



**Homes and
Community Renewal**

2016

**Fiscal Year
Financial Statements**

Tobacco Settlement Financing Corporation

Tobacco Settlement Financing Corporation

Financial Statements

Fiscal Years Ended October 31, 2016 and 2015

Contents

Introductory Section

Responsibility for Financial Reporting.....	1
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Financial Section

Report of Independent Auditors.....	2
Management's Discussion and Analysis	4
Statements of Net Position	10
Statements of Activities	11
Governmental Funds Balance Sheet - October 31, 2016.....	12
Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances for the Year Ended October 31, 2016	13
Governmental Funds Balance Sheet - October 31, 2015.....	14
Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances for the Year Ended October 31, 2015	15
Reconciliation of the Governmental Funds Balance Sheets to the Statements of Net Position	16
Reconciliation of the Governmental Funds Statements of Revenues, Expenditures, and Changes in Fund Balances to the Statements of Activities.....	17
Notes to Financial Statements.....	18
Report of Independent Auditors on Internal Controls over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards.....	27

RESPONSIBILITY FOR FINANCIAL REPORTING

The financial statements of the Tobacco Settlement Financing Corporation (the "Corporation"), for the fiscal years ended October 31, 2016 and 2015, are the responsibility of management. The financial statements were prepared in accordance with U.S. generally accepted accounting principles.

The Corporation maintains a system of internal control. The objectives of an internal control system are to provide reasonable assurance as to the protection of, and accountability for, assets; compliance with applicable laws and regulations; proper authorization and recording of transactions; and the reliability of financial records for preparing financial statements. The system of internal control is subject to periodic review by management and the internal audit staff.

The Corporation's annual financial statements have been audited by Ernst & Young LLP, independent auditors appointed by the Members of the Corporation. Management has made available to Ernst & Young LLP all the financial records and related data of the Corporation and has provided access to all the minutes of the meetings of the Members of the Corporation. The independent auditors periodically meet with the Members of the Corporation to provide engagement related updates and communications.

The independent auditors conducted their audit in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States of America. Those standards require that they plan and perform the audit to obtain reasonable assurance about whether the respective financial statements are free of material misstatement. The audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Corporation's internal control over financial reporting. Accordingly, the independent auditors do not express an opinion on the effectiveness of the Corporation's internal control over financial reporting. The audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the respective financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. The independent auditors' unmodified report expresses that the financial statements are presented, in all material respects, in accordance with U.S. generally accepted accounting principles.



James S. Rubin
President/Chief Executive Officer



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January 26, 2017



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Report of Independent Auditors

Management and Members of the Board
Tobacco Settlement Financing Corporation
New York, New York

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and each major fund of the Tobacco Settlement Financing Corporation (the Corporation), a component unit of the State of New York, as of and for the years ended October 31, 2016 and 2015, and the related notes to the financial statements, which collectively comprise the Corporation's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in conformity with U.S. generally accepted accounting principles; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free of material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Corporation as of October 31, 2016 and 2015, and the respective changes in financial position thereof for the years then ended in conformity with U.S. generally accepted accounting principles.

Required Supplementary Information

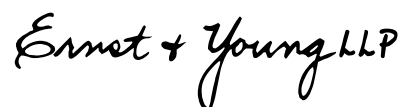
U.S. generally accepted accounting principles require that Management's Discussion and Analysis, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

The Introductory Section has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and, accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we also have issued our report dated January 26, 2017 on our consideration of the Corporation's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Corporation's internal control over financial reporting and compliance.



January 26, 2017

TOBACCO SETTLEMENT FINANCING CORPORATION

A component unit of the State of New York

MANAGEMENT'S DISCUSSION AND ANALYSIS FISCAL YEARS ENDED OCTOBER 31, 2016 AND 2015

Overview of the Financial Statements - The following is a narrative overview of the financial performance of the Tobacco Settlement Financing Corporation (the "Corporation") for the fiscal years ended October 31, 2016 ("fiscal 2016") and 2015 ("fiscal 2015"), with selective comparative information for the fiscal year ended October 31, 2014 ("fiscal 2014"), and must be read in conjunction with the financial statements and the notes to the financial statements.

The annual financial statements consist of four parts: (1) management's discussion and analysis (this section); (2) the Corporation's entity-wide financial statements; (3) the governmental funds financial statements and (4) the notes to the financial statements.

Management's Discussion and Analysis

- This section of the Corporation's financial statements, Management's Discussion and Analysis ("MD&A"), presents an overview of the Corporation's financial performance during fiscal 2016, compared to the fiscal 2015 and fiscal 2014. The MD&A provides a discussion of financial highlights and an assessment of how the Corporation's position has changed from the past years. It also identifies the factors that, in management's view, significantly affected the Corporation's overall financial position. It may contain opinions, assumptions or conclusions made by the Corporation's management that should not be considered a replacement for, and must be read in conjunction with the financial statements described below.

The Entity-Wide Financial Statements

- The entity-wide financial statements of the Corporation, which include the statements of net position and the statements of activities, are presented to display information about the reporting entity as a whole, in accordance with Governmental Accounting Standards Board ("GASB") Statement No. 34, *Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments* ("GASB 34"). The statements of net position and the statements of activities are prepared using the economic resources measurement focus and the accrual basis of accounting. This is to provide the reader with a broad overview of the Corporation's finances, similar to private-sector financial statements.

Governmental Funds Financial Statements

The focus of the Corporation's governmental funds financial statements is to provide information on short-term inflows, outflows, and balances of expendable resources. Such information is useful in assessing the Corporation's financial activity.

- The Corporation's governmental funds financial statements are presented using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recognized when it becomes both measurable and available to finance expenditures in the current period. The reconciliations of the entity-wide financial

statements and the governmental funds financial statements are presented to assist the reader in understanding the differences between entity-wide and governmental funds financial statements.

The Notes to the Financial Statements

- The notes provide information that is essential to understanding the financial statements, such as the Corporation's accounting methods and policies;
- Details of contractual obligations, as well as future commitments and contingencies of the Corporation when applicable;
- Information regarding any other events or developing situations that could materially affect the Corporation's financial position.

Background

Pursuant to the Tobacco Settlement Financing Corporation Act (the "Act") of the State of New York (the "State"), the Corporation was created in 2003 as a subsidiary of the State of New York Municipal Bond Bank Agency (the "Agency"). By terms of its creation, the Corporation is treated and accounted for as a legal entity, separate from the State and the Agency, with separate corporate purposes. The Agency does not have financial accountability for the Corporation; accordingly, the Corporation is not a component unit of the Agency. Although legally separate from the State, the Corporation is a component unit of the State and, accordingly, is included in the State's financial statements.

In connection with the issuance of the Series 2003 A Bonds, the State sold TSFC fifty percent (50%) of the State's Share of (i) the Annual Payments and Strategic Contribution Fund Payments and of all adjustments to prior payments, payable to the State pursuant to the Master Settlement Agreement ("MSA"), and received on and after January 1, 2004 and (ii) all Lump Sum Payments payable to the State pursuant to the MSA and received at any time on or after June 19, 2003.

In connection with the issuance of the Series 2003 B Bonds, the State sold TSFC fifty percent (50%) of the State's Share of (i) the Annual Payments and Strategic Contribution Fund Payments and of all adjustments to prior payments, payable to the State pursuant to the MSA and received on and after January 1, 2004 and (ii) all Lump Sum Payments payable to the State pursuant to the MSA and received at any time on or after December 2, 2003.

MSA payments are due annually to the Corporation. The MSA funds are used to pay debt service due on the Corporation's outstanding bonds, to pay administrative expenses and for certain arbitration expenses of the New York State Attorney General's Office.

Financial Highlights and Overall Analysis - Entity-Wide Financial Statements

	Fiscal Year Ended			% Change	
	2016	2015	2014	2016-2015	2015-2014
	(In thousands)				
Other assets	\$ 469,467	\$ 487,251	\$ 554,293	(3.6%)	(12.1%)
Total Assets	469,467	487,251	554,293		
Deferred Outflows of Resources	696,984	1,383,591	1,734,906	(49.6%)	(20.2%)
Bonds payable, net	720,440	1,475,310	1,871,766	(51.2%)	(21.2%)
Other liabilities	13,846	28,620	36,249	(51.6%)	(21.0%)
Total Liabilities	734,286	1,503,930	1,908,015		
Deferred Inflows of Resources	31,465	38,217	44,968	(17.7%)	(15.0%)
Total Net Position Restricted for Debt Service	\$ 400,700	\$ 328,695	\$ 336,216		

Significant Changes in Assets and Liabilities:

Other Assets

Other assets which is primarily comprised of investments held decreased from \$487.3 million in fiscal 2015 to \$469.5 million in fiscal 2016, a decrease of approximately \$17.8 million, or 3.6%. This compares with a decrease from \$554.3 million in fiscal 2014 to \$487.3 million in fiscal 2015, a decrease of approximately \$67.0 million, or 12.1%. The decrease in each year was a result of the use of funds on deposit to call bonds.

Deferred Outflows of Resources

Funds made available from the sale of the Series 2003 A and Series 2003 B Bonds and paid to the State for the purchase of future Tobacco Settlement Revenues ("TSRs") are recorded as deferred outflow of resources. At the time of the sale of such bonds, \$2.2 billion and \$2.0 billion, respectively, totaling \$4.2 billion were transferred to the State. The Corporation has not paid funds to the State since 2003.

As a result of amortization, deferred outflows of resources have decreased by approximately \$686.6 million, from \$1.4 billion at October 31, 2015 to \$697.0 million at October 31, 2016, or 49.6%. This compares with a decrease from \$1.7 billion at October 31, 2014 to \$1.4 billion at October 31, 2015, a decrease of approximately \$351.3 million, or 20.2%.

Bonds Payable, net

Bonds payable decreased from approximately \$1.5 billion as of October 31, 2015, to \$720.4 million at October 31, 2016, a decrease of approximately \$754.9 million, or 51.2%, as compared with a decrease from approximately \$1.9 billion at October 31, 2014, to approximately \$1.5 billion at October 31, 2015, a decrease of \$396.5 million, or 21.2%.

On June 1, 2016, the aggregate amount of bonds retired was \$717.8 million as follows:

- Scheduled redemptions were paid in the total amount of \$172.0 million consisting of: \$78.0 million of the Series 2011 A Bonds, and \$94.0 million of the Series 2011 B Bonds.
- Series 2013 A and Series 2013 B Bonds subject to optional redemption were called at par value and without premium in the amount of \$281.1 million, and \$264.7 million respectively.

As of October 31, 2016 and 2015, principal amount of bonds outstanding was \$659.9 million and \$1.4 billion, respectively. All of the Corporation's outstanding bond debt is in the form of fixed rate bonds.

As a result of amortization in fiscal 2016 and 2015, unamortized bond premium decreased from \$97.7 million at October 31, 2015, to \$60.6 million at October 31, 2016, a decrease of approximately \$37.1 million, or 38.0%. This compares to a decrease from \$126.9 million at October 31, 2014, to \$97.7 million at October 31, 2015, a decrease of approximately \$29.2 million, or 23.0%.

Deferred Inflows of Resources

Deferred inflows of resources represent the deferred gain attributable to the fiscal 2011 and 2014 refundings.

As a result of amortization, deferred inflows of resources have decreased by approximately \$6.8 million, from \$38.2 million at October 31, 2015 to \$31.5 million at October 31, 2016, or 17.7%, as compared with a decrease from \$45.0 million at October 31, 2014 to \$38.2 million at October 31, 2015, a decrease of approximately \$6.8 million, or 15.0%.

Condensed Statements of Activities

	Fiscal Year Ended			% Change	
	2016	2015	2014	2016-2015	2015-2014
(In thousands)					
Program Revenues:					
Tobacco Settlement Revenues	\$ 762,832	\$ 382,782	\$ 441,425	99.3%	(13.3%)
Claim Settlement and Other Revenues	6,110	4,593	21,505	33.0%	(78.6%)
Total Revenues	<u>768,942</u>	<u>387,375</u>	<u>462,930</u>		
Program Expenses:					
Amortization of Deferred Outflows of Resources	686,607	351,315	295,126	95.4%	19.0%
Interest, Bond Discount and Cost of Issuance Expenses	9,702	42,934	70,810	(77.4%)	(39.4%)
General and Administrative Expenses	628	647	1,228	(2.9%)	(47.3%)
Total Expenses	<u>696,937</u>	<u>394,896</u>	<u>367,164</u>		
Total Change in Net Position	<u>\$ 72,005</u>	<u>\$ (7,521)</u>	<u>\$ 95,766</u>		

Significant Changes in Revenues and Expenses:

Tobacco Settlement Revenues

Tobacco settlement revenues (“TSRs”) increased from \$382.8 million in fiscal 2015 to \$762.8 million in fiscal 2016, an increase of approximately \$380.0 million, or 99.3% primarily as a result of released funds in the amount of \$362.4 million from the Disputed Payment Account relating to the Non-Participating Manufacturer (“NPM”) Adjustment Settlement Agreement pursuant to New York’s October 2015 settlement of NPM disputes. This compared with the decrease from \$441.4 million in fiscal 2014 to \$382.8 million in 2015, a decrease of approximately \$58.6 million, or 13.28%. To the extent allowed under the provisions of the bond resolution, any MSA funds received in excess of the minimum amount required to pay the scheduled annual debt service and administrative expenses have been used to redeem additional bonds (“Turbo calls”).

TSRs consist primarily of the Pledged Settlement Payments sold by the State to the Corporation pursuant to the Purchase and Sale Agreement between the State and the Corporation. Pledged TSRs are contingent on tobacco sales and other factors, which cannot be predicted and therefore are only recognized when the payment is received by the Corporation.

Claim Settlement and Other Revenues

Claim settlement and other revenues increased from \$4.6 million in fiscal 2015 to \$6.1 million in fiscal 2016, an increase of approximately \$1.5 million, or 33.0%, as compared with a decrease from \$21.5 million in fiscal 2014 to \$4.6 million in 2015, a decrease of approximately \$16.9 million, or 78.6%. The changes were primarily attributable to funds received in connection with the jointly administered Chapter 11 Plan of Lehman Brothers Holdings Inc. and its Affiliated Debtors as confirmed by the Bankruptcy Court on December 6, 2011, which totaled approximately \$19.2 million in fiscal 2014, \$2.0 million in fiscal 2015 and \$1.6 million in fiscal 2016.

Amortization of Deferred Outflows of Resources

Amortization of deferred outflows of resources increased from \$351.3 million in fiscal 2015 to \$686.6 million in fiscal 2016, an increase of approximately \$335.3 million, or 95.4%, as compared with an increase from \$295.1 million in fiscal 2014 to \$351.3 million in fiscal 2015, an increase of approximately \$56.2 million, or 19.0%.

The Corporation amortizes deferred outflows of resources in proportion to bonds redeemed during the fiscal year (the bond outstanding method), which totaled approximately \$717.8 million in fiscal 2016 as compared to \$367.3 million in fiscal 2015.

Interest, Bond Discount and Cost of Issuance Expenses

Interest expense decreased from \$42.9 million in fiscal 2015 to \$9.7 million in fiscal 2016, a decrease of approximately \$33.2 million, or 77.4%, as compared with a decrease from \$70.8 million in fiscal 2014 to \$42.9 million in fiscal 2015, a decrease of approximately \$27.9 million, or 39.4%, which resulted primarily from bond redemptions and amortization.

General and Administrative Expenses

General and Administrative expenses decreased slightly from \$647 thousand in fiscal 2015 to \$628 thousand in fiscal 2016, a decrease of approximately \$19 thousand, or 2.9%. This compares with a decrease from \$1.2 million in fiscal 2014 to \$647 thousand in fiscal 2015, a decrease of approximately \$581 thousand or 47.3%. This decrease was primarily a result of bond insurance expense of \$521 thousand due to AMBAC Assurance Corporation in fiscal 2014 compared to \$0 in fiscal 2015 and 2016.

Tobacco Settlement Financing Corporation

(A Component Unit of the State of New York)

STATEMENTS OF NET POSITION

(Amounts in Thousands)

	October 31,	
	2016	2015
Assets		
Restricted cash and cash equivalents	\$ 32	\$ 33
Restricted investments	467,442	486,233
Accrued interest receivable	1,993	985
Total assets	469,467	487,251
Deferred Outflows of Resources		
Deferral of Cost from Purchase of Future TSRs	696,984	1,383,591
Liabilities		
Accrued interest payable	13,686	28,476
Payable to the State of New York Municipal Bond Bank Agency	146	135
Accounts payable	14	9
Bonds payable (net)		
Portion payable within one year	179,000	172,000
Portion payable after one year	541,440	1,303,310
Total liabilities	734,286	1,503,930
Deferred Inflows of Resources		
Deferred gain on refundings	31,465	38,217
Net Position Restricted for Debt Service	\$ 400,700	\$ 328,695

See notes to financial statements.

Tobacco Settlement Financing Corporation

(A Component Unit of the State of New York)

STATEMENTS OF ACTIVITIES FOR FISCAL YEARS ENDED

(Amounts in Thousands)

	Fiscal Year Ended October 31,	
	2016	2015
Program Expenses		
Amortization of deferred charges	\$ 686,607	\$ 351,315
Interest expense	9,702	42,934
General and administrative expenses	628	647
Total expenses	696,937	394,896
Program Revenues		
Tobacco settlement revenue	762,832	382,782
Settlement revenue resulting from investment agreement termination	1,593	2,042
Earnings on investments	4,517	2,551
Total revenues	768,942	387,375
Change in net position	72,005	(7,521)
Net Position, beginning of fiscal year	328,695	336,216
Net Position, end of fiscal year	\$ 400,700	\$ 328,695

See notes to financial statements.

Tobacco Settlement Financing Corporation

(A Component Unit of the State of New York)

GOVERNMENTAL FUNDS BALANCE SHEET

(Amounts in Thousands)

	October 31, 2016		
	General Fund	Debt Service	Total Governmental Funds
Assets			
Cash and cash equivalents	\$ -	\$ 32	\$ 32
Restricted investments	-	467,442	467,442
Accrued interest receivable	-	1,993	1,993
Total assets	-	469,467	469,467
Liabilities			
Payable to the State of New York Municipal Bond Bank Agency	146	-	146
Accounts payable	14	-	14
Total liabilities	160	-	160
Fund Balances (Deficits)			
Unassigned	(160)	-	(160)
Restricted for debt service	-	469,467	469,467
Total fund balances	(160)	469,467	469,307
Total Liabilities and Fund Balances	\$ -	\$ 469,467	\$ 469,467

See notes to financial statements.

Tobacco Settlement Financing Corporation

(A Component Unit of the State of New York)

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

(Amounts in Thousands)

	Fiscal Year Ended October 31, 2016		
	General Fund	Debt Service	Total Governmental Funds
Revenues			
Tobacco settlement revenues	\$ -	\$ 762,832	\$ 762,832
Earnings on investments	-	4,517	4,517
Other Income	-	1,593	1,593
Total revenues	-	768,942	768,942
Expenditures			
Principal amount of bonds retired	-	717,770	717,770
Interest expense	-	68,344	68,344
General and administrative expenses	628	-	628
Total expenditures	628	786,114	786,742
Deficiency of Revenues Over Expenditures	(628)	(17,172)	(17,800)
Transfers	612	(612)	-
Net Change in Fund Balances	(16)	(17,784)	(17,800)
Fund (Deficit) Balances, Beginning of fiscal year	(144)	487,251	487,107
Fund (Deficit) Balances, End of fiscal year	\$ (160)	\$ 469,467	\$ 469,307

See notes to financial statements.

Tobacco Settlement Financing Corporation

(A Component Unit of the State of New York)

GOVERNMENTAL FUNDS BALANCE SHEET

(Amounts in Thousands)

	October 31, 2015		
	General Fund	Debt Service	Total Governmental Funds
Assets			
Cash and cash equivalents	\$ -	\$ 33	\$ 33
Restricted investments	-	486,233	486,233
Accrued interest receivable	-	985	985
Total assets	-	487,251	487,251
Liabilities			
Payable to the State of New York Municipal Bond Bank Agency	135	-	135
Accounts Payable	9	-	9
Total liabilities	144	-	144
Fund Balances (Deficits)			
Unassigned	(144)	-	(144)
Restricted for debt service	-	487,251	487,251
Total fund balances	(144)	487,251	487,107
Total Liabilities and Fund Balances	\$ -	\$ 487,251	\$ 487,251

See notes to financial statements.

Tobacco Settlement Financing Corporation

(A Component Unit of the State of New York)

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

(Amounts in Thousands)

	Fiscal Year Ended October 31, 2015		
	General Fund	Debt Service	Total Governmental Funds
Revenues			
Tobacco settlement revenues	\$ -	\$ 382,782	\$ 382,782
Earnings on investments	-	2,551	2,551
Other Income	-	2,042	2,042
Total revenues	-	387,375	387,375
Expenditures			
Principal amount of bonds retired	-	367,260	367,260
Interest expense	-	86,408	86,408
General and administrative expenses	647	-	647
Total expenditures	647	453,668	454,315
Deficiency of Revenues Over Expenditures	(647)	(66,293)	(66,940)
Transfers	749	(749)	-
Net Change in Fund Balances	102	(67,042)	(66,940)
Fund (Deficit) Balances, Beginning of fiscal year	(246)	554,293	554,047
Fund (Deficit) Balances, End of fiscal year	\$ (144)	\$ 487,251	\$ 487,107

See notes to financial statements.

Tobacco Settlement Financing Corporation

(A Component Unit of the State of New York)

RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEETS TO THE STATEMENTS OF NET ASSETS

(Amounts in Thousands)

	October 31,	
	2016	2015
Total fund balance - governmental funds	\$ 469,307	\$ 487,107
 Amounts reported for governmental activities in the statement of net assets are different because:		
 Deferred outflows of resources, which represent the amortized balance relating to funds transferred to the State that are not available to pay for current-period expenditures and therefore are deferred and not reported in the funds		
	696,984	1,383,591
 Some liabilities are not due and payable in the current period from currently available financial resources and are therefore not reported in the governmental funds financial statements. Those liabilities consist of:		
Bonds payable (net)	(751,905)	(1,513,527)
Accrued interest on bonds	(13,686)	(28,476)
	<u> </u>	<u> </u>
Net position of governmental activities	\$ 400,700	\$ 328,695

See notes to financial statements.

Tobacco Settlement Financing Corporation

(A Component Unit of the State of New York)

RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENTS OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENTS OF ACTIVITIES

(Amounts in Thousands)

	Fiscal Year Ended October 31,	
	2016	2015
Net change in fund balances (deficit) - total government funds	\$ (17,800)	\$ (66,940)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report bond premium/ discounts as other financing sources (uses). However, in the statement of activities, bond premiums/discounts are amortized over the lives of the debt as interest income (expenses).	37,100	29,196
Governmental funds report the effect of deferred outflows of resources when debt is first issued but these amounts are deferred and amortized in the statement of activities.	(686,607)	(351,315)
Interest expense is reported in the statement of activities on the accrual basis, but interest is reported as an expenditure in governmental funds when the outlay of financing resources is required.	21,542	14,278
Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.	717,770	367,260
Change in Net Position	\$ 72,005	\$ (7,521)

See notes to financial statements.

Tobacco Settlement Financing Corporation
(A Component Unit of the State of New York)

Notes to Financial Statements

Fiscal Years Ended October 31, 2016 and 2015

NOTE 1. Tobacco Settlement Financing Corporation

The Tobacco Settlement Financing Corporation (the "Corporation") is a public benefit corporation of the State of New York (the "State") created as a subsidiary of the State of New York Municipal Bond Bank Agency (the "Agency") and created pursuant to the Tobacco Settlement Financing Corporation Act (the "Act"), Part D3 of Chapter 62 of the Laws of the State of New York of 2003. By the terms of the Act, the Corporation shall be treated and accounted for as a legal entity separate from the State and the Agency with its separate corporate purposes set forth in the Act. The directors of the Agency are the members of the Corporation. The Corporation is governed by a seven-member board: the Chairman of the Agency, the Secretary of State, the Director of the Budget of the State, three directors appointed by the Governor of the State and the State Comptroller or his appointee. Although legally separate from the State, the Corporation is a component unit of the State and, accordingly, is included in the State's financial statements.

The Corporation does not have financial accountability to the Agency; accordingly, the Corporation is not a component unit of the Agency in accordance with the requirements of Governmental Accounting Standards Board ("GASB") Statement No. 61, *The Financial Reporting Entity: Omnibus*. Therefore, the financial activities of the Corporation are not included in the Agency's financial statements.

NOTE 2. Summary of Significant Accounting Policies

A. Basis of Accounting

The entity-wide financial statements of the Corporation, which include the statements of net position and the statements of activities, are presented to display information about the reporting entity as a whole. The statements of net position and the statements of activities are prepared using the economic resources measurement focus and the accrual basis of accounting.

The Corporation's governmental fund financial statements are presented using the current financial resources measurement focus and the modified accrual basis of accounting. They recognize revenue when it becomes both measurable and available to finance expenditures in the current fiscal period. Expenditures are recognized when the related liability is incurred, except for unmatured interest and principal which is recognized when due. The Corporation presents their financial statements in accordance with generally accepted accounting principles as promulgated by GASB.

B. The governmental funds consist of the General Fund and the Debt Service Fund. The General Fund accounts for all financial resources associated with the Corporation except for those required to be accounted for in the Debt Service Fund. The Debt Service Fund

accounts for the accumulation of resources for payment of principal and interest on long-term debt and the Debt Service Reserve Account.

- C. The Debt Service Fund contains three accounts: the Debt Service Account, the Supplemental Fund Account and the Debt Service Reserve Account. The cash and investments in the Debt Service Account are available to pay current debt service on bonds. At October 31, 2016 and 2015, \$16.5 million and \$34.2 million (including accrued interest receivable), respectively, were on deposit in this account.

The purpose of the Debt Service Reserve Account is to pay principal of and interest on the outstanding bonds, if there is a shortfall in available funds. Cash and investments, including accrued interest, in the Debt Service Reserve Account, as valued in accordance with the respective bond resolutions at October 31, 2016 and 2015, were as follows:

	2016	2015
	(in Millions)	
On Deposit	\$ 451.4	\$ 450.1
Reserve Requirement	449.1	449.1
Excess	<u>\$ 2.3</u>	<u>\$ 1.0</u>

The Funds on deposit in the Supplemental Fund Account in the amounts of \$1.4 million and \$2.9 million as of October 31, 2016 and 2015 respectively represent funds on deposit in excess of the amount currently allowed to be used for optional bond calls, in accordance with the provisions of the Corporation's bond resolutions.

- D. Cash and Cash Equivalents

All highly liquid investments with a maturity when purchased of 90 days or less are considered to be cash equivalents. Cash equivalents are stated at cost, which approximates fair value.

- E. Investments

Investments are recorded at fair value.

- F. Unamortized Bond Premiums

Bond premiums are capitalized and amortized over the lives of the related debt in the entity-wide financial statements. Bond premiums are amortized using the bond outstanding method, which approximates the effective interest method. The governmental funds financial statements recognize bond premiums during the current period.

The face amount of debt issued and any premium thereon is reported as other financing sources in the fund financial statements.

G. Deferred Gains and Losses on Refunding

Gains or losses in connection with advanced refundings are recorded as either a deferred inflows (gain) or deferred outflows (loss) of resources on the entity-wide financial statements and amortized as an adjustment to interest expense over the original life of the refunded bonds or the life of the refunding bonds, whichever is shorter.

H. Use of Net Position

When both restricted and unrestricted assets are available for a particular restricted use, it is the Corporation's policy to use restricted assets first, and then unrestricted as needed.

I. Deferral of Cost from Purchase of Future TSRs

The Corporation records the transfer of funds made to the State for the purchase of future TSRs as deferred outflow of resources.

Funds made available resulting from the sale of Series 2003 A and Series 2003 B Bonds allowed for transfers to the State in the amounts of \$2.2 billion and \$2.0 billion respectively. Each transfer was made at the time of the respective bond sale.

The Corporation amortizes the deferred outflows of resources in proportion to bonds redeemed during the fiscal year (the bonds outstanding method). For the fiscal years ended October 31, 2016 and 2015, the Corporation amortized \$686.6 million and \$351.3 million, respectively. The unamortized balance of the deferred outflow of resources at October 31, 2016 and 2015 was \$697.0 million and \$1.4 billion, respectively.

J. Tobacco Settlement Revenue

The amount of revenue recognized by the Corporation could be adversely impacted by certain third party litigation involving tobacco companies and others. Therefore, the Corporation cannot predict the actual amount of pledged settlement payments that it ultimately will receive. Therefore, since the receivable is not reasonably estimable, the Corporation recognizes tobacco settlement revenue when the payment is received.

K. Net Position

The Corporation's "Net Position" represents the excess of assets and deferred outflows over liabilities and deferred inflows on the government-wide financial statements. Net position is reported in two categories:

- Restricted net position is restricted due to legal restrictions from creditors, grantors, or laws and regulations of other governments.
- Unrestricted net position consists of net position which do not meet the definition of the preceding category.

L. Fund Balances

The Corporation's "Fund Balance" on the Governmental Financial Statements represents the difference between assets and liabilities. Fund balances are reported in the following categories:

- Restricted fund balances are restricted due to legal restriction from creditors, grantors, or laws and regulations of other governments.
- Unassigned fund balance is the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund. Any negative fund balances are unassigned.

M. Adoption of new GASB Accounting Pronouncements

In February 2015, GASB issued Statement No. 72 ("GASB 72"), Fair Value Measurement and Application. The objective of this statement is to improve financial reporting by clarifying the definition of fair value for financial reporting purposes, establishing general principles for measuring fair value, providing additional fair value application guidance, and enhancing disclosures about fair value measurements. These improvements are based in part on the concepts and definitions established in Concepts Statement No. 6, Measurements of Elements of Financial Statements, and other relevant literature. The provisions of this Statement are effective for fiscal reporting periods beginning after June 15, 2015 and the Corporation has adopted this Statement in its fiscal years ended October 31, 2016. (See Note 6)

NOTE 3. Tobacco Settlement Revenues

Pursuant to the Act and the Purchase and Sale Agreement, the State has sold to the Corporation 100% of the annual payments, strategic contribution payments and lump sum payments payable to the State (the "State's Share"), pursuant to the Master Settlement Agreement ("MSA"), less certain unsold payments which remain the property of the State. In connection with the issuance of the Series 2003 A Bonds, the State sold TSFC fifty percent (50%) of the State's Share of (i) the annual payments and strategic contribution fund payments and of all adjustments to prior payments, payable to the State pursuant to the MSA and received on and after January 1, 2004 and (ii) all lump sum payments payable to the State pursuant to the MSA and received at any time on or after June 19, 2003.

In connection with the issuance of the Series 2003 B Bonds, the State sold TSFC fifty percent (50%) of the State's Share of (i) the annual payments and strategic contribution fund payments and of all adjustments to prior payments, payable to the State pursuant to the MSA and received on and after January 1, 2004 and (ii) all lump sum payments payable to the State pursuant to the MSA and received at any time on or after December 2, 2003.

The MSA (a) resolved cigarette smoking related litigation between the settling states and certain other jurisdictions and the Participating Manufacturers ("PMS"), (b) released the PMS from past and present smoking-related claims, and (c) provides for a continuing release of future smoking-related claims in exchange for certain payments to be made to the settling states and certain other

jurisdictions and certain tobacco advertising and marketing restrictions, among other things. A decree was entered by the Supreme Court of the State allocating to the State a share of the Tobacco Settlement Revenue (“TSRs”) under the MSA.

The purchase price of the State's future right, title and interest to the payments sold to the Corporation has been financed by the issuance of certain series of bonds of the Corporation and by the issuance of certain residual certificates in connection therewith. The residual certificates represent the entitlement to deliver to the holder of the residual certificates any amounts remaining in any of the accounts established under the trust indenture to which the residual certificate applies, after making all deposits and payments set forth in the Indenture, and provided that there are no outstanding bonds and no obligations to make payments to any beneficiaries which are secured by the pledge of the indenture to which the residual certificate applies.

NOTE 4. Service Agreement

The Corporation has an agreement with the Agency whereby the Agency provides managerial, administrative and financial services to the Corporation. Pursuant to this agreement, the Corporation was charged approximately \$594,000 and \$590,000 for various expenses, including salaries, in fiscal years 2016 and 2015, respectively. As of October 31, 2016 and 2015 the Corporation owed the Agency the amounts of \$146,000 and \$135,000, respectively in accordance with the TSFC Service Agreement.

NOTE 5. Deposits and Investments

All of the Corporation's funds are held in trust accounts and are governed by the applicable bond resolution. All of the Corporation's investments that are securities are in registered form, and are held by agents of the Corporation or by the trustee under the applicable bond resolution, in the Corporation's name. The agents or their custodians take possession of the securities. For the fiscal years ended October 31, 2016 and 2015, all the Corporation funds were invested in accordance with the applicable policy (described below) or resolution. At October 31, 2016 and 2015, investments (exclusive of accrued interest receivable) held by the trustee in the Corporation's name amounted to \$467.4 million and \$486.2 million respectively. There was no uncollateralized cash on deposit for the fiscal years ended October 31, 2016 and 2015.

Credit Risk

The Corporation has a formal investment policy which is approved annually by the Corporation's board. The investment policy is in compliance with the New York State Comptroller's Investment Guidelines and governs the investment of all the Corporation's monies. These guidelines and policies are designed to protect principal by limiting credit risk. A summary of permitted investment policies and procedures is as follows:

- General obligations of, or obligations guaranteed by any state of the United States of America or political subdivision thereof, or the District of Columbia or any agency or instrumentality of any of them (excluding FNMA and FHLMC obligations as defeasance collateral);

- Certificates of deposit, savings accounts, demand and time deposits or other obligations or accounts of banks or trust companies in the State, secured as required by the Corporation;
- Obligations in which the State Comptroller is authorized to invest pursuant to Section 98 or 98-a of the State Finance Law;
- Commercial or finance company paper payable not more than 190 days after the date of issuance;
- Units of taxable money market funds which funds are regulated investment companies and seek to maintain a constant net asset value per share;
- Repurchase obligations, investment agreements or guaranteed investment contracts;
- Non-AMT Tax-Exempt obligation (Supplemental Account only).

There are minimum ratings requirements associated with the authorized investments described above. Additionally, there are restrictions on the call features of investments used as defeasance collateral.

Custodial Credit Risk

The Corporation manages custodial credit risk by limiting its investments to highly rated institutions and/ or requiring high quality collateral be held by the counterparty in the name of the Corporation.

Debt Service Reserve Account Investment

A portion of monies in the Debt Service Reserve Account are invested in a Debt Service Reserve Fund Agreement. The terms of the Debt Service Reserve Fund Agreement require the Corporation to make funds available in the Debt Service Reserve Account at the time of delivery by the Counterparty of qualified securities for purchase by the Corporation and deposit into the Debt Service Reserve Account. On deposit dates, the Counterparty sells the Corporation qualified securities that will mature on or prior to the related bond payment dates in amounts equal to the amounts deposited plus the guaranteed rate for the period. This Debt Service Reserve Fund Agreement with Morgan Stanley & Co. Inc. amounted to \$56.9 million or 12.2% of the Corporation's investments at October 31, 2016. Morgan Stanley & Co. Inc. was rated BBB+ and A3 by S&P and Moody's, respectively at October 31, 2016.

Interest Rate Risk

Securities purchased with tobacco settlement revenues are invested in U.S. Treasury Obligations with maturities as close as practical to the next debt service payment date or date of usage, typically less than one year. Interest rate risk is therefore minimal due to the short term duration of the Corporation's investments in the other than Debt Service Reserve Fund Agreements category.

Under the terms of the Debt Service Reserve Fund Agreement, the Corporation is guaranteed a certain rate of return by the Counterparty. If, however, the Counterparty is not in compliance with the terms of the agreement, the Corporation could sustain interest rate risk if the Corporation is unable to invest liquidated funds at comparable rates.

The Corporation had the following investments and maturities:

Values below are at fair value excluding accrued interest as of October 31, 2016:

	Investment Maturities (In Years)		
	Fair Value	Less than 1	More than 5
Restricted Funds:	(\$ in Thousands)		
Investment Type			
Money Market	\$ 32	\$ 32	\$ -
Debt Service Reserve Fund Agreement	56,886	-	56,886
U.S. Treasury Notes	410,556	410,556	-
	<u>467,474</u>	<u>410,588</u>	<u>56,886</u>
Less: Amounts reported as cash equivalents	32	32	-
Total Investments	<u>\$ 467,442</u>	<u>\$ 410,556</u>	<u>\$ 56,886</u>

NOTE 6. Fair Value Measurements

In February 2015, GASB issued Statement No. 72, Fair Value Measurement and Application. This Statement addresses accounting and financial reporting issues related to fair value measurements. This Statement provides guidance for determining a fair value measurement for financial reporting purposes and also provides guidance for applying fair value to certain investments and disclosures related to all fair value measurements.

The Corporation categorizes its fair value measurements within the fair value hierarchy established by U.S. generally accepted accounting principles. The hierarchy is based on the evaluation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

As of October 31, 2016, US Treasury Notes held by the Corporation are measured at fair value at 410.6 million and are within the Level 2 inputs category of fair value hierarchy. These financial instruments are valued using matrix pricing.

NOTE 7. Bonds Payable

Outstanding bonds are secured by the pledged settlement payments. In addition, they are further secured by a pledge of all of the Corporation's interest under a contingency contract entered into between the Corporation and the State which provides for payment to the Corporation of such amounts, if any, as shall be necessary to provide for the payment of principal of and interest on

the bonds coming due on the next payment date if all other funds pledged and available, including pledged settlement payments and monies in the debt service reserve account, are inadequate. The State's obligation to make such payments under the contingency contract exists only to the extent monies are available to the State and the State incurs no liability beyond the monies available to it and appropriated for such purpose.

A summary of changes in outstanding bonds during the fiscal year ended October 31, 2016 is as follows:

Schedule of Bonds Outstanding
October 31, 2016

	Original Face Amount	Balance October 31, 2015	Bonds Issued	Retired/ Principal Payments	Balance October 31, 2016
(in Thousands)					
Series 2011:					
Sub-Series 2011A (Refunding Bonds) 2% - 5%, maturing in varying annual installments to 2018	\$ 415,600	\$ 260,000	\$ -	\$ 78,000	\$ 182,000
Sub-Series 2011B (Refunding Bonds) 4% - 5%, maturing in varying annual installments to 2018	543,595	288,000	-	94,000	194,000
Series 2013:					
Sub-Series 2013A (Refunding Bonds) 3% - 5%, maturing in varying annual installments to 2022	660,090	426,435	-	281,045	145,390
Sub-Series 2013B (Refunding Bonds) 5%, maturing in varying annual installments to 2022	565,655	403,200	-	264,725	138,475
Total Bond Indebtedness	2,184,940	1,377,635	-	717,770	659,865
Unamortized Bond Premium	-	97,675	-	37,100	60,575
Total Net Bond Indebtedness	\$2,184,940	\$1,475,310	\$ -	\$ 754,870	\$ 720,440

Future debt service requirements are as follows:

Fiscal year ending October 31,	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
		(\$ in Thousands)	
2017	\$ 179,000	\$ 32,847	\$ 211,847
2018	197,000	23,953	220,953
2019	-	14,193	14,193
2020	-	14,193	14,193
2021	68,025	14,193	82,218
2021 - 2025	215,840	10,792	226,632
	<u> </u>	<u> </u>	<u> </u>
Total	<u>\$ 659,865</u>	<u>\$ 110,171</u>	<u>\$ 770,036</u>

NOTE 8. Settlement Revenue from Investment Agreement Termination

In fiscal 2016 and 2015, the amounts of \$1.6 million and \$2.0 million respectively, were received in connection with the jointly administered Chapter 11 Plan of Lehman Brothers Holdings Inc. and its Affiliated Debtors as confirmed by the Bankruptcy Court on December 6, 2011. The amount received was in connection with (i) a Reserve Fund Agreement dated as of June 19, 2003 (the "June 2003 RFA") and (ii) a Reserve Fund Agreement dated as of December 2, 2003 (the "December 2003 RFA" and, together with the June 2003 RFA, collectively, the "RFAs"), each entered into among, inter alia, the Tobacco Settlement Financing Corporation ("TSFC") and Lehman Brothers Special Financing Inc. ("LBSF"). The obligations of LBSF under each RFA were guaranteed by Lehman Brothers Holdings Inc. ("LBHI" and, together with LBSF, collectively, "Lehman").

The RFAs served as investment vehicles through which TSFC invested certain reserve funds that served as a source of backup payment for debt service owed on its Bonds. The RFAs enabled TSFC to invest the reserve funds by purchasing qualifying securities from LBSF at purchase prices that were set to ensure that TSFC received certain guaranteed rates of investment. Under the RFAs, LBSF would cause qualified dealers to deliver qualifying securities to Bank of New York, as trustee for the Corporation on specified deposit dates which occurred every 6 months. Following such delivery, the Trustee would immediately purchase such securities by paying the qualified dealer an aggregate purchase price as close as possible to, but not exceeding, certain scheduled reserve amount

Subsequent to the Lehman bankruptcy filing, LBSF failed to deliver qualifying securities to the Trustee on both November 28, 2008 and May 29, 2009. Litigation ensued and the amounts received in fiscal 2016 and 2015 represent a portion of the settlement for the lost interest earnings. The bankruptcy filings of Lehman had no impact on the principal amounts of the RFAs, which amounts remained unchanged from inception.



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Report of Independent Auditors on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Management and Members of the Board
Tobacco Settlement Financing Corporation
New York, New York

We have audited, in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of the Tobacco Settlement Financing Corporation (the Corporation), a component unit of the State of New York, as of and for the year ended October 31, 2016 and the related notes to the financial statements, which collectively comprise the Corporation's basic financial statements, and have issued our report thereon dated January 26, 2017.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Corporation's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Corporation's internal control. Accordingly, we do not express an opinion on the effectiveness of the Corporation's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Corporation's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Ernst + Young LLP

January 26, 2017



Homes and Community Renewal

Andrew M. Cuomo, Governor

James S. Rubin, Commissioner/CEO

Tobacco Settlement Financing Corporation

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