2017.

COUNTY GOVERNMENT

Form of Government

The County is governed by a five member Board of Supervisors, which establishes policies for the administration of the County. Each member of the Board of Supervisors is elected by the voters of the magisterial district in which such member resides. The Chairman of the Board of Supervisors is elected annually by the members. Members of the Board of Supervisors serve four-year terms with no re-election limit.

The County elected in 1934 to operate under the County Manager Form of Government (as defined under Virginia law). Under this form of government, the Board of Supervisors appoints a County Manager to serve as the chief executive officer of the County. The County Manager serves at the pleasure of the Board of Supervisors, implements its policies, appoints department heads, and directs business and administrative procedures. Also, under the County Manager Form of Government, a County Code, and modern zoning ordinances are administered and enforced.

Elected Officials

Tyrone E. Nelson, Chairman, was elected from the Varina Magisterial District in November of 2011 and reelected in 2015. Mr. Nelson has received degrees from J. Sargeant Reynolds, Virginia Commonwealth University, and Virginia Union University. He is the Pastor of Sixth Mount Zion Baptist Church, and he serves as a board member on several community and government boards.

Thomas M. Branin, Vice Chairman, was elected from the Three Chopt Magisterial District in November of 2015. Mr. Branin is a graduate of Ferrum College and represented the Three Chopt Magisterial District on the Henrico County Planning Commission from 2005 to 2015. Mr. Branin is the Vice President of National and International Sales for Colonial Construction Materials.

Patricia S. O’Bannon was elected from the Tuckahoe Magisterial District in 1995 and re-elected in 1999, 2003, 2007, 2011, and 2015. Ms. O’Bannon is a graduate of Virginia Commonwealth University. She was formerly an English teacher in the Henrico County school system and an editor of a local newspaper.

Dan Schmitt was elected in November 2018, to represent the Brookland Magisterial District. Mr. Schmitt is a graduate of the University of Richmond, where he earned a Bachelor of Science in Business Administration. He is the owner of RMC Events, an event staffing company.

Frank J. Thornton was elected to the Board of Supervisors in 1995 and re-elected in 1999, 2003, 2007, 2011, and 2015 to represent the Fairfield Magisterial District. Mr. Thornton is a graduate of Virginia Union University in Richmond and The American University in Washington, D.C. Mr. Thornton is a retired professor of French from Virginia Union University.

Certain County Staff Members

John A. Vithoukias was appointed County Manager effective January 17, 2013. He has served the County as Deputy County Manager for Administration, Special Economic Advisor to the County Manager, Director of Finance, Director of the Office of Management and Budget, and a Budget Analyst. Prior to joining the County in 1997, Mr. Vithoukias served Chesterfield County, Virginia, as the Lead Analyst in the Department of Budget and Management. Mr. Vithoukias holds a bachelor's degree from Virginia Commonwealth University and a Master's of Public Administration from the University of North Carolina at Charlotte.

W. Brandon Hinton was appointed as Deputy County Manager for Administration and Community Services. Mr. Hinton previously served as the Deputy County Manager for Community Services from July 2016 until February 2018. Prior to his appointment, Mr. Hinton served as the Director of the County's Office of Management and Budget and has worked for Henrico County for over 15 years. He holds a bachelor's degree in Business Administration from East Carolina University and a Master of Business Administration degree from Virginia Commonwealth University.

Randall R. Silber was appointed Deputy County Manager for Community Development effective January 5, 2008. He has served Henrico County as an employee since 1985. Prior to his current position with the County, Mr. Silber served as the Planning Director, Assistant Director of Planning, Principal Planner and County Planner. Mr. Silber holds a bachelor's degree from the University of Maryland and a master's degree from the University of Northern Colorado.

Timothy A. Foster was appointed Deputy County Manager for Community Operations effective January 28, 2012. He has served the County since 1989. He previously has served the County as the Director of Public Works, Assistant Director of Public Works, Traffic Engineer, and Assistant Traffic Engineer. He holds a bachelor's degree from Virginia Polytechnic Institute and State University. Mr. Foster is a registered Professional Engineer in the Commonwealth as well as a member of the American Public Works Association and the Institute of Transport Engineers.

Chief Tony McDowell was appointed Deputy County Manager for Public Safety in December 2018. Mr. McDowell previously served as Fire Chief starting in 2012. He joined the Henrico Division of Fire in 1997. Chief McDowell earned a bachelor's degree in Geography from Virginia Tech and Master of Public Administration degree from the University of North Texas. A graduate of the National Fire Academy, he is certified as an Executive fire Officer by the U.S. Fire Administration and earned the Chief Fire Officer (CFO) designation from the Center for Public Safety Excellence. In 2013 Chief McDowell was appointed by Governor Robert F. McDonnell to the Virginia E-911 Services Board. In 2015, he was selected as the Southeastern Association of Fire Chief's "Fire Chief of the Year".

Edward N. "Ned" Smither Jr., Director of Finance, was appointed July 1, 2017. He previously served the County as the Director of the Accounting Division. He holds a Bachelor of Science degree and a Master of Business Administration degree from the University of Richmond.

Joseph P. Rapisarda, Jr., Esquire, County Attorney, was appointed in 1982. He served as an Assistant County Attorney for Henrico County for five years before being appointed County Attorney. Prior to his service with Henrico County, he served for two years as an associate attorney with May, Miller & Parsons. He is a graduate of the University of Virginia Law School. Mr. Rapisarda is a current member and past president of the Local

Government Attorneys of Virginia and the Henrico County Bar Association. He is also a Fellow of the Virginia Law Foundation and a former member of the Professionalism Faculty of the Virginia State Bar.

CERTAIN FINANCIAL PROCEDURES

Annual Financial Statements

The County's general purpose financial statements have been audited and reported on by independent certified public accountants for over 30 fiscal years. The County's audited General Purpose Financial Statements for the fiscal year ended June 30, 2018 are included in Appendix B to this Official Statement. The County has been awarded a Certificate of Achievement for Excellence in Financial Reporting by the Government Finance Officers Association ("GFOA") of the United States and Canada for its annual financial statements each year since the fiscal year ended June 30, 1981. The Certificate of Achievement is awarded annually for excellence, clarity, and comprehensiveness in financial reporting. The County has also been awarded the Distinguished Budget Award by the GFOA of the United States and Canada for its Annual Fiscal Plan for the past 27 fiscal years.

Description of Funds

The accounts of the County are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for by providing a separate set of self-balancing accounts, which comprise its assets, liabilities, fund balance, revenues, and expenditures. The following is a description of the funds included in the financial records of the County.

General Fund. The General Fund accounts for all revenues and expenditures of the County, which are not accounted for in the other funds. Revenues are primarily derived from general property taxes, local sales taxes, meals tax, license and permit fees, and revenues received from the Commonwealth. A significant part of the General Fund's revenues is used to maintain and operate the general government, which is accounted for in the General Fund, or is transferred to other funds principally to fund debt service requirements and capital projects. Expenditures include, among other things, those for general government, education, public safety, highways and streets, welfare, culture, and recreation.

Special Revenue Funds. Special Revenue Funds account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. These funds account for the resources obtained and used relating to state and federal grants, mental health and developmental services programs, social services, the utility department's solid waste and street lighting operations, and school cafeterias.

Enterprise Funds. Enterprise Funds account for operations financed in a manner similar to private business enterprises, where the intent of the County is that the cost of providing services to the general public be financed or recovered through charges to users of such services. These funds account for the operation, maintenance, and construction of the County owned water and sewer system (considered a single segment for financial reporting purposes) and the operation of a County owned golf course.

Debt Service Fund. This fund accounts for the accumulation of financial resources for the payment of interest and principal on all long term debt other than that accounted for in the Enterprise Funds. Debt Service Fund resources are derived from transfers from the General Fund.

Internal Service Fund. An Internal Service Fund accounts for the financing of goods or services provided by one department to other departments of the government on a cost-reimbursement basis. The Internal Service Fund accounts for the County's Central Automotive Maintenance operations, Technology Replacement Fund operations, and self-funded health insurance fund. Resources for these funds come from interdepartmental charges.

Agency Funds. Agency Funds account for fiduciary funds administered by the County, custodial in nature, and do not involve measurement of results of operations.

Capital Projects Fund. The Capital Projects Fund accounts for all capital projects other than those accounted for within Enterprise Funds.

Budgetary Procedure

Virginia law requires the County to maintain a balanced budget in each fiscal year. The County lacks legal authority to borrow in anticipation of future years' revenues, except by the issuance of bonds or bond anticipation notes.

Prior to the beginning of each fiscal year, the Board of Supervisors adopts a fiscal plan or budget consisting of contemplated expenditures and estimated revenues for such fiscal year. On the basis of the approved fiscal plan, the Board of Supervisors appropriates funds for expenditures and establishes tax rates sufficient to produce the revenues contemplated in the fiscal plan.

The annual budgeting process for a fiscal year begins early in the second quarter of the previous fiscal year with the issuance by the County Manager to all department heads and other key officials of the pertinent guidelines to be observed. Each department or division head will submit all desired personnel change requests and detailed budget requests.

The County Manager and his staff hold hearings with the various departments, and after review, submit a proposed budget to the Board of Supervisors. The Board of Supervisors also holds hearings with the departments, and after revisions, authorizes a final budget for publication and public hearing. After the public hearing, further changes may be made before final adoption, which generally occurs in the month of April preceding the start of the fiscal year on July 1.

Appropriations are then made on an annual basis to the various departments, offices, and agencies based on annual requests reviewed by the Department of Finance for conformity with the approved annual plan.

SELECTED FINANCIAL INFORMATION

General Fund Revenues and Disbursements

The General Fund is maintained by the County to account for revenue derived from County wide ad valorem taxes, other local taxes, licenses, fees, permits, certain revenue from federal and state governments, and interest earned on invested cash balances in the General Fund. General Fund disbursements include the costs of general County government, School Operations, and transfers to the Debt Service and Capital Projects Funds to pay debt service on the County's general obligation bonds and certain capital improvement projects.

The following is a discussion of the General Fund revenue structure and major classifications of General Fund disbursements. Following this discussion is a five-year summary of General Government revenues, expenditures, fund balances, and a summary of the fiscal plan for fiscal year 2018. Please refer to the County's audited General Purpose Financial Statements for a detailed review of General Fund revenues and expenditures for the fiscal year ended June 30, 2018. The County's audited financial statements are available within the County's Comprehensive Annual Financial Report ("CAFR") attached to this Official Statement as Appendix B.

Revenues

Property Taxes. An annual ad valorem tax is levied by the County on the assessed value of real and tangible personal property located within the County as of January 1. The ratio of the assessed value of property to its appraised value is 100 percent in the case of real property, and varies for the several classes of personal property, but generally is 100 percent. Both real and personal property taxes are collected on June 5 and December 5. There is no limit at the present time on the property tax rates which may be established by the County. In the fiscal year ended June 30, 2018, property taxes (including penalties for late payment of prior years' taxes) represented approximately 40.7% of total General Fund and School Operating receipts. Property taxes attach as an enforceable lien on property as of January 1. The County bills and collects its own property taxes. Property taxes are levied in

April and recorded as receivables, net of allowance for estimated uncollectible accounts, to the extent that they are currently due.

In April 1998, the Virginia General Assembly passed the Personal Property Tax Relief Act of 1998. The Act provides for the Commonwealth to reimburse a portion of the tangible Personal Property Tax levied on personal use cars, motorcycles, and trucks. Initially, the reimbursement was 12.5% of the tax on the first \$20,000 of the value of the qualifying vehicle in tax year 1998. The reimbursement rate was 27.5% for tax year 1999 and increased to 47.5 percent for tax year 2000, and 70 percent for tax years 2001 through 2005. Beginning in 2006, the reimbursement funds were capped at \$950 million statewide with those funds being distributed to localities on a prorated basis. Henrico County is allocated \$37.0 million of those funds per year. The percentage of tax relief allocated to each qualifying vehicle is annually determined by each locality based on the value of qualifying vehicles within that locality. Revenue for the State reimbursement is recorded as non-categorical aid from the State. Localities will continue to assess and administer the Personal Property Tax program.

Other Local Taxes. The County levies various other local taxes including a 1% sales tax (collected by the State and remitted to the County), a 4% meals tax, various business, professional and occupational license taxes, property transfer recordation taxes, motor vehicle and other vehicle taxes. These receipts represented 17.6% of total General Fund and School Operating receipts in the fiscal year ended June 30, 2018. On February 28, 2014 the Board of Supervisors approved a 4% meals tax, which was authorized by Henrico voters in the November 2013 referendum.

Revenues from the Commonwealth of Virginia and Federal Aid. The County is reimbursed by the Commonwealth of Virginia for a portion of shared expenses, including certain expenditures for the Sheriff's office, courts, the office of the Commonwealth Attorney and the Clerk of the Circuit Court. The County also receives a significant amount of State aid in support of public school operations. Revenue from the Commonwealth of Virginia (inclusive of Personal Property Tax reimbursement) and Federal Aid represented approximately 38.1% of total General Fund and School Operating receipts in the fiscal year ended June 30, 2018.

Other Revenue. Other sources of revenue including charges for services, recovered costs, permits, privilege fees, regulatory licenses, fines and forfeitures, and revenues from the use of money and property accounted for approximately 3.6% of total General Fund and School Operating revenue for the fiscal year ended June 30, 2018.

Disbursements

Costs of Education. The County pays from the General Fund the costs of operating the public school system. Federal government and Commonwealth of Virginia funds are credited to the Schools' revenue accounts and used exclusively to finance Schools' operating expenditures. No debt service on School general obligation bonds is paid from funds from the federal government or the Commonwealth of Virginia. This classification represented approximately 53.4% of the total General Fund and School Operating expenditures for the fiscal year ended June 30, 2018.

Costs of General County Government. The County pays from the General Fund the costs of general County government. These costs include expenditures for public safety (police, fire, sheriff, etc.), courts, administration and support, libraries, health, recreation, community development and street and highway maintenance. This classification represented 46.6% of total estimated General Fund and School Operating expenditures in the fiscal year ended June 30, 2018.

Transfer to Debt Service Funds. The County transfers from the General Fund to the Debt Service Fund an amount sufficient to pay principal and interest on County general obligation bonds. Transfers to the Debt Service Fund represented approximately \$57.0 million of total General Fund and School Operating expenditures in the fiscal year ended June 30, 2018.

Transfer to Capital Projects Funds. The County transfers from the General Fund to the Capital Projects Fund moneys to pay the cost of certain capital improvements. The General Fund transfer to the Capital Projects

Fund represented approximately \$39.4 million of total General Fund expenditures in the fiscal year ended June 30, 2018.

Summary of General Fund Revenues, Expenditures and Fund Balances

The financial data shown in the following table represents a summary for each of the five previous fiscal years ended June 30 of the County's General and School Operating Fund revenues, expenditures and fund balances. This summary has been derived from the audited financial statements of the County for fiscal years ended June 30, 2014 through June 30, 2018 and should be read in connection with the financial statements and notes for those years.

| | Fiscal Year Ended June 30 | | | | |
|--|---------------------------|------------------------|------------------------|------------------------|------------------------|
| | <u>2014</u> | <u>2015</u> | <u>2016</u> | <u>2017</u> | <u>2018</u> |
| Revenues: | | | | | |
| General Property Taxes | \$364,605,079 | \$374,188,737 | \$386,469,951 | \$402,026,386 | \$420,785,845 |
| Other Local Taxes | 122,666,775 | 155,950,527 | 165,195,195 | 176,154,233 | 182,031,629 |
| Permits, Fees & Licenses | 4,164,815 | 6,496,071 | 5,171,549 | 5,770,212 | 10,238,990 |
| Fines & Forfeitures | 2,649,202 | 2,522,510 | 1,944,848 | 2,110,351 | 2,160,593 |
| Revenues from Use of Money & Property | 2,919,631 | 2,937,232 | 3,594,408 | 2,704,902 | 3,719,998 |
| Charges for Services | 4,192,535 | 4,054,682 | 4,217,634 | 6,335,049 | 4,346,718 |
| Miscellaneous | 7,690,620 | 7,001,475 | 9,136,550 | 11,993,095 | 9,337,245 |
| Recovered Costs | 5,593,209 | 5,550,640 | 5,222,751 | 7,348,657 | 7,450,215 |
| Intergovernmental | 366,365,853 | 365,372,763 | 375,574,472 | 383,126,865 | 393,563,762 |
| Total Revenues | \$880,847,719 | \$924,074,637 | \$956,527,358 | \$997,569,750 | \$1,033,634,995 |
| Expenditures: | | | | | |
| General Govt. Admin. | \$63,416,972 | \$65,415,131 | \$65,892,539 | \$76,851,414 | \$72,268,298 |
| Judicial Admin. | 9,997,137 | 10,139,649 | 10,193,458 | 10,544,635 | 10,850,987 |
| Public Safety | 164,736,112 | 168,642,858 | 173,373,191 | 182,526,762 | 187,607,502 |
| Public Works | 47,341,324 | 52,474,492 | 49,605,071 | 54,049,122 | 53,550,069 |
| Health & Social Services | 19,729,503 | 1,902,174 | 1,950,496 | 2,219,894 | 2,286,988 |
| Education | 452,057,997 | 428,762,395 | 442,943,598 | 463,298,932 | 468,412,900 |
| Parks, Recreation & Cultural | 30,022,207 | 30,510,203 | 32,425,368 | 35,945,000 | 36,536,479 |
| Community Development | 20,555,421 | 22,022,280 | 23,743,014 | 24,810,373 | 25,718,015 |
| Miscellaneous | 15,885,331 | 16,638,773 | 18,673,602 | 7,993,395 | 20,591,057 |
| Total Expenditures | \$823,742,004 | \$796,507,955 | \$818,800,337 | \$858,239,527 | \$877,822,295 |
| Excess of Revenue over Expenditures | 57,105,715 | 127,566,682 | 137,727,021 | 139,330,223 | 155,812,700 |
| Other Financing Sources (Uses): | | | | | |
| Issuance of Cap. Lease Obligation | \$43,060,674 | \$71,907 | \$5,463,059 | \$12,905,998 | \$2,390,876 |
| Operating Transfers In | | | | | |
| To Debt Service Fund | (58,747,033) | (57,676,779) | (56,105,548) | (57,507,646) | (56,988,407) |
| To Capital Project Fund | (10,997,490) | (35,685,101) | (54,967,362) | (48,642,178) | (53,984,400) |
| To Other Funds | (17,394,060) | (20,259,359) | (23,906,111) | (24,507,268) | (21,300,119) |
| Total Other Financing Sources (Uses) | (\$44,077,909) | (\$113,549,332) | (\$129,515,962) | (\$117,751,094) | (\$129,882,050) |
| Excess (deficiency) Revenue & Other Sources Over Expend. & Other Uses | | | | | |
| | \$13,027,806 | \$14,017,350 | \$8,211,059 | \$21,579,129 | \$25,930,650 |
| Fund Balance, July 1 | 197,539,522 | 210,567,328 | 224,204,825 | 232,415,884 | 253,995,013 |
| Fund Balance, June 30 | \$210,567,328 | \$224,584,678 | \$232,415,884 | \$253,995,013 | \$279,925,663 |
| Fund Balances: | | | | | |
| Reserved & Designated | \$93,945,413 | \$104,259,061 | \$111,166,702 | \$129,679,362 | \$150,038,464 |
| Undesignated | 116,621,915 | 119,945,764 | 121,249,182 | 124,315,651 | 129,887,196 |
| TOTAL | \$210,567,328 | \$224,204,825 | \$232,415,884 | \$253,995,013 | \$279,925,660 |

Source: County of Henrico Comprehensive Annual Financial Reports, Fiscal years ended 2014-2018.

Summary of Annual Fiscal Plan for the Fiscal Year Ending June 30, 2019

The FY19 Approved Budget for Henrico County, which is balanced within the current real estate tax rate of \$0.87 cents/\$100 of assessed value, marks the 40th consecutive year that Henrico County's real estate tax rate has not been increased. Maintaining a low real estate tax rate is a critical component of the County's economic development strategy. Even though the County is experiencing a resurgent local economy, affirmed by improving signs at state and national levels, this budget uses conservative revenue estimates.

The resources projected in this budget are allocated in a prudent, strategic manner to the County's highest funding priorities as outlined during the Board Retreat on January 12, 2018. These priorities are:

- I. Honoring Prior Funding Commitments;
- II. Enhancing the County's Economic Development Efforts;
- III. Allocating Funds for the County's Core Service Areas, primarily Education and Public Safety;
- IV. Maintaining Competitive Compensation and Benefits for the County's Employees; and
- V. Maintaining the County's Fiscal Structure

The budget allocates additional resources for the County's most pressing needs – Schools, Public Safety, and Roads – while addressing long-term structural priorities in the County's budget. What follows is a short list of structural issues addressed within the FY19 budget:

- The approved budget fully funds the budget request of the Henrico County School Board. The funding reflects \$21.4 million in new, overall incremental resources provided to the school system. In addition, on June 12, 2018, as part of the appropriation of the FY2018-19 budget, the Board of Supervisors increased the amount for Henrico County Public Schools (HCPS) by \$3,200,000 for additional teachers, retention incentives, and classroom supports.
- Salary increase to all employees- General Government and Education in the amount of 2.4% effective July 1, 2018. In addition, employees who have worked for six or more years will be eligible for an additional 0.6% increase, for a total salary increase of 3.0%. Henrico will lead the Richmond region in starting pay for police officers, firefighters, correctional deputies, and teachers.
- Honors prior commitments to Public Safety while funding several new endeavors by allocating \$10.1 million in overall incremental General Fund resources to support a variety of Public Safety initiatives.
- Nearly $\frac{3}{4}$ of the total revenue increase for FY2018-19 is strategically allocated to Education and Public Safety.
- Continues tax relief efforts from the FY2017-18 budget by increasing the full exemption threshold from BPOL taxation to \$300,000. Adds \$500,000 to tax relief in recognition of the rising costs of these programs and the enhancement of the eligibility criteria for the County's REAP program for qualified senior and disabled citizens.
- Increases GRTC bus transit service by expanding operating hours, including weekend service for three routes. This is the largest bus transit expansion for Henrico county in over 25 years.
- Community maintenance efforts will be enhanced by a new "Community Revitalization fund". This \$2.0 million fund will serve as a resource for improvement of older neighborhoods in our community and will have the flexibility to immediately address urgent problems.
- Sets aside \$1.0 million in the "State Revenue Stabilization Reserve" to make a total of \$3.5 million available to potentially offset the impact of an impending recession.
- Continues to fund the 26 projects overwhelmingly approved by voters in the November 2016 General Obligation Bond referendum. The projects include planning and design for the renovation of Tucker High School and for a new elementary school in the Brookland magisterial district; the replacement of the Fairfield Library; the planning of the construction of Staples Mill Fire Station; the beginning of Phase II construction of Greenwood Park; and the expansion of fields at Dorey Park.

The FY19 budget allocated over three-fifths of all incremental General Fund revenue growth to Henrico County Public Schools. Part of the spending plan for local schools was made possible through the citizens' support of the Meals Tax Referendum in November 2013. Every dollar of meals tax receipts anticipated in FY19 has been allocated to Schools. Of the \$27 million budgeted meals tax revenue, \$9.0 million is dedicated to Schools' operating

budget and the remainder has been dedicated for school facility maintenance projects within the capital budget. Within the General Fund operating budget, the Henrico County School Board has a high accountability and outcome threshold it must adhere to with the significant County resources being allocated to the K-12 function. Overall, General Fund expenses are increasing \$15.2 million over FY18.

Total estimated General Fund revenues for FY19, prior to transfers to other funds, are \$1,006.8 million, which represents an increase of \$42.7 million when compared to FY18. Of the \$42.7 million increase in FY18, the largest local revenue source - real estate tax collections - reflects an overall increase of \$18.3 million or 6.0 percent and assumes a continuation of the current real estate tax rate of \$0.87/\$100 of assessed valuation. An additional \$4.0 million of the increase is associated with the County's 4.0 percent meals tax implemented on June 1, 2014, of which every dollar has been dedicated to Schools. After transfers to other funds, the overall increase in the General Fund is budgeted to be 3.8 percent.

All other local revenues in Henrico County are increasing \$9.2 million, or 3.2 percent in the FY19 Budget. Of this amount, personal property tax revenues are increasing \$4.0 million. All other individual local revenue sources are estimated to increase \$5.2 million. The following highlights are offered:

- Personal property tax revenues, which include Personal Property Tax Relief Act ("PPTRA") reimbursements from the State, are projected to increase slightly in FY18 to \$124.0 million, an increase of \$4.0 million or 3.3 percent.
- Local sales and use tax revenues are projected to increase \$2.7 million, or 4.2 percent, representing stronger signals regarding economic strength in Henrico.
- Business, professional and occupational license ("BPOL") receipts are anticipated to grow \$0.7 million, a 5.0 percent increase over the prior year estimates.
- Hotel and motel tax revenues – all of which is dedicated in the budget to the Greater Richmond Convention Center – are projected to increase to \$12.6 million, a 7.1 percent increase.

In FY19, \$11.2 million in increased State and Federal aid is anticipated. Of this amount, \$900,000 reflects increased Gasoline Tax revenues. In FY16, the Virginia General Assembly recognized a lane mile calculation that more closely reflects actual costs, which has led to significantly more Gasoline Tax funds for Henrico each year. State revenues for Schools reflect an increase of \$9.6 million or 3.8% increase as compared to the current fiscal year.

The budget utilizes both new resources and makes further reductions to reestablish budgetary structure, allocates funds in the core areas of our local government, maintains our forward-looking approach to budgeting, and rewards the County's hard-working employees with a performance-based salary increase. This strategic approach would not be possible if it was not for the continued efforts of County staff to do more with less and, of course, the support of the County's citizens, the Board of Supervisors and the School Board.

While the County must remain cautious, the positive local economic signs are welcome - real estate assessments are growing for the fifth consecutive year and the business community continues to be a strength in Henrico. While there is always uncertainty regarding future economic conditions, Henrico is committed to cultivating an environment that encourages positive economic growth. Maintaining the lowest real estate tax rate among the 10 largest localities in Virginia is a key component of Henrico's planning and strategy. As the County continues to operate as a high-performance organization, it will continue to strive to find efficient and innovative ways to accomplish its core mission of providing exceptional services to the citizens and residents of Henrico County.

The adopted FY2018-19 Annual Fiscal Plan (available online at henrico.us/assets/ApprovedBudgetFY19.pdf) was approved with the following expectations for General Fund revenues, expenditures and transfers.

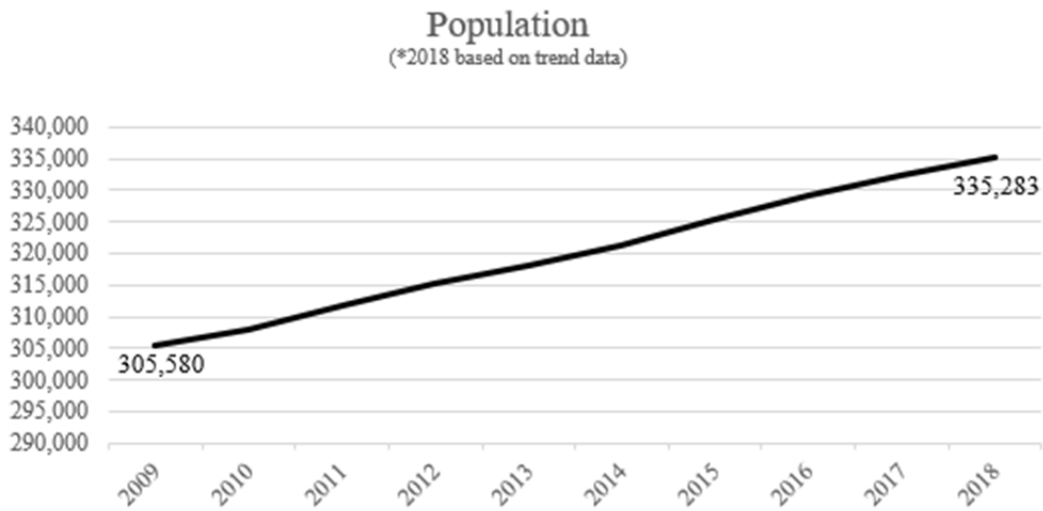
FY2018-19 Annual Fiscal Plan (General Fund)

| <u>Revenues and Transfers</u> | | <u>Expenditures</u> | |
|--|----------------------|------------------------------------|----------------------|
| General Property Taxes | \$461,625,000 | General government administration | \$46,386,655 |
| Other local taxes | 159,760,000 | Financial administration | 14,104,509 |
| Revenue from use of money and Property | 7,960,400 | Public safety | 185,422,465 |
| Intergovernmental revenue | 357,887,000 | Public works | 52,701,159 |
| Permits, fees & licenses | 4,871,300 | Health and welfare | 2,287,051 |
| Fines and forfeitures | 2,085,000 | Education | 485,141,995 |
| Charges for services | 4,114,867 | Parks, recreation and cultural | 39,116,632 |
| Miscellaneous | 8,492,738 | Judicial administration | 8,851,985 |
| Transfers | (134,937,287) | Community development | 25,125,846 |
| | | Miscellaneous | 12,720,721 |
| Total Projected Revenues and Transfer | \$871,859,018 | Total Budgeted Expenditures | \$871,859,018 |

Source: County of Henrico Approved Budget, Fiscal Year ending June 30, 2019.

Population

The County’s population has increased steadily since 1995. Increases since 2008 are shown in the following chart:



Source: FY 2018 Comprehensive Annual Financial Report

Taxable Retail Sales Data

The following table presents the calendar year taxable retail sales, fiscal year sales tax revenue and calendar year taxable retail sales per capita.

| <u>Year</u> | <u>Population</u> ⁽¹⁾ | <u>Calendar Year Taxable Retail Sales (000)</u> ⁽²⁾ | <u>Fiscal Year Local Sales Tax Revenue (000)</u> ⁽³⁾ | <u>Calendar Year Taxable Retail Sales Per Capita</u> |
|-------------|----------------------------------|--|---|--|
| 2008 | 302,518 | \$4,928,864 | \$57,400 | \$16,130 |
| 2009 | 305,580 | 4,632,418 | 56,101 | 15,049 |
| 2010 | 307,832 | 4,672,111 | 54,677 | 14,987 |
| 2011 | 311,726 | 4,864,242 | 57,222 | 15,434 |
| 2012 | 315,157 | 5,041,671 | 57,694 | 15,846 |
| 2013 | 318,158 | 5,117,598 | 57,736 | 15,924 |
| 2014 | 321,374 | 5,214,320 | 57,663 | 16,030 |
| 2015 | 325,283 | 5,430,593 | 58,095 | 16,512 |
| 2016 | 328,890 | 5,479,745 | 62,286 | 16,479 |
| 2017 | 332,538 | 5,656,613 | 64,666 | 17,010 |
| 2018 | 335,283 | 5,740,328 | 68,256 | 17,121 |

(1) Henrico County FY 2018 Comprehensive Annual Financial Report

(2) Commonwealth of Virginia, Department of Taxation. Data excludes automobile and prescription drug sales.

(3) Reflects actual revenue received.

Construction Activity

In the ten year period noted below, the County's construction activity, in both the residential and commercial development areas, has consistently increased with the growth in population and economic activity, with declines during economic downturns. The general recessionary economic environment in the U.S. impacted the level of construction activity in the County during the last several fiscal years. However, in the most recent fiscal year that ended June 30, 2018, the number of permits issued, and the value of these permits have increased, indicative of the growing market and the building of a new Facebook data center on Technology Boulevard.

Building Permits and Values

| <u>Fiscal Year</u> | <u>Total Dwelling Units</u> ⁽¹⁾ | | <u>Total Permits Issued</u> ⁽²⁾ | |
|--------------------|--|---------------|--|---------------|
| | <u>No.</u> | <u>Value</u> | <u>No.</u> | <u>Value</u> |
| 2009 | 602 | \$115,162,605 | 12,819 | \$450,517,382 |
| 2010 | 630 | 94,818,517 | 11,975 | 327,605,506 |
| 2011 | 639 | 115,646,120 | 12,205 | 387,596,586 |
| 2012 | 675 | 117,840,439 | 13,771 | 528,859,679 |
| 2013 | 742 | 127,094,852 | 14,276 | 411,502,767 |
| 2014 | 779 | 141,891,636 | 13,972 | 411,113,599 |
| 2015 | 707 | 119,761,275 | 13,577 | 582,961,941 |
| 2016 | 757 | 132,494,528 | 13,693 | 520,972,529 |
| 2017 | 789 | 146,268,102 | 15,603 | 596,817,908 |
| 2018 | 1089 | 189,703,945 | 16,322 | 1,136,177,550 |

Source: Henrico County Department of Building Construction and Inspections.

(1) Dwelling Unit is defined as a single-family residence.

(2) Includes all residential and commercial construction.

Building Construction Permit Values by Classification
Fiscal Years Ended June 30
(000s omitted)

| | <u>2014</u> | <u>2015</u> | <u>2016</u> | <u>2017</u> | <u>2018</u> |
|-------------------|----------------|----------------|----------------|----------------|----------------|
| Single Family | \$141,892 | \$120,816 | \$132,495 | \$146,269 | \$189,704 |
| Multi-Family | 1,874 | 25,437 | 7,093 | 22,829 | 12,686 |
| Office | 8,972 | 40,818 | 9,104 | 16,591 | 10,746 |
| Institutional | 18,186 | 0 | 0 | 11,018 | 3,777 |
| Commercial & Etc. | <u>107,886</u> | <u>122,682</u> | <u>234,870</u> | <u>231,387</u> | <u>474,516</u> |
| Total | \$278,810 | \$309,753 | \$383,562 | \$428,094 | \$691,429 |

Source: Henrico County Department of Building Construction and Inspections.

Housing

The data in the table below present the characteristics of residential housing in the County. As of November 2016, single family housing units represented approximately 65.7 percent of all residential housing. The percentage of housing stock consisting of multifamily units has remained fairly constant throughout the period.

| | <u>2014</u> | | <u>2015</u> | | <u>2016</u> | | <u>2017</u> | | <u>2018</u> | |
|---------------|--------------|---------------------|--------------|---------------------|--------------|---------------------|--------------|---------------------|--------------|---------------------|
| | <u>Units</u> | <u>% of Housing</u> | <u>Units</u> | <u>% of Housing</u> | <u>Units</u> | <u>% of Housing</u> | <u>Units</u> | <u>% of Housing</u> | <u>Units</u> | <u>% of Housing</u> |
| Single Family | 87,249 | 65.59% | 87,902 | 65.52% | 88,291 | 65.52% | 88,803 | 65.48% | 89,848 | 65.71% |
| Multi-Family | 45,771 | 34.41% | 46,251 | 34.48% | 46,456 | 34.48% | 46,820 | 34.52% | 46,891 | 34.29% |
| Total | 133,020 | 100.00% | 134,153 | 100.00% | 134,747 | 100.00% | 135,623 | 100.00% | 136,739 | 100.00% |

Source: Continuing, Comprehensive, and Coordinated Transportation Data for Henrico County, Virginia by Traffic Zone (3 C Report), 2014 – 2017, 2018 figures reflect Finance Department estimates.

Commerce, Industry and Employment

After successfully navigating through several years of economic hardship brought upon by the national and global recession, there are several positives being observed that indicate the worst of the downturn may be behind the County. Real estate assessments have grown for four consecutive years, local consumer spending is robust, and our business community continues to be a strength in Henrico.

However, despite the improved economic climate, Henrico County continues to evaluate its governmental practices, identifying areas that exist for greater operational efficiencies, and thereby best utilizing taxpayer provided resources. As evidenced by a long history of prudent financial management - and the distinction of being one of only 46 triple AAA rated counties in the U.S. - Henrico County continues to exemplify excellence in local government finance and administration. While there is always uncertainty regarding future economic conditions, Henrico County is committed to creating an environment conducive to positive economic growth.

Henrico County residents live in a low-tax, high-quality community with one of the premier public school systems in the nation, and the local economy continues to be well positioned to expand on the growth enjoyed during the past few years of economic recovery. The Board of Supervisors has fostered this environment through consistent innovation, effective planning and financial prudence when allocating public resources, while also incrementally reducing tax rates when economically feasible, and exploring less burdensome revenue enhancements when necessary. With an emphasis on superior customer service, sound financial management, and sustainable economic development, Henrico County has been and will continue to be a community of choice.

The Richmond Metropolitan Area continues to garner recognition and accolades regarding its financial strength, talented workforce, and pro-business environment. For example, Forbes named Richmond as one of the “Ten Coolest U.S. Cities to Visit in 2018” and noted that the Shagbark restaurant in Libbie Mill Midtown was “exceptional.” Richmond was also named as one of the top 10 U.S. destinations you need to see in 2018 by Lonely Planet and rated #3 on the list of “10 Best Places to Travel in the South in 2018” by Southern Living. The Greater

Richmond Area was ranked in the Top 25 Best Places to Live in 2017 by U.S. News & World Report. The Richmond region was also named a top destination for food travel in 2016, by National Geographic, January 2016. The area was ranked among the top ten up-and-coming tech cities by Realtor.com; ranked among the top ten best cities to live in the South by Southern Living Magazine; ranked among the “20 Best Places to Start a Business” by CNBC in August 2016; ranked among the “Top 10 Mid-Sized Cities of the Future” by Foreign Direct Investment (fDi) Magazine in 2017; was ranked among the “10 Best Cities to Relocate To in the U.S.” by the Huffington Post in April 2015; as well as being among the “50 Best Places to live in America” by Men’s Journal in April 2015. In addition, the Richmond area came in 1st on the list of the top 10 most popular cities to visit, by American Express Travel in May 2015, while also being named the “southern food destination you need to know about” by Conde Nast Traveler in July 2015.

Acknowledgements such as these would not be possible without a strong infrastructure to support the existing business community - such as the 19 Inc. 5000 companies with a significant presence in Henrico County, as well as the many small businesses and entrepreneurial endeavors that drive the County’s diverse economy. Henrico County is home to four of the region’s ten Fortune 1000 companies and serves as the corporate headquarters for three Fortune 500 companies; Altria, Markel, and Genworth Financial, while The Brink’s Company is a Fortune 1000 company. Other companies with a major presence within Henrico are Patient First, SunTrust, Allianz, McKesson, Capital One, Southern States Cooperative, Dominion Energy and Anthem, to name a few. All of these companies have invested heavily in the County, and the Richmond Metropolitan Area has benefited from their presence.

The County’s diverse labor pool, low tax structure, regional economy that supports low operating expenses and strategic location collectively are just some of the components that make Henrico a desirable location for outside companies to relocate to, or for existing companies to expand. The latest example of this is Facebook which, in October 2017, announced that it would be investing \$1.0 billion by building a new data center in Henrico. To follow that up, in September 2018 Facebook announced that it would commence Phase II of its data center development in Henrico by investing an additional \$1.0 billion.

Richmond Raceway, located in Henrico County, has a seating capacity of 60,000 and hosts NASCAR races that attract fans from across the United States. Richmond Raceway is one of the most popular facilities among NASCAR drivers and fans in all of motorsports. Known as America’s Premier Short Track, Richmond Raceway annually hosts two NASCAR Doubleheader weekends, featuring the NASCAR Monster Energy Cup Series and NASCAR Xfinity Series. Only three tracks in the U.S. have continuously hosted NASCAR races at their present locations longer than Richmond Raceway. A unique feature of Richmond Raceway’s strategic placement within Henrico is that it is accessible within a day’s travel to 50 percent of the country’s population makes it a popular destination for race enthusiasts. As a result, the economic impact to the local area is significant, with each race generating an estimated \$42.5 million through the fans’ patronage of local stores, restaurants and hotels.

While employment statistics are improving, the depth and severity of the national recession attributed to a significant number of job losses locally. However, despite these job losses, Henrico County’s employment statistics continue to compare favorably relative to national and state averages. According to the Virginia Employment Commission, as of December 2018 the County’s unemployment rate (not seasonally adjusted) of 2.8% is equal to the Virginia rate of 2.6% and considerably lower than the National rate of 3.7%. This relatively low unemployment rate is indicative of the fundamental economic strength of the County, as well as the resiliency and perseverance of state and local employers and the County’s educated, talented workforce. Reinforcing this assumption is the strength of wages in Henrico County relative to both the Commonwealth and the nation.

While the national economic downturn had a significant impact on the real estate market in Henrico in both the residential and commercial sectors, recently there have been signs of improvement. For the 2018 assessment of new and existing commercial and residential real estate, the total taxable assessed value for real property of the County was approximately \$37.9 billion, representing an increase of about \$2.2 billion, or 4.7% compared to 2017. The most recent year-over-year increase in reassessments is higher than the prior year’s 3.5% increase. These increases are part of a five-year trend of reassessments coming in at over 2.0 percent, representing a significant improvement from the four years prior. Calendar year 2017 was also the first year in more than a decade that reassessments increased over 4.0 percent.

There are some consistent trends occurring in Virginia’s housing market, and in the Central Virginia/Richmond region, with positive trends in the year-over-year median sales price, as well as decreases in inventory and the number of units sold, recognized through December 2017. The average sale price for a single-family home was \$308,900 in 2018. Henrico statistics indicate an increase in the average sale price of homes for 2018 of \$9,200 or 3.1%. The 2017 median price was \$299,700, increasing from \$283,300 in 2016.

In addition, for the fiscal year ended June 30, 2018, total construction permit data, including permits for the construction of single family, residential and commercial dwellings, is continuing to show signs of stability and is increasing. The County’s business friendly environment, combined with a well-educated workforce, should position it well for continued growth.

In 2018, Henrico ranked 1st in total taxable sales per capita when compared to the ten largest comparably rated localities in the Commonwealth. The most recent annual data from the Virginia Department of Taxation shows that Henrico County’s annual taxable sales for 2018 were approximately \$5.7 billion, almost a 1.5% increase from 2017. In addition, Henrico continues to be one of the strongest economically performing localities in the Commonwealth. These statistics are another indication that the County has grown to be a destination for shoppers locally, regionally and statewide. Henrico was able to establish itself as a destination for shoppers starting with Regency Square, built in the 1970s, and more recently with Short Pump Town Center, White Oak Village in Eastern Henrico, and Short Pump Station in Western Henrico.

The presence of these business and corporate entities would not be possible were it not for the favorable business environment that Henrico County has fostered throughout the years. Since 1978, the Board of Supervisors has prudently decreased the Real Estate Tax Rate six times. In addition to these decreases, Henrico is also the lowest taxing metropolitan locality in Virginia when compared to the 10 largest localities. The low tax burden combined with a record of prudent fiscal management and excellent services creates an enticing environment for businesses that are looking to relocate their operations.

Area Total Employment by Place of Residence, 2009- 2018

| Year | Henrico County | Unemployment Rate (%) | Chesterfield County | Unemployment Rate (%) | City of Richmond | Unemployment Rate (%) | Hanover County | Unemployment Rate (%) | Goochland County | Unemployment Rate (%) |
|------|----------------|-----------------------|---------------------|-----------------------|------------------|-----------------------|----------------|-----------------------|------------------|-----------------------|
| 2009 | 153,042 | 6.9 | 156,218 | 6.6 | 91,416 | 9.6 | 51,015 | 6.5 | 10,644 | 6.5 |
| 2010 | 155,452 | 7.3 | 156,307 | 7.3 | 96,347 | 9.5 | 50,855 | 6.6 | 9,733 | 7.2 |
| 2011 | 159,037 | 6.7 | 159,940 | 6.8 | 98,520 | 8.5 | 51,675 | 6.0 | 9,716 | 6.3 |
| 2012 | 162,158 | 6.0 | 162,433 | 6.1 | 101,135 | 7.5 | 52,111 | 5.5 | 9,707 | 5.6 |
| 2013 | 164,343 | 5.6 | 164,768 | 5.7 | 102,934 | 6.8 | 52,594 | 5.1 | 18,310 | 5.2 |
| 2014 | 167,403 | 5.1 | 168,488 | 5.1 | 105,568 | 6.2 | 53,301 | 4.6 | 10,044 | 4.8 |
| 2015 | 169,108 | 4.3 | 170,080 | 4.3 | 106,690 | 5.2 | 53,986 | 3.9 | 10,159 | 4.1 |
| 2016 | 172,258 | 3.8 | 173,141 | 3.8 | 108,599 | 4.6 | 54,896 | 3.5 | 10,293 | 3.7 |
| 2017 | 175,365 | 3.7 | 177,184 | 3.6 | 111,499 | 4.4 | 56,179 | 3.3 | 10,586 | 3.5 |
| 2018 | 177,927 | 2.8 | 179,993 | 2.5 | 113,931 | 3.7 | 57,181 | 2.3 | 10,860 | 2.6 |

Source: Virginia Employment Commission, Local Area Unemployment Statistics, and Bureau of Labor Statistics. 2018 labor statistics represent most recent data available.

Employment by Industry Type

| Industry | 2016 | | | 2017 | | | 2018 | | |
|--|------------------------------------|----------------------------------|---|------------------------------------|----------------------------------|---|------------------------------------|----------------------------------|---|
| | Richmond MSA ^{(1),(2)} | Henrico County ⁽¹⁾ | Henrico as a % of Richmond MSA | Richmond MSA ^{(1),(2)} | Henrico County ⁽¹⁾ | Henrico as a % of Richmond MSA | Richmond MSA ^{(1),(2)} | Henrico County ⁽¹⁾ | Henrico as a % of Richmond MSA |
| | | | | | | | | | |
| Agriculture, Forestry, Fishing & Hunting | 1,160 | 60 | 5.2% | 1,366 | 59 | 4.3% | 1,312 | 56 | 4.3% |
| Mining | 468 | 11 | 2.4% | 463 | 10 | 2.2% | 475 | 9 | 1.9% |
| Utilities | 2,998 | 573 | 19.1% | 2,951 | 595 | 20.2% | 1,934 | 561 | 29.0% |
| Construction | 37,884 | 8,143 | 21.5% | 39,161 | 8,675 | 22.2% | 37,453 | 8,688 | 23.2% |
| Wholesale Trade | 24,625 | 7,340 | 29.8% | 24,659 | 7,333 | 29.7% | 24,430 | 22,613 | 92.6% |
| Information | 8,245 | 3,475 | 42.1% | 8,243 | 3,560 | 43.2% | 6,878 | 3,122 | 45.4% |
| Finance and Insurance | 38,643 | 17,765 | 46.0% | 40,159 | 18,595 | 46.3% | 37,880 | 16,491 | 43.5% |
| Real Estate and Rental and Leasing | 8,736 | 4,016 | 46.0% | 8,859 | 3,983 | 45.0% | 8,953 | 4,180 | 46.7% |
| Professional and Technical Services | 39,471 | 16,032 | 40.6% | 40,678 | 16,463 | 40.5% | 39,703 | 16,727 | 42.1% |
| Management of Companies and Enterprises | 21,742 | 8,087 | 37.2% | 21,671 | 8,068 | 37.2% | 22,421 | 8,238 | 36.7% |
| Administrative and Waste Services | 44,209 | 17,520 | 39.6% | 44,949 | 18,454 | 41.1% | 43,746 | 17,355 | 39.7% |
| Educational Services | 50,067 | 10,085 | 20.1% | 50,756 | 10,651 | 21.0% | 8,323 | 2,365 | 28.4% |
| Health Care and Social Assistance | 91,026 | 28,023 | 30.8% | 92,744 | 28,576 | 30.8% | 84,379 | 27,641 | 32.8% |
| Arts, Entertainment, and Recreation | 15,117 | 2,932 | 19.4% | 14,786 | 3,101 | 21.0% | 13,025 | 3,088 | 23.7% |
| Accommodation and Food Services | 52,635 | 16,827 | 32.0% | 54,054 | 17,098 | 31.6% | 54,150 | 17,075 | 31.5% |
| Other Services, Ex. Public Admin | 21,954 | 6,679 | 30.4% | 23,126 | 6,856 | 29.6% | 23,345 | 6,854 | 29.4% |
| Public Administration | 39,940 | 5,784 | 14.5% | 39,794 | 5,904 | 14.8% | 40,294 | 6,014 | 14.9% |
| Manufacturing | 31,541 | 6,902 | 21.9% | 32,103 | 7,088 | 22.1% | 31,817 | 7,288 | 22.9% |
| Retail Trade | 66,924 | 22,810 | 34.1% | 66,950 | 23,194 | 34.6% | 65,782 | 22,613 | 34.4% |
| Transportation and Warehousing | 26,411 | 4,988 | 18.9% | 26,634 | 5,018 | 18.8% | 25,043 | 3,235 | 12.9% |
| Unclassified Establishments | 1,191 | 371 | 31.2% | 1,349 | 382 | 28.3% | 1,895 | 556 | 29.3% |
| Total, All Industries | 624,987 | 188,423 | 30.1% | 635,455 | 193,663 | 30.5% | 573,238 | 194,769 | 34.0% |

Source: Virginia Employment Commission – Quarterly Census of Employment and Wages (QCEW)

- (1) Data represents total employment in each locality as of third quarter of each year.
- (2) Richmond MSA defined as: Amelia County, Caroline County, Charles City County, Chesterfield County, Dinwiddie County, Goochland County, Hanover County, Henrico County, King William County, New Kent County, Powhatan County, Prince George County, Sussex County, City of Colonial Heights, City of Hopewell, City of Petersburg, and the City of Richmond.

Median Household Income

| | Calendar Year 2012 | Calendar Year 2013 | Calendar Year 2014 | Calendar Year 2015 | Calendar Year 2016 | Calendar Year 2017 |
|--------------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|
| Henrico County | \$60,069 | \$61,048 | \$62,446 | \$61,934 | \$63,699 | \$66,447 |
| Commonwealth of Virginia | 65,571 | 63,907 | 64,923 | 65,015 | 66,149 | 68,766 |
| United States | 51,758 | 53,046 | 53,657 | 53,889 | 55,322 | 57,652 |

Source: U.S. Census Bureau Information represents the latest information available.

Top 20 Principal Employers

Numerous business types are located within the County and offer employment in such diversified areas as wholesale distribution, contract construction, research and technical manufacturing, marketing and banking. The following table presents data regarding some of the principal employers in the County, which accounts for approximately 28.2 percent of total employment in the County in 2018.

| Employer | 2018⁽¹⁾ | | | 2017⁽¹⁾ | | |
|--|---------------------------|-------------|---------------------------------------|---------------------------|-------------|---------------------------------------|
| | <u>Employees</u> | <u>Rank</u> | <u>Percentage of Total Employment</u> | <u>Employees</u> | <u>Rank</u> | <u>Percentage of Total Employment</u> |
| Henrico County School Board | 5,000-9,999 | 1 | 3.6% | 5,000-9,999 | 1 | 3.6% |
| County of Henrico | 1,000-4,999 | 2 | 2.2% | 1,000-4,999 | 2 | 2.1% |
| Bon Secours Richmond Health System | 1,000-4,999 | 3 | 1.6% | 1,000-4,999 | 3 | 1.6% |
| Henrico Doctors' Hospital (HCA) | 1,000-4,999 | 4 | 1.6% | 1,000-4,999 | 5 | 1.6% |
| Capital One Bank | 1,000-4,999 | 5 | 1.6% | 1,000-4,999 | 6 | 1.6% |
| Anthem (Blue Cross & Blue Shield) | 1,000-4,999 | 6 | 1.6% | 1,000-4,999 | 4 | 1.6% |
| Wal Mart | 1,000-4,999 | 7 | 1.6% | 1,000-4,999 | 7 | 1.6% |
| United States Postal Service | 1,000-4,999 | 8 | 1.6% | 1,000-4,999 | 9 | 1.6% |
| Wells Fargo Bank NA | 1,000-4,999 | 9 | 1.6% | 1,000-4,999 | 8 | 1.6% |
| Apex Systems, Inc. | 1,000-4,999 | 10 | 1.6% | 1,000-4,999 | 14 | 1.6% |
| Kroger | 1,000-4,999 | 11 | 1.6% | 1,000-4,999 | 12 | 1.6% |
| Bank of America | 1,000-4,999 | 12 | 1.6% | 1,000-4,999 | 11 | 1.6% |
| GNA Corporation | 1,000-4,999 | 13 | 1.6% | 1,000-4,999 | 13 | 1.6% |
| Capital One NA | 1,000-4,999 | 14 | 1.6% | 1,000-4,999 | 10 | 1.6% |
| Patient First Corporation | 500-999 | 15 | 0.4% | 500-999 | - | - |
| Markel Service, Inc | 500-999 | 16 | 0.4% | 1,000-4,999 | 15 | 0.4% |
| T Mobile USA, Inc. | 500-999 | 17 | 0.4% | 500-999 | 19 | 0.4% |
| Virginia Department of Social Services | 500-999 | 18 | 0.4% | 500-999 | 18 | 0.4% |
| Publix Nc Employee Services LLC | 500-999 | 19 | 0.4% | - | - | 0.4% |
| General Medical Corporation | 500-999 | 19 | 0.4% | - | - | - |
| Ppd Development | 500-999 | 20 | 0.4% | - | - | - |
| Source4Teachers | - | - | 0.4% | 500-999 | 16 | 0.4% |
| Dominion Resources | - | - | 0.4% | 500-999 | 20 | 0.4% |
| Total Employment⁽²⁾ | 193,395 | | 28.2% | 190,467 | | 26.6% |

Source: Virginia Employment Commission

Employees and percentage of employment based on size code as published by VEC

⁽¹⁾ 2017 Data as of 2nd Quarter and 2018 Data as of 1st Qtr 2018

⁽²⁾ VEC Labor Market Information: Average Employment

Economic Development

As the County, like the rest of the nation, continues to rebound from the recession, many companies have sought to position themselves in Henrico County to take advantage of its low tax burden, high quality infrastructure, talented and diverse workforce and overall business friendly atmosphere. For example, Facebook is building its eighth U.S. data center in Henrico's White Oak Technology Park. The 1 million square foot facility will eventually span 328 acres and will employ over 100 full time positions. The project will also include three additional future buildings totaling 1.5 million square feet with associated support facilities. Kinsale Capital Group, a publicly traded insurer is under contract to purchase 5.6 acres at the intersection of Maywill and Thalboro streets in the Westwood Avenue area, where it plans to build a new 150,000-square-foot, five-story home base.

Topgolf, a multi-level driving range and entertainment complex, has been approved to build a location in the County. The 55,000 square foot facility will boast three stories of technology filled driving bays, an arcade, and a large restaurant. Similar Topgolf locations employ more than 500 jobs.

In addition, several new, large scale retail and mixed-use projects are in various stages of development throughout the County. Among these is the Greengate development in Short Pump, a 67-acre mixed-use development which includes townhomes, single family homes, and commercial, office, and retail components. Greengate continues to grow the Short Pump area with plans for 300 residential units including luxury townhomes, restaurants such as Mellow Mushroom and The Daily Kitchen, and a Lidl grocery store with more than 36,000 square feet of retail space.

The West Broad Marketplace development opened in 2016. The 97,000 square foot Cabela's, a Nebraska based retail chain specializing in outdoor hunting, fishing and camping related gear opened in April 2016. Cabela's employs approximately 150 people and is an anchor tenant of the West Broad Marketplace. In addition, the development includes an upscale grocer, Wegman's, whose presence is entirely new to the central Virginia region. The 140,000 square foot Wegman's location in Short Pump employs 550 to 600 people in full and part-time positions.

The Libbie Mill development, located at the intersections of Staples Mill Road, Bethlehem Road and Libbie Avenue in the County's near-West End is an 80 acre mixed-use neighborhood that will feature approximately 160,000 square feet of commercial space, as well as over 2,000 housing units planned both for sale and luxury rental. The development includes the 60,000 square foot Libbie Mill Library, which opened October 29, 2015. The development also includes shopping and restaurants.

Lumber Liquidators, the largest specialty retailer of hardwood flooring in North America, announced that the company will be moving its headquarters from Toano to Henrico County in late 2019. According to a press release, the company will be closing its finishing operation in Toano within the next six-to-eight months, which will impact approximately 45 employees. The new Henrico facility will house approximately 200 employees, according to the release.

Governor Ralph Northam announced that TemperPack, a Richmond-headquartered manufacturer of sustainable thermal insulation for the shipment of perishable goods, will invest \$10.4 million to establish a manufacturing operation in Henrico County. The facility will be the company's second in Virginia. The project will create 141 new jobs. The business friendly environment in Henrico is not only attracting new and expanding businesses, but redevelopment continues to be an important component of strengthening the local economy. Eastgate Town Center is an example of the County's focus on redevelopment. First opened in 1961, Eastgate Center, later known as Fairfield Commons Mall, was a dilapidated and unsafe structure. After significant redevelopment, the 288,000 square foot Eastgate Town Center, which includes a 189,000 square foot Wal-Mart Supercenter has brought new life to the area. Eastgate Town Center is now home to a variety of retail business and will soon include a free-standing urgent care center. The County's commitment to the redevelopment of the property, as well as the area's attractive demographics has contributed to the commercial success of Eastgate Town Center, as well as the revitalization of the surrounding area.

Because economic indicators having the greatest impact on the County's revenues often lag during an economic recovery, Henrico County's leadership is continuing to examine opportunities to redefine the way Henrico

does business. The efficiencies and savings identified as a result of this effort, combined with the conservative fiscal management routinely employed by Henrico will allow the County to continue to provide services to our citizens at the level they have come to expect.

TAX BASE DATA

The following data is presented to illustrate characteristics of the assessed value of real and personal property, which are major sources of County-derived revenue. Of Henrico's \$37.9 billion in taxable real estate in 2018, 31.1% is classified as commercial.

| Year | Assessed Value (000s) | | | | | Total Taxable Assessed Value |
|------|--------------------------|-------------------|-------------------------|-------------------|--|------------------------------|
| | Residential & Commercial | | Public Service Corp (1) | | | |
| | Real Property | Personal Property | Real Property | Personal Property | | |
| 2009 | \$34,975,868 | \$3,789,013 | \$913,716 | \$2,763 | | \$39,681,360 |
| 2010 | 32,016,975 | 3,068,020 | 976,312 | 3,704 | | 36,065,011 |
| 2011 | 31,702,148 | 3,208,453 | 988,146 | 3,324 | | 35,902,071 |
| 2012 | 30,666,925 | 3,432,535 | 980,339 | 3,433 | | 35,083,232 |
| 2013 | 30,776,112 | 3,586,164 | 938,957 | 3,143 | | 35,304,376 |
| 2014 | 31,908,424 | 3,585,703 | 908,401 | 3,305 | | 36,405,833 |
| 2015 | 33,103,077 | 3,766,963 | 962,217 | 2,529 | | 37,834,786 |
| 2016 | 34,175,523 | 4,013,147 | 1,004,054 | 2,222 | | 39,194,946 |
| 2017 | 35,742,298 | 4,087,035 | 1,129,400 | 2,130 | | 40,960,863 |
| 2018 | 37,893,754 | 4,241,370 | 1,162,001 | 1,994 | | 43,299,119 |

Source: Henrico County Department of Finance.

(1) State Corporation Commission and Henrico County Comprehensive Annual Financial Reports for the fiscal years ended 2009 through 2018.

Property Tax Rates

| Calendar Year | Tax Rates (per \$100 of Assessed Value) | | | | |
|---------------|--|----------------------------|---------------------|----------|----------------|
| | Real Property | Tangible Personal Property | Machinery and Tools | Aircraft | Semi-Conductor |
| 2009 | \$0.87 | \$3.50 | \$1.00 | \$1.60 | \$0.40 |
| 2010 | 0.87 | 3.50 | 1.00 | 1.60 | 0.40 |
| 2011 | 0.87 | 3.50 | 1.00 | 1.60 | 0.40 |
| 2012 | 0.87 | 3.50 | 1.00 | 1.60 | 0.40 |
| 2013 | 0.87 | 3.50 | 1.00 | 1.60 | 0.40 |
| 2014 | 0.87 | 3.50 | 1.00 | 1.60 | 0.40 |
| 2015 | 0.87 | 3.50 | 0.30 | 1.60 | 0.30 |
| 2016 | 0.87 | 3.50 | 0.30 | 0.50 | 0.30 |
| 2017 | 0.87 | 3.50 | 0.30 | 0.50 | 0.30 |
| 2018 | 0.87 | 3.50 | 0.30 | 0.50 | 0.30 |

Source: Henrico County Director of Finance

Notes: There are no overlapping tax rates within the County of Henrico.

Qualifying volunteer rescue squad and fire department vehicles are taxed at the rate of \$1.00 per \$100 of assessed value.

Specially equipped vehicles for disabled vehicles and for the handicapped are taxed at the rate of \$.01 per \$100 of assessed value.

Property Tax Levies and Collections for Last Ten Fiscal Years

Property tax rates are established each year by the Board of Supervisors during the annual budget process. Property tax rates for the past ten calendar years are as set forth in the table below ⁽¹⁾:

**PROPERTY TAX LEVIES AND COLLECTIONS
LAST TEN FISCAL YEARS**

| Year | Original Fiscal Year Levy | Collections within the Fiscal Year of Levy | | | Total Collections to Date | |
|------|------------------------------|---|-----------------------------------|---------------------------------------|---------------------------|-----------------------------------|
| | | Amount | Percentage of Original Levy | Collections in Subsequent Years | Amount | Percentage of Adjusted Levy |
| 2009 | \$380,661,375 | \$371,078,746 | 97.5% | \$9,345,791 | \$380,424,537 | 99.9% |
| 2010 | 365,521,825 | 357,859,027 | 97.9% | 7,479,652 | 365,338,679 | 99.9% |
| 2011 | 349,268,894 | 336,136,985 | 96.2% | 7,256,666 | 343,393,651 | 98.3% |
| 2012 | 347,803,213 | 341,709,567 | 98.2% | 5,359,194 | 347,068,761 | 99.8% |
| 2013 | 357,613,295 | 351,926,258 | 98.4% | 5,368,128 | 357,294,386 | 99.9% |
| 2014 | 361,689,033 | 358,676,284 | 99.2% | 2,067,461 | 360,743,745 | 99.7% |
| 2015 | 373,457,423 | 357,897,136 | 95.8% | 9,705,192 | 367,602,328 | 98.4% |
| 2016 | 376,051,530 | 370,592,134 | 98.5% | 5,220,897 | 375,813,031 | 99.9% |
| 2017 | 389,341,072 | 384,815,669 | 98.8% | 3,568,419 | 384,815,669 | 98.8% |
| 2018 | 409,079,914 | 404,970,529 | 99.0% | N/A ⁽²⁾ | 404,970,529 | 99.0% |

Source: County of Henrico Comprehensive Annual Financial Report, Fiscal year ended 2018.

(1) PPTRA amounts are no longer included in Levy or Collections as of FY2007.

(2) Fiscal year 2015 collections in subsequent years will be available as of the next reporting period.

**Vehicle and Business License Receipts
Last Ten Fiscal Years**

| <u>Fiscal Year</u> | <u>Vehicle Receipts</u> | <u>Business Receipts</u> | <u>Fiscal Year</u> | <u>Vehicle Receipts</u> | <u>Business Receipts</u> |
|------------------------|-----------------------------|------------------------------|------------------------|-----------------------------|------------------------------|
| 2009 | \$6,171,378 | \$29,848,568 | 2014 | \$6,714,426 | \$29,827,991 |
| 2010 | 6,181,742 | 27,313,048 | 2015 | 6,573,762 | 32,086,401 |
| 2011 | 6,253,599 | 27,525,602 | 2016 | 6,916,081 | 33,520,678 |
| 2012 | 6,275,819 | 28,486,699 | 2017 | 7,199,016 | 35,432,437 |
| 2013 | \$6,472,365 | \$29,640,707 | 2018 | 7,246,984 | 35,618,257 |

Source: County of Henrico Comprehensive Annual Financial Report, Fiscal years ended 2009-2018 Exhibit of Revenues.

Principal Taxpayers as of June 30, 2018

The following data shows the assessed value of the real and personal property of the ten largest holders of real property and personal property in the County as of June 30, 2018. The estimated assessed value of real and personal property of these large entities in the County represents approximately 6.76% of the projected total assessed value of all real property and personal property of \$43,299,118,150. This total also includes Public Service Corporation properties assessed by the State Corporation Commission.

| <u>Taxpayer</u> | <u>Type of Business</u> | <u>Real/Personal Assessed Value</u> | <u>Rank</u> | <u>% of Valuation</u> |
|--|-----------------------------|-------------------------------------|-------------|-----------------------|
| Virginia Power Company | Utility | \$733,004,791 | 1 | 1.69% |
| Forest City (Short Pump TC, White Oak, etc.) | Retail and Offices | 444,656,600 | 2 | 1.03% |
| General Services Corporation | Apartments | 340,371,500 | 3 | 0.79% |
| The Wilton Company | Office, Retail & Warehouses | 235,137,900 | 4 | 0.54% |
| Highwoods Properties | Offices and Warehouses | 232,100,000 | 5 | 0.54% |
| Weinstein Family | Apartments | 219,034,900 | 6 | 0.51% |
| Verizon | Utility | 200,853,119 | 7 | 0.46% |
| HCA Health Services of VA | Hospital | 190,630,418 | 8 | 0.44% |
| Gumerick | Apartments and Retail | 169,699,600 | 9 | 0.39% |
| Breeden Companies | Apartments and Retail | 160,360,300 | 10 | 0.37% |
| Totals | | <u>\$2,925,849,128</u> | | <u>6.76%</u> |

Source: County of Henrico Comprehensive Annual Financial Report for the fiscal year ended June 30, 2018.

DEBT ADMINISTRATION

Issuance and Authorization of Bonded Indebtedness

Pursuant to the Constitution of Virginia and the Public Finance Act of 1991, Chapter 26, Title 15.2 of the Code of Virginia of 1950, as amended, a county in Virginia is authorized to issue general obligation bonds secured by a pledge of its full faith and credit. For the payment of such bonds the governing body of a county is required to levy, if necessary, an ad valorem tax on all property in the county subject to local taxation. Although the issuance of general obligation bonds by Virginia counties is not subject to any limitation on amount, counties are prohibited from issuing general obligation bonds unless the issuance of such bonds has been approved by public referendum, or unless such issuance is for refunding bonds or is through the Virginia Public School Authority, the Literary Fund, or other state agency prescribed by law. Payment of general government and school bonded indebtedness is provided for in the Debt Service Fund of the County.

Revenue bonds of a county are payable from revenues of the undertaking and do not require a referendum thereon. Payment of water and sewer utility revenue bonds is provided for in the County's Water and Sewer Enterprise Fund.

As of June 30, 2018, the County's audited outstanding bonded indebtedness was as follows*:

| | |
|-------------------------------------|----------------------|
| General Obligation Bonds | \$385,990,000 |
| Water and Sewer Revenue Bonds | <u>404,656,626</u> |
| Subtotal | <u>\$790,646,626</u> |
| Less: Water and Sewer Revenue Bonds | <u>(404,656,626)</u> |
| Total Net Debt | <u>\$385,990,000</u> |

*Excludes Economic Development Authority Lease Revenue Bonds issued for the benefit of the County and subject to annual appropriation by the County.

General Obligation Bond Amortization Requirements

Principal and interest payments on the outstanding general obligation bonded indebtedness of the County as of June 30, 2018 are presented in the following table:

Total General Obligation Bonds

| Fiscal Year Ending June 30 | Principal | Interest | Total |
|-------------------------------|----------------------|----------------------|----------------------|
| 2019 | \$37,710,000 | \$16,543,347 | \$54,253,347 |
| 2020 | 37,700,000 | 14,774,696 | 52,474,696 |
| 2021 | 35,960,000 | 13,001,240 | 48,961,240 |
| 2022 | 33,125,000 | 11,295,360 | 44,420,360 |
| 2023 | 31,740,000 | 9,817,135 | 41,557,135 |
| 2024 | 29,095,000 | 8,499,285 | 37,594,285 |
| 2025 | 29,125,000 | 7,152,185 | 36,277,185 |
| 2026 | 27,280,000 | 5,808,610 | 33,088,610 |
| 2027 | 23,455,000 | 4,593,816 | 28,048,816 |
| 2028 | 19,870,000 | 3,552,635 | 23,422,635 |
| 2029 | 18,380,000 | 2,663,791 | 21,043,791 |
| 2030 | 11,750,000 | 1,997,648 | 13,747,648 |
| 2031 | 11,730,000 | 1,495,085 | 13,225,085 |
| 2032 | 8,410,000 | 1,110,410 | 9,520,410 |
| 2033 | 5,110,000 | 896,805 | 6,006,805 |
| 2034 | 5,110,000 | 740,950 | 5,850,950 |
| 2035 | 5,110,000 | 587,650 | 5,697,650 |
| 2036 | 5,110,000 | 434,350 | 5,544,350 |
| 2037 | 5,110,000 | 268,275 | 5,378,275 |
| 2038 | 5,110,000 | 89,425 | 5,199,425 |
| Total | \$385,990,000 | \$105,322,698 | \$491,312,698 |

Source: Henrico County Comprehensive Annual Financial Report for the fiscal year ended June 30, 2018.

EDA Lease Revenue Bond Amortization Requirements

Principal and interest payments on outstanding Economic Development Authority (EDA) obligations payable from leases with the County as of June 30, 2018 are presented in the following table:

Total Leases with the Economic Development Authority

| Fiscal Year Ending June 30 | Principal | Interest | Total |
|-------------------------------|---------------------|--------------------|---------------------|
| 2019 | \$6,065,000 | \$940,103 | \$7,005,103 |
| 2020 | 6,200,000 | 745,712 | 6,945,712 |
| 2021 | 6,335,000 | 551,909 | 6,886,909 |
| 2022 | 6,495,000 | 335,255 | 6,830,255 |
| 2023 | 3,400,000 | 231,064 | 3,631,064 |
| 2024 | 3,400,000 | 173,298 | 3,573,298 |
| 2025 | 3,400,000 | 115,532 | 3,515,532 |
| 2026 | 3,400,000 | 57,766 | 3,457,766 |
| Total | \$38,695,000 | \$3,150,639 | \$41,845,639 |

Source: Henrico County Comprehensive Annual Financial Report for the fiscal year ended June 30, 2018. Debt service payments with respect to EDA Lease Revenue Bonds are subject to annual appropriation by the County.

Debt Ratios

The following data are presented to show trends in the relationship of the net long term indebtedness of the County to the estimated market value of taxable property in the County, its estimated population and the trend of debt service requirements as a percentage of General Fund and School Operating disbursements. In addition to General Obligation bonds, the total long term indebtedness shown below includes the County's subject to appropriation EDA lease obligations as of the fiscal year ended June 30, 2018 (audited), bringing the total to \$424,685,000.

| <u>Fiscal Year Ending June 30</u> | <u>Net Long-term Indebtedness⁽¹⁾</u> | <u>Assessed Value</u> | <u>Percentage</u> |
|---------------------------------------|---|-----------------------|-------------------|
| 2008 | \$386,627,916 | \$39,617,223,674 | 0.98% |
| 2009 | 492,123,456 | 39,681,360,000 | 1.24% |
| 2010 | 450,490,623 | 36,065,011,000 | 1.25% |
| 2011 | 492,201,006 | 35,902,071,000 | 1.37% |
| 2012 | 527,997,590 | 35,083,231,701 | 1.50% |
| 2013 | 489,407,589 | 35,304,375,594 | 1.40% |
| 2014 | 452,550,000 | 36,405,833,000 | 1.24% |
| 2015 | 410,755,000 | 37,834,786,000 | 1.10% |
| 2016 | 406,150,000 | 39,194,949,000 | 1.04% |
| 2017 | 464,530,000 | 40,960,863,000 | 1.13% |
| 2018 | 424,685,000 | 43,299,119,000 | 0.98% |

Source: Henrico County Department of Finance.

⁽¹⁾ Includes general obligation bonds and the County's subject to appropriation EDA lease obligations.

| <u>Fiscal Year</u> | <u>Debt Service Requirements⁽¹⁾</u> | <u>Disbursements⁽²⁾</u> | <u>Percentage</u> |
|--------------------|--|------------------------------------|-------------------|
| 2008 | \$51,678,822 | \$927,989,584 | 5.57% |
| 2009 | 52,623,443 | 953,967,019 | 5.52% |
| 2010 | 56,070,508 | 965,043,838 | 5.81% |
| 2011 | 52,021,536 | 938,824,056 | 5.54% |
| 2012 | 55,325,286 | 951,640,390 | 5.81% |
| 2013 | 60,902,606 | 962,099,871 | 6.33% |
| 2014 | 58,747,033 | 1,007,135,736 | 5.83% |
| 2015 | 57,676,778 | 1,011,225,959 | 5.70% |
| 2016 | 56,086,434 | 1,029,532,864 | 5.45% |
| 2017 | 58,843,763 | 1,078,925,592 | 5.45% |
| 2018 | 56,988,406 | 1,100,373,499 | 5.18% |

Source: Henrico County Department of Finance.

⁽¹⁾ Includes interest and other debt service costs on general obligation bonds and the County's subject to appropriation EDA Lease obligations.

⁽²⁾ Includes General, Special Revenue and Debt Service Funds.

Lease Commitments and Contractual Obligations and EDA Lease Revenue Bonds

The County is obligated to make payments under various capital and operating leases for computer hardware, automotive vehicles, equipment, and the leasing of an office building, as well as payments with respect to EDA Lease Revenue Bonds issued for the County. In accordance with legal requirements, all lease obligations are contingent upon the Board of Supervisors appropriating funds for each year's payments. Future minimum lease payments on obligations entered into through June 30, 2018 under these capital and operating leases for fiscal years ending June 30 are as follows:

| <u>Fiscal Year Ending June 30</u> | <u>Amount</u> |
|--|-------------------|
| 2019 | \$13,321,655 |
| 2020 | 12,498,439 |
| 2021 | 11,267,271 |
| Thereafter | <u>23,064,273</u> |
| Total Minimum Lease Payments | \$60,151,638 |
| Less Amount Representing Interest | 3,672,234 |
| Present Value of All Future Minimum Lease Payments | \$56,479,404 |

The amounts shown above include lease payments due from the County with respect to the financing of regional jail facilities through the Economic Development Authority of Henrico County, Virginia. See "EDA Lease Revenue Bond Amortization Requirements" herein.

Contingent Liabilities

Environmental Risk. The County is the owner of closed landfills, underground storage tanks, sewage lagoons and other potential sources of toxic substances. Ownership of these properties exposes the County to risk of third party pollution liability. At this time, no claim exists nor is there knowledge of any condition which impairs a third party's property or person.

Joint Ventures

Capital Region Airport Commission. The Capital Region Airport Commission (the "Commission") was created in 1975 pursuant to Virginia statute. On January 1, 1976, the Commission became effective, and the County and the City of Richmond entered into an agreement with the Commission, which was responsible for the operation of the Richmond International Airport ("Airport"). As part of the agreement, the City of Richmond conveyed the Airport property to the Commission, and the Commission in turn agreed to reimbursement of the outstanding debt of

the City relating to the property. The County also made a contribution to the Commission for a 40% interest in the venture. The Counties of Chesterfield and Hanover became Commission participants in fiscal year 1984 and fiscal year 1986, respectively. The Commission operates as a separate political subdivision, with four participating member jurisdictions, that operates independently, as described below.

The Commission is comprised of a fourteen-member board of directors, with four members each being appointed by the governing bodies of the City of Richmond, the County of Henrico and the County of Chesterfield and two members being appointed by the County of Hanover governing body. The Commission generates its revenues from service charges to users of the Airport facilities to recover the costs of maintaining, repairing and operating the Airport. Virginia statutes require that the Commission annually submit a budget showing estimated revenues and expenditures to the governing bodies of the City of Richmond and the three counties for their approval. After approval of the proposed budget by the governing bodies, if the Commission’s budget contains estimated expenditures which exceed estimated revenues, then the governing bodies are required to fund the deficit in proportion to their financial interests in the Commission. If, however, actual revenues are less than estimated revenues (resulting in a deficit), the City of Richmond and the three counties may, at their discretion, appropriate funds necessary to fund the deficit.

The percentage shares of the jurisdictions involved include the following:

| | |
|------------------------|----------------|
| City of Richmond | 29.27% |
| County of Henrico | 31.44% |
| County of Chesterfield | 30.17% |
| County of Hanover | <u>9.12%</u> |
| | <u>100.00%</u> |

This financial interest is determined by applying the percentage of the total approximate population of each jurisdiction to the combined total population of all jurisdictions. The above percentages are based on the final 1990 census figures provided by the Richmond Regional Planning District Commission.

Complete financial statements for the Capital Region Airport Commission can be obtained from its administrative office at 1 Richard E. Byrd Terminal Drive, Suite C, Richmond International Airport, Virginia 23250-2400 or at www.flyrichmond.com/index/php/about-us/financials.

Greater Richmond Convention Center Authority. The Greater Richmond Convention Center Authority (the “Convention Authority”), a political subdivision of the Commonwealth of Virginia, was created on January 9, 1998, pursuant to the Public Recreational Facilities Authorities Act, Chapter 56 of Title 15.2, Code of Virginia (1950). The local governments participating in the incorporation of the Convention Authority were the City of Richmond and the Counties of Henrico, Chesterfield and Hanover. The Convention Authority is governed by a five-member board comprised of the chief administrative officer of each of the four incorporating local governments and the President/CEO of the Retail Merchants Association of Greater Richmond.

The Convention Authority was created to acquire, finance, expand, renovate, construct, lease, operate and maintain the facility and grounds of a visitors and convention center or centers including the facility and grounds currently known as the Greater Richmond Convention Center. The primary purpose of the Convention Authority is to issue revenue bonds to finance the expansion of the facility and to construct access, streetscape, or other on-site/off-site improvements. After the completion of the project, the Convention Authority assumed responsibility for the operation and maintenance of the convention center.

The Convention Authority has issued \$158,415,000 in Hotel Tax Revenue Bonds, which are secured by an 8.0 percent transient occupancy tax imposed and collected by the localities. The County recorded an expenditure of \$13,974,958 for transient occupancy tax to the Convention Authority during the year ended June 30, 2018.

Complete financial statements for the Convention Authority can be obtained from Chesterfield County, Accounting Department, Post Office Box 40, Chesterfield, Virginia 23832.

Employee Retirement and Pension Plans

All full-time salaried permanent employees of Henrico County are automatically enrolled in the Virginia Retirement System (“VRS”), except law enforcement officers, who are enrolled in the Law Enforcement Officers Retirement System, which is also administered by VRS. Retirement, group life insurance coverage, disability and death benefits are provided under these plans. The County fully funds the VRS Board of Trustees certified contribution rates for all General Government employees. Professional instructional personnel in the Henrico County School System are also automatically enrolled in the VRS, but in accordance with Chapter 1, Title 51.1 of the Code of Virginia (1950), the employer contribution costs are partially borne by the Commonwealth of Virginia and the contribution rates for professional instructional personnel are established by the Virginia General Assembly. The Henrico County School System fully funds the contribution rates established by the Virginia General Assembly. Additional information concerning the Employee Retirement and Pension Plans and Other Post-Employment Benefits is contained in the financial statements of the County.

Other Post-Employment Benefits

Expenses associated with retirees’ health benefits are funded annually on a cash basis. Current Henrico County retirees who qualify for health benefits receive an implicit subsidy by participating in the active employee health care risk pool; as well, the County offers a health care credit based upon years of service.

Eligibility for health care benefits is based on the retiree being immediately eligible to receive a VRS monthly retirement payment. Under age 65, the retiree and his or her dependents can remain in the County’s health and dental plans and pay the full active premium. Over age 65, a retiree and his or her dependents move to a Medicare plan. Certain classes of employees are eligible for a health care credit paid through VRS.

Retirees who are not eligible for the VRS Health Care Credit may qualify for the County supplement. Retirees must have a minimum of 20 full years of VRS service, 10 years of which must be with the County. The supplement will be paid only to eligible retirees who choose to remain in the County’s plan. This supplement is \$3 per month for each full year of service.

In June 2015, GASB issued Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits other than Pensions*. The County adopted Statement No. 75 for fiscal year ended June 30, 2018. For purposes of measuring the net postemployment healthcare OPEB liability, deferred outflows and deferred inflows of resources, OPEB expense and the additions to/deductions from net fiduciary position have been determined on the same basis as they were reported as of June 30, 2018. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investment are reported at fair value. At June 30, 2018, the County’s Governmental Activities and School Board reported a net postemployment healthcare OPEB liability of \$13,646,757 or 50.70 percent, and \$12,400,409 or 46.07 percent for its proportionate share of the net pension liability. For the year ended June 30, 2018, the County’s Governmental Activities and School Board recognized healthcare OPEB expense of \$1,427,039 and \$1,296,711 respectively. The County’s Governmental Activities recognized line of duty OPEB expense of \$2,166,675.

Capital Improvement Program

The County’s Capital Improvement Program (the “CIP”) represents those infrastructure improvements needed over the next five years by the County and provides for the orderly and systematic financing and acquisition of public improvements. In evaluating each of the proposed projects, the CIP process takes into account such factors as population growth, density, economic development concerns, the County’s fiscal ability, and the desired service levels.

The amount appropriated for capital projects each year is based on the CIP in effect at the time of the development of the County’s budget. Recommendations in subsequent CIP’s may result in revisions to the amounts appropriated for specific projects.

The approved Capital Budget for fiscal year 2019 is \$176,964,800 and includes funding for projects that allows the County to continue to provide existing service levels to the citizens. All fiscal year 2019 projects have a known funding source. This budget is part of the County's Annual Fiscal Plan for FY2018-19, which is available online at: <https://henrico.us/assets/ApprovedBudgetFY19.pdf>. Shown below on the following pages is a summary of the approved CIP for fiscal year 2019 and proposed expenditures for the five-year plan, in addition to a summary of projected funding sources:

Capital Improvement Program Summary
Fiscal Year 2018-19 through Fiscal Year 2022-23

| By Department | Approved FY2018-19 | Requested FY2019-20 | Requested FY2020-21 | Requested FY2021-22 | Requested FY2022-23 | Total Requested |
|--|-------------------------------|--------------------------------|--------------------------------|--------------------------------|--------------------------------|----------------------------|
| Capital Projects Fund | | | | | | |
| Education | \$26,500,000 | \$81,500,000 | \$53,500,000 | \$57,500,000 | \$165,610,367 | \$385,610,367 |
| Fire | 2,000,000 | 10,638,488 | 8,479,184 | 1,600,000 | 18,694,293 | 41,411,965 |
| General Services | 15,050,000 | 9,298,987 | 31,994,753 | 40,037,644 | 22,958,186 | 122,787,078 |
| Information Technology | 1,500,000 | 1,500,000 | 1,500,000 | 1,500,000 | 1,500,000 | 8,500,000 |
| Information Technology - GIS | 150,000 | 150,000 | 150,000 | 150,000 | 150,000 | 750,000 |
| Mental Health | 0 | 0 | 1,627,518 | 12,405,337 | 0 | 14,032,855 |
| Police | 589,000 | 18,002,426 | 2733085 | 10077474 | 9216625 | 41,820,475 |
| Public Library | 24000000 | 0 | 1470647 | 13,819,452 | 10687957 | 49,978,056 |
| Public Works - Drainage | 0 | 3,809,479 | 10,262,214 | 24,828,147 | 2,559,666 | 41,459,506 |
| Public Works - Roadway | 8,952,000 | 11,005,000 | 9,000,000 | 14,200,000 | 5,830,000 | 49,487,000 |
| Public Works - Stormwater | 2,348,000 | 2,348,000 | 2,348,000 | 2,348,000 | 2,348,000 | 11,740,000 |
| Recreation | 21,851,000 | 21,147,341 | 12,349,451 | 23,785,323 | 19,868,553 | 100,505,459 |
| Sheriff | 3,000,000 | 27,833,976 | 30,530,964 | 2,239,136 | 15,371,798 | 78,440,705 |
| Total | \$105,940,000 | \$187,233,697 | \$165,945,816 | \$204,490,513 | \$274,795,445 | \$946,523,466 |
| Vehicle Replacement Fund | | | | | | |
| Education | \$3,000,000 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Fire | 3,000,000 | 0 | 0 | 0 | 0 | 0 |
| Police | 2,624,800 | 0 | 0 | 0 | 0 | 0 |
| Total | \$8,624,800 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Enterprise Fund - Water and Sewer | | | | | | |
| Public Utilities - Sewer | \$39,350,000 | \$20,750,000 | \$24,500,000 | \$66,850,000 | \$54,120,000 | \$205,570,000 |
| Public Utilities - Water | 23,050,000 | 7,050,000 | 7,450,000 | 9,250,000 | 9,250,000 | 56,050,000 |
| Total | \$62,400,000 | \$27,800,000 | \$31,950,000 | \$76,100,000 | \$63,370,000 | \$261,620,000 |
| Enterprise Fund | | | | | | |
| Recreation | \$0 | \$0 | \$1,247,910 | \$0 | \$559,990 | \$3,032,727 |
| Total | \$0 | \$0 | \$1,247,910 | \$0 | \$559,990 | \$3,032,727 |
| Grand Total | \$176,964,800 | \$215,033,697 | \$199,143,726 | \$280,590,513 | \$338,725,435 | \$1,211,176,193 |

Capital Improvement Program Summary
Fiscal Year 2018-19 through Fiscal Year 2022-23

| By Revenue Source | Approved FY2018-19 | Requested FY2019-20 | Requested FY2020-21 | Requested FY2021-22 | Requested FY2022-23 | Total Requested |
|--|-------------------------------|--------------------------------|--------------------------------|--------------------------------|--------------------------------|----------------------------|
| Capital Projects Fund | | | | | | |
| 2016 G.O. Bonds - Education | \$15,000,000 | \$70,000,000 | \$42,000,000 | \$46,000,000 | \$0 | \$173,000,000 |
| 2016 G.O. Bonds - General Gov't | 38,000,000 | 22,200,000 | 14,000,000 | 31,700,000 | 26,300,000 | 132,200,000 |
| General Fund | 42,940,000 | 23,085,309 | 15,015,872 | 14,081,586 | 15,670,384 | 96,554,611 |
| General Fund - Education Meals Tax | 9,000,000 | 9,000,000 | 9,000,000 | 9,000,000 | 9,000,000 | 45,000,000 |
| General Fund - Public Works | 1,000,000 | 1,000,000 | 1,000,000 | 1,000,000 | 1,000,000 | 5,000,000 |
| No Funding Source | 0 | 61,948,388 | 84,929,944 | 102,708,927 | 222,825,061 | 494,768,855 |
| Total | \$105,940,000 | \$187,233,697 | \$165,945,816 | \$204,490,513 | \$274,795,445 | \$946,523,466 |
| Vehicle Replacement Fund | | | | | | |
| General Fund | \$8,624,800 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Total | \$8,624,800 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Enterprise Fund - Water and Sewer | | | | | | |
| Enterprise Fund | \$42,100,000 | \$19,300,000 | \$23,450,000 | \$52,100,000 | \$46,370,000 | \$183,320,000 |
| Revenue Bonds | 20,300,000 | 8,500,000 | 8,500,000 | 24,000,000 | 17,000,000 | 78,300,000 |
| Total | \$62,400,000 | \$27,800,000 | \$31,950,000 | \$76,100,000 | \$63,370,000 | \$261,620,000 |
| Enterprise Fund | | | | | | |
| Enterprise Fund | \$0 | \$0 | \$1,247,910 | \$0 | \$559,990 | \$3,032,727 |
| General Fund | 0 | 0 | 0 | 0 | 0 | 0 |
| Total | \$0 | \$0 | \$1,247,910 | \$0 | \$559,990 | \$3,032,727 |
| Grand Total | \$176,964,800 | \$215,033,697 | \$199,143,726 | \$280,590,513 | \$338,725,435 | \$1,211,176,193 |

APPENDIX D

SUMMARY OF CERTAIN PROVISIONS OF THE RESOLUTIONS

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SUMMARY OF CERTAIN PROVISIONS OF THE RESOLUTIONS

The following statements are brief summaries of certain provisions of the Resolutions. Such statements do not purport to be complete, and reference is made to the Resolutions, copies of which are on file and available at the office of the Clerk of the Board of Supervisors.

Construction Fund

The proceeds of any Additional Bonds and Bond Anticipation Notes issued for the purpose of financing the acquiring, constructing, reconstructing, improving, extending or enlarging of the System are to be deposited into the Water and Sewer System Construction Fund (the “Construction Fund”).

Moneys in the Construction Fund shall be used only in carrying out the acquiring, constructing, reconstructing, improving, extending or enlarging of the System and shall be so applied by the County, including the reimbursement of any advances made by the County from its General Fund or other available funds of the County for such purposes. If, after payment of all such costs, any moneys remain in the Construction Fund, the balance shall be applied to other improvements, extensions and enlargements of the System. All earnings derived from investments made from moneys in the Construction Fund shall be credited to that fund and shall be applied as are other moneys to the credit of such fund.

Collection and Disposition of Revenues

The Bonds, together with the interest thereon, shall be payable solely from the Revenues of the System, which are pledged to the payment of the principal of and interest on the Bonds and to the security thereof in accordance with the Bond Resolution. The County has covenanted that it will pay into the Water and Sewer Revenue Fund (the “Revenue Fund”) all Revenues of the System and that all Revenues shall be trust funds in the hands of the County and shall be applied only as provided in the Bond Resolution.

“Revenues” under the Bond Resolution shall mean and include all income, revenues and moneys derived by the County from the ownership, possession, operation, management or control of the Water and Sewer System, and without limiting the generality of the foregoing, shall include all income, revenues and moneys derived by the County from the rates, charges, fees and rentals established and collected for the sale, furnishing or supplying of the services, facilities and commodities of the Water and Sewer System; income, revenues and moneys derived by the County from rates, charges, fees and rentals established for the privilege of connecting to the Water and Sewer System; to the extent provided in Section 10 of the Bond Resolution, earnings on the investment of moneys held under the Bond Resolution; the proceeds of the sale or other disposition of all or any part of the Water and Sewer System; the proceeds of insurance and condemnation awards received with respect to the Water and Sewer System; any income, revenues and moneys derived by the County pursuant to the Water and Sewer System Unification Agreement; and contributions from any source, including contributions from the County

The Revenues shall be applied and expended for the following purposes and in the following order of priority (except as otherwise permitted by the Bond Resolution and as provided for in the Supplemental Resolution) to the following accounts, heretofore created, in the Revenue Fund:

1. *Operation and Maintenance Account:* On the first business day of each month there shall be credited to the Operation and Maintenance Account in the Revenue Fund such moneys as are determined to be necessary to pay the expenses of operating and maintaining the System during such month. Such expenses of operation and maintenance shall include (a) salaries, wages, employee benefits, costs of materials and supplies, costs of water, costs of power, costs of routine repairs, renewals, replacements and alterations occurring in the usual course of business, costs of billings and collections, costs of insurance, costs of audits, taxes, if any, a properly allocable share of County administrative and overhead expenses, and any other costs with respect to any services, facilities or commodities which are required for operating and maintaining the System and (b) payments for water, water supply, water treatment and water transmission for water distributed by the

System or for the transmission, treatment and disposal of sewage collected by the System (i) made to other governmental bodies or (ii) made for the use, services and facilities of or commodities supplied by plants and properties of the County which are acquired, constructed or operated as separate utility systems. The moneys credited to the Operation and Maintenance Account shall be applied to the payment of the expenses of operating and maintaining the System.

2. *Interest Account, Principal Account and Sinking Fund Account:* For the purpose of providing for the payment of the interest on the Series 2019 Bonds, not later than November 1, 2019 and on or before each May 1 and November 1 thereafter, there shall be credited to the Interest Account an amount such that, if the same amount were so paid and credited to the Interest Account on each May 1 and November 1 thereafter and prior to the next date upon which an installment of interest falls due on the Series 2019 Bonds, the aggregate of the amounts so credited to the Interest Account, would on such date be equal to the installment of interest then falling due on the Series 2019 Bonds. The County has provided or shall provide in the Supplemental Resolutions authorizing the Bonds or Bond Anticipation Notes for such credits to be made in such amounts and at such times sufficient to pay when due each such installment of interest. The Supplemental Resolutions providing for the Series 2019 Bonds provide for such credits in such amounts and at such time sufficient to pay when due each such installment.

For the purpose of providing for the payment of the principal of the Series 2019 Bonds issued as Serial Bonds, not later than May 1, 2020 and on or before May 1 thereafter, so long as any Series 2019 Bonds issued as Serial Bonds are Outstanding, there shall be credited to the Principal Account an amount such that, if the same amount were so credited to the Principal Account on May 1 of each succeeding year thereafter and prior to the next date upon which an installment of principal falls due on the Series 2019 Bonds issued as Serial Bonds, the aggregate of the amounts so credited to the Principal Account, together with any other moneys theretofore credited to the Principal Account, would on such date be equal to the installment of principal of such Bonds then falling due. For the purpose of providing moneys to retire any Series 2019 Term Bonds, not later than May 1 in the year of the first redemption date of Series 2019 Term Bonds, and on and before May 1 in each year thereafter, so long as any Series 2019 Term Bonds are Outstanding, there shall be credited to the Sinking Fund Account for the purpose of retiring the Series 2019 Term Bonds an amount such that, if the same amount were so paid and credited to the Sinking Fund Account to provide for the retirement of the Series 2019 Term Bonds on May 1 of each year thereafter and prior to the next date upon which a Sinking Fund Account installment falls due, the aggregate of the amounts so credited to such account would on such date be sufficient to redeem the Series 2019 Term Bonds in the principal amount as provided herein. The County has provided or shall provide in the Supplemental Resolutions authorizing the Bonds for such credits to be made in such amounts and at such times sufficient to pay when due each such installment of principal or sinking fund payment. The Supplemental Resolutions providing for the Series 2019 Bonds provide for such credits in such amounts and at such time sufficient to pay when due each such installment.

With respect to the Bonds issued in term form, moneys shall be credited monthly to the Sinking Fund Account in such amounts and at such times sufficient to redeem such term Bonds in the principal amounts and at the times specified in the supplemental resolution authorizing such term Bonds. The moneys credited to the Sinking Fund Account to provide for the retirement of any Bonds issued in term form shall be applied by the County's Director of Finance, without further authorization or direction, to the redemption of such Bonds on each date on which a Sinking Fund Account installment for such Bonds is due, in the respective principal amounts required to be credited to such account on such dates, or, if so directed by the County, semiannually on both such due date and the day six (6) months prior to such date (exclusive of the day which is six (6) months prior to the first of such due dates), in the respective principal amounts on credit to such account on such days so that the aggregate amount so applied in each calendar year will equal the respective principal amount required to be credited to such account on such Sinking Fund Account installment dates; *provided* that amounts to be applied on the stated maturity date of any such Bonds shall be applied to the payment on that date of such Bonds of that maturity without calling such Bonds for redemption on that date. The County's Director of Finance may apply the moneys credited to the Sinking Fund Account for the retirement of Bonds issued in term form to the purchase of such Bonds, in which event the principal amount of such Bonds required to be redeemed on the next respective ensuing Sinking Fund Account installment date shall be reduced by the principal amount of such Bonds so purchased. Any purchase of Bonds pursuant to the foregoing may be made

with or without tenders of Bonds and at either public or private sale, but in any event at a purchase price (including accrued interest and any brokerage or other charge) not to exceed the then applicable redemption price of such Bonds, plus accrued interest. The Supplemental Resolution providing for the Series 2019 Bonds provide for such credits in such amounts and at such time sufficient to pay when due each such installment.

In the event of the issuance of Additional Bonds or Bond Anticipation Notes (as defined herein), the foregoing credits are required to be increased as may be necessary to provide for the payment of principal of and interest on such Additional Bonds and interest on such Bond Anticipation Notes.

The moneys credited to such accounts shall be transferred by the County's Director of Finance to the paying agents in such amounts and at such times as shall be necessary to pay the principal of and premium, if any, and interest on the Bonds and interest on the Bond Anticipation Notes as the same become due and payable.

3. *Reserve Account:* In order to provide a reserve for the payment of interest on the Bonds and Bond Anticipation Notes and the principal of and premium, if any, on the Bonds, there shall be maintained on deposit in the Revenue Fund for credit to the Reserve Account an amount equal to the maximum annual Debt Service Requirement (as defined in the Bond Resolution) for the Bonds. Subject to the provisions of the Bond Resolution with respect to the credits to the Reserve Account upon the issuance of Additional Bonds, the moneys on deposit in the Revenue Fund for credit to the Reserve Account shall always be maintained at an amount at least equal to the maximum annual Debt Service Requirement for any year for all Bonds at the time outstanding and if at any time the moneys in the Revenue Fund credited to the Reserve Account are less than such amount, there shall be credited to this account from the first moneys available therefor in the Revenue Fund, after all credits referred to in paragraphs (1) and (2) above have been met, such amounts as shall be necessary until there is again on credit to the Reserve Account an amount equal to the maximum annual Debt Service Requirement. In the event of the issuance of Additional Bonds, unless upon the delivery of such Additional Bonds there shall already be on deposit in the Revenue Fund for credit to the Reserve Account an amount equal to the maximum annual Debt Service Requirement to be in effect after the issuance of such Additional Bonds, (1) there shall be paid into the Revenue Fund for credit to the Reserve Account such amount, if any, of the proceeds of the sale of such Additional Bonds as the County may determine, so that there shall then be on deposit in the Revenue Fund for credit to the Reserve Account an amount equal to the maximum annual Debt Service Requirement to be in effect immediately after the issuance of such Additional Bonds, or (2) if there shall not be paid into the Revenue Fund for credit to the Reserve Account proceeds of such Additional Bonds in an amount so there shall then be on credit to the Reserve Account an amount equal to the maximum annual Debt Service Requirement to be in effect immediately after the issuance of such Additional Bonds, there shall be credited to the Reserve Account from time to time such amounts as the County may determine, of the moneys available therefor after all credits referred to in paragraphs (1) and (2) above have been met, so that no later than five (5) years from the date of such Additional Bonds there shall be on deposit in the Revenue Fund for credit to the Reserve Account an amount equal to the maximum annual Debt Service Requirement to be in effect after the issuance of such Additional Bonds. The moneys in the Revenue Fund to the credit of the Reserve Account shall be applied solely for the purpose of paying the interest on Bonds and Bond Anticipation Notes and the principal of and premium, if any, on the Bonds when due, whether at their maturity or upon the redemption or purchase thereof, and shall be so used and applied whenever there are insufficient moneys in the Revenue Fund on credit to the Interest Account, Principal Account and Sinking Fund Account for such purposes.

In lieu of the deposit of moneys into the Reserve Account, or in substitution therefor or any part thereof from time to time, the County may cause to be so credited a surety bond or an insurance policy, payable to the County for the benefit of the holders of the Bonds, or a letter of credit in an amount equal to the difference between the maximum Debt Service Requirement for such Bonds and the amounts then on deposit in the Reserve Account. The surety bond, insurance policy or letter of credit shall be payable (upon the giving of notice as required thereunder) on any interest payment due on which moneys will be required to be withdrawn from the Reserve Account, and applied to the payment of the principal or interest on any Bonds and such withdrawals cannot be made by amounts credited to the Reserve Account. The insurer providing such surety bond or insurance policy shall be an insurer whose municipal bond insurance policies insuring the

payment, when due, of the principal of and interest on municipal bond issues results in such issues being rated in the highest rating category by any of Fitch Investors Service, L.P., Standard & Poor's Corporation or Moody's Investors Service, Inc., or their successors, or any insurer who holds the highest policyholder rating accorded insurers by A.M. Best & Co. or any comparable service. If Fitch Investors Service, L.P., Moody's Investors Service or Standard & Poor's Corporation then rates the Bonds, the insurer shall be one whose municipal bond insurance policies are rated in the highest rating category by the respective rating agency rating the Bonds. The letter of credit issuer shall be a bank or trust company which is rated not lower than the second highest rating category by Fitch Investors Service, L.P., Standard & Poor's Corporation or Moody's Investors Service, Inc., or their successors, and the letter of credit itself shall be rated in the highest category of either such rating agency; *provided* that if any of Fitch Investor's Service, L.P., Moody's Investors Service or Standard & Poor's Corporation then rates the Bonds the letter of credit issuer and the letter of credit itself shall both be rated in the aforementioned categories of the respective agency rating the Bonds. If a disbursement is made pursuant to a surety bond, an insurance policy or a letter of credit provided pursuant to this paragraph, the County shall be obligated either (i) to reinstate the maximum limits of such surety bond, insurance policy or letter of credit or (ii) to deposit into the Revenue Fund for credit to the Reserve Account, funds in the amount of the disbursement trade under such surety bond, insurance policy or letter of credit, or a combination of such alternatives, as shall provide that the amount credited to the Reserve Account, equals the maximum Debt Service Requirement, such amounts to be provided from the first available moneys after payments to the Interest Account, Principal Account and Sinking Fund Account in the Revenue Fund. Any interest or fees shall be paid from available moneys after payment to the Interest Account, Principal Account and Sinking Fund Account in the Revenue Fund.

Any surety bond insurance policy or letter of credit must be unconditional and irrevocable. To the extent such surety bond, insurance policy or letter of credit expires prior to the final maturity of the Bonds, the County shall provide prior to termination of such bond policy or letter of credit a substitute surety bond, insurance policy or letter of credit complying with the provisions hereof or shall provide from Revenues, an amount such that there will be deposit on the Reserve Account, an amount equal to the maximum Debt Service Requirement.

If the issuer of a surety bond, insurance policy or letter of credit on deposit in the Reserve Account, shall cease to have a rating as described above, the County shall use reasonable efforts to replace such surety bond, insurance policy or letter of credit with one issued by an insurer having a rating so described, but shall not be obligated to pay, or commit to pay, increased fees, expenses or interest in connection with such replacement or to deposit Revenues in the Account, in lieu of replacing such surety bond, insurance policy or letter of credit with another.

4. *Accounts which may be created:* In the event any payments on hedge agreements, support agreements or other financial agreements, other than payments constituting principal of, premium, if any, and interest on, Bonds, shall be secured by a lien on and pledge of Revenues on a parity with the lien on and pledge of the Revenues created for the payment and security of the Bonds, a separate account shall be established in the Revenue Fund for the payment thereof and payments to such account shall be made from Revenues at the time and after Revenues are disbursed to the Interest, Principal and Sinking Fund Accounts in the Revenue Fund.

5. *Other purposes:* Money on deposit in the Revenue Fund not required to make the payments or credits referred to in paragraphs (1), (2), (3) and (4) above shall constitute surplus funds and may be used to make all renovations, replacements, renewals and repairs to the System as are necessary to maintain the System in good condition. Such moneys may, however, also be used for making up insufficiencies in any account in the Revenue Fund; for paying the costs of acquisition or construction of plants and properties to comprise part of the System; for paying the cost of reconstructions, improvements, enlargements or extensions to the System; for redeeming or purchasing Bonds; for accelerating the payments required to be made into the Reserve Account; for the making of advances, in anticipation of repayment from evidences of indebtedness or other moneys, for the purpose of acquiring and constructing plants and properties for the storage, supply and treatment of water or the treatment and disposal of sewage, including associated transmission facilities, which the County has elected to acquire, construct and operate as separate utility systems; for the carrying out of any

other provisions of the Bond Resolution; for the payment of the principal of and premium, if any, and interest on Bond Anticipation Notes; for the payment of bonds, notes, certificates of indebtedness or other evidences of indebtedness secured by a lien on and pledge of the Revenues of the System junior to the payment and security of the Bonds; for the payment of taxes, assessments or other governmental charges; or for any other lawful purpose of the County with respect to the System.

Covenant as to Rates and Charges

The County covenants to establish, maintain, revise and collect rates and charges for the services, facilities and commodities sold, furnished or supplied through the facilities of the System sufficient to provide the following:

A. Revenues to pay all costs of and expenses in connection with the proper operation and maintenance of the System, to pay the principal of and premium, if any, and interest on the Bonds and interest on any Bond Anticipation Notes, to pay all costs and expenses in connection with all necessary repairs, replacements or renewals of the System and all taxes, assessments or other governmental charges lawfully imposed on the System or on the Revenues therefrom or payments in lieu thereof, to make all credits to the Interest Account, Principal Account, Sinking Fund Account and Reserve Account required by the Bond Resolution and to pay all other amounts which the County may now or hereafter become obligated to pay from the Revenues of the System; and

B. Net Operating Revenues (as defined below) in each year to be at least equal to 1.25 times the aggregate of (a) the Debt Service Requirement during such year on all Bonds at the time outstanding and (b) the interest during such year on all Bond Anticipation Notes at the time outstanding.

“Net Operating Revenues” as used in the Bond Resolution means the Revenues of the System after deduction of the ordinary expenses of operation and maintenance of the System, but excluding from Revenues in such calculation any income, revenues or moneys derived from (i) rates, charges, fees and rentals for the privilege of connecting to the System, (ii) earnings on investments and the proceeds of the sale of investments, (iii) the proceeds of the sale or other disposition of all or any part of the System and (iv) the proceeds of insurance and condemnation awards received with respect to the System.

Issuance of Additional Obligations

The County shall not issue any bonds, notes, certificates of indebtedness or other evidences of indebtedness having in any way a lien and charge on the Revenues prior to the lien and charge created by the Bond Resolution for the payment and security for the Bonds.

Additional Bonds. The County may issue Additional Bonds payable and secured equally and ratably with the Bonds then outstanding for any purpose connected with or pertaining to the System, now or hereafter authorized by law, upon compliance with the following conditions:

1. The County shall not be in default of any provision of the Bond Resolution;
2. There shall not be any deficiency in any of the accounts in the Revenue Fund, including the Interest Account, the Principal Account, the Sinking Fund Account or the Reserve Account in the Revenue Fund; and
3. One-half of the Net Operating Revenues during any twenty-four (24) consecutive months (the “Base Period”) out of the thirty (30) months immediately preceding the issuance of the Additional Bonds, shall have been not less than 1.25 times the maximum Debt Service Requirement to accrue during any year on the Bonds then outstanding and such Additional Bonds.

If any changes have been made and are in effect at the time of the issuance of the Additional Bonds in the rates and charges for the services, facilities and commodities of the System (exclusive of changes in the

rates and charges for the privilege of connecting to the System) which were not in effect during all or any part of the Base Period, the Net Operating Revenues for the Base Period shall be adjusted by the Consulting Engineer to reflect the results which would have occurred in the Net Operating Revenues if such changes in the rates and charges had been in effect during all the Base Period; *provided, however*, that (i) unless the changes in the rates and charges shall result in a decrease in Net Operating Revenues or (ii) unless the changes in the rates and charges shall have been in effect at least six (6) months prior to the issuance of the Additional Bonds, the adjustment in the Net Operating Revenues for any part of the Base Period in which the changes in the rates and charges were not in effect, shall reflect not in excess of seventy-five percent (75%) of the changes in the Operating Revenues resulting from the changes in the rates and charges.

In the event the expenses of operation and maintenance of the System during the Base Period include payments to the City of Richmond, Virginia, for the treatment and disposal of sewage of the County, the acquisition and construction of facilities for the treatment and disposal of which the Additional Bonds are being issued (or for which Bond Anticipation Notes to be paid from the Additional Bonds have been issued), then the Net Operating Revenues during the Base Period may be increased by an amount equal to forty percent (40%) of such payments.

Net Operating Revenues during the first full fiscal year following the date upon which the project or undertaking for which the Additional Bonds are being issued, is anticipated to be completed and be ready for use, as estimated by a Consulting Engineer, shall be not less than one and twenty-five hundredths (1.25) times the maximum Debt Service Requirement to accrue during any year on the Bonds then outstanding and such Additional Bonds.

Bond Anticipation Notes. The County may issue bonds, notes, certificates of indebtedness or other evidences of indebtedness payable as to interest (“Bond Anticipation Notes”) on a parity with the principal of and interest on Bonds issued under the Bond Resolution, upon compliance with the Bond Resolution, including the following conditions:

1. The County shall not be in default of any provision of the Bond Resolution;
2. There shall not be any deficiency in any of the accounts in the Revenue Fund, including the Interest Account, the Principal Account, the Sinking Fund Account or the Reserve Account in the Revenue Fund; and
3. Unless the proposed Bond Anticipation Notes are being issued solely for the purpose of extending or renewing other Bond Anticipation Notes, one-half of the Net Operating Revenues (as defined hereinbefore) during any consecutive twenty-four (24) months (the “Base Period”) out of the thirty (30) months immediately preceding the issuance of the Bond Anticipation Notes shall have been not less than one and one-quarter (1.25) times the maximum aggregate in any year of (a) the Debt Service Requirement on the Bonds then outstanding and (b) that amount which would be required to pay the principal of and interest (unless capitalized) on any Bond Anticipation Notes then outstanding (if any) and the proposed Bond Anticipation Notes, on the assumptions that (i) the principal of all the Bond Anticipation Notes matured annually over thirty (30) years from the date of the proposed Bond Anticipation Notes, commencing with the first anniversary of the date of the proposed Notes, (ii) all the Bond Anticipation Notes bore interest at the rate on the Bond Anticipation Notes to be issued, with such interest being payable annually on each anniversary of the date of the proposed Bond Anticipation Notes and (iii) the totals in each year of the principal of and interest payable on all the Bond Anticipation Notes and the Debt Service Requirement on the Bonds then outstanding shall be substantially equal.

Refunding Bonds. The County may issue Additional Bonds without compliance with any other conditions for the purpose of refunding at any time within one year prior to maturity thereof any of the Bonds for the payment of which the County does not have sufficient funds. Any Additional Bonds issued for such purpose shall mature, and any sinking fund credit therefor shall commence, in a year later than the last stated maturity of any Bond then outstanding which is not so refunded.

The County may also issue Additional Bonds without compliance with any other conditions for the purpose of refunding prior to maturity any of the Bonds; *provided* that the Debt Service Requirement on account of the Refunding Bonds and the Bonds which are not refunded shall not be greater in any year in which the Bonds not refunded are to be outstanding than the Debt Service Requirement in such year if the Bonds to be refunded were not so refunded.

Subordinate Indebtedness. The Bond Resolution provides that nothing therein shall prohibit the County from issuing other bonds, notes, certificates of indebtedness or other evidences of indebtedness having a lien on the Revenues which is junior and subordinate to the lien on such Revenues created by the Bond Resolution for the payment and security of the Bonds.

Separate Utility System Indebtedness. The Bond Resolution provides that nothing contained therein shall prohibit the County from issuing bonds to acquire or construct water or sewer facilities, which the County has elected to acquire, construct or operate as utility systems separate from the System, and which bonds are payable solely from the revenues or other income derived from the ownership or operation of such separate utility system; *provided, however,* that the Consulting Engineer shall certify that the acquisition or construction or operation of such separate utility system will not result in a reduction of the Revenues or Net Operating Revenues below the amounts covenanted by the County in the Bond Resolution to be produced.

Hedge Agreements, Support Agreements or Other Financial Agreements; Variable Rate Bonds. The Bond Resolution provides that nothing shall prohibit or prevent, or be deemed or construed to prohibit or prevent, (i) the County from entering into hedge agreements, support agreements or other financial agreements under which payments (including but not limited to, fees, charges, expenses but excluding any termination, indemnification or other payments intended to pay any person for loss of benefits under such agreement) are payable from Revenues and secured by a lien on and pledge of Revenues on a parity with the lien on and pledge of the Revenues created for payment and security of the Bonds; *provided* such payments shall meet the requirements of the Resolutions and (ii) the County from issuing variable rate bonds.

Annual Budget

Prior to the commencement of each fiscal year there shall be filed with the Clerk of the Board of Supervisors a proposed budget of contemplated expenditures and estimated revenues of the System during such ensuing fiscal year (the "Budget"). The Budget shall contain an itemized plan of all such expenditures and revenues and such other information as may be required by law. Not later than seven (7) days prior to the commencement of such fiscal year, the Board of Supervisors shall hold a public hearing on the Budget at which any Bondholder or his representative may appear and present objections to the Budget. Notice of such hearing together with a copy of the Budget shall be mailed, at least seven (7) days prior to the hearing, to each Bondholder who has filed with the Board of Supervisors a written request therefor.

Investments of Moneys

Moneys in the Revenue Fund on credit to the Interest Account, the Principal Account and the Sinking Fund Account shall be invested in Investment Securities (as defined below) so as to mature in amounts and at times (as permitted by law) so that the principal of and interest and premium, if any, on the Bonds can be paid when due, whether at maturity thereof or upon the redemption or the purchase thereof.

Moneys in the Revenue Fund on credit to the Reserve Account shall be invested in Investment Securities of the types described in items (i) through (iv) of the definition of Investment Securities below so as to mature or be subject to redemption within such period as permitted by law but not to exceed twelve (12) years from the date of investment and in any event not later than the final maturity date of any Bonds then outstanding.

Income derived from investments made pursuant to the preceding two paragraphs shall be treated as Revenues of the System and used and applied as are all other Revenues but shall not be included in any

calculation of Revenues for purposes of the rate covenant of the County. See “APPENDIX D – SUMMARY OF CERTAIN PROVISIONS OF THE RESOLUTIONS – Covenant as to Rates and Charges”.

The 2018 Supplemental Resolution described in this Official Statement under the heading “AMENDMENT TO THE BOND RESOLUTION” provides for an amendment to the definition of “Investment Securities” set forth in the Bond Resolution to allow certain funds held under the Bond Resolution to be invested in investments permitted under the Virginia Investment of Public Funds Act (VA Code of 1950 §2.2-4500 *et seq.*, as amended), the Virginia Government Non-Arbitrage Act (VA Code of 1950 §2.2-4700 *et seq.*, as amended), and the Virginia Local Government Investment Pool Act (VA Code of 1950 §2.2-4600 *et seq.*, as amended) to the extent such investments are permitted under the laws of the Commonwealth, including the Virginia Public Finance Act (VA Code of 1950 §15.2-2600 *et seq.*, as amended) for funds of the type proposed to be invested.

The Amendment shall be applicable to the investment of amounts held under the Bond Resolution for the payment of, or amounts held under the Bond Resolution derived from the proceeds of, all Bonds issued under the Resolution after March 13, 2018, including the Series 2018 Bonds, the Series 2019 Bonds and any Additional Bonds. The Amendment shall be applicable with respect to the Series 2019 Bonds as of their date of issuance. The Amendment shall not be applicable to any investments relating to any other Outstanding Parity Bonds (except the Series 2018 Bonds and the Series 2019) unless and until the holders of the requisite 66 2/3% of Outstanding principal amount of the Bonds under the Bond Resolution shall have consented to the Amendment as required by the Bond Resolution. By virtue of their purchase of the Series 2019 Bonds, the beneficial owners of the Series 2019 Bonds shall consent to, and shall be deemed to have consented to, the Amendment, and shall waive, and shall be deemed to have waived, all requirements of the Bond Resolution for the giving of written consent to the Amendment or for receipt of any formal notice of the Amendment. On and as of the date of issuance of the Series 2019 Bonds, the holders of 42% of all Bonds Outstanding under the Bond Resolution will have consented to the Amendment.

“Investment Securities”, as amended by the 2018 Supplemental Resolution, shall mean any of the following which are legal investments under the laws of the Commonwealth of Virginia: (i) direct and general obligations of, or obligations unconditionally guaranteed by, the United States of America, (ii) obligations of the Federal Land Banks, Federal Home Loan Banks, Federal National Mortgage Association, Federal Intermediate Credit Banks, Federal Banks for Cooperatives, International Bank for Reconstruction and Development and Asian Development Bank and direct and general obligations of any agencies of the United States of America not included in the foregoing listing, (iii) (a) direct and general full faith and credit obligations of the Commonwealth of Virginia, and (b) any investments permitted under the Virginia Investment of Public Funds Act (VA Code of 1950 §2.2-4500 *et seq.*, as amended), any investments permitted under the Virginia Government Non-Arbitrage Act (VA Code of 1950 §2.2-4700 *et seq.*, as amended), and any investments permitted under the Virginia Local Government Investment Pool Act (VA Code of 1950 §2.2-4600 *et seq.*, as amended) which are permitted under the laws of the Commonwealth, including the Virginia Public Finance Act (VA Code of 1950 §15.2-2600 *et seq.*, as amended) for funds of the type proposed to be invested, (iv) unlimited tax direct and general obligations of any political unit in the Commonwealth of Virginia, to the payment of which the full faith and credit of such political unit is pledged; *provided* that such obligations are rated in either of the two highest rating categories by a nationally recognized bond rating agency, and (v) certificates of deposit secured as provided by law of national banking associations located in Virginia and banks and trust companies organized under Virginia law.

Reports and Audits

The County shall keep, separate from all other records and accounts, proper books and accounts showing correct and complete entries of all financial transactions pertaining to the System. The holders of any of the Bonds shall have the right to inspect such books, records and accounts and to inspect the System. Within one hundred eighty (180) days following the close of each fiscal year the County shall cause an audit of such books and accounts of the System to be made by an independent firm of certified public accountants, showing the receipts and disbursements for and on account of the System. Each such audit shall include, *inter*

alia, (i) a statement of revenues, expenses and retained earnings of the System for such fiscal year, including operating and maintenance expenses in reasonable detail and a statement of cash flow, and (ii) a balance sheet as of the end of such fiscal year, showing separately the cash and investments credited to the funds and accounts required by the Bond Resolution.

A copy of each such audit report shall be sent to any Bondholder requesting in writing a copy thereof.

Insurance

The County shall carry insurance on the facilities comprising the System of the kinds which are usually carried upon similar water and sewer systems, including fire, extended coverage and general liability, and additional insurance as shall be determined by the County; *provided, however*, that the County may self-insure to the extent customary with utilities operating similar properties. The proceeds of any policies for general liability shall be paid into the Revenue Fund for credit to the Operation and Maintenance Account and be used in paying the claims on account of which they were received. All moneys received for other losses shall be paid into the Revenue Fund and used for making good the damage in respect to which they were paid; *provided, however*, that the County shall not be required to make good such damage, if in the judgment of the County, the property involved is no longer useful or profitable in the operation of the System or necessary to produce or maintain the Revenues thereof, or which is to be or has been replaced by other property so as not to impair the operation of the System

Additional Covenants of the County

The County (i) shall proceed with all reasonable dispatch with any acquisition, construction, reconstruction, improvement, extension or enlargement to be financed from the proceeds of any Additional Bonds or otherwise financed from the Revenues of the System, (ii) shall maintain all franchises, licenses and permits necessary to the operation of the System or as may be required by law, (iii) shall operate the System as a revenue-producing facility, (iv) shall maintain the System in good repair and working order, (v) shall retain management of, and control over, the System, including the rates, fees and charges and revenues thereof, (vi) shall fulfill all of its agreements, covenants and obligations contained in certain agreements between the County and the City of Richmond, Virginia, regarding wastewater facilities (see the section "THE SYSTEM – Agreements with the City of Richmond" in Appendix A), (vii) shall fulfill all of its agreements, covenants and obligations contained in the Unification Agreement (as defined in the section "THE SYSTEM – History and Development" in Appendix A), and shall not amend the same in any manner adverse to the interest of any Bondholder, (viii) shall not acquire and construct and operate plants and properties used for or pertaining to the storage, supply and treatment of water or the treatment and disposal of sewage, including associated transmission facilities, as separate utility systems, unless in the opinion of a consulting engineer such acquisition and construction and operation will not result in a reduction of the Revenues or Net Operating Revenues below the amounts covenanted in the Bond Resolution by the County to be produced, (ix) shall comply with the requirements of Section 103 and Sections 141 through 150 of the Internal Revenue Code of 1986 throughout the term of the Bonds, (x) shall not permit bonds to be issued by any sanitary district, if such bonds (a) shall be payable in any way from the Revenues prior to or on a parity with the payments to be made to the Operation and Maintenance Account, the Interest Account, the Principal Account, the Sinking Fund Account and the Reserve Account or (b) shall be secured by a lien on the Revenues equal or superior to the lien thereon of the Bonds, and (xi) shall not dispose of or encumber the System or property thereof or interest therein; *provided, however*, that nothing in the Bond Resolution shall prohibit the County from disposing of any property which in its judgment is no longer useful in the operation of the System, or necessary to produce the Revenues thereof, or which is to be replaced by other property so as not to impair the operations of the System Any moneys received from such disposition may be used to acquire or construct new properties to replace the properties disposed of or to acquire or construct new properties to constitute part of the System.

Events of Default, Bondholder Remedies

The Bond Resolution provides that each of the following shall constitute an Event of Default:

1. Failure to pay the principal of and premium, if any, on the Bonds when due;
2. Failure to pay interest on any Bond or Bond Anticipation Note or any sinking fund installment, when due;
3. Failure to perform any other covenant or agreement contained in the Bond Resolution, which failure shall have continued for sixty (60) days after notice thereof from the holders of not less than 20% of the outstanding Bonds; *provided, however*, that if any such failure shall be such that it cannot be cured or corrected within a sixty (60) day period, it shall not constitute an Event of Default if curative or corrective action is instituted within such period and diligently pursued until the failure or performance is cured or corrected;
4. Except as permitted by the Bond Resolution, the sale or transfer of any properties constituting a part of the System, or the voluntary forfeiture of any of its licenses, franchises, permits, privileges, easements or rights of way necessary in the operation of the System;
5. The instituting of any proceeding with the consent of the County for the purpose of effecting a composition between the County and its creditors, the claim of such creditors being payable from the Revenues of the System or for the purpose of adjusting the claims of such creditors pursuant to any federal or State statute;
6. The entering of an order or decree appointing a receiver of the System or any of the properties thereof or interests therein;
7. The assumption of control by a court, under the provision of any applicable bankruptcy laws of the System or any of the properties thereof, and such control shall not be terminated within 90 days from the date of such assumption, or the approval by a court of a petition for the reorganization of the System or rearrangement of the obligations of the County under the Bond Resolution; or
8. If the County shall for any reason be rendered incapable of fulfilling its obligations under the Bond Resolution.

Upon the occurrence of an Event of Default, the holders of not less than twenty-five percent (25%) in principal amount of the Bonds then outstanding may declare the principal of all the outstanding Bonds, and all accrued and unpaid interest thereon, to be due and payable immediately. That provision is subject to the condition that, if at any time after such declaration and before any further action has been taken, all arrears of interest on the Bonds and Bond Anticipation Notes and principal of the Bonds shall be paid and all other Events of Default, if any, which shall have occurred shall have been remedied, then the holders of a majority in principal amount of the outstanding Bonds may waive such default and annul such declaration.

If an Event of Default shall have occurred and be continuing, the holders of not less than 25% in principal amount of the outstanding Bonds may call a meeting of the holders of Bonds for the purpose of electing a bondholders' committee (the "Bondholders' Committee"). At such meeting the holders of not less than a majority in principal amount of the outstanding Bonds must be present in person or by proxy in order to constitute a quorum for the transaction of business. A quorum being present at such meeting, the Bondholders present may, by a majority of the votes cast, elect one or more persons, who may or may not be Bondholders, to the Committee. The Bondholders' Committee is empowered to exercise, as trustee for the Bondholders, all the rights and powers conferred on any bondholder in the Bond Resolution.

Upon the occurrence of an Event of Default the holders of not less than 25% in principal amount of the Bonds then outstanding or any committee or trustee therefor shall be entitled to the appointment of a receiver by any court of competent jurisdiction. Any such receiver may be appointed upon the application to

the Circuit Court of the Fourteenth Judicial Circuit of the Commonwealth of Virginia, or to any other court of competent jurisdiction in the Commonwealth of Virginia. Any receiver so appointed may enter and take possession of the System, operate, maintain and repair the same, impose and prescribe rates, rentals, fees or charges and receive and apply all Revenues thereafter arising therefrom and in the same manner as the County itself might do.

In case an Event of Default shall occur, subject to the provisions referred to in the three next preceding paragraphs, the holder of any outstanding Bond shall have the right, for the equal benefit of all holders of the Bonds, to protect the rights vested in such holders by the Bond Resolution by such appropriate judicial proceeding as such holder shall determine, either by suit in equity or by action at law.

Modification of Bond Resolution

The County may without consent of any Bondholder make any modification of or amendment to the Bond Resolution required to cure any ambiguity or error contained therein, make any amendments thereto to grant to the Bondholders additional rights, or make an amendment thereto for the purpose of providing for the issuance of Additional Bonds or Bond Anticipation Notes.

The holders of two-thirds in principal amount of the outstanding Bonds shall have power to authorize any modifications proposed by the County of the Bond Resolution; *provided* that without the consent of the holder of each Bond affected thereby, no modification shall be made which will (a) extend the time of payment of the principal of or the interest on any Bond or reduce the principal amount thereof or the rate of interest thereon or the premium payable upon the redemption thereof, (b) give to any Bond any preference over any other Bond secured equally and ratably therewith, (c) create any pledge prior to or on a parity with the pledge afforded by the Bond Resolution, (d) deprive any Bondholder of the security afforded by the pledge of the Bond Resolution or (e) reduce the percentage in principal amount of the Bonds required to authorize any modification to the Bond Resolution.

If payment of debt service on a series of Additional Bonds is insured or otherwise credit enhanced, the issuer of the policy or credit enhancement may, at the option of the County, be considered as the Bondholder of such series for purposes of consenting to amendments.

Defeasance

The obligations of the County under the Bond Resolution and liens, pledges and covenants of the County therein provided for, shall be fully discharged and satisfied as to any Bond and such Bond shall no longer be deemed to be outstanding thereunder when such Bond shall have been purchased by the County and cancelled or destroyed, or when principal of such Bond and redemption premium, if any, plus interest on such principal to the due date thereof, either (a) shall have been made or (b) shall have been provided for by irrevocably depositing with a paying agent for such Bond moneys sufficient to make such payment or direct and general obligations of, or obligations the principal of and interest on which are guaranteed by, the United States of America maturing in such amounts and at such times as will insure the availability of sufficient moneys to make such payment, as is more fully set forth in the Bond Resolution.

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**DESCRIPTION OF THE DEPOSITORY TRUST COMPANY
AND THE BOOK-ENTRY SYSTEM**

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**DESCRIPTION OF THE DEPOSITORY TRUST COMPANY
AND THE BOOK-ENTRY SYSTEM**

The description which follows of the procedures and recordkeeping with respect to beneficial ownership interests in the Bonds, payments of principal and interest on the Bonds to The Depository Trust Company (“DTC”), New York, New York, its nominee, Participants, defined herein, or Beneficial Owners, defined herein, confirmation and transfer of beneficial ownership interests in the Bonds and other bond-related transactions by and between DTC, Participants and Beneficial Owners, is based solely on information furnished by DTC.

DTC will act as securities depository for the Bonds. The Bonds will be issued as fully registered Bonds registered in the name of Cede & Co. (DTC’s partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully registered Bond certificate will be issued in the aggregate principal amount of each maturity of the Bonds and will be deposited with DTC.

DTC, the world’s largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a “banking organization” within the meaning of the New York Banking Law, a member of the Federal Reserve System, a “clearing corporation” within the meaning of the New York Uniform Commercial Code, and a “clearing agency” registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues and money market instruments (from over 100 countries) that DTC’s participants (“Direct Participants”) deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants’ accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation (“DTCC”). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly (“Indirect Participants”). DTC is rated AA+ by Standard & Poor’s. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC’s records. The ownership interest of each actual purchaser of each Bond (“Beneficial Owner”) is in turn to be recorded on the Direct and Indirect Participants’ records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interest in Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC’s partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds. DTC’s records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The

Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Redemption notices shall be sent to DTC. If less than all of the Bonds within a maturity are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Bonds unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the Issuer as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments on, and payment of redemption proceeds of, the Bonds will be made to Cede & Co. or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the Issuer or the Registrar and Paying Agent, on the payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name", and will be the responsibility of such Participant and not of DTC (nor its nominee), the Issuer or the Registrar and Paying Agent, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest payments and payment of redemption proceeds to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the Issuer or the Registrar and Paying Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice to the Issuer or the Registrar and Paying Agent. Under such circumstances, in the event that a successor securities depository is not obtained, Bond certificates are required to be printed and delivered.

The Issuer may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, Bond certificates will be printed and delivered to DTC.

The information in this Appendix E concerning DTC and DTC's book-entry system has been obtained from sources that the Issuer believes to be reliable, but the Issuer takes no responsibility for the accuracy thereof.

**PROPOSED FORM OF
CONTINUING DISCLOSURE CERTIFICATE**

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**PROPOSED FORM OF
CONTINUING DISCLOSURE CERTIFICATE**

This Continuing Disclosure Certificate (the “Certificate”), dated June 26, 2019, is executed and delivered in connection with the issuance of \$78,085,000 principal amount of Water and Sewer System Revenue Bonds, Series 2019 (the “Bonds”), of the County of Henrico, Virginia (the “County”), and pursuant to a resolution duly adopted by the Board of Supervisors of the County on November 23, 1977, as amended and supplemented, and a supplemental resolution adopted by the Board of Supervisors on April 23, 2019 (the “Resolution”). Capitalized terms used in this Certificate shall have the respective meanings specified above or in Article I hereof. Pursuant to the Resolution, the County agrees as follows:

ARTICLE I

DEFINITIONS

SECTION 1.1. Definitions. The following terms used in this Certificate shall have the following respective meanings:

(1) “Annual Financial Information” means, collectively, (i) the financial information and operating data with respect to the County for each fiscal year as set forth in Appendix A to the Official Statement in the sections “THE SYSTEM – Rates and Charges”, “THE SYSTEM – Largest Accounts”, “THE SYSTEM – System Statistics”, “SUMMARY OF REVENUES AND EXPENSES OF THE SYSTEM”, “HISTORICAL DEBT SERVICE COVERAGE”, “ANNUAL DEBT SERVICE REQUIREMENTS” and “WATER AND SEWER SYSTEM CAPITAL IMPROVEMENT PLAN” and (ii) information regarding amendments to this Certificate required pursuant to Sections 4.2(d) and (e) of this Certificate.

The descriptions contained in Section 1.1(1)(i) hereof of financial information and operating data constituting Annual Financial Information are of general categories of financial information and operating data. When such descriptions include information that no longer can be generated because the operations to which it related have been materially changed or discontinued, a statement to that effect shall be provided in lieu of such information. Any Annual Financial Information containing modified financial information or operating data shall explain, in narrative form, the reasons for the modification and the impact of the modification on the type of financial information or operating data being provided.

(2) “Audited Financial Statements” means the annual financial statements, if any, of the County, audited by such auditor as shall then be required or permitted by State law or the Resolution. Audited Financial Statements shall be prepared in accordance with GAAP; *provided, however*, that, pursuant to Section 4.2(a) and (e) hereof, the County may from time to time, if required by federal or State legal requirements, modify the accounting principles to be followed in preparing its financial statements. Notice of any such modification required by Section 4.2(a) hereof shall include a reference to the specific federal or State law or regulation describing such accounting principles or other description thereof.

(3) “Counsel” means Hawkins Delafield & Wood LLP or other nationally recognized bond counsel or counsel expert in federal securities laws.

(4) “Financial Obligation” means “financial obligation” as such term is defined in the Rule. The term *financial obligation* as defined in the Rule means (a) a debt obligation, (b) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation, or guarantee of the Financial Obligations described in clauses (a) and (b). The term *financial obligation* shall not include municipal securities as to which a final official statement has been provided to the Municipal Securities Rulemaking Board consistent with this rule.

(5) “GAAP” means generally accepted accounting principles for governmental units as prescribed by the Governmental Accounting Standards Board, the Financial Accounting Standards Board or any successor to the duties and responsibilities of either of them.

(6) “MSRB” means the Municipal Securities Rulemaking Board established pursuant to the provisions of Section 15B(b)(1) of the Securities Exchange Act of 1934 or any successor thereto or to the functions of the MSRB contemplated by this Certificate.

(7) “Notice Event” means any of the following events with respect to the Bonds, whether relating to the County or otherwise:

- (i) principal and interest payment delinquencies;
- (ii) non-payment related defaults, if material;
- (iii) unscheduled draws on debt service reserves reflecting financial difficulties;
- (iv) unscheduled draws on credit enhancements reflecting financial difficulties;
- (v) substitution of credit or liquidity providers, or their failure to perform;
- (vi) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices of determinations with respect to the tax status of the Bonds, or other material events affecting the tax status of the Bonds;
- (vii) modifications to rights of Bondholders, if material;
- (viii) Bond calls, if material, and tender offers;
- (ix) defeasances;
- (x) release, substitution, or sale of property securing repayment of the Bonds, if material;
- (xi) rating changes;
- (xii) bankruptcy, insolvency, receivership or similar event of the County;
Note to clause (xii): For the purposes of the event identified in clause (xii) above, the event is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent or similar officer for the County in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under State or federal law in which a court or government authority has assumed jurisdiction over substantially all of the assets or business of the County, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the County;
- (xiii) the consummation of a merger, consolidation or acquisition involving the County or the sale of all or substantially all of the assets of the County, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;
- (xiv) appointment of a successor or additional trustee or the change of name of a trustee, if material;

- (xv) incurrence of a Financial Obligation of the County, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a Financial Obligation of the County, any of which affect security holders, if material; and
- (xvi) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a Financial Obligation of the Issuer, any of which reflect financial difficulties.
- (8) “Official Statement” means the Official Statement, dated June 4, 2019, of the County relating to the Bonds.
- (9) “Rule” means Rule 15c2-12 promulgated by the SEC under the Securities and Exchange Act of 1934 (17 CFR Part 240, §240.15c2-12), as in effect on the date of this Certificate, including any official interpretations thereof issued either before or after the effective date of this Certificate which are applicable to this Certificate.
- (10) “SEC” means the United States Securities and Exchange Commission.
- (11) “State” means the Commonwealth of Virginia.
- (12) “Unaudited Financial Statements” means the same as Audited Financial Statements, except the same shall not have been audited.
- (13) “Underwriter” means the winning bidder of the Bonds.

ARTICLE II

THE UNDERTAKING

SECTION 2.1. Purpose. This Certificate is being executed and delivered solely to assist the Underwriters in complying with paragraph (b)(5) of the Rule.

SECTION 2.2. Annual Financial Information. (a) The County shall provide Annual Financial Information for the County with respect to each fiscal year of the County, commencing with fiscal year beginning July 1, 2018, by no later than nine (9) months after the end of the respective fiscal year, to the MSRB.

(b) The County shall provide, in a timely manner, notice of any failure of the County to provide the Annual Financial Information by the date specified in subsection (a) above to the MSRB.

SECTION 2.3. Audited Financial Statements. If not provided as part of Annual Financial Information by the date required by Section 2.2(a) hereof, the County shall provide Audited Financial Statements, when and if available, to the MSRB.

SECTION 2.4. Notice Events. (a) If a Notice Event occurs, the County shall provide, in a timely manner not in excess of ten (10) business days after the occurrence of such Notice Event, notice of such Notice Event to the MSRB.

(b) Any notice of a defeasance of Bonds shall state whether the Bonds have been escrowed to maturity or to an earlier redemption date and the timing of such maturity or redemption.

SECTION 2.5. Additional Information. Nothing in this Certificate shall be deemed to prevent the County from disseminating any other information, using the means of dissemination set forth in this Certificate or any other means of communication, or including any other information in any Annual Financial Information or notice of a Notice Event hereunder, in addition to that which is required by this Certificate. If the County chooses to do so, the County shall have no obligation under this Certificate to update such information or include it in any future Annual Financial Information or notice of a Notice Event hereunder.

SECTION 2.6. Additional Disclosure Obligations. The County acknowledges and understands that other federal and State laws, including but not limited to the Securities Act of 1933 and Rule 10b-5 promulgated under the Securities Exchange Act of 1934, may apply to the County and that, under some circumstances, compliance with this Certificate without additional disclosures or other action may not fully discharge all duties and obligations of the County under such laws.

SECTION 2.7. Previous Non-Compliance. The County has agreed in certain of its existing continuing disclosure undertakings relating to certain of its outstanding general obligation bonds to provide certain financial and operating data (the “Annual Report”), including certain data relating to taxable retail sales in the County, vehicle and business license receipts of the County, and certain information relating to the County’s five-year capital improvement plan (collectively referred to herein as the “Supplemental Information”). For the fiscal years ended June 30, 2012 through June 30, 2016, inclusive, this Supplemental Information was not included in the Annual Reports filed by the County on the MSRB’s EMMA website. Although this Supplemental Information was not included in the Annual Reports, it was available in Official Statements of the County that were posted on EMMA during each of the last five years. On April 24, 2017 the County filed a failure to file notice on EMMA relating to the Supplemental Information, together with the Supplemental Information required for the fiscal years ended June 30, 2012 through June 30, 2016.

ARTICLE III

OPERATING RULES

SECTION 3.1. Reference to Other Documents. It shall be sufficient for purposes of Section 2.2 hereof if the County provides Annual Financial Information by specific reference to documents (i) available to the public on the MSRB Internet website (currently, www.emma.msrb.org) or (ii) filed with the SEC. The provisions of this Section 3.1 shall not apply to notices of Notice Events pursuant to Section 2.4 hereof.

SECTION 3.2. Submission of Information. Annual Financial Information may be provided in one document or multiple documents and at one time or in part from time to time.

SECTION 3.3. Dissemination Agents. The County may from time to time designate an agent to act on its behalf in providing or filing notices, documents and information as required of the County under this Certificate and revoke or modify any such designation.

SECTION 3.4. Transmission of Notices, Documents and Information. (a) Unless otherwise required by the MSRB, all notices, documents and information provided to the MSRB shall be provided to the MSRB’s Electronic Municipal Markets Access (EMMA) system, the current Internet website address of which is www.emma.msrb.org.

(b) All notices, documents and information provided to the MSRB shall be provided in an electronic format as prescribed by the MSRB and shall be accompanied by identifying information as prescribed by the MSRB.

SECTION 3.5. Fiscal Year. (a) The County’s current fiscal year is July 1 to June 30, and the County shall promptly notify the MSRB of each change in its fiscal year.

(b) Annual Financial Information shall be provided at least annually notwithstanding any fiscal year longer than twelve (12) calendar months.

ARTICLE IV

EFFECTIVE DATE, TERMINATION, AMENDMENT AND ENFORCEMENT

SECTION 4.1. Effective Date; Termination. (a) This Certificate shall be effective upon the issuance of the Bonds.

(b) The County's obligations under this Certificate shall terminate upon legal defeasance, prior redemption or payment in full of all of the Bonds.

(c) This Certificate, or any provision hereof, shall be null and void in the event that (i) the County shall have received an opinion of Counsel, addressed to the County, to the effect that those portions of the Rule which require this Certificate, or any such provision, do not or no longer apply to the Bonds, whether because such portions of the Rule are invalid, have been repealed or otherwise, as shall be specified in such opinion, and (ii) the County shall have delivered copies of such opinion to the MSRB.

SECTION 4.2. Amendment. (a) This Certificate may be amended by written certificate of the Director of Finance of the County, without the consent of the holders of the Bonds if all of the following conditions are satisfied: (i) such amendment is made in connection with a change in circumstances that arises from a change in legal (including regulatory) requirements, a change in law (including rules or regulations) or in interpretations thereof, or a change in the identity, nature or status of the County or the type of business conducted thereby, (ii) this Certificate as so amended would have complied with the requirements of the Rule as of the date of this Certificate, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances, (iii) the County shall have received an opinion of Counsel, addressed to the County, to the same effect as set forth in clause (ii) above, (iv) the County shall have received an opinion of Counsel, addressed to the County, or a determination by an entity, in each case unaffiliated with the County (such as Bond Counsel), to the effect that the amendment does not materially impair the interests of the holders of the Bonds and (v) the County shall have delivered copies of such opinions and amendment to the MSRB.

(b) This Certificate may be amended by written certificate of the Director of Finance of the County, without the consent of the holders of the Bonds, if all of the following conditions are satisfied: (i) an amendment to the Rule is adopted, or a new or modified official interpretation of the Rule is issued, after the effective date hereof which is applicable to this Certificate, (ii) the County shall have received an opinion of Counsel to the effect that performance by the County under this Certificate as so amended will not result in a violation of the Rule and (iii) the County shall have delivered copies of such opinion and amendment to the MSRB.

(c) This Certificate may be amended by written certificate of the Director of Finance of the County, without the consent of the holders of the Bonds, if all of the following conditions are satisfied: (i) the County shall have received an opinion of Counsel, addressed to the County, to the effect that the amendment is permitted by rule, order or other official pronouncement, or is consistent with any interpretive advice or no-action positions of the Staff of the SEC and (ii) the County shall have delivered copies of such opinion and amendment to the MSRB.

(d) To the extent any amendment to this Certificate results in a change in the types of financial information or operating data provided pursuant to this Certificate, the first Annual Financial Information provided thereafter shall include a narrative explanation of the reasons for the amendment and the impact of the change in the type of operating data or financial information being provided.

(e) If an amendment is made pursuant to Section 4.2(a) hereof to the accounting principles to be followed by the County in preparing its financial statements, the Annual Financial Information for the fiscal year in which the change is made shall present a comparison between the financial statements or information prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles. Such comparison shall include a qualitative and, to the extent reasonably feasible, quantitative discussion of the differences in the accounting principles and the impact of the change in the accounting principles on the presentation of the financial information.

SECTION 4.3. Benefit; Third-Party Beneficiaries; Enforcement. (a) The provisions of this Certificate shall constitute a contract with and inure solely to the benefit of the holders from time to time of the Bonds, except that beneficial owners of Bonds shall be third-party beneficiaries of this Certificate. The provisions of this Certificate shall create no rights in any person or entity except as provided in this subsection (a) and subsection (b) of this Section 4.3.

(b) The obligations of the County to comply with the provisions of this Certificate shall be enforceable by the holders of the Bonds, including beneficial owners thereof. The rights of the Bondholders to

enforce the provisions of this Certificate shall be limited solely to a right, by action in mandamus or for specific performance, to compel performance of the County's obligations under this Certificate. In consideration of the third-party beneficiary status of beneficial owners of Bonds pursuant to subsection (a) of this Section 4.3, beneficial owners shall be deemed to be holders of Bonds for purposes of this subsection (b).

(c) Any failure by the County to perform in accordance with this Certificate shall not constitute a default under the Resolution and any rights and remedies provided by the Resolution upon the occurrence of a default shall not apply to any such failure.

(d) This Certificate shall be construed and interpreted in accordance with the laws of the State, without regard to its conflict of laws rules, and any suits and actions arising out of this Certificate shall be instituted and tried only in the Circuit Court of the County or the United States District Court for the Eastern District of Virginia, Richmond Division; *provided, however*, that to the extent this Certificate addresses matters of federal securities laws, including the Rule, this Certificate shall be construed in accordance with such federal securities laws and official interpretations thereof.

IN WITNESS WHEREOF, the undersigned has executed this Certificate as of the date first above written.

COUNTY OF HENRICO, VIRGINIA

By: _____
Director of Finance

PROPOSED FORM OF OPINION OF BOND COUNSEL

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PROPOSED FORM OF OPINION OF BOND COUNSEL

June 26, 2019

Board of Supervisors
of the County of Henrico
Henrico, Virginia

Dear Members of the Board of Supervisors:

\$78,085,000
COUNTY OF HENRICO, VIRGINIA,
WATER AND SEWER SYSTEM REVENUE BONDS,
SERIES 2019

At your request we have examined into the validity of \$78,085,000 aggregate principal amount of Water and Sewer System Revenue Bonds, Series 2019 (the “Bonds”), of the County of Henrico, Virginia (the “County”). The Bonds are dated the date of their issuance, are issuable in fully registered form in the denomination of \$5,000 each or any integral multiple thereof, and are numbered from No. R-2019-1 upwards in order of issuance. The Bonds mature on May 1 in each of the years and in the principal amounts set forth below, with the Bonds maturing in a particular year bearing interest payable on November 1, 2019 and semiannually on each May 1 and November 1 thereafter at the interest rate per annum stated opposite such year, to wit:

| <u>Year</u> | <u>Principal Amount</u> | <u>Interest Rate</u> | <u>Year</u> | <u>Principal Amount</u> | <u>Interest Rate</u> |
|-------------|-------------------------|----------------------|-------------|-------------------------|----------------------|
| 2020 | \$1,545,000 | 5.000% | 2032 | \$3,220,000 | 4.000% |
| 2021 | 1,250,000 | 5.000 | 2033 | 3,345,000 | 3.000 |
| 2022 | 1,315,000 | 5.000 | 2034 | 3,445,000 | 3.000 |
| 2023 | 1,380,000 | 5.000 | 2035 | 3,550,000 | 2.750 |
| 2024 | 1,450,000 | 5.000 | 2036 | 3,645,000 | 2.875 |
| 2025 | 1,520,000 | 5.000 | 2037 | 2,470,000 | 2.875 |
| 2026 | 1,595,000 | 5.000 | 2038 | 2,545,000 | 2.875 |
| 2027 | 1,675,000 | 5.000 | 2039 | 2,615,000 | 3.000 |
| 2028 | 1,760,000 | 5.000 | 2040 | 2,695,000 | 3.000 |
| 2029 | 2,815,000 | 5.000 | 2041 | 2,775,000 | 3.000 |
| 2030 | 2,950,000 | 5.000 | 2049 | 25,425,000 | 3.000 |
| 2031 | 3,100,000 | 4.000 | | | |

The Bonds maturing on and after May 1, 2030 are subject to redemption prior to their stated maturities at the option of the County on or after May 1, 2029 upon the terms and conditions and at the prices set forth therein. The Bonds maturing on May 1, 2049 are subject to mandatory sinking fund redemption on May 1, 2042 and on each May 1 thereafter to and including May 1, 2049 upon the terms and conditions and at the prices set forth therein.

The Bonds recite that they are issued by the County under and pursuant to and in full compliance with the Constitution and statutes of the Commonwealth of Virginia, including Chapter 26 of Title 15.2 of the Code of Virginia, 1950 (the same being the Public Finance Act of 1991), a resolution duly adopted by the Board of Supervisors of the County on November 23, 1977, as amended and supplemented, and a resolution supplemental thereto duly adopted by such Board on April 23, 2019 (collectively, the “Resolution”), for the purpose of financing the costs of acquisition, construction, reconstruction, improvement, extension and enlargement of the unified water supply and sanitary sewerage system in the County and refunding certain outstanding Bonds issued under the Resolution.

We have examined (i) the Constitution and statutes of the Commonwealth of Virginia, (ii) certified copies of the proceedings of the Board of Supervisors of the County authorizing the issuance, sale and delivery of the Bonds, (iii) such other papers, instruments, documents and proceedings as we have deemed necessary or advisable and (iv) a specimen Bond of such issue.

In our opinion, the Bonds have been duly authorized and issued in accordance with the Constitution and statutes of the Commonwealth of Virginia and constitute valid and legally binding special obligations of the County payable solely from and secured equally and ratably solely by a lien and charge on the revenues derived from the operation of the water and sewer system of the County on a parity with bonds heretofore issued on a parity with the Bonds, and any bonds, and interest on bond anticipation notes, which hereafter may be issued under the Resolution on a parity with the Bonds, subject, however, to the prior payment from such revenues of the expenses of operation and maintenance of the water and sewer system, all as set forth and provided in the Resolution.

It is to be understood that the rights of the holders of the Bonds and the enforceability thereof may be subject to judicial discretion, to the exercise of the sovereign police powers of the Commonwealth of Virginia and the constitutional powers of the United States of America and to valid bankruptcy, insolvency, reorganization, moratorium and other laws affecting the relief of debtors.

In our opinion, under existing statutes and court decisions and assuming continuing compliance by the County with certain tax covenants described herein, interest on the Bonds (i) is excluded from gross income for federal income tax purposes pursuant to Section 103 of the Internal Revenue Code of 1986 (the “Code”), and (ii) is not treated as an item of tax preference for purposes of the alternative minimum tax imposed under the Code. In rendering our opinion, we have relied on certain representations, certifications of fact and statements of reasonable expectations made by the County in connection with the Bonds, and we have assumed compliance by the County with certain ongoing covenants to comply with applicable requirements of the Code to assure the exclusion of interest on the Bonds from gross income under Section 103 of the Code.

We are further of the opinion that, for any Bonds having original issue discount (a “Discount Bond”), original issue discount that has accrued and is properly allocable to the owners of the Discount Bonds under Section 1288 of the Code is excludable from gross income for federal income tax purposes to the same extent as other interest on the Bonds.

It is also our opinion that under existing law of the Commonwealth of Virginia, such interest is not includable in computing the Virginia income tax.

We express no opinion regarding other federal or Commonwealth of Virginia tax consequences arising with respect to the Bonds. We are rendering our opinion under existing statutes and court decisions as of the issue date of the Bonds, and we assume no obligation to update, revise or supplement our opinion after the issue date of the Bonds to reflect any action thereafter taken or not taken, or any facts or circumstances that may thereafter come to our attention, or changes in law or interpretations thereof that may thereafter occur, or for any other reason. We express no opinion as to the consequence of any of the events described in the preceding sentence or the likelihood of their occurrence. In addition, we express no opinion on the effect of any action taken or not taken in reliance upon an opinion of other counsel regarding federal,

state or local tax matters, including, without limitation, exclusion from gross income for federal income tax purposes of interest on the Bonds.

Very truly yours,

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